REPORT TO: POLICY & RESOURCES COMMITTEE - 9 NOVEMBER 2009

REPORT ON: REVENUE MONITORING 2009/2010

REPORT BY: DIRECTOR OF FINANCE

REPORT NO: 517-2009

1 PURPOSE OF REPORT

1.1 To provide Elected Members with an analysis of the 2009/2010 Projected Revenue Outturn as at 30 September 2009 monitored against the adjusted 2009/2010 Revenue Budget.

2 **RECOMMENDATIONS**

- 2.1 It is recommended that the Elected Members:
 - a note that the overall General Fund 2009/2010 Projected Revenue Outturn as at 30 September 2009 shows an overspend of £264,000 against the adjusted 2009/2010 Revenue Budget.
 - b note that the Housing Revenue Account as at 30 September 2009 is projecting an underspend of £294,000 against the adjusted HRA 2009/2010 Revenue Budget.
 - c agree that the Director of Finance will take every reasonable action to ensure that the 2009/2010 Revenue expenditure is below or in line with the adjusted Revenue Budget.
 - d instruct the Director of Finance in conjunction with all Chief Officers of the Council to continue to monitor the Council's 2009/2010 Projected Revenue Outturn.

3 FINANCIAL IMPLICATIONS (see Appendix A)

- 3.1 The overall projected 2009/2010 General Fund Revenue outturn position for the City Council shows an overspend of £264,000 based on the financial information available at 30 September 2009. A system of perpetual detailed monitoring will continue to take place up to 31 March 2010 with the objective of the Council achieving a final outturn which is below or in line with the adjusted 2009/2010 Revenue Budget.
- 3.2 The Housing Revenue Account outturn position for 2009/2010 is currently projecting an underspend of £294,000 based on the financial information available for the period to 30 September 2009. A system of perpetual detailed monitoring will continue to take place up to 31 March 2010 with the objective of the HRA achieving a final outturn which is below or in line with the adjusted 2009/2010 HRA Revenue Budget.

4 BACKGROUND

- 4.1 Following approval of the Council's 2009/2010 Revenue Budget by the Special Policy and Resources Committee on 12 February 2009 this report is now submitted in order to monitor the 2009/2010 Projected Revenue Outturn position as at 30 September 2009, against the adjusted 2009/2010 Revenue Budget.
- 4.2 This report provides a detailed breakdown of departmental revenue monitoring information along with explanations of material variances against adjusted budgets. Where departments are projecting a significant under or overspend against adjusted budget, additional details have been provided. Where departmental expenditure is on target and no material variances are anticipated, additional information has not been provided.

5 RISK ASSESSMENT

- In preparing the Council's 2009/2010 Revenue Budget, the Director of Finance considered the key strategic, operational and financial risks faced by the Council over this period (please refer to report 104-2009, approved by Special Policy & Resources Committee on 12 February 2009, for further details). In order to alleviate the impact these risks may have should they occur, a number of general risk mitigation factors are utilised by the Council. These include the:
 - system of perpetual detailed monthly budget monitoring carried out by departments
 - general contingency provision set aside to meet any unforeseen expenditure
 - level of general fund balances available to meet any unforeseen expenditure
 - level of other cash backed reserves available to meet any unforeseen expenditure
 - possibility of identifying further budget savings and efficiencies during the year, if required.
- 5.2 The key risks in 2009/2010 have now been assessed both in terms of the probability of whether they will occur and the severity of their impact on the Council should they indeed happen. These risks have been ranked as either zero, low, medium or high. Details of this risk assessment, together with other relevant information including any proposed actions taken by the Council to mitigate these risks, are included in Appendix D to this report.

6 GENERAL FUND SERVICES - MONITORING POSITION AS AT 30 SEPTEMBER 2009

6.1 The forecast position as at 30 September 2009 for General Fund services is summarised below:

	Adjusted Budget 2009/10 £000	Forecast 2009/10 £000	Variance £000
Total Expenditure Total Income	348,924 (348,924)	349,028 (348,764)	104 <u>160</u>
Forecast Overspend	-	264	<u> 264</u>

The forecast position as at 30 September 2009 is shown in more detail in the appendices to this report, as follows:

Appendix A shows the variances between budget and projected outturn for each department/service of the Council.

Appendix B provides detailed explanations for the variances against budget that are shown in Appendix A.

Appendix C lists the budget adjustments that have been undertaken to date. These adjustments include funding transfers and the transfer of budgets between budget headings within the Revenue Budget, allocations from Contingencies and also unspent budgets that have been carried forward from the previous financial year.

Appendix D lists the key strategic, operational and financial risks being faced by the Council. These risks have been assessed and ranked accordingly both in terms of the probability of whether they will occur and the severity of their impact on the Council should they indeed happen. Any changes to the assessment from the previous reporting period, together with any additional comments included, are highlighted in bold type.

6.2 The following paragraphs summarise the main areas of variance by department along with appropriate explanations. It should be emphasised that this report identifies projections based on the first six months of the financial year to 30 September 2009. The figures are therefore indicative at this stage and are used by the Chief Executive, Director of Finance and Chief Officers to identify variances against budget and enable corrective action to be taken as appropriate.

Departmental Commentary

6.3 Social Work (£794,000 overspend)

The majority of this overspend reflects a number of cost pressures within Children Services. These include the department's share of the residential schools placement budget, together with an anticipated overspend for family placements. The department are also projecting that payments to external bodies for Adult respite care services will be greater than budgeted reflecting the significant cost pressures surrounding this area and the current level of demand for this service. These overspends will be partly offset by projected savings in staff costs following a management restructuring exercise and various other additional income that is anticipated to be received this year.

6.4 City Development:

Planning & Transportation (£497,000 overspend)

In Building Quality, income for building warrants, planning applications and property enquiries is significantly lower than budgeted, reflecting a reduction in these activities due to the current economic climate. This shortfall in income is partly offset by various projected underspends including reduced subsidies being provided to bus operators.

6.5 Environmental Health & Trading Standards (£172,000 underspend)

These projected savings mainly relate to staff costs due to a number of unfilled vacancies and various additional income anticipated by the department.

6.6 Finance Revenues (£300,000 underspend)

This mainly reflects additional grant income anticipated by the department together with a projected underspend in staff costs due mainly to unfilled vacancies. This is partly offset by increased expenditure on legal fees incurred in relation to the collection of unpaid accounts.

6.7 Capital Financing Costs/Interest on Revenue Balances (£700,000 underspend)

Expenditure on capital financing costs is anticipated to be lower than budgeted following the restructuring of loan debt.

6.8 General Revenue Funding (£240,000 additional income)

Reflects an anticipated increase in General Revenue Funding received from Scottish Government following recent changes to previously notified amounts.

6.9 Other Balances (£400,000 overspend)

Reflects use of balances to fund additional staffing resources for Social Work Child Protection Team and Access Team to address the issues raised in the recent Child Protection Report. Balances have also been utilised to fund additional expenditure incurred due to increase in the number of children that are being accommodated as a result of child protection concerns.

7 HOUSING REVENUE ACCOUNT - MONITORING POSITION AS AT 30 SEPTEMBER 2009

7.1 The forecast position as at 30 September 2009 for the HRA is summarised below:

	<u>Adjusted</u> <u>Budget</u> <u>2009/10</u> <u>£000</u>	Forecast 2009/10 £000	Variance £000
Total Expenditure Total Income	49,756 (49,756)	49,504 (49,798)	(252) _(42)
Forecast Overspend		(294)	(294)

7.2 On expenditure, the department are projecting a significant underspend in the planned maintenance programme, this is due to some of this work being funded by the department's capital programme together with slippage in a number of projects. This will be partly offset by an increase in repairs and relets expenditure and greater than budgeted lost rents and bad debts due to an increase in the number of voids together with various other overspends anticipated by the department. In terms of income, rental income is expected to be greater than budgeted following a reduction in the number of council house sales anticipated. This is partly offset by a projected shortfall in interest on revenue balances due to lower than anticipated interest rates being received on cash balances held. The overall impact is an underspend of £294,000 against the adjusted HRA 2009/2010 Revenue Budget.

8 CONCLUSION

As in previous years, the Director of Finance will work with all Chief Officers of the Council to monitor the Council's 2009/2010 Revenue Budget and, through prudent budget management, take every reasonable action to achieve an outturn position below or in line with the approved 2009/2010 Revenue Budget.

9 POLICY IMPLICATIONS

This report has been screened for any policy implications in respect of Sustainability, Strategic Environmental Assessment, Anti-Poverty, Equality Impact Assessment and Risk Management.

There are no major issues.

10 **CONSULTATIONS**

The Chief Executive, Depute Chief Executive (Support Services) and all other Chief Officers have been consulted in the calculation of projected outturns included in this report, insofar as they apply to their own individual department.

11 BACKGROUND PAPERS

None.

MARJORY M STEWART DIRECTOR OF FINANCE

29 OCTOBER 2009

Appendix A

DUNDEE CITY COUNCIL 2009/2010 REVENUE OUTTURN MONITORING PERIOD 1 APRIL 2009 - 30 SEPTEMBER 2009

Statement analysing 2009/2010 Projected Revenue Outturn to Budget (Capital Charges, Central Support & Central Buildings Recharges have been excluded from Departments as these costs are outwith their control).

	Approved Budget	-	Adjusted Budget	Forecast	Worse Than Budget	Better Than Budget	Net Variance	Notes
	£000	£000	£000	£000	£000	£000	£000	
General Fund Departments								
Social Work	80,953	939	81,892	82,686	794		794	1
City Development: Planning & Transportation	7,458	(3)	7,455	7,952	497		497	2
Economic Development	4,341	(44)	4,297	4,315	18		18	3
Education	121,649	177	121,826	121,826			,,	4
Leisure & Communities	22,787	187	22,974	22,974				
Central Support Services:								
Chief Executive Personnel	1,145	70	1,215	1,215				
Information Technology	1,427 5,175	43	1,427 5,218	1,427 5,218				
Support Services - Admin/Legal	3,345	(5)	3,340	3,340				
- Architects	(561)	(-)	(561)	(561)				
Finance General	3,433	(22)	3,411	3,411				:
Other Housing	2,025		2,025	2,025				
DCS - Land Services Client	2,103		2,103	2,103				
Supporting People	12,389	4.007	12,389	12,389				_
Waste Management Environmental Health & Trading Stds	15,423 3,136	1,037	16,460 3,136	16,412		(48)	(48)	5
Miscellaneous Services:	3,130		3,130	2,964		(172)	(172)	6
Chief Executive	409	175	584	584				
Support Services	123		123	123	1			
Finance Revenues	3,818	(2)	3,816	3,516		(300)	(300)	7
Dundee CAB	110		110	110				
Contribution to Employment Unit	94		94	94				
	290,782	2,552	293,334	294,123	1,309	(520)	789	
Miscellaneous Income	(2,618)	,	(2,618)	(2,618)	,,,,,,	()		
DCS - Contracting Activities	(562)		(562)	(562)				
Capital Financing Costs /								
Interest on Revenue Balances	23,451		23,451	22,751		(700)	(700)	8
<u>Contingencies</u> General	200	(185)	15	15				
Corporate Savings & Efficiencies	(267)	267	0	0				
Discretionary NDR Relief	147		147	147				
Supplementary Superannuation Costs	1,678		1,678	1,678				
Resources t/f from Capital Programme	(1,600)		(1,600)	(1,600)				

	311,211	2,634	313,845	313,934	1,309	(1,220)	89	
Joint Boards	40.004		10.001	40.00				
Tayside Joint Police Board Tayside Fire & Rescue Board	18,934 15,115		18,934 15,115	18,934 15,115				
Tayside Valuation Joint Board	1,030		1,030	1,045	15		15	9
rayonao vanaanon come Boaha	,,000		1,000	1,040	15		13	3
Total Expenditure	346,290	2,634	348,924	349,028	1,324	(1,220)	104	
Sources of Income								
General Revenue Funding /								
Contribution from NNDR Pool	(289,074)	(1,013)	(290,087)	(290,327)		(240)	(240)	10
Council Tax	(55,916)		(55,916)	(55,916)			, ,	
Use of Balances -	(1.555)		(= ===)					
Committed Balances c/f Other Balances	(1,300)	(1,033)	(2,333)	(2,333)	400		400	4.4
Renewal & Repair Fund	0	(400) (188)	(400) (188)	0 (188)	400		400	11
e e e e e e e e e e e e e e e e e e e		(.00)			**********			
(Surplus)/Deficit for the year	0	0	0	264	1,724	(1,460)	264	
				======	======		======	
Housing Revenue Account	0	0	0	(294)	0	(294)	(294)	12
	======	======	======	======	===	(234)	(294)	14
				ι				

REASONS FOR 2009/2010 CONTROLLABLE PROJECTED REVENUE OUTTURN VARIANCES (Excludes Capital Charges, Central Support Services & Office Recharges) AT 30 SEPTEMBER 2009

Reason / Basis of Over/(Under)spend	Reflects projected savings following management restructuring exercise.	Non-recurring additional income generated through repayment of cash reserves and balances from Social Work funded voluntary bodies.	Continued pressure of increase in numbers of placements made to avoid inappropriate care settings for children and also due to effect of fee increases being greater than budgeted	Increased number of looked after children and also increase in the numbers of children requiring permanent substitute care away from their birth parents.	Reflects increased direct assistance payments made to families to alleviate family financial problems in turn reducing pressure within family placement and residential schools resources.	Reduction in payments for external residential placements as demand is being met internally through Craigie House residential home.	Mainly due to non-recurring contributions from clients towards residential accommodation in local authority homes.	Reflects continued significant pressures around Adult Care.	Greater demand for respite care.	This is mainly due to increased charges for day care services partly offset by withdrawal of service/contribution from Perth & Kinross Council at Whitetop and from Angus Council at Mackinnon Centre.		Income for building warrants, planning applications and property enquiries is lower than budgeted, reflecting a reduction in these activities due to the current economic climate. This is partly offset additional income recharged for public safety.	Reflects saving that was assumed in approved budget that has not materialised.	Reflects various planned efficiencies to offset projected overspend.	Reflects reduction in bus route development grants being paid to bus operators.	Increased recharge for winter maintenance activities to On Street Car Parking.	Mainly reflects increased electricity charges.	Projected saving due to maintenance painting of street lighting columns being deferred.	Reflects reduction in level of cleaning works undertaken on multi-storey car parks.	Reflects projected underspend following review of security cover arrangements for multi-storey car parks.
Breakdown of Variance £000	(160)	(33)	328	444	09	(20)	(30)	160	190	(115)		613	58	(22)	(99)	(95)	107	(43)	(19)	(32)
Subjective Analysis	Staff Costs	Income	Third Party Payments		Transfer Payments	Third Party Payments	Income	Third Party Payments		Income		Income	Staff	Third Party Payments	Third Party Payments	Income	Supplies & Services	Third Party Payments	Property Costs	Supplies & Services
Cost Centre	Departmental		Children			Older People		Adults				Building Quality	Policy & Regeneration		Sustainable Transport	Winter Maintenance	Street Lighting		Off Street Car Parking	
Total Variance £000	794											497								
Note	-											7								
<u>Department</u>	Social Work										City Development:	Planning & Transportation								

Appendix B

REASONS FOR 2009/2010 CONTROLLABLE PROJECTED REVENUE OUTTURN VARIANCES (Excludes Capital Charges, Central Support Services & Office Recharges) AT 30 SEPTEMBER 2009

Reason / Basis of Over/(Under)spend	Staff costs are projected to be underspent mainly due to various unfilled vacancies.	Rental income is lower than budgeted due to increased number of vacant properties in the current economic climate.	Reflects salary increments paid to Local Government Employees across all sectors not met within budget.	Anticipated underspend in various supplies and services overheads across all sectors.	Reflects reduction in staff costs for supply teaching due to this being covering by permanent teaching staff.	Reflects projected overspend on cleaning contract.	Reflects projected overspend on cleaning contract.	Staff costs are projected to be overspent due to the number of care assistants that are required, this expenditure will be partly offset by savings in teaching staff.	Anticipated underspend on repairs & maintenance based on expenditure incurred to date.	Education Department share of projected overspend on residential and secure placements budget.	Reflects various net underspends projected by the department.	Staff costs are projected to be underspent mainly due to various unfilled vacancies.	Reflects additional miscellaneous income.	Reflects additional income received for bird control measures.	Projected underspend due to unfilled vacancies, long-term sick leave and maternity leave, partly offset by increased overtime.	Reflects increased expenditure on diligence fees paid in relation to the collection of unpaid accounts.	Mainly reflects additional administration grant from Department of Works & Pensions together with various other additional income including recharge of diligence and legal fees relating to collection of unpaid accounts. This is partly offset by shortfall in miscellaneous income.	Reflects lower than anticipated expenditure on capital financing costs following restructuring of loan debt.	Mainly reflects DCC's share of TVJB projected overspend in staff costs.
Breakdown of Variance £000	(175)	195	226	(718)	(200)	170	100	385	(61)	80	(48)	(138)	(10)	(18)	(61)	49	(278)	(700)	15
Subjective Analysis	Staff Costs	Income	Staff Costs	Supplies & Services	Staff Costs	Property Costs	Property Costs	Staff Costs	Property Costs	Third Party Payments	Various	Staff	income	Income	Staff	Supplies & Services	Income	ЗВ ЗВ	Staff
Cost Centre	Property Management		Departmental		Primary		Secondary	Special		Education other than School	Departmental	Regulation		Pest & Animal Control	Revenues			Capital Financing Costs/IORB	Requisition
Total Variance £000	18		0								(48)	(172)			(300)			(200)	15
Note V	ю		4								ιΩ	9			۲			ω	Ø
Department	Economic Development		Education								Waste Management	Env Health & Trading Standards			Finance Revenues			Capital Financing Costs/IORB	Tayside Valuation Joint Board

REASONS FOR 2009/2010 CONTROLLABLE PROJECTED REVENUE OUTTURN VARIANCES (Excludes Capital Charges, Central Support Services & Office Recharges)

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Reason / Basis of Over/(Under)spend	Reflects anticipated increase in GRF following recent changes to previously notified amounts.	Reflects use of other balances to fund additional staffing resources for Social Work Child Protection Team and Access Team to address the issues raised in the recent Child Protection Report. Expenditure also reflects the increased number of children being accommodated as a result of child protection concerns.	Reflects increase in the level of repairs and maintenance that are currently required to be carried out through the DCS/Housing Partnership.	Anticipated saving in planned maintenance costs following slippage in certain projects and some works being transferred to capital programme.	Mainly increase in the lost rents due to greater than anticipated number of void properties (e.g. properties awaiting repairs prior to being relet).	Additional income collected from rents due to a lower number of council house sales than was anticipated.	Increased income due to rent reviews.	Expenditure on open space maintenance is less than anticipated due to a reduction in the number of one off orders.	Mainly this is due to holiday pay arrears payments.	Overspend reflects higher than budgeted loan repayments.	Shortfall in income due to the actual level of interest received on balances being lower than the level assumed in the agreed HRA budget.	Reflects shortfall in rental income for this type of accomodation.	Mainly reflects increased price of electricity charges.	Increased expenditure expected on energy costs, car allowances, training, etc.	Projected savings on grants/contributions to Women's Aid and Energy Advice Team.
Breakdown of Variance £000	(240)	400	283	(951)	234	(281)	(24)	(88)	83	06	240	23	70	45	(18)
Subjective Analysis															ions
Cost Centre	General Revenue Funding	Other Balances	Repairs & Relets	Planned Maintenance	Lost Rents and Bad Debts	Rent of Houses	Land Rents	Open Space Maintenance	Caretaking Services	Loan Charges	IORB	Mainstream Furnished	Stair lighting	Housing Administration	Grants to Housing Organisations
Total Variance £000	(240)	400	(294)												
Note	10	-	12												

Housing Revenue Account

General Revenue Funding

Department

Other Balances

	Alloc	2008/09 Under			Transfers	Append	ix C
General Fund Departments	From Conts £000	spends b/fwd £000	Funding T/Fs £000	Alloc from R&R Fund £000	Between Depts £000	Other Transfers £000	Dept Totals £000
Education 1. DSM Balances 2. T/f to L&C for physical activities for child 3. T/f Staff Costs to Chief Executive 4. T/f from Corp Savings & Efficiencies Cor		364			(106) (51)	(30)	
Social Work 1. Child Trust Fund Top Up 2. Child Protection Team and Access Tean 3. Nethergate Centre Dilapidation Works		7		103		150	177
Adult Support & Protection Implementati Tif from Corp Savings & Efficiencies Cor Additional resources for Child Protection	ntingency placements		438			(9) 250	939
City Development: Planning & Transportation 1. T/f from Corp Savings & Efficiencies Cor City Development: Economic Development	ntingency					(3)	(3)
Ordnance survey fee Tif from Corp Savings & Efficiencies Cor Leisure & Communities					(43)	(1)	(44)
T/f from Education for physical activities Maintenance costs payable for Dundee I T/f from Corp Savings & Efficiencies Cor	ce Arena			85	106	(4)	187
Waste Management 1. Zero Waste Fund 2008/09 C/Fwd 2. Zero Waste Fund 2009/10 CSS - Chief Executive		462	575				1,037
Community Planning Partnership T/f Staff Costs from Education T/f from Corp Savings & Efficiencies Con	tingency	21			51	(2)	70
CSS - Information Technology 1. Ordnance survey fee CSS - Support Services					43		43
T/f from Corp Savings & Efficiencies Con CSS - Finance General Computer Audit		4				(5)	(5)
 2. T/f from Corp Savings & Efficiencies Con MS - Chief Executive 1. Ext Funded Projects (Integrated Child Se 		89				(26)	(22)
2. Employment UnitMS - Finance Revenues1. T/f from Corp Savings & Efficiencies Con	tingency	86				(2)	175
General Contingency 1. T/f to Corp Savings & Efficiencies 2. T/f to Corp Savings & Efficiencies						(67) (118)	(2)
Corporate Savings & Efficiencies Contingen 1. T/f from General Contingency 2. T/f to various departments 3. T/f from General Contingency	cy					67 82 118	(185)
Total Adjustments (General Fund)	0	1,033	1,013	188	0	400	267

	Asses	sment					
Risks - Revenue	Original	Revised	Risk Management / Comment				
General Inflation General price inflation may be greater than anticipated.	Low	Low	Corporate Procurement strategy in place, including access to nationally tendered contracts for goods and services. In addition, fixed price contracts agreed for major commodities i.e. gas and electricity.				
Pay Awards Pay awards settlements may be greater than anticipated.	Zero	Zero	Existing LG Employees pay award agreed to 31 March 2010 (Teachers to 31 March 2011) therefore not considered as risk for the current financial year.				
Single Status The provision for the costs associated with implementing Single Status may be insufficient.	Low	Low	Departmental budgets increased to cover incremental progression through the new grades.				
Equal Pay Claims A provision may be required for the cost of equal pay claims.	Low	Low	Relatively few cases being taken through the Employment Tribunal process.				
Capital Financing Costs Level of interest rates paid will be greater than anticipated.	Low/ Med	Low/ Med	Treasury Mgmt Strategy. Limited exposure to variable rate funding.				
Interest on Revenue Balances Level of interest rates will be lower than anticipated.	Med/ High	Med/ High	Treasury Mgmt Strategy. Reduction in income will be offset by lower temporary borrowing costs.				
Savings Failure to achieve agreed level of savings & efficiencies.	Low/ Med	Low/ Med	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure savings targets are met.				
Emerging Cost Pressures The possibility of new cost pressures or responsibilities emerging during the course of the financial year.	Low/ Med	Low/ Med	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure cost pressures are identified early and corrective action can be taken as necessary.				
Chargeable income The uncertainty that the level of chargeable income budgeted will be received.	Med/ High	High	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure any shortfalls are identified as early as possible and corrective action can be taken as necessary.				
Council Tax Collection Provision for non-collection of Council Tax (3.2%) may not be adequate.	Low	Low	Provision set takes cognisance of amounts collected for previous financial years. Non-payers subject to established income recovery procedures.				
New Accounting Standards The impact of adopting International Financial Reporting Standards (IFRS) is unclear.	Zero	Zero	The implementation of IFRS has been largely deferred to 2010/11. Any significant financial impacts are likely to be mitigated by government legislation.				