REPORT TO: POLICY & RESOURCES COMMITTEE – 9 FEBRUARY 2015

REPORT ON: REVENUE MONITORING 2014/2015

REPORT BY: DIRECTOR OF CORPORATE SERVICES

REPORT NO: 46-2015

1 PURPOSE OF REPORT

1.1 To provide Elected Members with an analysis of the 2014/2015 projected revenue outturn as at 31 December 2014 monitored against the adjusted 2014/2015 Revenue Budget.

2 **RECOMMENDATIONS**

- 2.1 It is recommended that Elected Members:
 - a note that the overall General Fund 2014/2015 projected revenue outturn as at 31 December 2014 is projecting an underspend of £45,000 against the adjusted 2014/2015 Revenue Budget.
 - b note that the Housing Revenue Account as at 31 December 2014 is projecting a breakeven position against the adjusted HRA 2014/2015 Revenue Budget
 - c agree that the Director of Corporate Services will take every reasonable action to ensure that the 2014/2015 Revenue expenditure is below or in line with the adjusted Revenue Budget.
 - d instruct the Director of Corporate Services in conjunction with all Chief Officers to continue to monitor the Council's 2014/2015 projected revenue outturn.

3 FINANCIAL IMPLICATIONS (see Appendix A)

- 3.1 The overall projected 2014/2015 General Fund Revenue outturn position for the City Council is currently projecting an underspend of £45,000 based on the financial information available at 31 December 2014. A system of perpetual detailed monitoring will continue to take place up to 31 March 2015 with the objective of the Council achieving a final outturn which is below or in line with the adjusted 2014/2015 Revenue Budget.
- 3.2 The Housing Revenue Account outturn position for 2014/2015 is currently projecting a breakeven position based on the financial information available for the period to 31 December 2014. A system of perpetual detailed monitoring will continue to take place up to 31 March 2015 with the objective of the HRA achieving a final outturn which is below or in line with the adjusted 2014/2015 HRA Revenue Budget.

4 BACKGROUND

- 4.1 Following approval of the Council's 2014/2015 Revenue Budget by the Special Policy and Resources Committee on 13 February 2014 this report is now submitted in order to monitor the 2014/2015 projected revenue outturn position as at 31 December 2014, against the adjusted 2014/2015 Revenue Budget.
- 4.2 This report provides a detailed breakdown of departmental revenue monitoring information along with explanations of material variances against adjusted budgets. Where departments are projecting a significant under or overspend against adjusted budget, additional details have been provided. Where departmental expenditure is on target and no material variances are anticipated, additional information has not been provided.

5 RISK ASSESSMENT

- 5.1 In preparing the Council's 2014/2015 Revenue Budget, the Director of Corporate Services considered the key strategic, operational and financial risks faced by the Council over this period (please refer to report 83-2014, approved by Special Policy & Resources Committee on 13 February 2014, for further details). In order to alleviate the impact these risks may have should they occur, a number of general risk mitigation factors are utilised by the Council. These include the:
 - system of perpetual detailed monthly budget monitoring carried out by departments
 - general contingency provision set aside to meet any unforeseen expenditure
 - level of general fund balances available to meet any unforeseen expenditure
 - level of other cash backed reserves available to meet any unforeseen expenditure
 - possibility of identifying further budget savings and efficiencies during the year, if required.
- 5.2 The key risks in 2014/2015 have now been assessed both in terms of the probability of whether they will occur and the severity of their impact on the Council should they indeed happen. These risks have been ranked as either zero, low, medium or high. Details of this risk assessment, together with other relevant information including any proposed actions taken by the Council to mitigate these risks, are included in Appendix D to this report.

6 GENERAL FUND SERVICES - MONITORING POSITION AS AT 31 DECEMBER 2014

6.1 The forecast position as at 31 December 2014 for General Fund services is summarised below:

	<u>Adjusted</u> <u>Budget</u> <u>2014/15</u> <u>£000</u>	Forecast 2014/15 £000	Variance £000
Total Expenditure Total Income	338,365 (338,365)	338,320 <u>(338,365)</u>	(45)
Forecast Position	_	(45)	<u>(45)</u>

The forecast position as at 31 December 2014 is shown in more detail in the appendices to this report, as follows:

Appendix A shows the variances between budget and projected outturn for each department/service of the Council.

Appendix B provides detailed explanations for the variances against budget that are shown in Appendix A.

Appendix C lists the budget adjustments that have been undertaken to date.

Appendix D lists the key strategic, operational and financial risks being faced by the Council. These risks have been assessed and ranked accordingly both in terms of the probability of whether they will occur and the severity of their impact on the Council should they indeed happen. Any changes to the assessment from the previous reporting period, together with any additional comments included, are highlighted in bold type.

6.2 The following paragraphs summarise the <u>main</u> areas of variance by department along with appropriate explanations. It should be emphasised that this report identifies projections based on the first nine months of the financial year to 31 December 2014. The figures are therefore indicative at this stage and are used by the Chief Executive, Director of Corporate Services and Chief Officers to identify variances against budget and enable corrective action to be taken as appropriate.

Departmental Commentary

6.3 <u>City Development (£530,000 overspend)</u>

The department continue to forecast a shortfall in external rental income due to the number of commercial properties they anticipate will be vacant during the remainder of the year and the temporary loss of income from various ground leases during the development of the waterfront area. These income shortfalls are expected to be offset by savings in staff costs due to the overall level of slippage across the department.

6.4 Social Work (£275,000 underspend)

Within Children and Families services, the department are projecting savings due to a reduction in the number of residential and secure care placements that are currently being made. Within Adult services, payments to third sector bodies are also expected to be lower than budgeted following delays in implementing various new service developments. The department are projecting these variances will be partly offset by additional expenditure for family placements due to the increased number of children requiring to be accommodated together with increased expenditure for Older People due to the greater level of demand for these services.

6.5 Capital Financing Costs (£300,000 underspend)

The above reflects a projected saving due to lower than anticipated interest rates together with a reduction in required level of borrowing due to slippage on expenditure in the 2014/15 capital programme.

7 HOUSING REVENUE ACCOUNT - MONITORING POSITION AT 31 DECEMBER 2014

7.1 The forecast position as at 31 December 2014 for the HRA is summarised below:

	<u>Adjusted</u> <u>Budget</u> <u>2014/15</u> <u>£000</u>	Forecast 2014/15 £000	Variance £000
Total Expenditure Total Income	54,849 <u>(54,849)</u>	54,974 <u>(54,974)</u>	125 <u>(125)</u>
Forecast Position	_	-	-

- 7.2 Expenditure on relets and repairs is projected to be greater than budgeted due to the increased level of work currently being required together with a higher void rent loss than budgeted. These adverse variances are projected to be offset by lower than anticipated capital financing costs and additional income from rents (please refer to Appendix B for further details).
- 7.3 The overall impact is a breakeven position against the adjusted HRA 2014/2015 Revenue Budget. A system of perpetual detailed monitoring will continue to take place up to 31 March 2015 with the objective of the HRA achieving a final outturn which is below or in line with the adjusted 2014/2015 HRA Revenue Budget.

8 **POLICY IMPLICATIONS**

This report has been screened for any policy implications in respect of sustainability, strategic environmental assessment, anti-poverty, equality impact assessment and risk management. Details of the risk assessment are included in Appendix D to this report.

There are no major issues.

9 **CONSULTATIONS**

The Chief Executive, Head of Democratic and Legal Services and all other Chief Officers have been consulted in the calculation of projected outturns included in this report, insofar as they apply to their own individual department.

10 BACKGROUND PAPERS

None.

MARJORY M STEWART
DIRECTOR OF CORPORATE SERVICES

29 JANUARY 2015

DUNDEE CITY COUNCIL 2014/2015 REVENUE OUTTURN MONITORING PERIOD 1 APRIL 2014 - 31 DECEMBER 2014

Appendix A

Statement analysing 2014/2015 Projected Revenue Outturn to Budget (Capital Charges, Central Support, Central Buildings & Corporate Property Recharges have been excluded from Departments as these costs are outwith their control).

General Fund Departments	Approved Budget £000	Budget Adjustments 01 April to 30 Nov £000	01 Dec	Total Budget Adjustments (see Appx C) £000	Adjusted Budget £000	Forecast £000	Worse Than Budget £000	Better Than Budget £000	Net Variance (see Appx B) £000	Notes	Previous Months Projected Variance £000	Movement since Previous Month £000
City Development	20,565	549	(299)	250	20,815	21,345	530		530	1	480	50
Education	116.591	2,331	(299)	2,331	118,922	118,922	550		550	2	400	50
Environment	18,806	(10)	40	30	18,836	18,836				_		
Chief Executive	18,625	(75)	31	(44)	18,581	18,581						
Corporate Services	19,861	1,164	149	1,313	21,174	21,174						
Other Housing	2,566	1,104	149	1,313	2,566	2,566						
6	11,630				2,566 11,630	2,566 11,630						
Supporting People Scottish Welfare Fund		407		407								
	1,497	437		437	1,934	1,934		(075)	(075)	0	(075)	
Social Work	96,824	(153)		(153)	96,671	96,396		(275)	(275)	3	(275)	
	306,965	4,243	(79)	4,164	311,129	311,384	530	(275)	255		205	50
Miscellaneous Income Capital Financing Costs /	(2,908)				(2,908)	(2,908)						
Interest on Revenue Balances Contingencies:	26,645	(137)		(137)	26,508	26,208		(300)	(300)	4	(250)	(50)
- General	653	(110)	(31)	(141)	512	512						
- Energy Costs	289				289	289						
- Unallocated Corporate Savings:												
CFTF - Admin / Clerical Review	(438)				(438)	(438)						
VER / VR Schemes	(250)	250		250) O) O						
CFTF - Procurement	(52)				(52)	(52)						
CFTF - Review of Transportation	(100)				(100)	(100)						
CFTF - Debt Recovery Section	(150)		150	150) O) O						
Mobile Telephones	(3)	3		3	0	0						
Discretionary NDR Relief	147				147	147						
Supplementary Superannuation Costs	2,276	49		49	2,325	2,325						
Tayside Valuation Joint Board	953				953	953						
Total Expenditure	334,027	4,298	40	4,338	338,365	338,320	530	(575)	(45)		(45)	0
Sources of Income												
General Revenue Funding	(227,701)	(1,740)		(1,740)	(229,441)	(229,441)						
Contribution from NNDR Pool	(59,025)	, ,		, ,	(59,025)	(59,025)						
Council Tax	(47,301)	(264)		(264)	(47,565)	(47,565)						
Use of Balances -	, , ,	, ,		, ,	, , ,	, , ,						
Committed Balances c/f		(2,199)		(2,199)	(2,199)	(2,199)						
Renewal & Repair Fund		(10)	(40)	(50)	(50)	(50)						
Other Balances		(85)	, ,	(85)	(85)	(85)						
(Surplus)/Deficit for the year	0	0	0	0	0	(45)	530 =====	(575)	(45)		(45)	0
Housing Revenue Account	0	======	======	======	0	0	===	===	0 ===	5	0 ===	===

REASONS FOR 2014/2015 CONTROLLABLE PROJECTED REVENUE OUTTURN VARIANCES (Excludes Capital Charges, Central Support Services & Office Recharges) AT 31 DECEMBER 2014

<u>Department</u>	<u>Note</u>	As at 31 Dec £000	As at 30 Nov £000	Cost Centre	<u>Subjective</u> <u>Analysis</u>	As at 31 Dec £000	As at 30 Nov £000	Reason / Basis of Over/(Under)spend
City Development	1	530	480	Departmental	Staff	(450)	(450)	Reflects the level of staff slippage projected due to a number of unfilled posts.
				Off Street Car Parks	Supplies & Services	50	0	Reflects higher than anticipated expenditure on security costs.
					Income	130	130	Reflects projected shortfall in level of budgeted income for car parking charges.
				Property	Income	550	550	Reflects projected shortfall in external rental income due to the number of properties that are currently vacant.
				Investment Properties	Income	220	220	Mainly reflects temporary loss of income from ground leases during the development of the waterfront area.
Education	2	Nil	Nil	Departmental	Staff	(100)	(100)	Reflects projected staff slippage due to the current level of employee turnover.
				Special Schools	Transport	240	240	Projected overspend due to an increase in the number of children requiring support.
				Education other than at School	Third Party Payments	(100)	(100)	Reflects the reduction in number of residential and secure care placements currently being made.
Social Work	3	(275)	(275)	Departmental	Staff	(50)	(50)	Mainly reflects the level of staff slippage projected due to a number of unfilled posts across the department.
				Children & Families	Third Party Payments	(300)	(300)	Reflects the reduction in number of residential and secure care placements currently being made.
					Third Party Payments	200	200	Reflects increase in the number of children required to be looked after and accommodated by the family placement service.
				Older People	Third Party Payments	295	295	Mainly increased costs and demand of Older People and Free Personal Care placements.
				Adults	Third Party Payments	(420)	(420)	Due to delays in fully implementing service developments for which budgetary provision was made.
Capital Financing Costs	4	(300)	(250)	Corporate	Capital Financing Costs / IORB	(300)	(250)	Reflects projected saving on capital financing costs due to lower than anticipated interest rates together with slippage on expenditure in 2014/15 capital programme.
Housing Revenue Account	5	Nil	Nil	Repairs and Relets		245	195	Reflects increase in level of day to day repairs, planned maintenance and open space maintenance required partly offset by an underspend in relets.
				Rent of Houses		(125)	(125)	Reflects additional income from house rents.
				Void Rent Loss / Bad Debts		180	180	Reflects higher void loss than budgeted.
				Capital Financing Costs / IORB		(300)	(250)	Reflects projected saving on capital financing costs due to lower than anticipated interest rates.

	Alloc From Conts	2013/14 Under spends b/fwd	Funding T/Fs	Alloc from R&R Fund	Alloc from Other Bals	T/Fs Between Depts	Council Tax Reduction Scheme	Vol Early Retiral/ Redund Scheme	<u>Dept</u> Totals
General Fund Departments	£000	£000	<u>0003</u>	2000	£000	£000	2000	<u>0003</u>	2000
Education 1. DSM Balances 2. Early Years Change Fund - Children's Wellbeing I 3. Funding for Second Languages 4. 1 + 2 Language Policy 5. Copyright for School Pupils 6. T/f Supplementary Supn Costs to General Fund 7. Installation of car parking barrier for Craigowl PS 8. Early Learning & Childcare for 2 year olds 9. New National Qualifications 10. Early Years Change Fund (FDWS) 11. T/f Staff costs to General Fund 12. T/f Staff costs to City Development	Project	1,043 91 46	105 38 700 145	10		(44) 250 (11)		(42)	2,331
Social Work 1. Community Equipment Service 2. Protecting People 3. Dundee Violence Against Women Partnership 4. Sensory Impairment Strategy 5. Implementation of Self-Directed Support 6. Prudential Borrowing (Meals on Wheels Service) 7. Early Years Change Fund (FDWS) 8. T/f Staff costs to General Fund		51 13 29 28 25				(9) (250)		(40)	(153)
City Development 1. T/f Whitfield Life Centre budgets from Chief Exect 2. T/f Dundee Ice Arena Management Fee from Chie 3. Prudential Borrowing (DERL Lease) 4. T/f Staff costs from Education 5. T/f Admin & Clerical staff to Corporate Services		e				17 375 146 11 (299)			250
Environment 1. T/f Staff costs to General Fund 2. T/F of Curling Budget to Chief Executive 3. Drainage Works at Craigowl PS & Downfield PS				40		(4)		(6)	30
Chief Executive 1. Community Asset T/f 2. Interim Manager- MASH Review 3. Whitfield Café Shortfall 4. The Corner / Peer Education 5. Translation Service 6. Disabled Go Access Guides 7. T/f Whitfield Life Centre budgets from Chief Exect 8. T/f Dundee Ice Arena Management Fee from Chie 9. T/f Staff costs from Corporate Services 10. Various T/fs from General Contingency 11. T/F of Curling Budget from Environment		15 16 11 22 52 8				(17) (375) 136			(44)
Corporate Services 1. Civica Legal Management System 2. Welfare Reform 3. Discretionary Housing Payments 4. Allocation of Mobile Telephones Saving 5. Discretionary Housing Payments 6. Council Tax Reduction Scheme: Admin Costs 7. Single Fraud Investigation Scheme 8. Discretionary Housing Payments: Staffing costs 9. T/f Staff costs to General Fund		45 150 132	726 260 15		85	(3)		(113)	(***)
10. Medical Redeployment Costs 11. T/f Staff costs to Chief Executive 12. T/f Admin & Clerical staff from City Development 13. T/f Staff costs to General Fund Scottish Welfare Fund 1. Admin Grant 2. Crisis Grants 3. Community Care Grants 4. Scottish Welfare Fund: Grant Adjustment	3	47 158 217	15			(136) 299 (150)		(1.0)	1,313
									437

Appendix C

General Fund Departments	Alloc From Conts £000	2013/14 <u>Under</u> <u>spends</u> F <u>b/fwd</u> <u>£000</u>	unding T/Fs £000	Alloc from R&R Fund £000	Alloc from Other Bals £000	T/Fs Between Depts £000	Council Tax Reduction Scheme £000	Vol Early Retiral/ Redund Scheme £000	Dept Totals £000
General Contingency 1. VER / VR Scheme 2. Medical Redeployment Costs 3. Dundee Ice Arena 4. Procurement of Covalent system 5. Digital Communications Officer	(54) (3) (10) (30) (13)								
6. Commonwealth Games Savings Contingency: Mobile Telephones 1. T/f to Corporate Services	(31)					3			(141)
Savings Contingency: VER / VR Scheme 1. T/f savings from various departments 2. T/f from General Contingency Fund	54							196	250
Savings Contingency: Corporate Debt & Welfare Ref 1. T/f to Corporate Services	orm Team	1				150			150
Supplementary Superannuation 1. T/f Supplementary Supn Costs from Education 2. T/f Supplementary Supn Costs from various depart	tments					44		5	49
Capital Financing Costs / IORB 1. Prudential Borrowing (Meals on Wheels Service) 2. Prudential Borrowing (DERL Lease)						9 (146)			(137)
Council Tax Income 1. Council Tax Reduction Scheme			(264)				264		0
Total Adjustments (General Fund)	0	2,199	1,740	50	85	0	264	0	4,338

	Assessment		
Risks - Revenue	Original	Revised	Risk Management / Comment
General Inflation General price inflation may be greater than anticipated.	Med	Med	Corporate Procurement strategy in place, including access to nationally tendered contracts for goods and services. In addition, fixed price contracts agreed for major commodities i.e. gas and electricity.
Equal Pay Claims A provision may be required for the cost of equal pay claims.	Low	Low	Relatively few cases being taken through the Employment Tribunal process.
Capital Financing Costs Level of interest rates paid will be greater than anticipated.	Low/ Med	Low/ Med	Treasury Mgmt Strategy. Limited exposure to variable rate funding.
Savings Failure to achieve agreed level of savings & efficiencies.	Low/ Med	Low/ Med	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure savings targets are met.
Emerging Cost Pressures The possibility of new cost pressures or responsibilities emerging during the course of the financial year.		Low/ Med	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure cost pressures are identified early and corrective action can be taken as necessary.
Chargeable income The uncertainty that the level of chargeable income budgeted will be received.	Med/ High	Med/ High	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure any shortfalls are identified as early as possible and corrective action can be taken as necessary.
Council Tax Collection Provision for non-collection of Council Tax (3.2%) may not be adequate.	Low	Low	Provision set takes cognisance of amounts collected for previous financial years. Non-payers subject to established income recovery procedures.
Welfare Reform The changes introduced as part of the welfare reform exercise may increase the risk that budgeted income collection levels are not achieved and that current non-collection provision levels are inadequate.	Low/ Med	Low/ Med	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure any shortfalls are identified as early as possible and corrective action can be taken as necessary. Budget also introduced for discretionary housing payments to assist those affected by these changes.