ITEM No ...15.....

- REPORT TO: POLICY & RESOURCES COMMITTEE 24 APRIL 2017
- **REPORT ON: REVENUE MONITORING 2016/2017**
- **REPORT BY: EXECUTIVE DIRECTOR OF CORPORATE SERVICES**
- **REPORT NO:** 120-2017

1 PURPOSE OF REPORT

1.1 To provide Elected Members with an analysis of the 2016/2017 projected revenue outturn as at 28 February 2017 monitored against the adjusted 2016/2017 Revenue Budget.

2 **RECOMMENDATIONS**

- 2.1 It is recommended that Elected Members:
 - a note that the overall General Fund 2016/2017 projected revenue outturn as at 28 February 2017 is an overspend of £2,250,000 against the adjusted 2016/2017 Revenue Budget.
 - b note that the Housing Revenue Account as at 28 February 2017 is projecting a breakeven position against the adjusted HRA 2016/2017 Revenue Budget.
 - c agree that the Executive Director of Corporate Services will take every reasonable action to ensure that the 2016/2017 Revenue expenditure is below or in line with the adjusted Revenue Budget.
 - d instruct the Executive Director of Corporate Services in conjunction with all Chief Officers to continue to monitor the Council's 2016/2017 projected revenue outturn.

3 **FINANCIAL IMPLICATIONS (see Appendix A)**

- 3.1 The overall projected 2016/2017 General Fund Revenue outturn position for the City Council is an overspend of £2,250,000 based on the financial information available at 28 February 2017. This variance represents a projected overspend of 0.7% against the adjusted 2016/2017 Revenue Budget. A system of perpetual detailed monitoring will continue to take place up to 31 March 2017 with the objective of the Council achieving a final outturn which is below or in line with the adjusted 2016/2017 Revenue Budget.
- 3.2 The Housing Revenue Account outturn position for 2016/2017 is currently projecting a breakeven position based on the financial information available for the period to 28 February 2017. A system of perpetual detailed monitoring will continue to take place up to 31 March 2017 with the objective of the HRA achieving a final outturn which is below or in line with the adjusted 2016/2017 HRA Revenue Budget.

4 BACKGROUND

4.1 Following approval of the Council's 2016/2017 Revenue Budget by the Special Policy and Resources Committee on 25 February 2016 this report is now submitted in order to monitor the 2016/2017 projected revenue outturn position as at 28 February 2017, against the adjusted 2016/2017 Revenue Budget.

4.2 This report provides a detailed breakdown of service revenue monitoring information along with explanations of material variances against adjusted budgets. Where services are projecting a significant under or overspend against adjusted budget, additional details have been provided. Where service expenditure is on target and no material variances are anticipated, additional information has not been provided.

5 **RISK ASSESSMENT**

- 5.1 In preparing the Council's 2016/2017 Revenue Budget, the Executive Director of Corporate Services considered the key strategic, operational and financial risks faced by the Council over this period (Article II of the minute of the meeting of the Special Policy & Resources Committee on 25 February 2016, Report No: 72-2016 refers). In order to alleviate the impact these risks may have should they occur, a number of general risk mitigation factors are utilised by the Council. These include the:
 - system of perpetual detailed monthly budget monitoring carried out by service
 - general contingency provision set aside to meet any unforeseen expenditure
 - level of general fund balances available to meet any unforeseen expenditure
 - level of other cash backed reserves available to meet any unforeseen expenditure
 - possibility of identifying further budget savings and efficiencies during the year, if required.
- 5.2 The key risks in 2016/2017 have now been assessed both in terms of the probability of whether they will occur and the severity of their impact on the Council should they indeed happen. These risks have been ranked as either zero, low, medium or high. Details of this risk assessment, together with other relevant information including any proposed actions taken by the Council to mitigate these risks, are included in Appendix D to this report.

6 GENERAL FUND SERVICES - MONITORING POSITION AS AT 28 FEBRUARY 2017

6.1 The forecast position as at 28 February 2017 for General Fund services is summarised below:

	<u>Adjusted</u> <u>Budget</u> <u>2016/17</u> <u>£000</u>	<u>Forecast</u> <u>2016/17</u> <u>£000</u>	<u>Variance</u> <u>£000</u>
Total Expenditure Total Income	337,112 <u>(337,112)</u>	340,362 <u>(338,112)</u>	3,250 <u>(1,000)</u>
Forecast Position	<u> </u>	2,250	2,250

The forecast position as at 28 February 2017 is shown in more detail in the appendices to this report, as follows:

Appendix A shows the variances between budget and projected outturn for each service of the Council.

Appendix B provides detailed explanations for the variances against budget that are shown in Appendix A.

Appendix C lists the budget adjustments that have been undertaken to date.

Appendix D lists the key strategic, operational and financial risks being faced by the Council. These risks have been assessed and ranked accordingly both in terms of the probability of whether they will occur and the severity of their impact on the Council should they indeed happen. Any changes to the assessment from the previous reporting period, together with any additional comments included, are highlighted in bold type.

6.2 The following paragraphs summarise the <u>main</u> areas of variance by service along with appropriate explanations. It should be emphasised that this report identifies projections based on the first six months of the financial year to 28 February 2017. The figures are therefore indicative at this stage and are used by the Chief Executive, Executive Director of Corporate Services and all other Chief Officers to identify variances against budget and enable corrective action to be taken as appropriate.

Service Commentary

6.3 Children & Family Services (£4,950,000 overspend)

The service is anticipating an overspend in relation to residential schools and secure care, fostering and adoption and special transport provision. The increased costs in residential, and foster care costs are associated with ongoing cost pressures on the Childrens Services budget from previous years in addition to the implications of the Children and Young Persons Scotland Act 2014 and the new arrangements for continuing care provision. This has led to more young people choosing to remaining in care than was forecast leading to over demand for in house residential placements.

The Children and Young people (Scotland) Act introduced the concept of Continuing Care which enables young people to remain in their current residence (or equivalent) until they are 21. The numbers of over 16s remaining in care are therefore increasing and work is on-going to increase the capacity of the service by, for example, exploring the provision of satellite supported accommodation and reviewing the current service provision for this important client group.

At the Policy & Resources committee meeting held on the 13th March 2017, it was noted that a report would be prepared by Officers relating to this item and submitted to a future meeting of the Children and Families service committee.

- 6.4 <u>City Development (breakeven)</u> The service is projecting an overspend on non-domestic rates relating to vacant commercial properties which is offset by a projected underspend on staff costs.
- 6.5 <u>Neighbourhood Services (breakeven)</u> Additional tonnage charges for Bottom Ash & Co-Mingled materials offset by underspends on landfill costs and additional income due to an increased demand for the translation and interpretation service.
- 6.6 <u>Chief Executive (£60,000 underspend)</u> The service is projecting underspends in staff costs as well as supplies and services.
- 6.7 <u>DCS Construction (£200,000 underspend)</u> Surplus from contracting activities projected to exceed budgeted level.
- 6.8 <u>Capital Financing Costs / IORB (£1,000,000 underspend)</u> The above underspend reflects a projected saving due to lower than anticipated interest rates.
- 6.9 <u>General Contingencies (£200,000 underspend)</u> General contingency not expected to be fully utilised.
- 6.10 <u>Miscellaneous Income (£240,000 increase in income)</u> This reflects an increase in the share of additional Tayside Contracts surpluses.
- 6.11 <u>Council Tax (£1,000,000 increase in income)</u> This reflects an increase in the Council Tax base in addition to lower than anticipated spend on Council Tax Reduction Scheme.

7 HOUSING REVENUE ACCOUNT - MONITORING POSITION AT 28 FEBRUARY 2017

7.1 The forecast position as at 28 February 2017 for the HRA is summarised below:

	<u>Adjusted</u> <u>Budget</u> <u>2016/17</u> <u>£000</u>	<u>Forecast</u> <u>2016/17</u> <u>£000</u>	Variance £000
Total Expenditure	54,054	54,054	-
Total Income	<u>(54,054)</u>	<u>(54,054)</u>	
Forecast Position	<u> </u>	<u> </u>	<u> </u>

- 7.2 The service is anticipating that expenditure on repairs and relets will exceed budget due to increased demand. This adverse variance is expected to be offset by savings elsewhere due to reduced loss of rental income due to quicker releting of houses and projected savings on capital financing costs due to lower than anticipated interest rates (please refer to Appendix B for further details).
- 7.3 The overall impact is a breakeven position against the adjusted HRA 2016/2017 Revenue Budget. A system of perpetual detailed monitoring will continue to take place up to 31 March 2017 with the objective of the HRA achieving a final outturn which is below or in line with the adjusted 2016/2017 HRA Revenue Budget.

8 POLICY IMPLICATIONS

This report has been screened for any policy implications in respect of sustainability, strategic environmental assessment, anti-poverty, equality impact assessment and risk management. Details of the risk assessment are included in Appendix D to this report.

There are no major issues.

9 CONSULTATIONS

The Council Management Team were consulted in the preparation of this report.

10 BACKGROUND PAPERS

None.

MARJORY M STEWART EXECUTIVE DIRECTOR OF CORPORATE SERVICES

13 APRIL 2017

Appendix A

DUNDEE CITY COUNCIL												
2016/2017 REVENUE OUTTURN MONITORIN	IG											
PERIOD 1 APRIL 2016 - 28 FEBRUARY 2017												
Statement analysing 2016/2017 Projected Rev Departments as these costs are outwith their c		o Budget (Capi	ital Charges, Co	entral Support, Co	orporate Busine	ess Support, Cen	tral Buildings &	Corporate Pro	operty Recharg	jes have b	een excluded fi	rom
		Budget	Budget	Total							Previous	Movement
			Adjustments	Budget			Worse	Better	Net		Months	since
	Approved	01 Apr	01 Feb		Adjusted		Than	Than	Variance		Projected	Previous
	Budget	to 31 Jan	to 28 Feb		Budget	Forecast	Budget	-	(see Appx B)	Notes	Variance	Month
	£000£	£000	£000	£000	£000£	£000	000£	£000	000£		£000£	£000
General Fund Departments												
Children & Families	150,252	1,071	443	1,514	151,766	156,716	4,950		4,950	1	3,950	1,000
Dundee Health & Social Care Partnership	75,547	6	77	83	75,630	75,630	.,		.,		0,000	.,
City Development	15,022	(39)	1,211	1,172	16,194	16,194				2		
Neighbourhood Services	27,443	237	442	679	28,122	28,122				3		
Chief Executive	12,006	108	91	199	12,205	12,145		(60)	(60)	4		(60)
Corporate Services	28,688	557	(59)	498	29,186	29,186		(00)	(33)			(30)
DCS Construction	(3,161)	7	(63)	(56)	(3,217)	(3,417)		(200)	(200)	5		(200)
	305,797	1,947	2,142	4,089	309,886	314,576	4,950	(260)	4,690		3,950	740
Qualital Electronica Qualta (laterate a Decembra		.,	_,	.,	,		.,	()	.,		-,	
Capital Financing Costs / Interest on Revenue Balances	25,682	43	149	192	25,874	24,874		(1,000)	(1,000)	6	(800)	(200)
Contingencies:						0						
- General	500	(12)	(105)	(117)	383	183		(200)	(200)	7	(200)	
- Other	66		(66)	(66)	0	0						
- Unallocated Corporate Savings:												
CFTF - Admin / Clerical Review	(367)		350	350	(17)	(17)						
VER / VR Scheme (Corporate Services)	(117)	47		47	(70)	(70)						
Structure Review	(210)	54	70	124	(86)	(86)						
NS Unallocated	(306)		56	56	(250)	(250)						
Other	(802)				(802)	(802)						
Miscellaneous Income	(1,349)				(1,349)	(1,589)		(240)	(240)	8	(240)	
Discretionary NDR Relief	147				147	147						
Supplementary Superannuation Costs	2,389		58	58	2,447	2,447						
Tayside Valuation Joint Board	949				949	949						
Total Expenditure	332,379	2,079	2,654	4,733	337,112	340,362	4,950	(1,700)	3,250		2,710	540
Sources of Income												
General Revenue Funding	(214,620)		(1,779)	(1,779)	(216,399)	(216,399)						
Contribution from NNDR Pool	(71,011)				(71,011)	(71,011)						
Council Tax	(46,748)				(46,748)	(47,748)		(1,000)	(1,000)	9	(1,000)	
Use of Balances -												
Committed Balances c/f		(1,883)	(581)	(2,464)	(2,464)	(2,464)						
Renewal & Repair Fund		(92)		(92)	(92)	(92)						
Equal Pay Costs					0	0						
Change Fund		(104)	(294)	(398)	(398)	(398)						
(Surplus)/Deficit for the year	0	0	0	0	0	2,250	4,950	(2,700)	2,250		1,710	540
Housing Revenue Account	0	0	0	0	0	0	0	0	0	10	0	0

Appendix B

REASONS FOR 2016/2017 CONTROLLABLE PROJECTED REVENUE OUTTURN VARIANCES (Excludes Capital Charges, Central Support Services & Office Recharges) AT 28 FEBRUARY 2017

<u>Department</u>	<u>Note</u>	<u>As at</u> <u>28 Feb</u> <u>£000</u>	<u>As at</u> <u>31 Jan</u> <u>£000</u>		<u>Subjective</u> Analysis	<u>As at</u> <u>28 Feb</u> <u>£000</u>	<u>As at</u> <u>31 Jan</u> <u>£000</u>	Reason / Basis of Over/(Under)spend
<u>Children & Families</u> Services	1	4,950	3,950	Departmental	Transport	50	50	Special Transport projected overspend.
				Children & Families	Third Party Payments	4,200	3,200	Reflects an increase in the number and length of residential care placements currently being made.
				Children & Families	Third Party Payments	700	700	Reflects an increase in expenditure in relation to Fostering and Adoption.
City Development	2	0	0	Property	Property Costs	250	250	Projected overspend on non-domestic rates relating to vacant comercial properties.
				Departmental	Staff Costs	(250)	(250)	Projected underspend on Staff costs
Neighbourhood Services	3	0	0	Waste Management	Third Party Payments	50	50	Additional tonnage charge for Bottom Ash & Co- Mingled materials offset by underspends on landfill costs.
				Communities	Income	(50)	(50)	Reflects additional income due to an increase in demand for the translation and interpretation service
Chief Executive	4	(60)	0	National Entitlement Card	Staff Costs	(46)	0	DCC funding of staff not required
				Public Relations	Various	(14)	0	Reflects underspend on staff costs and additional income
DCS Construction	5	(200)	0	DCS Construction		(200)	0	Forecast to exceed budget assuming budget of $\pounds1.2$ million

Appendix B

REASONS FOR 2016/2017 CONTROLLABLE PROJECTED REVENUE OUTTURN VARIANCES (Excludes Capital Charges, Central Support Services & Office Recharges) AT 28 FEBRUARY 2017

<u>Department</u>	<u>Note</u>	<u>As at</u> <u>28 Feb</u> <u>£000</u>	<u>As at</u> <u>31 Jan</u> <u>£000</u>	Cost Centre	<u>Subjective</u> Analysis	<u>As at</u> <u>28 Feb</u> <u>£000</u>	<u>As at</u> <u>31 Jan</u> <u>£000</u>	Reason / Basis of Over/(Under)spend
Capital Financing Costs	6	(1,000)	(800)	Corporate	Capital Financing Costs / IORB	(1,000)	(800)	Reflects projected saving on capital financing costs due to lower than anticipated interest rates.
Contingencies	7	(200)	(200)	Corporate	General	(200)	(200)	General contingency not expected to be fully utilised.
Miscellaneous Income	8	(240)	(240)	Corporate	Income	(240)	(240)	Project increase in the share of additional Tayside Contracts surpluses
<u>Council Tax</u>	9	(1,000)	(1,000)	Corporate		(400)	(400)	Increase in Council Tax Base
						(600)	(600)	Lower than anticipated spend on Council Tax Reduction Scheme
Housing Revenue Account	10	0	0	Repairs & Relets		283	283	Reflects higher than anticipated costs for repairs and relet costs due to increased demand.
				Rent of Houses		(127)	(127)	Reflects increase of rental income compared to budget due to quicker reletting of houses.
				Capital Financing Costs		(156)	(156)	Reflects projected saving on capital financing costs due to lower than anticipated interest rates.
		2,250	1,710		-	2,250	1,710	

General Fund Departments	Alloc From Conts £000	2015/16 <u>Under</u> spends <u>b/fwd</u> £000	<u>Funding</u> <u>T/Fs</u> £000	<u>Alloc</u> from Change Fund £000	Alloc from R&R Fund £000	<u>T/Fs</u> <u>Between</u> <u>Services /</u> <u>Conts</u> <u>£000</u>	<u>Vol Early</u> <u>Retiral/</u> <u>Redund</u> <u>Scheme</u> <u>£000</u>	Dept Totals £000
Children & Families								
DSM Balances Developing the Young Workforce - Offsites		1,257 5						
Care Commision Funding - Nursery		6						
New National Qualifications 1+2 Languages Funding		13 192						
ParentPay Budget - Parentpay Ltd		38						
CRB System Review Making Children's Learning Visible - Nursery		55 9						
T/F of Staff budgets between CFS to CS		9				(15)		
T/F of all budgets relating to EMA to CS T/F of school clothing grant budget to CS						25 (515)		
Vodafone migration costs replacement of phones				1		(313)		
Education: 1 & 2 Languages - balance of redetermination Teacher Induction Scheme - £822k			(56) 537					
Extension of free school meals - £57k			57					
Adj to corp training - Harris training budgets						4		
Tfr of ongoing pension costs - teachers from 15-16 (FYE) Tfr of ongoing pension costs - teachers from 16-17 (PYE)						(42) (16)		
Transfer of budget for Dawson Park						(41)	г	4.544
Dundee Health & Social Care Partnership							L	1,514
Vodafone migration costs replacement of phones				6		(150)		
Mosaic Annual Maintenance SW Children's Serv c/fwd		7				(150)		
Sensory Impairment - redetermination monies		07	9					
Carry Forwards Carry Forwards		97 114						
City Development							[83
Lochee Regeneration Prudential Borrowing Transfer						(43)		
Vodafone migration costs replacement of phones Dundee Airport-Dundee to London Public Service Obligation			1,212	4				
Biomass boiler at The Crescent, Whitfield			.,			(24)		
Management Fee for Ancrum Centre Provision for Employer Recruitment Incentive (DCC Cont)						(20) 66		
Transfer of departmental admin from NS SS to City Dev						(23)	F	
Neighbourhood Services							L	1,172
T/F of budget from CS re G MacKenzie						81		
T/F of Police costs from CS to fund Licensing Standards Officers (2)						88		
T/F of budget to from CS re P Thomson						55		
Vodafone migration costs replacement of phones Approved Carry Fwd re Community Asset Tf post 16/17		24		13				
NS redesign 2016/17 - part year savings Communities						(31)		
NS redesign 2016/17 - 2 seasonal p/t ranger posts To fund Residual Waste project and continue rollout		121				(25)		
Supporting People Carry Forward from 2015/16		210				(
Transfer of Vic Darge from NS SS to CS Finance Construction & Property Review - Solace Invoices 2016/17				30		(44)		
Adj to recharge Administration Budget for 16/17						63		
Transfer of departmental admin from NS SS to City Dev Contribution towards Dundee Therapy Gardens	30					23		
Transfer of budget for Dawson Park						41	F	670
Chief Executive							L	679
Restructure savings from Chief Executive				4		(54)		
Vodafone migration costs replacement of phones Leading by Design Support - Open Change Invoice				4 6				
Channel Shift Business Analysts Harris Academy Gym Equipment	12			48				
Funding of new collection management system (LACD)	12				92			
Design Festival 2017 Fee to Creative Scotland per report 225-2016	13 45							
Difference in Training Budgets	40					(4)		
Management Fee for Ancrum Centre	17					20	г	199
							L	199

General Fund Departments	Alloc From Conts £000	<u>2015/16</u> <u>Under</u> <u>spends</u> <u>b/fwd</u> <u>£000</u>	<u>Funding</u> <u>T/Fs</u> <u>£000</u>	<u>Alloc</u> <u>from</u> <u>Change</u> <u>Fund</u> <u>£000</u>	Alloc from R&R Fund £000	<u>T/Fs</u> <u>Between</u> <u>Services /</u> <u>Conts</u> <u>£000</u>	Vol Early <u>Retiral/</u> <u>Redund</u> <u>Scheme</u> <u>£000</u>	<u>Dept</u> <u>Totals</u> <u>£000</u>
Corporate Services		40						
Elections Scottish Govt Resilience Fund		42 2						
DWP Delivery Partnership		30						
Discretionary Housing Payments		151						
Internal Audit		20						
T/F of Staff budgets between CFS and CS						15		
T/F of budget to NS re G MacKenzie T/F of Police costs to fund Licensing Standards Officers						(81) (88)		
Scottish Welfare Fund Carry Forward		63				(00)		
T/F of budget to NS re P Thomson		00				(55)		
T/F of all budgets relating to EMA from CFS						(25)		
T/F of school clothing grant budget to CS						515		
VERs (Various)				15			(47)	
Vodafone migration costs replacement of phones Back Office Saving				15		(350)		
Mosaic Annual Maintenance						(000)		
D Barrie/J McDonald saving against structure review						(70)		
Tfr of Tayside Scientific Services Capital Financing Costs						(125)		
Adj to corp training - Harris training budgets						(4)		
Welfare Fund Carry Forward RSG for flood grants		8	20					
Transfer of Vic Darge from NS SS to CS Finance			20			44		
Channel Shift from Change Fund				264				
Difference in Training Budgets						4		
Construction								498
Construction Vodafone migration costs replacement of phones				7				
Adj to recharge Administration Budget for 16/17				•		(63)		
								(56)
<u>General Contingency</u>	(10)							
Harris Academy Gym Equipment Design Festival 2017	(12) (13)							
Fee to Creative Scotland per report 225-2016	(45)							
Management Fee for Ancrum Centre	(17)							
Contribution towards Dundee Therapy Gardens	(30)							
								(117)
Savings Contingency Restructure savings from Chief Executive						54		
VERs (Various)						54	47	
CS - HR/BS Back Office Saving						350		
NS redesign 2016/17 - 2 seasonal p/t ranger posts						25		
NS redesign 2016/17 - part year savings Communities						31		
D Barrie/J McDonald saving against structure review						70		
Provision for Employer Recruitment Incentive (DCC Cont)						(66)		511
Capital Financing Costs / IORB								0.1
Lochee Regeneration Prudential Borrowing Transfer						43		
Prudential Borrowing Budget						24		
Tfr of Tayside Scientific Services Capital Financing Costs						125		102
Supplementary Superannuation Costs								192
Tfr of ongoing pension costs - teachers from 15-16 (FYE)						42		
Tfr of ongoing pension costs - teachers from 16-17 (PYE)						16		
								58
Total Adjustments (General Fund)	0	2,464	1,779	398	92	0	0	4,733
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	Asses	sment	
Risks - Revenue	Original	Revised	Risk Management / Comment
<u>General Inflation</u> General price inflation may be greater than anticipated.	Med	Med	Corporate Procurement strategy in place, including access to nationally tendered contracts for goods and services. In addition, fixed price contracts agreed for major commodities i.e. gas and electricity.
Equal Pay Claims A provision may be required for the cost of equal pay claims.	Low	Low	Relatively few cases being taken through the Employment Tribunal process.
Capital Financing Costs Level of interest rates paid will be greater than anticipated.	Low/ Med	Low/ Med	Treasury Mgmt Strategy. Limited exposure to variable rate funding.
<u>Savings</u> Failure to achieve agreed level of savings & efficiencies.	Low/ Med	Low/ Med	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure savings targets are met.
Emerging Cost Pressures The possibility of new cost pressures or responsibilities emerging during the course of the financial year.		Low/ Med	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure cost pressures are identified early and corrective action can be taken as necessary.
<u>Chargeable income</u> The uncertainty that the level of chargeable income budgeted will be received.	Med/ High	Med/ High	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure any shortfalls are identified as early as possible and corrective action can be taken as necessary.
<u>Council Tax Collection</u> Provision for non-collection of Council Tax (3.2%) may not be adequate.	Low	Low	
Welfare Reform The changes introduced as part of the welfare reform exercise may increase the risk that budgeted income collection levels are not achieved and that current non-collection provision levels are inadequate.	Low/ Med	Low/ Med	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure any shortfalls are identified as early as possible and corrective action can be taken as necessary. Budget also introduced for discretionary housing payments to assist those affected by these changes.