REPORT TO: POLICY & RESOURCES COMMITTEE - 9 JANUARY 2012

REPORT ON: REVENUE MONITORING 2011/2012

REPORT BY: DIRECTOR OF FINANCE

REPORT NO: 554-2011

## 1 PURPOSE OF REPORT

1.1 To provide Elected Members with an analysis of the 2011/2012 Projected Revenue Outturn as at 30 November 2011 monitored against the adjusted 2011/2012 Revenue Budget.

## 2 **RECOMMENDATIONS**

- 2.1 It is recommended that Elected Members:
  - a note that the overall General Fund 2011/2012 Projected Revenue Outturn as at 30 November 2011 shows an underspend of £80,000 against the adjusted 2011/2012 Revenue Budget.
  - b note that the Housing Revenue Account as at 30 November 2011 is projecting a breakeven position against the adjusted HRA 2011/2012 Revenue Budget.
  - c agree that the Director of Finance will take every reasonable action to ensure that the 2011/2012 Revenue expenditure is below or in line with the adjusted Revenue Budget.
  - d instruct the Director of Finance in conjunction with all Chief Officers of the Council to continue to monitor the Council's 2011/2012 Projected Revenue Outturn.

# 3 FINANCIAL IMPLICATIONS (see Appendix A)

- 3.1 The overall projected 2011/2012 General Fund Revenue outturn position for the City Council shows an underspend of £80,000 based on the financial information available at 30 November 2011. A system of perpetual detailed monitoring will continue to take place up to 31 March 2012 with the objective of the Council achieving a final outturn which is below or in line with the adjusted 2011/2012 Revenue Budget.
- 3.2 The Housing Revenue Account outturn position for 2011/2012 is currently projecting a breakeven position based on the financial information available for the period to 30 November 2011. A system of perpetual detailed monitoring will continue to take place up to 31 March 2011 with the objective of the HRA achieving a final outturn which is below or in line with the adjusted 2010/2011 HRA Revenue Budget.

## 4 BACKGROUND

- 4.1 Following approval of the Council's 2011/2012 Revenue Budget by the Special Policy and Resources Committee on 10 February 2011 this report is now submitted in order to monitor the 2011/2012 Projected Revenue Outturn position as at 30 November 2011, against the adjusted 2011/2012 Revenue Budget.
- 4.2 This report provides a detailed breakdown of departmental revenue monitoring information along with explanations of material variances against adjusted budgets. Where departments are projecting a significant under or overspend against adjusted budget, additional details have been provided. Where departmental expenditure is on target and no material variances are anticipated, additional information has not been provided.

## 5 RISK ASSESSMENT

- 5.1 In preparing the Council's 2011/2012 Revenue Budget, the Director of Finance considered the key strategic, operational and financial risks faced by the Council over this period (please refer to report 73-2011, approved by Special Policy & Resources Committee on 10 February 2011, for further details). In order to alleviate the impact these risks may have should they occur, a number of general risk mitigation factors are utilised by the Council. These include the:
  - system of perpetual detailed monthly budget monitoring carried out by departments
  - general contingency provision set aside to meet any unforeseen expenditure
  - level of general fund balances available to meet any unforeseen expenditure
  - level of other cash backed reserves available to meet any unforeseen expenditure
  - possibility of identifying further budget savings and efficiencies during the year, if required.
- 5.2 The key risks in 2011/2012 have now been assessed both in terms of the probability of whether they will occur and the severity of their impact on the Council should they indeed happen. These risks have been ranked as either zero, low, medium or high. Details of this risk assessment, together with other relevant information including any proposed actions taken by the Council to mitigate these risks, are included in Appendix D to this report.

## 6 GENERAL FUND SERVICES - MONITORING POSITION AS AT 30 NOVEMBER 2011

6.1 The forecast position as at 30 November 2011 for General Fund services is summarised below:

	<u>Adjusted</u> <u>Budget</u> <u>2011/12</u> <u>£000</u>	Forecast 2011/12 £000	Variance £000
Total Expenditure Total Income	357,676 (357,676)	358,396 <u>(358,476)</u>	720 (800)
Forecast Underspend		<u>(80)</u>	<u>(80)</u>

The forecast position as at 30 November 2011 is shown in more detail in the appendices to this report, as follows:

**Appendix A** shows the variances between budget and projected outturn for each department/service of the Council.

**Appendix B** provides detailed explanations for the variances against budget that are shown in Appendix A.

**Appendix C** lists the budget adjustments that have been undertaken to date. These adjustments include funding transfers and the transfer of budgets between budget headings within the Revenue Budget, allocations from Contingencies and also unspent budgets that have been carried forward from the previous financial year.

**Appendix D** lists the key strategic, operational and financial risks being faced by the Council. These risks have been assessed and ranked accordingly both in terms of the probability of whether they will occur and the severity of their impact on the Council should they indeed happen. Any changes to the assessment from the previous reporting period, together with any additional comments included, are highlighted in bold type.

6.2 The following paragraphs summarise the <u>main</u> areas of variance by department along with appropriate explanations. It should be emphasised that this report identifies projections based on the first eight months of the financial year to 30 November 2011. The figures are therefore indicative at this stage and are used by the Chief Executive, Director of Finance and Chief Officers to identify variances against budget and enable corrective action to be taken as appropriate.

## **Departmental Commentary**

## 6.3 Social Work (£1,930,000 overspend)

The majority of this overspend reflects cost pressures surrounding Children Services, where payments for family placements are expected to be significantly greater than budgeted due to the increased number of children requiring permanent substitute care away from their birth parents. In addition, the department are projecting increased expenditure on third party payments for Adult Care due to further continued cost pressures in this area. These variances will be partly offset by savings that are anticipated due to slippage in staff costs across the department and various additional income projected to be received by the department.

## 6.4 City Development (£169,000 overspend)

In Building Quality, income for building warrant fees, planning applications and property enquiries continues to be significantly lower than budgeted, reflecting a reduction in these activities due to the ongoing economic climate. In Off Street Car Parks, the level of car parking income is also projected to be lower than budgeted reflecting current usage of the Council's off street car parking facilities. These variances are partly offset by projected savings in staff costs due to unfilled vacancies across the department together with lower than anticipated expenditure on supplies and services and third party payments (please refer to Appendix B for further details).

## 6.5 Leisure & Communities (£72,000 underspend)

This variance reflects projected savings in staff costs due mainly to an unfilled vacant post together with lower than anticipated expenditure on property costs following a prior year refund for non-domestic rates.

## 6.6 Finance General (£100,000 underspend)

The above variance reflects savings in staff costs that are anticipated due to a number of unfilled vacancies within the department. This will be partly offset by a projected overspend in supplies and services expenditure together with an estimated shortfall in various income streams received by the department.

## 6.7 Miscellaneous Services: Chief Executive (£157,000 underspend)

This variance mainly reflects grant income received from Improvement Service not previously assumed in the agreed budgets for Entitlement Cards. This is partly offset by a loss of income contributed from other local authorities for services provided by Employment Unit.

## 6.8 Finance Revenues (£250,000 underspend)

This variance reflects projected savings in staff costs mainly due to staff slippage together with various additional income anticipated by the department.

## 6.9 <u>Capital Financing Costs / IORB (£800,000 underspend)</u>

The above reflects a projected saving due to lower than anticipated interest rates together with a reduction in required level of borrowing due to slippage on expenditure in 2011/12 capital programme.

# 6.10 Council Tax Income (£800,000 additional income)

The above reflects additional income projected to be received this year over and above budgeted level of council tax. This is due to an increase in the total Council Tax billed as a result of an increase in the number and value of chargeable properties.

## 7 HOUSING REVENUE ACCOUNT - MONITORING POSITION AT 30 NOVEMBER 2011

7.1 The forecast position as at 30 November 2011 for the HRA is summarised below:

	<u>Adjusted</u> <u>Budget</u> <u>2011/12</u> <u>£000</u>	Forecast 2011/12 £000	Variance £000		
Total Expenditure Total Income	51,859 <u>(51,859)</u>	52,339 <u>(52,339)</u>	480 <u>(480)</u>		
Forecast Position	<del>_</del>	<del>_</del>	<del>_</del>		

7.2 Expenditure on relets and repairs is projected to be greater than budgeted due to increased level of work being carried out. This is projected to be offset by additional rental income that is anticipated to be received along with efficiency savings within the Planned Maintenance Programme. The overall impact is a breakeven position against the adjusted HRA 2011/2012 Revenue Budget.

## 8 CHANGING FOR THE FUTURE

The Policy & Resources Committee on 23 August 2010 approved report 441-2010 on Changing for the Future, including a schedule of individual reviews to be undertaken. A number of these reviews have now been completed and reported to the Changing for the Future Board. The revenue budget savings identified in these completed reviews total around £8.5m in a full financial year. The majority of these savings (e.g. from the Voluntary Early Retirement / Voluntary Redundancy Schemes) have already been reflected in the approved 2011/2012 Revenue Budget. Where the savings have not already been reflected in the approved 2011/2012 Revenue Budget, they are reflected in the 2011/2012 monthly revenue monitoring where appropriate and will be incorporated into the Provisional 2012/2013 Revenue Budget in due course.

## 9 **CONCLUSION**

As in previous years, the Director of Finance will work with all Chief Officers of the Council to monitor the Council's 2011/2012 Revenue Budget and, through prudent budget management, take every reasonable action to achieve an outturn position below or in line with the approved 2011/2012 Revenue Budget.

# 10 **POLICY IMPLICATIONS**

This report has been screened for any policy implications in respect of Sustainability, Strategic Environmental Assessment, Anti-Poverty, Equality Impact Assessment and Risk Management. Details of the risk assessment are included in Appendix D to this report.

There are no major issues.

# 11 **CONSULTATIONS**

The Chief Executive, Depute Chief Executive (Support Services) and all other Chief Officers have been consulted in the calculation of projected outturns included in this report, insofar as they apply to their own individual department.

## 12 **BACKGROUND PAPERS**

None.

MARJORY M STEWART DIRECTOR OF FINANCE

**21 DECEMBER 2011** 

# Appendix A

## DUNDEE CITY COUNCIL 2011/2012 REVENUE OUTTURN MONITORING PERIOD 1 APRIL 2011 - 30 NOVEMBER 2011

Statement analysing 2011/2012 Projected Revenue Outturn to Budget (Capital Charges, Central Support & Central Buildings Recharges have been excluded from Departments as these costs are outwith their control).

	Approved Budget £000	Budget Adjustments £000	Adjusted Budget £000	Forecast £000	Worse Than Budget £000	Better Than Budget £000	Net Variance £000	Notes	Previous Months Projected Variance £000
General Fund Departments									
Social Work	86,224	591	86,815	88,745	1,930		1,930	1	1,930
City Development	12,722	(240)	12,482	12,651	169		169	2	219
Education	121,519	(73)	121,446	121,446				3	
Waste Management	15,065	254	15,319	15,319					
Environmental Health & Trading Stds	2,884		2,884	2,884					
Leisure & Communities	21,532	19	21,551	21,479		(72)	( 72)	4	(72)
Central Support Services:									
Chief Executive	1,497	111	1,608	1,608					
Personnel	1,141	97	1,238	1,238					
Information Technology	4,919	727	5,646	5,646					
Support Services - Admin/Legal	3,228	(23)	3,205	3,205					
- Architects	(628)		(628)	(628)					
Finance General	3,353	(7)	3,346	3,246		(100)	( 100)	5	(100)
Miscellaneous Services:						>	\		
Chief Executive	7,162		7,162	7,005		( 157)	( 157)	6	(157)
Support Services	68	(101)	68	68		( 050)	(050)	_	(0.50)
Finance Revenues	3,396	(134)	3,262	3,012		( 250)	( 250)	7	(250)
Dundee CAB	111 85		111 85	111 85					
Contribution to Employment Unit Other Housing	3,348	(53)	3,295	3,295					
DCS - Land Services Client	1,951	(33)	1,951	1,951					
Supporting People	12,279		12,279	12,279					
Cupporting i copic	12,275			12,215					
	301,856	1,269	303,125	304,645	2,099	(579)	1,520		1,570
Miscellaneous Income	(2,567)	1,200	(2,567)	(2,567)	2,000	(0.0)	.,020		1,010
DCS - Contracting Activities	(=,557)		(=,00.)	(=,00.)					
and Land Services	(388)	(22)	(410)	(410)					
Capital Financing Costs /	,	,	, ,	` '					
Interest on Revenue Balances	24,805	67	24,872	24,072		(800)	( 800)	8	(800)
<u>Contingencies</u>						, ,	. ,		, ,
General	650	(643)	7	7					
Other	42		42	42					
Electricity Contract	594		594	594					
Discretionary NDR Relief	147		147	147					
Supplementary Superannuation Costs	1,918	181	2,099	2,099					
	327,057	852	327,909	328,629	2,099	(1,379)	720		770
Joint Boards	•		,	,	,	,			
Tayside Joint Police Board	16,223		16,223	16,223					
Tayside Fire & Rescue Board	12,553		12,553	12,553					
Tayside Valuation Joint Board	991		991	991					
Total Expenditure	356,824	852	357,676	358,396	2,099	(1,379)	720		770
Sources of Income									
General Revenue Funding /									
Contribution from NNDR Pool	(300,302)		(300,302)	(300,302)					
Council Tax	(56,522)		(56,522)	(57,322)		(800)	(800)	9	(800)
Use of Balances -	_	/=	/ <del>=</del> \	/3c=\					
Committed Balances c/f	0	(760)	(760)	(760)					
Renewal & Repair Fund	0	(92)	(92)	(92)					
(Surplus)/Deficit for the year	0	0	0	(80)	2,099	(2,179)	(80)		(30)
	======	======	======	======	======	======	======		======
Housing Revenue Account	0		0	0			0	10	0

# REASONS FOR 2011/2012 CONTROLLABLE PROJECTED REVENUE OUTTURN VARIANCES (Excludes Capital Charges, Central Support Services & Office Recharges) AT 30 NOVEMBER 2011

	Reason / Basis of Over/(Under)spend	Reflects projected savings mainly due to staff slippage.	Reflects continuous cost pressures around Adult Care.	Non-recurring additional income generated through repayment of cash reserves and balances from Social Work funded voluntary bodies.	Reflects an increased number of residential and secure care placements being made.	Increase in number of children requiring permanent substitute care away from their birth parents.	Reflects clients non-recurring contributions towards residential accommodation in local authority homes.	Reflects reduction in the utilisation of services by other local authorities partly offset by increased income from charges for enabler and day care services.	Staff costs are projected to be underspent due to various unfilled vacancies.	Staff costs are projected to be underspent due to various unfilled vacancies.	Reflects lower than anticipated expenditure following changes to contracts for registered bus services.	Income for advertising is lower than budgeted, reflecting a reduction in these activities.	Staff costs are projected to be underspent due to various unfilled vacancies.	Staff costs are projected to be underspent due to various unfilled vacancies.	Income for building warrants, planning applications and property enquiries is lower than budgeted, reflecting a reduction in these activities due to the current economic climate.	Reflects lower than anticipated expenditure on various budget heads.	Reflects projected overspend on health and safety contracts.	Reflects shortfall in level of budgeted income for car parking charges.	Reflects projected underspend in energy costs across the department.	Reflects overspend on non-domestic rates across the department.	Reflects lower than budgeted income for various grants.	Projected teacher numbers expected to be greater than budgeted level in order to meet required pupil to teacher ratios.
Breakdown	of Previous  Months  Projected  Variance  2000		811	(143)	112	1,600	(286)	98	(40)	(20)	(135)	75	(160)	(64)	380	(257)	70	400	(009)	220	20	279
	Breakdown of Projected Variance E000	(250)	811	(143)	112	1,600	(286)	98	(40)	(20)	(185)	75	(160)	(64)	380	(257)	70	400	(009)	220	50	279
AI 30	<u>Subjective</u> <u>Analysis</u>	Staff	Third Party Payments	Income	Third Party Payments	Third Party Payments	Income	Income	Staff	Staff	Third Party Payments	Income	Staff	Staff	Income	Supplies & Services	Property	Income	Property	Property	Income	Staff
	Cost Centre	Departmental			Children		Older People	Adult	Transportation	Sustainable Transport			Property	Building Quality		Mainstream: Economic Development	City Square	Off Street Car Parks	Departmental		Nursery	Primary
	Previous Months Total Variance £000				O		O	*	219 T	O)			ш.	ш		20	O	O	Ē		2	ш.
	Pr 	1,930							169										Ē			
	Note Va	-							Ø										ო			
	<u>Department</u>	Social Work							City Development										Education			

# REASONS FOR 2011/2012 CONTROLLABLE PROJECTED REVENUE OUTTURN VARIANCES (Excludes Capital Charges, Central Support Services & Office Recharges) AT 30 NOVEMBER 2011

Breakdown

	Alloc From Conts	<u>b/fwd</u>	Funding T/Fs	Alloc from R&R Fund	Alloc from Other Bals	T/Fs Between Depts	Other T/Fs	<u>Dept</u> <u>Totals</u>
General Fund Departments	<u>0003</u>	<u>0003</u>	<u>£000</u>	<u>0003</u>	<u>0002</u>	<u>0003</u>	<u>£000</u>	<u>£000</u>
Education 1. DSM Balances 2. T/f Staff Costs to Information Technology 3. T/f Supplementary Supn Costs to General Fu 4. T/f Staff Costs to CSS - Admin & Legal 5. T/f Staff Costs to Leisure & Communities 6. Operating Model Re-design - Review of Heal		308 Function				(98) (181) (7) (60) (35)		
								(73)
Social Work  1. Community Equipment Service 2. T/f Staff Costs to Information Technology 3. Cont to Dundee Women's Aid Project 4. Violence Against Women Team 5. Closure of Rosebank Care Home 6. Children's Services Cost Pressures 7. Operating Model Re-design - Review of Heal	17 104 500 th & Safety	85 Function				(149) 53 (19)		
	•					, ,		591
City Development  1. Flood Risk Management  2. T/f Staff Costs to Information Technology  3. Dundee House relocation costs  4. T/f Staff Costs to Chief Executive  5. T/f Staff Costs to Admin & Legal		57		78		(273) (89) (13)		331
Leisure & Communities 1. T/f Staff Costs from Finance General 2. Prudential Borrowing - McManus Galleries 3. T/f Staff Costs from Education 4. Contribution towards major repairs at Dundee	e Ice Arena			14		12 (67) 60		(240)
Waste Management								19
Various commitments c/fwd     Operating Model Re-design - Review of Health	th & Safety	275 Function				(21)		054
CSS - Chief Executive 1. Contribution to V&A Project 2. T/f Staff Costs from City Development	22					89		254
CSS - Personnel 1. Operating Model Re-design - Review of Heal	th & Safety	Function				97		111
								97
CSS - Information Technology  1. T/f Operations Team from Finance Revenues 2. T/f Staff Costs from City Development 3. T/f Staff Costs from Education 4. T/f Staff Costs from Admin & Legal 5. T/f Staff Costs from Social Work	;					145 273 98 62 149		
								727

General Fund Departments	Alloc From Conts £000	2010/11 <u>Under</u> <u>spends</u> <u>b/fwd</u> <u>£000</u>	Funding T/Fs £000	Alloc from R&R Fund £000	Alloc from Other Bals £000	T/Fs Between Depts £000	Other	Dept Totals £000
CSS - Admin & Legal  1. T/f Staff Costs from Finance Revenues  2. T/f Staff Costs to Information Technology  3. T/f Staff Costs from City Development  4. T/f Staff Costs from Education						19 (62) 13 7		
CSS - Finance General  1. Computer Audit 2. T/f Staff Costs to Leisure & Communities		5				(12)		(23)
MS - Finance Revenues 1. T/f Staff Costs to CSS - Admin & Legal 2. T/f Operations Team to Information Technolog 3. Single Persons Discount Review	у	30				(19) (145)		(7)
Other Housing  1. Violence Against Women Team						(53)		(134)
DCS - Contracting Activities and Land Services  1. Operating Model Re-design - Review of Health	& Safety	Function				(22)		(66)
Capital Financing Costs / IORB  1. Prudential Borrowing - McManus Galleries						67		(22)
General Contingency 1. T/f to Chief Executive (V&A Cont) 2. T/f to Social Work (Dundee Women's Aid) 3. T/f to Social Work (Rosebank Care Home) 4. T/f to Social Work (Children's Services)	(22) (17) (104) (500)							67
Supplementary Superannuation  1. T/f Supplementary Supn Costs from Education						181		(643)
Total Adjustments (General Fund)	0	760	0	92	0	0	0	852

	Asses	sment					
Risks - Revenue	Original	Revised	Risk Management / Comment				
General Inflation General price inflation may be greater than anticipated.	Med	Med	Corporate Procurement strategy in place, including access to nationally tendered contracts for goods and services. In addition, fixed price contracts agreed for major commodities i.e. gas and electricity.				
Single Status The provision for the costs associated with implementing Single Status may be insufficient.	Low	Low	Departmental budgets increased to cover incremental progression through the new grades.				
Equal Pay Claims A provision may be required for the cost of equal pay claims.	Low	Low	Relatively few cases being taken through the Employment Tribunal process.				
Capital Financing Costs Level of interest rates paid will be greater than anticipated.	Low/ Med	Low/ Med	Treasury Mgmt Strategy. Limited exposure to variable rate funding.				
Interest on Revenue Balances Level of interest rates will be lower than anticipated.	Med/ High	Med/ High	Treasury Mgmt Strategy. Reduction in income will be offset by lower temporary borrowing costs.				
Savings Failure to achieve agreed level of savings & efficiencies.	Low/ Med	Low/ Med	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure savings targets are met.				
Emerging Cost Pressures The possibility of new cost pressures or responsibilities emerging during the course of the financial year.		Low/ Med	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure cost pressures are identified early and corrective action can be taken as necessary.				
Chargeable income The uncertainty that the level of chargeable income budgeted will be received.	Med/ High	Med/ High	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure any shortfalls are identified as early as possible and corrective action can be taken as necessary.				
Council Tax Collection Provision for non-collection of Council Tax (3.2%) may not be adequate.	Low	Low	Provision set takes cognisance of amounts collected for previous financial years. Non-payers subject to established income recovery procedures.				