ITEM No ...26......



REPORT TO: HEALTH AND SOCIAL CARE INTEGRATION JOINT BOARD -

25 AUGUST 2020

REPORT ON: MENTAL HEALTH AND WELLBEING STRATEGIC UPDATE

REPORT BY: CHIEF OFFICER

REPORT NO: DIJB39-2020

### 1.0 PURPOSE OF REPORT

1.1 To brief the Integration Joint Board on progress in relation to the Tayside wide response to Trust and Respect: Final Report of the Independent Inquiry into Mental Health Services, February 2020.

## 2.0 RECOMMENDATIONS

It is recommended that the Integration Joint Board (IJB):

- 2.1 Notes the content of Listen, Learn, Change: An Action Plan for Mental Health Services in Tayside. (Appendix 1).
- 2.2 Notes the content of the scoping report following engagement as part of the co-production of a Tayside Mental Health Strategy and Mental Health and Wellbeing Programme for Tayside. (Appendix 2).
- 2.3 Instructs the Chief Officer to submit to a future IJB meeting the draft Tayside Mental Health and Wellbeing Strategy once this becomes available.
- 2.4 Notes the content of the Healthcare Improvement Scotland Report (HIS): Review of Adult Community Mental Health Services, Tayside, July 2020 (Appendix 3).
- 2.5 Instructs the Chief Officer to submit a report to a future IJB meeting outlining the response to the HIS report once this becomes available.
- 2.6 Notes the transfer of operational responsibility for Inpatient Mental Health Services within Tayside from Perth and Kinross Health and Social Care Partnership to NHS Tayside.

# 3.0 FINANCIAL IMPLICATIONS

3.1 Dundee Mental Health and Wellbeing Strategic developments continue to be implemented within the available financial resources of Dundee Health and Social Care Partnership. Developments that require a Tayside response will require a collaborative approach to be taken in respect of financial planning.

### 4.0 MAIN TEXT

## 4.1 TRUST AND RESPECT

# 4.1.1 Listen, Learn, Change, Action Plan

The final report of Trust and Respect, the Independent Inquiry into Mental Health Services in Tayside, was published on 6 February 2020.

- 4.1.2 A draft action plan in response to the 51 recommendations made by the Inquiry was produced and submitted to Scottish Government on 1 June 2020.
- 4.1.3 A period of further engagement was subsequently undertaken with key stakeholders through June and July in order that a more detailed, whole system action plan could be produced.
- 4.1.4 A final action plan has been produced and was submitted to Scottish Government on 31 July 2020. Listen. Learn. Change is provided at Appendix 1 of this report along with the accompanying letter which was submitted to Scottish Government.
- 4.1.5 It should be noted that Listen. Learn. Change outlines in detail how each recommendation is being/ will be taken forward alongside due governance arrangements for same.

## 4.2 TAYSIDE MENTAL HEALTH AND WELLBEING STRATEGY

- 4.2.1 It is recognised that the recommendations within Trust and Respect require a Tayside wide response and initially it was agreed that ownership of these actions would lie with Tayside Mental Health Alliance.
- 4.2.2 A decision was taken in March 2020 to cease Tayside Mental Health Alliance and establish a Mental Health Strategic Board and an Integrated Leadership Team. The Integrated Leadership Group has acted as a Steering Group comprising membership from all mental health functions across Tayside.
- 4.2.2 A fully functional Operational Steering Group will continue to evolve and will assume a formal role in supporting a Tayside Mental Health and Wellbeing Programme Board. The Programme Board will be responsible for ensuring the delivery of actions against the Trust and Respect recommendations, the co-creation of system wide Change programme within Mental Health Services and the co-production of a Tayside wide Mental Health and Wellbeing Strategy. The overall Change programme will see the scope of work staggered over 2020/21, 2021/22 and 2022/23.
- 4.2.3 Strong interfaces exist between Acute and Community Services and it is envisaged that the success of the emerging Tayside strategy and work programme will be, in part, dependent on effective collaborative work between the 3 Health and Social Care Partnerships and NHS Tayside and strong leadership. The wider group of key stakeholders that operates within each area of Tayside will also need to be confident that existing systems of local engagement will continue to drive decision making about direction of travel and hence future care and support arrangements for people experiencing mental health challenges.
- 4.2.4 During June and July 8 scoping sessions were held via Microsoft Teams with over 175 stakeholders to support the co-production of a Whole System Change Programme structure. During the scoping sessions the recommendations from Trust and Respect were also mapped onto the programme structure.
- 4.2.5 The Scoping report "Making a difference to Mental Health Services in Tayside" is provided at Appendix 2 together with frequently asked questions.
- 4.2.6 The co-production of the Tayside Mental Health and Wellbeing strategy will follow the strategic outline below:
  - Mental health and wellbeing has a profound impact on our quality of life. This strategy
    advocates a holistic approach and is fundamentally about achieving better mental health
    and wellbeing for all.
  - Integral to the programme of work will be to implement strategies for promotion and prevention in mental health as well as Community interventions that focus on developing empowering processes and building a sense of ownership and social responsibility within community members.
  - The scope and scale of the Tayside Mental Health and Wellbeing Strategy will take into consideration national and local priorities ensuring the mental health and wellbeing needs of people living in each area of Tayside can be planned. All partners have identified that it is essential to co-create, develop and produce the Change Programme and Strategy using a rigorous inclusive planning approach.

- We will aim to strengthen effective leadership and governance for mental health.
- The Strategy and Change Programme will result in comprehensive, integrated and responsive mental health and social care services in community-based settings and only make use of acute in-patient services where necessary and where possible as part of a planned package of care.
- To take advantage of all new technologies and technology enabled care opportunities to strengthen information systems, evidence and research for mental health.
- 4.2.7 During August and September a draft strategy will be produced. This will be submitted to Dundee IJB for consideration.

# 4.3 HEALTHCARE IMPROVEMENT SCOTLAND (HIS) REPORT

- 4.3.1 Healthcare Improvement Scotland carried out a review of Adult Community Mental Health Services across Tayside from January to March 2020. The scope of the review was community services with a particular focus on Community Mental Health Teams, the Crisis Resolution and Home Treatment Team (CRHTT) based in Dundee and the Home Treatment Team (HTT) in Perth & Kinross. This involved a review of how services are planned, how teams communicate and interface with other services and most importantly, people's experience of care.
- 4.3.2 The report was published on 16 July 2020 and is provided as Appendix 3 of this report. Perhaps not surprisingly it is noted that many of the areas reported on are consistent with the recommendations within Trust and Respect.
- 4.3.3 The report highlighted some areas of concern. There were 3 immediate actions regarding medical staff and 12 recommendations noted and 8 areas of good practice recognised.
- 4.3.4 The report acknowledges the hard work of staff and HIS reported a very committed workforce across all specialities of the workforce.
- 4.3.5 The 3 Health and Social Care Partnerships and NHS Tayside (for the CRHTT services) have already made arrangements to formulate a response to the report by way of collective action where this is necessary. There are also some actions that require local responses in respective areas across Tayside and further detail will be provided to IJB members about this in due course.

# 4.4 OPERATIONAL MANAGEMENT ARRANGEMENTS FOR MENTAL HEALTH (ADULT) INPATIENT SERVICES WITHIN TAYSIDE

- 4.4.1 In March 2020, the Minister for Mental Health Clare Haughey MSP made a statement in parliament that the operational management of inpatient General Adult Psychiatry services would become the responsibility of NHS Tayside.
- 4.4.2 The new arrangements came into effect on Monday 15 June and work is underway to formalise this arrangement within the context of the Schemes of Delegation arrangements that are in place within each Health and Social Care Partnership.
- 4.4.3 The portfolio of adult inpatient mental health service includes:
  - Inpatient General Adult Psychiatry (GAP IP)
  - Inpatient Learning Disability and Craigmill Day Centre
  - Inpatient Rehabilitation
  - Crisis Response and Home Treatment
  - Inpatient Substance Misuse
  - Liaison Psychiatry
  - Tayside Mental Health Act Administration Office
  - Tayside Mental Health Medical Staffing Office
- 4.4.4 In conjunction with finance colleagues, consideration is also being given to the resource requirements in relation to management, leadership and administrative infrastructure that will be required within NHS Tayside to ensure robust operational management of all Adult Inpatient Mental Health services.

# 5.0 POLICY IMPLICATIONS

5.1 This report has been screened for any policy implications in respect of Equality Impact Assessment. There are no major issues.

# 6.0 RISK ASSESSMENT

This is a mandatory field and an explanation must be provided which covers the fields below. Please fill in and copy this table for each individual risk identified.

Risk 1 Description	That local and Tayside wide Strategic Plans are not fully implemented and therefore the recommendations within Trust and Respect are not adequately addressed.
Risk Category	Operational
Inherent Risk Level	Likelihood (3) x Impact (4) = Risk Scoring (12) – High Risk
Mitigating Actions (including timescales and resources)	Progress continues to be made in respect of the priority areas set out within the local Dundee Plan. Dundee MHWSCG and the Tayside Mental Health and Wellbeing Strategic Board own the local and pan Tayside improvement, commissioning and governance arrangements associated with this Strategic Plan respectively. The final Listen. Learn. Change Action Plan will provide the overarching governance structure to ensure progress is made.
Residual Risk Level	Likelihood (2) x Impact (3) = Risk Scoring (6) - Moderate
Planned Risk Level	Likelihood (2) x Impact (3) = Risk Scoring (6) - Moderate
Approval recommendation	That the risk should be accepted due to the mitigating actions introduced.

# 7.0 CONSULTATIONS

7.1 The Chief Finance Officer and the Clerk were consulted in the preparation of this report.

# 8.0 DIRECTIONS

8.1 The Integration Joint Board requires a mechanism to action its strategic commissioning plans and this is provided for in sections 26 to 28 of the Public Bodies (Joint Working) (Scotland) Act 2014. This mechanism takes the form of binding directions from the Integration Joint Board to one or both of Dundee City Council and NHS Tayside.

Direction Required to Dundee City Council, NHS Tayside or Both	Direction to:	
	No Direction Required	Х
	2. Dundee City Council	
	3. NHS Tayside	
	4. Dundee City Council and NHS Tayside	

# 9.0 BACKGROUND PAPERS

9.1 None.

Vicky Irons DATE: 7 August 2020 Chief Officer

Arlene Mitchell Locality Manager

Tayside NHS Board Ninewells Hospital and Medical School DUNDEE DD1 9SY 01382 660111



www.nhstayside.scot.nhs.uk

Clare Haughey MSP Minister for Mental Health Scottish Government St Andrew's House Regent Road **EDINBURGH EH1 3DG** 

Sent by email: MinisterMH@gov.scot

31 July 2020 Date

Your Ref Our Ref

GRA/KB

Enquiries to **Grant Archibald** 

Extension 40115

Direct Line 01382 740115

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Dear Minister

Listen Learn Change: An Action Plan for mental health services in Tayside 2020 in respect to "Trust and Respect" Independent Inquiry Report (February 2020)

I am delighted to share the final Listen Learn Change Action Plan for mental health services in Tayside. We have been working hard with all partners in our community since January 2020 to develop our response to the Trust and Respect Inquiry and co-create our action plan to significantly improve how we care for the people who need it most so they can live better lives.

The report pack contains the following documents:

nut Authbald.

- 1. Our detailed action plan
- 2. Our governance structure
- 3. A programme summary report detailing key highlights
- 4. An interactive visual summary of 10 high impact changes formulated through our engagement

This work will directly inform the creation of the Tayside Mental Health and Wellbeing Strategy which we will be reflected in a whole-system Change Programme to significantly enhance our plans to improve mental health care and support in Tayside.

Our work to date has involved engaging widely with many people across mental health and wider health and social care organisations and listening to, and learning from, people with lived experience whose lives have been personally touched by mental health conditions. Their support and guidance have been the most valuable influence on this action plan and their voices will continue to feature most strongly as we co-create the Mental Health and Wellbeing Programme in Tayside.

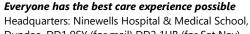
We look forward to advancing the next phase of work and keeping you updated on our progress as we strive to create a world class mental health and wellbeing system and a Tayside where everyone can thrive.

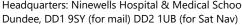
Yours sincerely

**Grant Archibald Chief Executive** 

Enc









# Listen Learn Change

An Action Plan for mental health services in Tayside 2020 in response to 'Trust and Respect' Independent Inquiry Report (February 2020)



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The views of people with lived experience and staff will be used as acceptance criteria to focus the strategy and the supporting change programme.

I feel anxious...





The Health and Social Care Alliance Scotland (The ALLIANCE) alongside the Stakeholder Participation Group reviewed the report written in December 2018 Hearing the voices of people with lived experience and identified the following 11 key points as key areas to measure improvement by.

Building a long term recovery approach to services that focuses on holistic care as opposed to a medical model by facilitating the breaking down of barriers, not just across health and social care services but across all services that support people – including housing, education and social security.

Provide carers with support to best carry out their role effectively for those with mental ill health by sharing information on support groups and local resources and how to talk to someone in crisis and mitigate extreme experiences of mental ill health.

Ensuring learning from adverse incidents to inform future practice and staff training.

Creating a system of services that work together in an integrated way – in particular mental health, substance abuse and suicide prevention.

Formally evaluate the Third Sector's contribution to mental health services in Tayside and the role they can play in sustainable delivery of joined up services to ensure these services are maximising impact.

Better access to early intervention services focused on achieving improved personal outcomes. Stronger investment in preventative, community assets which build and support a person's wellbeing as well as avoiding mental ill health escalating into a crisis.

Mental health awareness training should be required for those employed by statutory agencies, schools and training as teachers in order to best support young people with their mental wellbeing.

Promoting a therapeutic environment within and around services to assist people in thriving with the support of mental health services.

Person-centred assessments driven by personal situation and needs rather than process and service capacity. While respecting confidentiality, the role of family carers should be seen as a valued part of the assessment process with the promotion of advance statements and other tools to assist with anticipatory care planning.

Enabling culture change and empowering staff to support a therapeutic environment through the provision of staff training. Services should provide staff training on person-centred care and compassionate leadership principles and enable participation in values-based reflective practice and the Scottish Government What Matters to You' initiative.

LISTEN LEARN CHANGE ACTION PLAN PAGE 3

# **Employee Participation Group Themes**

# Mental Health Employee Participation Group feedback

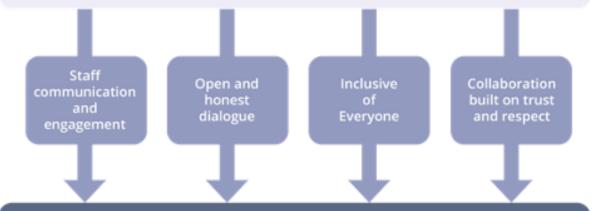
62% of respondents stated that there were insufficient staffing levels on wards or in departments.

"Bank staff not appropriately trained or at appropriate grade"

"Due to savings targets vacancies are not filled but we are expected to deliver same levels of service, despite growing demands of service" 35% of respondents had either witnessed or experienced bullying. Respondents described a range of consistent concerns for colleagues, or from their own experiences, as a result of bullying.

"Bullied staff ignored by management and the people who are bullying seem to be allowed to continue"

"You don't feel you have a voice"



### The action we will take

Staff will work in a mentally healthy environment and feel their wellbeing is a priority for their employers

Staff engagement in the co-creation and development the service strategy

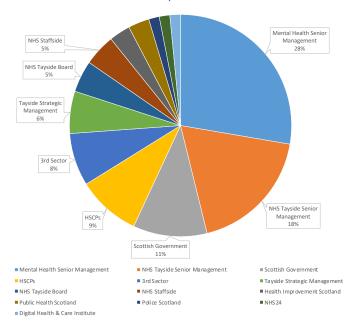
All staff offered exit interview

Develop 'Leadership, Accountability, Culture, Engagement and Communications' project

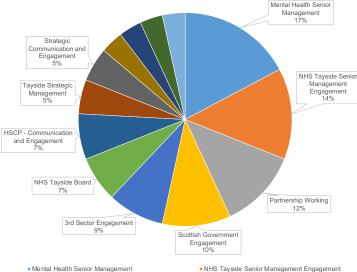
Embed a value-based culture change

Clear line management organisational charts and personal development reviews (PDRs) for all staff The feedback from the Employee Participation Group will be used as a driver for change and to ensure we improve care to create a service that staff feel confident working in and are empowered to deliver the best care at all times.

# **Communications and Engagement** Stakeholder Group



# **Communications and Engagement** Purpose of the meeting



Scottish Government Engagement

Tayside Strategic Management

NHS Tayside Board

Introductory Meeting

■ Leadership & Culture

- Mental Health Senior Management
- Partnership Working
- 3rd Sector Engagement
- HSCP Communication and Engagement ■ Strategic Communication and Engagement
- HIS Engagement
- Public Health Scotland Engagement

# Introduction

This Action Plan and supplementary papers set out Tayside's approach to delivering the 51 Recommendations contained in the Trust and Respect Independent Inquiry into Mental Health Services in the region, published on 5 February 2020. The report acknowledged that the Tayside NHS Board took the report seriously and fully accepted all Trust and Respect recommendations at the NHS Board meeting on 27 February, 2020.

Since then, work to enhance mental health services for all has remained a priority for NHS Tayside and has continued regardless of the limitations presented by COVID-19 since early March 2020.

In that time, a full and comprehensive programme of planning, seeking approval and ongoing engagement has been carried out with the support of Tayside Executive Partners and all key stakeholders. During lockdown, relationships have been built and consolidated through the work on the action plan and scoping the Change Programme which saw us take engagement online using new and innovative ways to connect with stakeholders remotely to continue their work in line with the agreed timelines. This included all types of communications including one-to-one phone calls, interactive video-conferencing to facilitate large group sessions, and using the Zoom platform to enable face-to-face working.

The level of engagement achieved has been welcomed by stakeholders and has greatly informed and enhanced the work of the overall Mental Health and Wellbeing Programme. The graphs below give a detailed look at who has been involved in co-creating this Action Plan. See Appendix 1 and Appendix 2 for enlarged pie charts.

As the Action Plan title suggests, we have listened, learned and changed our approach, our thinking and our planning based on what partners have said, particularly those experts with experience and lived expertise.

All recommendations have now been incorporated into the Change Programme as a result of the scoping approach and will be reflected in the Tayside Mental Health and Wellbeing Strategy development process alongside an inclusive approach to add new ideas and highlight areas of best practice.

The ongoing implementation of the Action Plan represents a key milestone in our shared journey to create a Tayside where people will find it easier to talk about mental health, can access mental health and wellbeing supports and services and live with an improved sense of equality and boost their life choices, and in time, their life circumstances.

It is the foundation we are committed to building on as we move into the next phase of work to create a single Mental Health and Wellbeing Strategy and Change Programme for Tayside collectively with all partners.

> "Tayside has the potential to become an attractive place for mental health service professionals to work, where the population are served with commitment and passion.

The prize is the restoration of public confidence in mental health services, where staff at all levels are confident, supported and inspired by hope and ambition."

Dr Strang, Independent Inquiry, Feb 2020

# **Background**

# The journey so far

Throughout 2020, we have worked tirelessly to create the Listen Learn Change Action Plan and have worked together to scope and define the Mental Health and Wellbeing Change Programme. This timeline represents that journey to date:

# **Partnership working**

As previously stated, the Listen Learn Change Action Plan is a partnership response to the Trust and Respect Independent Inquiry into Mental Health services in Tayside. It details our far-reaching and ambitious programme of work to achieve the co-creation of modern, evidence-based mental health services which will see Tayside strive towards a world class mental health system recognised for mental health excellence.

Mental health problems affect people of all ages so we understand that it is critical that our solution is multi-generational and covers all organisations with an interest in mental health to support the diverse needs of our population. This is a significant challenge and can only be delivered by all national and local organisations and agencies working together to tackle all aspects effectively over time, through the provision of a range of targeted mental health supports and services delivered across a number of connected organisations throughout Tayside.

# Everyone has a voice, every voice is heard

The groundwork has been laid from the statement of intent and throughout the development of the Listen Learn Change Action Plan to enable this multiorganisational approach to the provision of support and services. Continuing to listen and learn from the personal experience of people with lived expertise and staff remains key to understanding and making changes that result in sustainable improvements.

It is critical that the people of Tayside hear about

January 2020 March 2020 1 June 2020

Trust & He St

Tayside Mental Health & Wellbeing Strategy & Change Programme

Listen Learn Change Action Plan Initial Draft Listen Learn Change Action Plan Final Version

31 July 2020

the progress, can engage with us through a range of methods and know that together, we are moving forward. To that end, we are working to establish a clear communication and engagement strategy to share regular and relevant updates from the overall programme of work with everyone.

# Leadership

In order to address the recommendations in the Independent Inquiry, a statement of intent (January 2020) was released by the Tayside Executive Partners, who are:

**Chief Executive NHS Tayside** 

**Chief Executive Angus Council** 

Chief Executive Perth & Kinross Council

**Chief Executive Dundee City Council** 

# Chief Superintendent, Police Scotland, Tayside Division

A Strategic Leadership Group was established and has been working to collectively oversee the urgent and essential actions required to improve mental health services in Tayside in order to be accountable for improvements that will restore public trust, respect and confidence in mental health services across Tayside.

The joint statement of intent sets out our strategic commitment to making all necessary improvements so that people from communities across Tayside have equal access to mental health and wellbeing care and

Who can I call?



receive the best possible treatment. It is our ambition that those people with mental ill health are helped to recover without fear of discrimination or stigma.

The Scottish Government announced a support package for mental health services in Tayside in January 2020 including:

# There is no health without mental health

- Multidisciplinary clinical and practice support, bringing specialists from across a range of mental health specialities and backgrounds to provide peer support and challenge
- Communications and engagement expertise
- Organisational development expertise to support culture change
- Royal College of Psychiatrists UK College Centre for Quality Improvement (CCQI) to assess the quality of clinical services and areas for improvement
- Engagement with the Royal College of Psychiatrists to provide peer support, senior mentorship support and guidance in conjunction with other key clinicians in Scotland
- Programme management support to enable delivery of NHS Tayside's improvement plans
- Healthcare Improvement Scotland specific support to address the quality of adult community health services

As a result of the pandemic, not all resources listed above have been put in place or made available. NHS Tayside has made a significant investment in Executive Leadership appointing an Interim Director of Mental Health with expertise in major service change and a specialist programme management team to direct, lead and manage the Change Programme and Strategy co-creation, alongside the communications and engagement expertise jointly funded by Scottish Government and NHS Tayside. Work has commenced to add to the multi-disciplinary improvement team required for this comprehensive portfolio of work,

including discussions with Healthcare Improvement Scotland, NHS24 and National Services Scotland.

The support seeks to address service provision, clinical practice, organisational culture and enhancement of community-led services. It is also intended to provide insight on implementation of improvements, strategy development and potential service change.

In order to improve mental health and wellbeing for all, a partnership approach is required involving NHS, local authorities, and third and private sectors. In addition, communities themselves play an important role in enhancing mental health and wellbeing. The Tayside Executive Partners, in the form of its oversight group, the Strategic Leadership Group (SLG), will optimise resources, apply collective and integrated leadership and seek contributions from across the health and social care landscape requesting local and national organisations to contribute to the programme of work.

The combination of these contributions and the knowledge gained through engaging with people with lived experience will empower the systems and people to truly represent the needs of everyone living with mental conditions and ensure that they are at the centre of decisions about their support, care and treatment. We understand that good mental health contributes to improvements in people's life circumstances and we are committed to working with people to ensure trusting, respectful relationships are at the heart of what we do.

Our commitment to joint working by all partners has resulted in this Action Plan which is now embedded in our programme of work, putting people at the heart of our co-creation and shaping future services. Our joint working places people receiving mental health supports and services, their families, friends and carers at the very centre of all future clinical and service models and their experiences will lead the co-production of any future changes to service re-configuration.

Our co-creation approach, led by the collective leadership principles, is an inclusive and system-wide

LISTEN LEARN CHANGE ACTION PLAN

approach investing in the mental health needs of our population through a value based approach, building trust, working with integrity to strengthen our two-way communication, engagement and continuous feedback. Going forward, we will continue to enable this engagement through meetings, telephone calls, dedicated video-conferencing workshops, websites and other methods.

# Our Planned and Collaborative Response to the Independent Inquiry

Our aim is for the Tayside Executive Partners to ensure that our programme of work, including all aspects detailed in this Action Plan, informs the Tayside Mental Health and Wellbeing Strategy, and the Change Programme that will implement every recommendation to deliver significant improvements to mental health services and supports in Tayside by 2024.

Improving the overall mental health and wellbeing of the Tayside population is key to our success, and our council and public health colleagues will guide us on prevention and educational aspects, employment (or more accurately to tackle any increase in demand and changes in life circumstances people may face such as the impact on emotional, psychosocial health and the possible unemployment caused as a result of COVID-19) and a direct impact on mental health, housing, transport and wider determinants of mental ill health.

The mental health and wellbeing of our staff is paramount to our work. We will consider and invest time to develop and support our leadership and culture, focusing on listening, promoting action, providing compassionate leadership to develop and deliver changes that result in improvement.

The national Mental Health Strategy (2017-2027) commits to working with employers to guide how they can act to protect and improve mental health, and

support employees experiencing poor mental health. In order to meet this responsibility, we will involve large local employers in our change projects to ensure this work is embedded locally, starting with the NHS and council organisations.

Our ambitions for the Tayside population (World Class, Person Centred, Effective, and Safe) are only possible if staff at all levels are working in environments where they are supported to perform at their best. Our future ways of working will be inclusive, delivering equal contributions from all stakeholders to co-create, design, develop and deliver the Tayside Mental Health and Wellbeing Strategy and whole system Change Programme.

Our person-centred approach focuses on:

- Actively listening to people to enable recovery and result in better clinical and patient reported outcomes (PROMs)
- Challenging and lifting the stigma and discrimination often surrounding mental health
- Putting mental health on an equal par with physical health
- Developing services that are robust and appropriate for our times
- Incorporating the best of supportive digital technology throughout to join data and information to reduce duplication to aid communication between staff, and to patients and their families

# **Our Plans**

In response to the Trust and Respect Inquiry, we have initiated a Tayside-wide response to review and redesign across identified areas of mental healthcare and support services with input from national organisations, GPs, primary and community mental health care our inpatient and outpatient offering in acute care and giving consideration to our current model of care in inpatient services.

"No matter how many actions we put into a plan, we must focus on delivering for those with lived experience first and foremost".

> Grant Archibald, NHS Tayside Chief Executive

Do I have to speak to a doctor?



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"Our shared vision is to develop a culture where people can get the right help at the right time, expect recovery, and fully enjoy their rights, free from stigma and discrimination".

Source:

Scottish Mental Health Strategy, 2017

Together, we aim to develop responsive mental health supports and a service everyone can be proud of; one that makes a real difference by honouring the experiences people with lived expertise have shared throughout the Independent Inquiry and in the course of our work, enabling current and future service users, their families and carers to see improvements and have a positive and safe journey to care and recovery.

The co-creation of the Tayside Mental Health and Wellbeing Strategy is a priority. This multi-generational strategy will be informed by a range of work including the Scottish Government's Mental Health Strategy 2017-2027 alongside other policy drivers so that through learning and improvement, we minimise the risk to service users by delivering better services and building stronger, more connected communities. The Tayside strategy will reflect the needs of people living in Tayside and importantly the experience of people using our services, consistent with the Integration Joint Boards' vision for improvements in mental health provision, ensuring all those accountable hear the voices of the public and in particular, people with lived experience, their families and carers.

We have taken on-board the 51 recommendations made in the Trust and Respect Inquiry and embraced this unique opportunity to deliver integrated mental health services collectively, in a way that no other area in Scotland does.

Going forward the success of this work will be measured by the people of Tayside who are our equal partners in the process to:

- Influence the scope of work and participate in the design, development and final production of the Tayside Mental Health and Wellbeing Strategy
- Co-create, design, develop and generate as well as comment on any papers relating to the strategy and change programme development
- Influence and co-design all engagement and development activity

The Governance for the Change programme and strategy is set out at Appendix 3.

Regular reports will be presented to meetings of the Oversight Board, the Tayside Executive Partners (Strategic Leadership Group) which is chaired by Mr Grant Archibald, Chief Executive NHS Tayside.

All stakeholders will feed into the Mental Health and Wellbeing Strategic Programme Board, a Governance Board with responsibility for planning and delivery of the overall programme, which will be chaired by Kate Bell, Interim Director of Mental Health.

Ongoing work will flow through an Operational Steering Group, meeting more frequently to steer the projects which will be chaired by Keith Russell, Associate Nurse Director of Mental Health.

Day-to-day leadership and management of the Mental Health and Wellbeing programme will be the responsibility of Lesley Roberts, Programme Director, NHS Tayside, alongside a dedicated programme team to work with all stakeholders to drive the programme development and implementation.

LISTEN LEARN CHANGE ACTION PLAN PAGE 9

We will focus on delivering the Trust and Respect Inquiry recommendations, some as early actions and others planned into a 3-year whole system change programme. Many of these changes are currently underway and a status report has been created to inform on progress against each action.

The Mental Health and Wellbeing Programme will feature the outcomes from a review carried out by Healthcare Improvement Scotland (HIS) over January to March 2020 observing some areas of community mental health services in Tayside with a particular focus on Community Mental Health Teams (CMHTs), the Crisis Resolution and Home Treatment Team (CRHTT) based in Dundee and the Home Treatment Team (HTT) in Perth & Kinross. This involved a review of how services are planned, how teams communicate and the interface with other services and most importantly, peoples' experience of care from accessing and using the service.

This review coincided and overlapped with the final report of the Independent Inquiry into Mental Health Services in Tayside (Trust and Respect) which was published by Dr David Strang in February 2020. For governance purposes, and to ensure a rigour to the response, a short-life working group has been set up to develop our action plan in response to the review. The findings of the HIS are also reflected in the 51 recommendations of the Trust and Respect Independent Inquiry's report, and will be taken forward as part the Tayside Mental Health and Wellbeing Change Programme.

Areas of Mental Health in Tayside that require immediate planning and redesign have been formulated into the 10 High Impact Changes – See Appendix 4.

# **Our Actions**

The tables below set out our actions against the 51 recommendations from the Trust and Respect Inquiry across five cross-cutting themes:

- 1. Strategic service design
- 2. Clarity of governance and leadership responsibility
- 3. Engaging with people
- 4. Learning culture
- 5. Communication

In response to feedback and for ease of reference, we have included a section on Operational Service Delivery. It is important to state that despite progress across a number of these recommendations, there have been some delays with progress as we have worked across our Health and Social Care system to respond to the population need with respect to COVID-19 pandemic. This has been acknowledged by all with every effort made to maintain mental health as a priority area of work. We remain in the early stages of a major complex change process. The recommendations have been matched to the projects within the Change Programme and will be described in our Tayside Mental Health and Wellbeing Strategy.

# Reporting Status -RAG (Red, Amber, Green)

In reaching the RAG status – **GREEN (23)** if we have begun this work, **AMBER (28 inc. National Recommendations)** if work is progressing/planned and **RED (0)** if these are not started yet.

I don't know who to speak to...



# 1. Strategic Service Redesign

Recommendation 1	Develop a plan for creating a new culture of working in Tayside built on collaboration, trust and respect.			feel their Wellbeing is a priority for their employers. Incorporate communication plans and workforce plan for continuous	– Amber Sept 2020	
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan		
				We plan to implement robust and detailed action point for Recommendation 1 to run c with Recommendation 2.	oncurrent	
				1. Develop vision for mental health services		
Cront Archibald	NHS Tayside Communication plans  Corporate Wellbeing Organisational	NHS Tayside C	NHS Tayside Communication plans	July 20	<ol> <li>Develop staff charter for those working in mental health services, this gives class staff about expectations what is expected from staff and what staff expect from organisation.</li> </ol>	
Grant Archibald NHS Tayside Chief Executive			<ol> <li>Develop prospectus of the range of learning and development opportunities fo across Mental Health</li> </ol>	r staff		
Executive	Group	Development Plan	Aug 20	4. Supporting communication plans will include processes of how we ensure key are communicated to all staff describing the response to the inquiry and the st will be taking to ensure a continuous improvement approach to becoming a lead organisation.	eps we	
				<ol><li>Development and learning opportunities for all mental health staff at all levels identified to ensure a consistent application of values and behaviours is practic</li></ol>		

**Team Involved** (more team members will be added as we develop these plans) – Peter Stonebridge, Medical Director, Claire Pearce, Nurse Director. Kate Bell, Director of Mental Health, George Doherty, Director of Workforce, Scott Dunn, Head of Organisational Development

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Recommendation 2	mental health and well-being provision across Tayside to enable a fundamental redesign of mental health and wellbeing services for Tayside.			Outcome: New Clinical and service models with proportionate service configuration - a completed whole system review with Recommendations for new model of care	RAG – GREEN Date –Oct 2020
Named Lead	<b>Lead Organisation</b>	Milestones	Date	Implemen	itation Plan
				<ol> <li>With the aims in mind, design, develop and and Wellbeing Strategy and supporting Cha</li> </ol>	l implement the 2021-2030 Tayside Mental Health ange Programme 2020-2023.
Kate Bell Interim Director of	NHS Tayside	Develop programme of work for delivery of future models of care	May 20 Sept 20	<ol><li>Develop projects and work streams and tag Respect and all national guidance to date.</li></ol>	sks to cover all recommendations from Trust and
Mental Health, NHS				3. Use collaborative tool – Teamwork to com	nunicate and reduce duplication.
Tayside					rices including reviewing the General Practitioners v models of care and shifting the balance of care.
Lesley Roberts, Programme Director MHWS				5. Co-create, design and develop Strategy (Re	commendation 3) with accompanying detailed plans.
				6. Recognised that engagement of Tayside co	mmunity and also all staff is key to delivery
Director Williams				7. Design will take in COVID and Climate char	ge considerations in the design for our services.
				Programme Director, Lesley Roberts will lead and be re	esponsible for the delivery of this action.

## **Shared Aim:**

In tune with feedback we will co-create a sustainable recovery approach to services that focuses on holistic care as opposed to a medical model by facilitating the breaking down
of barriers, not just across health and social care services but across all services that support people – including housing, education and social security. We will work in partnership
to improve the wider determinants of mental health and wellbeing and help to improve life circumstances particularly for those people experiencing inequalities, which expands
this remit. This will be a real strength of our approach, and taking a more inclusive approach would share the ownership, optimise available expertise and also the responsibility for
improving mental health across the wider system.

Better access to early intervention services focused on achieving improved personal outcomes

Stronger investment in preventative, community assets which build and support a person's wellbeing as well as avoiding mental ill health escalating into crisis

**Team Involved** (more team members will be added as we develop these plans) – Lesley Roberts, Programme Director MHWS, Programme Team and all relevant Stakeholders, Munro Stewart – climate change advisor will be involved. https://www.gov.scot/policies/climate-change

Recommendation 3	including strong c	levant stakeholder linical leadership, p rganisations and th ntal Health	oatients, s	staff, community	Outcome: Create a single Tayside Mental Health and Wellbeing Strategy. Sections will include specific areas in the plan, workforce, recruitment and retention, etc.	RAG – Green Date – Oct 2020
Named Lead	Lead Organisation	Milestones	Date		Implementation Plan	
Kate Bell Interim Director of Mental Health, NHS Tayside	NHS Tayside will lead and be accountable for the co-creation and production of the Strategy	NHS Tayside and key partners to approve and endorse draft strategy	Oct 20	Executive Leader Respect, develop directing the stak of the Tayside Mr  2. Set out the deci Programme Def to achieve the T 2020.(Complete 3. Undertake revie 4. Develop Program 5. Develop Commons stakeholders th 6. Develop our inferestablishment of 7. Establish Strate 8. Develop an acti	recutive Partners Strategic Leaders Group (This group consists of the ment of the Strategy and is the Governance Board for the recommendations of the Strategy and the supporting change programme 2020. This group ceholder management and engagement at all levels within Tayside – building ental Health Alliance.  Is sion making committees/ dates for supporting /endorsing /approving to finition Document and Governance paper and Draft Action, and change frust and Respect recommendations, to be submitted to SG at beginning d)  Eaw of current services "As is"  Imme Definition Document (PDD) and Develop Programme Plants and engagement strategy detailing how we will virtually connect with a roughout the change programme restructure for programme development (Completion of the strategy are for the change programme)  They writing process and timeline on plan to engage and invest with medical staff for Tayside Mental Health and Wellbeing Strategy	from Trust and up leads on g on the work  he programme g of June

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Recommendation 13	and the state of t			l health ust be in	Outcome: Strategic Governance in place to oversee Independent Inquiry and Mental Health and Wellbeing Programme (2020 - 2025)	RAG – Green Date – July 2020
Named Lead	Lead Organisation	Milestones	Date		Implementation Plan	
Grant Archibald Chief Executive, NHS Tayside	Tayside Tayside Executive Partners (Strategic Leadership Group) (SLG)	Establish Strategic Leadership Group	Jan 2020	1. 2. 3. 4. 5. 6.	Contribute to Joint Statement of Intent Establish the Executive Partners Group as the Oversight and Leadership Gr Agree membership, terms of reference and schedule of meetings for 2020/ Establish a Senior Responsible Officer (SRO) for Mental Health Strategic Ch Approve the Listen Learn Change Action Plan Ensure multi-agency co-operation and support for co-creation of Strategic Health services across Tayside.	21 ange

**Team Involved** (more team members will be added as we develop these plans) – Grant Archibald CE, NHS Tayside, Karen Reid CE Perth and Kinross Council, Margo Williamson, CE Angus Council, David Martin, CE Dundee City Council - Strategic Leads Group

## **STATUS UPDATE:**

- 1. Joint Statement of Intent ( Completed January 20)
- 2. Establish the Executive Partners Group as the Governance and Leadership Group (Completed Mar 20)
- 3. Governance set up and agree membership, terms of reference and schedule of meetings for 2020/21 (Completed March 20)
- 4. SRO established (Completed March 20)
- 5. Approve Listen Learn Change Action Plan (Draft Completed June 20)
- 6. All scoping work has been supported by all statutory and non-statutory organisations (Completed July 20).

Recommendation 14	Consider develo mental health so		itegrate	sorvices	RAG – Amber Date – Sept 2020
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan	
Diane McCulloch, Head of Service, Health and Community Care/Chief Social Work Officer Dundee Health & Social Care Partnership	Joint Local Authority and Public Health	Develop new model of care	Sept 20	<ol> <li>To appoint Senior Clinical Leads from the Organisation (who has an understanding of Su Misuse); who can build a model of care that engages with General Practices around Sub which will be key to future sustainable models of care. (include General Adult Psychiat)</li> <li>Set up a group to consider a new model of integrated substance use and mental health</li> <li>Consider evidence base for models of joint working to inform a decision.</li> <li>Consider workforce requirements</li> <li>Consider all models of integrating the pathway</li> <li>If appropriate, develop model and service configuration and incorporate this integrated use model into the strategy</li> <li>Alcohol and Drug Partnerships (ADPs) within localities will lead and be accountable for the delivery of the porting to Programme Board.</li> </ol>	ostance Misuse, try) o services d substance

**Team Involved (more team members will be added as we develop these plans)** - Dr Jane Bray, Dr Emma Fletcher, Substance misuse Leads - Dr Fiona Cowden, Keith Russell, Associate Nurse Director

**STATUS REPORT:** To date, this work has sat firmly within the HSCP, ADP and Community Planning processes and the Drug Commission report, **Kindness, Compassion and Hope** was published in August 2019 and has similar recommendations in relation to involving people with lived experience in strategic and operational structures. We will integrate actions at a Tayside and locality level where possible.

Recommendation 18	Plan the workforce ir of consultant psychia continuous care prov	itry vacancies wit	h the aim to	achieve consistent,	<b>Outcome</b> - To develop new model for General Adult Psychiatry within strategy.	RAG – Green Date – Oct 2020
Named Lead	Lead Organisation	Milestones	Date		Implementation Plan	
Mike Winter Associate Medical Director for Medical Workforce	NHS Tayside	Workforce plan (draft)	August 20	2. Develop full v 3. Develop recru 4. First Priority (Reduce locur	ical workforce plan for mental health; vorkforce plan for mental health - all staff groups uitment and retention plan for mental health Reconfiguration of General Adult Psychiatry n dependency by 50% to next summer) hat this is in place for community CAMHS.	

Team Involved (more team members will be added as we develop these plans) - Arlene Wood, Elaine Hendry, Mike Winters, Keith Russell

STATUS UPDATE: Workforce sub group set up

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Recommendation 19	systems to reduc	e referral-to-asse	essment	ctive workflow management and treatment waiting times. times for referrals.  Outcome - To reduce wait to treatment in Mental Health Services.	RAG – Green Date – Oct 2020			
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan				
Johnathan MacLennan and Leads of Community Mental Health Teams	Tayside Mental Health Integrated Leadership Group	Draft workflow management system	Oct 20	<ol> <li>Undertake root cause analysis for blocks and review current model</li> <li>Within the Workforce Plan for Mental Health, develop Current Workflow Managem Mental Health Services.</li> <li>Medical staff engagement across primary and secondary care interface</li> <li>Note - Currently working at inpatient level with leadership colleagues /CRHTT to develop comodel based on Readiness for Discharge tool already developed.</li> </ol>	·			

**Team Involved** (more team members will be added as we develop these plans) - Mike Winter, Keith Russell, Johnathan MacLennan and Leads of Community Mental Health Teams

### **STATUS UPDATE:**

We hear comments like "I have more or less given up ringing CMHT - even when a patient is feeling suicidal - as it's always the same reply - 'send RMS referral urgently' - so rather than ring them I just dictate a letter & send it off within 24 hours - as long as the patient has someone to keep an eye on them overnight - and I check the patient's phone numbers & mention them in the letter." - We intent to change this experience for patients and staff. We accept that there is room for improvement. Listening we will Learn and Change

Recommendation 20		all mental health st	ention to	Outcome - Distress Brief Intervention training programme developed and implemented  RAG - Green Date - Dec 2020
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan
Bill Troup Head of Mental Health Services, Angus HSCP	HSCP Angus on behalf of Tayside	Distress Brief Intervention training programme proposed and approved by MHW Programme Board	Aug 20	<ol> <li>Set out the business case for DBI in Tayside</li> <li>Reinstate Community Mental Health Services / Crisis Resolution &amp; Home Treatment Team and Hospital Interface project</li> <li>Develop training and process for implementation.</li> <li>To ensure DBI is within the strategy and to share workload across HSCP to have system-wide engagement</li> <li>Community Mental Health Services / Crisis Resolution &amp; Home Treatment Team and Hospital Interface project</li> </ol>

**Team Involved** (more team members will be added as we develop these plans) – Bill Troup

Recommendation 21	Foster closer and mo the crisis resolution I health teams and oth and respect.	nome treatment t	eam and		Outcome - To develop and embed multi-disciplinary and team based approach to joint working.	RAG – Green Date – Oct 2020	
Named Lead	Lead Organisation	Milestones	Date		Implementation Plan		
				1. Develop into tl	he Organisational Development Plan		
	NHS Tayside	Workforce plan  S Tayside  Mental Health and Wellbeing Strategy	Sept 20 Oct 20	<ol><li>Ensure regular professional le</li></ol>	r professional supervision is planned for all staff with a line man ead	ager/or	
Kate Bell Interim Director of Mental Health					include Management and Leadership development with all areas ental Health Services / Crisis Resolution & Home Treatment Tear < Stream. X		
					entify approach to building collaborative teams and connecting of the Crisis Care and Community Interface Programme.	this as a key part	
				5. Priority area fo	Priority area for Consultant recruitment.		

**Team Involved** (more team members will be added as we develop these plans) - Mike Winter, Keith Russell, HSP Lead officers, Johnathan MacLennan, Bill Troup – on behalf of HSCP, Scott Dunn, Arlene Wood

Recommendation 23	Develop a cultural s staff are trained for			vices to focus on de-escalation, ensuring all bilities.  Outcome - New observation protocol  Date - Oct 2020
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan
Keith Russell Associate Nurse Director of Mental Health and Learning Disabilities	Least Restrictive Care Collaborative	Revised and rewritten Observation Protocol for all inpatient mental health and learning disability inpatient services in NHS Tayside	Oct 20	<ol> <li>Observation Protocol Implementation</li> <li>This falls under the current remit of the IOP (Improving Observation Practice) group, as well as LRC (Least Restrictive Caring) group (meeting since 2018). [The early recognition and response of a deteriorating patient sits within both groups; the practical side in LRC for training and development, and the preventative side (a stage earlier in the process) within IOP.]</li> <li>Proposal to develop a revised restrictive intervention reduction team for all NHS Tayside with a specific lead for mental health has been developed and discussed at Exec level – attached. See Restrictive Intervention reduction plan and Draft Mental Health and Learning Disabilities Observation Protocol</li> <li>NHS Tayside are the first board in Scotland to do this - and as a result we have other boards wanting to dit with us.</li> </ol>

**Team Involved** (more team members will be added as we develop these plans) - Johnathan MacLennan, Donna Robertson, Diane Campbell (Role in nursing education and clinical risk)

## **STATUS REPORT:**

- ☐ NHS Tayside's Observation Protocol is now in final draft.
- Following education sessions with staff it will be tested in a clinical area during August.
- Plan to present it to CQF in September

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Recommendation 27	Provide adequate engagement with		o allow ti	me for one-to-one Outcome: Develop model of Multi-Disciplinary Team based working as an enabler for Shifting the Balance of Care (SBC) to deliver a model of Right person, right place, right time, aligning the resources in line with demand and capacity	RAG – Amber Date – Oct 2020
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan	
Kate Bell Interim Director of Mental Health, NHS Tayside	Tayside Integrated Leadership Group (ILG) will lead and be accountable for the delivery of this action.	Deliver safe staffing levels	Sept 2020	<ol> <li>Establish a workforce plan for all specialties</li> <li>Short term Review of Caseloads</li> <li>New model that balances out the need for generalist and specialist - shifting the bala</li> <li>Deliver through the workforce group set up who will be using safe staffing Scotland requirement to deliver safe staffing levels</li> </ol>	

**Team Involved** (more team members will be added as we develop these plans) – Mike Winter, Karen Anderson, Director of AHPs, Charlie Sinclair, Exec for HR/Workforce, Keith Russell, Social Work Leads, Lesley Roberts

Recommendation 33	intervention for y		eriencing	on, social support and early mental ill-health in the mental ill-health in the agencies.  Outcome: Project within the MHW Change Programme will include mental health and wellbeing of Children and Young People, universal services through to specialist interventions required and include transition model.  RAG - Green Date - Oct 2020
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan
Chairs of the Children's Collaborative	All 3 Local Authorities	Reporting to the Mental Health and Wellbeing Strategy Board.	June 20 Aug 20 Oct 20	<ol> <li>Integrated Children's services to be linked to this whole systems work</li> <li>The implementation has significant detail which will be shaped to reflect the requirement to develop servic as part of the Mental Health and Wellbeing Strategy.</li> <li>The strategy will include in its scope work with children and young people and plan from mental health ar wellbeing of Children and Young People, universal services through to specialist interventions required an include work on transition to ensure the new CAMHS specification is scoped into the work also.</li> <li>We will also recognise General Practice involvement in co-producing with Third Sector and CAMHS teams, as they a key in the Community and have knowledge as to what works in practice.</li> <li>The increase in age to 24 will be challenging and needs to be a key focus.</li> <li>ACE's are also linked to drug use and drug use and mental health are closely linked. I know there is a Dundee poli and I think this should link closely with Tayside mental health planning. https://www.dundeecity.gov.uk/dundepartnership/dundee-drugs-commission</li> <li>Develop project focusing on Children and young people's mental health.</li> <li>From this develop writing team for this chapter</li> <li>Agree transition model</li> <li>Develop stronger links between physical and mental health services</li> </ol>

Change Programme and sharing interdependent plans.

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35	treatment, with	the co-working of staff from the co-working of staff from the contract of the	m acros	treatment within Neurodevelopmental Hub  RAG - Amber Hub  RAG - Sept 2020
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan
Lorna Wiggin Chief Officer, Acute Services, NHS Tayside	NHS Tayside Acute Services	Creation of the Neurodevelopmental Hub, Clear pathway	Sept 20	<ol> <li>Identify the Clinical Leadership (Post advertised)         NOTE - Clinical Leadership post not filled but interim measures in place to progress leadership for Neurodevelopment HUB. Two senior psychologists lead this and have dedicated hours for improvement and the progression of the pathway     </li> <li>Creation of the Neurodevelopmental Hub         NOTE - Continued shared pathway work is being undertaken with paediatrics to continue the development of the Neurodevelopment HUB     </li> <li>Clear pathway         NOTE - Neurodevelopment pathway being developed and test of changes occurring within this;     </li> <li>Move this into paediatrics in recognition of prescribing needs and specialist clinics</li> <li>Capacity still being built into support a move to paediatrics, in recognition of prescribing needs and specialist clinics;</li> <li>External contractor (Healios) Trial agreed to commence in 3 weeks (Mid-June), to test neurodevelopment pathways for 3 streams of clinical need.</li> <li>System improvements for internal Neurodevelopment pathway to be created from Healios trial.</li> </ol>

Outcome - Clear care pathway for

**Team Involved** (more team members will be added as we develop these plans) - Dr Pete Fowlie, Lorna Wiggin

Recommendation | Ensure the creation of the Neurodevelopmental Hub includes a clear care pathway for

### **STATUS REPORT:**

Healios Neurodevelopmental pilot has commenced, involving 30 patients on the Neurodevelopmental waiting list. A Neurodevelopmental pathway has been mapped and includes functional points of the pathway, roles, accountabilities, timeframes to each stage, reoccurring journeys in the pathway, and barriers for effective pathway progression. This is informing the development of focused work around improving the journey of the child within CAMHS. Psychology and medical staff vacancies still exist resulting in high clinical workloads, and a Quality Improvement Leader Position filled April 2020, to support the progression of this work. There is still a need to obtain agreement from Paediatric Services regarding shared care for Neurodevelopmental patients. This is a priority to allow this work to be taken forward prior to commencing work on HUB alignment.

Recommendation 39		ficulties transition on mental healt ed during this ago	ning to a h difficul e range.	This may reduce the	RAG – Green Date - Oct 2020
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan	
Lorna Wiggin Chief Officer, Acute Services, NHS Tayside	NHS Tayside will lead and be accountable for the delivery of this action supported by Integrated Children and Young People's Service Planning group.	Draft model of service for young people aged 18 – 24	Oct 20	The MHWS will include in its scope work with children and young people and plan from menwellbeing of Children and Young People, a staged model of universal services through to spis required and will include work on transitions to ensure the new CAMHS specification is so 1. Consider the overlap and pathways for Children and Adult  2. To ensure strategy has a Children and Young People chapter  3. Co-create and design a Transitions project to ensure a robust and seamless to developed and in place through to age 24.	ecialist interventions oped into the work.

**Team Involved** (more team members will be added as we develop these plans) - Dr Peter Fowlie AMD Women and Children's Services, Lorna Wiggin, Dr Chris Pell, Arlene Wood (Transition), Senior Nursing/AHP Lead

**STATUS REPORT:** A transition project to keep young people within CAMHS until they are 18 is underway. CAMHS has already rolled out transition of children and adolescents to Adult Mental Health services fully in Angus. (16-18 year olds) resulting in all adolescents remaining with CAMHS until 17 years and 4 months, when an individual transition plan into Adult Mental Health Services is triggered. This has been occurring for 10 months and has not been interrupted by COVID. A staged approach for transition for Dundee and Perth / Kinross is in its early stages, due to the impacts of COVID however this will occur as part of the remobilisation plans. The August Management Meeting will be used to plan for recommencement of the transition work. Due to Psychiatric Consultant vacancies within the CAMHS Service there would be a risk to fully implementing the age range changes at this time

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Recommendation 44	Arrange that all staff a meaningful exit int applies to staff movin	erview as they lea	ave the s	service. This	Outcome - Workforce plan detailing that all staff offered exit interview	RAG – Amber Date – Sept 2020
Named Lead	Lead Organisation	Milestones	Date		Implementation Plan	
George Doherty Director of Workforce	NHS Tayside	Exit interview policy updated	July 20	2. Developn (Plan to i	nent of Workforce Strategy nent of Recruitment and Retention Strategy nclude policy to ensure all staff leaving/exiting/retiring from Mental Ho ed an exit interview) views themes to be reported back to ILG (and SLG as appropriate) for f	

**Team Involved** (more team members will be added as we develop these plans) - George Doherty, HR Director

Recommendation 45	Prioritise recruitmen post is a permanent 2 years whilst signific	whole-time equiv	alent, fo	r at least the next	Outcome - Appointment of the right medical staff and combination of medical staff to deliver the role of Associate Medical Director	RAG – Amber Date – Sept 2020		
Named Lead	Lead Organisation	Milestones	Date	ate Implementation Plan				
		Full time		1. Developm	ent of Workforce Strategy			
Kate Bell, Interim		compliment of Associate	Aug	2. Developm	ent of Recruitment and Retention Strategy			
Director of Mental	NHS Tayside		20	3. Develop jo	bb description and advertise and appoint to this post.			
Health			Director in post		4. Promote l	ocal interest and recruit retain current medical staff to take up this	s opportunity	
				5. Contribut	e to Mental Health Recruitment and Retention Plan (Drafting at pre	esent)		
To any Investment (see a se					, ,	sent)		

**Team Involved** (more team members will be added as we develop these plans) – George Doherty, Peter Stonebridge

Recommendation 48	Ensure that bullying and harassment is not tolerated anywhere in mental health services in Tayside. Ensure that staff have confidence that any issues or concerns they raise, will be taken seriously and addressed appropriately.				Outcome - Staff charter. Training Development Plan agreed with Value Based Cultural changes embedded.	RAG – Amber Date – October 2020	
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan			
George Doherty Director of Workforce	Tayside Mental Health Integrated Leadership Group	Employee Participation Group engagement validation and sign off the Action Plan	July 20	Mental Health Se context of the se 2. Development of 3. Strengthen staff	review what discussion around bullying and harassment with rvices are occurring at both Local Partnership Forums and w rvice. staff charter and a set of corresponding measures communications, staff meetings, development opportunities use of i-Matter as a team development process	ithin the wider	
Team Involved (mor	re team members will be a	added as we develop	these pla	ans) – Arlene Wood, Scott Du	nn, Alan Drummond, Jackie Bayne		
STATUS UPDATE:							

The spiritual team updated that Values Based Reflective Practice (VBRP) supports this recommendation. Dates are being set to train 10 charge nurses to deliver VBRP.

VBRP is a readymade package developed by NES that supports the embedding of values.

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# 2. Clarity of Governance and Leadership Responsibility

Recommendation 5	Review the delegated responsibilities for the delivery of mental health and wellbeing services across Tayside, to ensure clarity of understanding and commitment between NHS Tayside and the three Integration Joint Boards. This should include the decision thost General Adult Psychiatry inpatient services in Perth & Kinro Integration Joint Board.			Tayside and the ude the decision to  Mental Health Functions.  See interdependency Recommendation 13 above	RAG – Amber Date – Sept 2020	
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan		
Kate Bell Interim Director of Mental Health	NHS Tayside	Draft Integration Schemes	Aug 20	Implementation Plan  This requires a Tayside wide approach to developing the review process detailing a common service specification with common metrics and outcomes to ensure all services are adequately described, and resourced accordingly.  The Mental Health and Wellbeing Strategy Board will deliver on this.  1. Establish the process and set up a group with representative of relevant stakeholded Integration Joint Boards (IJBs), Chief Officers (Scottish Government and Integration required)  2. Work up all relevant intelligence required – Strategic Needs Assessment  3. Workforce Development Plans based on requirements and Recruitment and Retent 4. Review current Dundee, Angus, Perth & Kinross Integration Schemes with a view to Mental Health Functions across Health and Social Care Partnerships based on popul To involve HSCP clinical leads in supporting strategic needs assessment recognising future balance.		

**Team Involved** (more team members will be added as we develop these plans) - Bill Nicoll, Chief Officers with input from Scottish Government Integration Unit

Recommendation 6	Ensure that NHS Tayside Board members clear about their responsibilities, confident and empowered to challenge a sound decisions. Review their selection, induction and traprocesses in preparation for their important role.		ered to c n, inducti	allenge and make members on and training	RAG – Green Date – Oct 2020
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan	
Grant Archibald NHS Tayside Chief Executive	NHS Tayside	Roles and responsibilities of Tayside Board  Selection, induction and training processes	July 20 Aug 20	•	

**Team Involved** (more team members will be added as we develop these plans) - Margaret Dunning (Board Secretary) has a leading role.

Recommendation 7	Provide sufficient information to enable NHS board members to monitor the implementation of board decisions.				Outcome – Informed NHS Tayside Board members	RAG – Green Date – June 2020	
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan			
Margaret Dunning NHS Tayside Board Secretary	NHS Tayside	Programme Governance developed with regular reporting plan	June 20	<ol> <li>The Board Secretary will ensure there is a robust governance framework in place in which mental health will report and ensure those responsible provide reports to provide assurance.</li> <li>The Director of Mental Health will report through the approved Governance route develop regular reporting which will identify current standards/new standards to inform those within the NHS Board Governance Committees and Mental Health Executive Partners Strategic Leadership Group (SLG)</li> <li>Develop update reports with high level reporting against agreed outcomes.</li> <li>Link with Business unit and governance team to provide information and context.</li> </ol>			
Team Involved (more team members will be added as we develop these plans) – Kate Bell, Margaret Dunning (Board Secretary), Sarah Lowry, Diane Campbell, Lesley Roberts							

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Recommendation 9	Clarify responsibility for the management of risks within NHS Tayside and the Integration Joint Boards, at both a strategic and operational level.				Outcome - Operational Mental Health Strategic Risk Strategy and register covering all 4 main partners ( NHS Tayside and	RAG – Green Date – June 2020
Named Lead	Lead Organisation	Milestones	Date		Implementation Plan	
Grant Archibald Chief Executive, NHS Tayside	NHS Tayside	NHS Tayside Risk Management Strategy  Corporate and IJB Risk Registers	TBC	teams 2. Executive lea together and	Operational Strategic Risk Management Strategy - supported by conditional Strategic Risk Management Strategy - supported by conditional Strategic Risk Management at Mental Health Executive Part	d how they work or decisions.

**Team Involved (more team members will be added as we develop these plans)** – Grant Archibald, Clinical Governance Leads, Arlene Wood and Keith Russell

**STATUS REPORT -** Work underway with the NHS Tayside Resilience Unit- Hilary Walker, this is linked to the QPR outputs.

Clinical Governance are supporting risk management workshops and building in sustainability and resilience.

Recommendation 15	Develop comprehens programmes, to enab and service requirem	le better underst	tanding d	of community need	Outcome - Report on metrics of the need and service requirement in the community mental health teams.	RAG – Amber Date – Oct 2020
Named Lead	<b>Lead Organisation</b>	Milestones	Date		Implementation Plan	
Develop data and data-			eview of the current mental health Quality and Performance Ind ork to develop Mental Health National Quality Indicators.	ictors. Participate		
		Develop data		2. Establish med	hanism to develop a single dashboard	
			3. Agree data			
	capture process	July 20	we plan that th	sly we have found that there is a lot of data presented at QPR but often no e data will be cross-checked by clinicians and that the clinicians understar curate to them. A process will be set up to do this.		
Hazel Scott Director	Business unit	analysis		4. Review data o	apture process	
of Planning & Performance/	All agencies to work collaboratively		Aug 20	5. Review metri	cs and outcome measure across the scope of the programme	
Assist Chief Executive	Assist Chief Collate into	Oct 20	reported out	gic Needs Assessment feeds into metrics and outcomes (clinical acomes) are clear  whole system data set that can be used for clinical care and reporting		
				·	oported by Business Intelligence Unit/ISD/LIST analysts/Public Health/	

**Team Involved** (more team members will be added as we develop these plans) – Bill Nicoll, Director of Strategic Planning, HSCP Strategic Commissioning Groups, Dr Jane Bray, Dr Emma Fletcher Public Health Consultants, and clinical leaders to be agreed.

Recommendation 36	Clarify clinical govern Adolescent Mental He		lity for C	ld and Outcome - Ensure clear clinical governance structure for CAMHS within the strategy	RAG – Green Date – Oct 2020
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan	
Lorna Wiggin Chief Officer, Acute Services, NHS Tayside	NHS Tayside with Local Authorities for Children and Young People known to SW	Clinical Governance and Quality Performance Review	Oct 20	<ol> <li>Ensure clear clinical governance structure for CAMHS is within the strate</li> <li>Ensure clinical governance accountability for CAMHS includes pharmacy knowledge of prescribing as this is a major clinical concern within this sexpertise would be valuable.</li> <li>Work with Mental Health Director to align reporting of CAMHS</li> </ol>	and others with

**Team Involved** (more team members will be added as we develop these plans) - Lorna Wiggin, Diane Caldwell

**STATUS UPDATE**: CAMHS will report through the newly developed WCF Clinical Governance Forum in line with other community children's services. There is also a multi-disciplinary local Clinical Governance group who are responsible and report through the above governance group.

Accountability to CAMHS oversight group continues regarding HIS Improvement work.

Recommendation 51	Ensure that all external review processes are embraced wholeheartedly and viewed as an opportunity to learn and develop. Managers should ensure that all staff receive details of the Recommendations from reviews and are included in the analysis and implementation.				Outcome - Culture of embracing external review to be embedded, and recommendations from external reviews and engaging staff in development of actions for improvement.	RAG – Green Date – Aug 2020
Named Lead	Lead Organisation	Milestones	Date		Implementation Plan	
			Commenced	1.	Ensure that all external review processes are embraced wholeheartedly opportunity to learn and develop, e.g. SLG to review the Independent In share back as a Leadership Team on 'what this report means to me'.	
Scott Dunn NHS				2.	Staff review of the Independent Inquiry Report on reflection of the report there were any aspects that weren't picked up.	rt to understand if
Tayside Head of Organisational	NHS Tayside	Ongoing		3.	Ensure that all reviews and action plans being created in response to th Inquiry are fully engaged and visible to staff throughout the process	e Independent
Development				4.	Managers to ensure that all staff receive details of the Recommendation and are included in the analysis and implementation.	ns from reviews
				5.	Clinical governance and risk management team to ensure that all review existing reporting and scrutiny framework	ws sit within

**Team Involved** (more team members will be added as we develop these plans) - Keith Russell, Arlene Wood, Scott Dunn, Organisational Development and Quality Performance Review Process

## 3. Engaging with People

Recommendation 4				r, patients' of the Mental Health and Wellbeing Programme	RAG - Green Date - Aug 2020
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan	
Jane Duncan Director of Communication and Engagement	NHS Tayside	Mental Health and Wellbeing Strategy Board – Inclusive Membership, Communication and Engagement Group	June 20	<ol> <li>Establishment of groups: Stakeholder Participation; Organisational Lead for Public and Pati Communication and Engagement Group.</li> <li>Co-create a Staff Engagement Charter</li> <li>Co-Create Service User Engagement Charter.</li> <li>Set up a Communications and Engagement Sub Group of the Tayside MHW Programme Bo</li> <li>Establish a communications and Engagement network</li> </ol>	

**Team Involved** (more team members will be added as we develop these plans) – Jane Duncan to establish group supported by the Programme Team and Lindsey Mowat, key managers and other stakeholders.

**STAUS UPDATE:** Group being formed.

Recommendation 24	ion Involve families and carers in end-to-end care planning who possible.			nning when	Outcome - Clear policy for family and carer engagement	RAG – Green Date – Aug 2020	
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan			
Claire Pearce NHS Tayside Nurse Director	Care Planning Collaborative HIS, NHS Tayside	Build into NHS Tayside Care Planning Processes Learn from Adverse Events	July 20 Sept 20	and carers. The expertise in this Suggested plan  1. The m to ens  2. Review  3. Review  4. Review care a Planni  5. The au improvaudit of Profes  6. Next s suppo  7. Develo	nembership will be reviewed to ensure family/carer engagement and a cure feedback from families and carers. W of the Mental Health Person Centred Care Planning Standards W of Standing Operating Procedures for Anticipatory Care Planning W of Triangle of Care Implementation Carry out training with staff on p and the benefits to patient outcomes when family and carers can be in	e is significant  work plan agreed  person centred volved in Care  t quality led from the ne Continuous  Collaborative to	

**PLEASE NOTE:** A Care Planning Collaborative was set up in September 2018 across General Adult Mental Health In patient wards to support the development and implementation of the Standards. The Standards are comprised of 11 standard statements with associated guidance and an audit tool that collects qualitative data. The scope of these Standards is to include the care plans of all Mental Health and Learning Disability Nurses across the range of Mental Health and Learning Disability services in Tayside.

In January 2019 the Standards underwent a consultation process across NHS Tayside Mental Health Services and were endorsed by the Nurse Director in May 2019. Following the launch of the Standards these have been presented to all clinical teams and referenced by the MWC in their recently published Person Centred Care Plans, A Good Practice Guide.

The NHS Tayside Mental Health Nursing Standards for Person Centred Care Planning have been recognised nationally by receiving a Highly Commended award in the Inpatient Category

## See Tayside Mental Health Nursing - Standards for Person-Centred Care Planning

at the Mental Health Nursing Forum, Scotland, and Awards Ceremony in November 2019.

**Team Involved** (more team members will be added as we develop these plans) - Donna Robertson Johnathan MacLennan, Tracey Williams - Improvement Fellows, Tom Imms, Design approach Rodney Mountain Systems Thinking, Stakeholder Participation Group members (recent lived experience), Bill Troup, Arlene Mitchell, Evelyn Devine

#### **STATUS UPDATE:**

- NHS Tayside's Person centred Care Planning Standards have been updated and now includes a new standard which requires that a clear communication strategy with carer/relative is recorded.
- Audit results reported monthly to inpatient governance group. Collaborative now working on the development of documentation pathways and assessment audit.
- Meeting planned in August to develop triangle of care steering group which has representation from cares groups from each partnership and national lead from cares trust.

Recommendation 25	Provide clear informa admission to the war remembered.				<b>Outcome</b> - Clear comms plan for patients, families and carers on admission to the ward	RAG – Green Date – Oct 2020
Named Lead	Lead Organisation	Milestones	Date		Implementation Plan	
Johnathan	NHS Tayside	Easy read comms for patients, families and	Aug 20	2. Engage serv	patient information leaflets (PiLs) vice users and representatives to consider what could be done to im t of PiLs	prove the type
MacLennan	TWIS Taysiac	carers on admission to the ward		( This work a	flets, consider web based information, apps and other digital forms also links to Recommendation 24) inpatient services only.	of information

**Team Involved** (more team members will be added as we develop these plans) - Johnathan MacLennan, Arlene Wood, Advocacy Lead, Patient representatives

#### **STATUS UPDATE:**

Recommendation Make appropriate independent carer and advocacy services

- Work is underway to enhance carer support and involvement in patient care, underpinned by the Triangle of Care Toolkit and is a development for our inpatient service led by Johnathan in partnership with the Mental Health Development Co-ordinator, Carers Trust Scotland.
- The triangle of care toolkit was developed by carers who were supporting someone regularly requiring inpatient care and uses 6 standards to improve carer support and involvement.
- DIAS have an annual contract/SLA for the provision of advocacy services in Carseview. Routine meetings take place to act upon any recommendations or concerns. Contract recently renewed

Outcome - single referral point for advocacy

RAG - Amher

26	available to all patie	•	auvoca	Date - Sept 2020
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan
Chief Officer, IJB's	All HSCPs	Independent advocacy services exist in each of the 3 areas (HSCP's).	Sept 20	<ol> <li>To ensure achievement of a single referral point for advocacy in the strategy</li> <li>Our expected outcome is a standard or agreed service specification so that there is equity of advocacy for all Tayside residents irrespective of post code as opposed to a single point of referral.</li> </ol>

**Team Involved** (more team members will be added as we develop these plans) – Mental Health Leads, HSCP's, Arlene Wood, HSCP Advocacy Services Leads, Third Sector Organisations, Representatives of the Stakeholder Participation Group

**STATUS UPDATE** All patient leaflets have been scrutinized by the governance structures and the QIPD team are currently reviewing all MH leaflets to ensure they remain easy to read and appropriate.

#### **STATUS UPDATE:**

- Review of the inpatient admission information provided to patients during their ward stay with input from patients and carers has occurred.
- The patient information leaflet provided in GAP at MRH and Carseview, when this was reviewed, confirm patient involvement in its development and ensure it contains the elements outlined on page 65 of Trust and Respect.
- All patient leaflets have been scrutinized by the governance structures and the QIPD team are currently reviewing all MH leaflets to ensure they remain easy to read and appropriate.

Recommendation 41	service for parents and carers of young people who are engaged with Child and Adolescent Mental Health Services. This may include carer support groups.				Outcome - Independent advocacy service for parents and carers of young people who are engaged with Child and Adolescent Mental Health Services.	RAG – Amber Date – Sept 2020
Named Lead	<b>Lead Organisation</b>	Milestones	Date		Implementation Plan	
Lorna Wiggin Chief Officer, Acute Services, NHS Tayside	NHS Tayside	Independent advocacy service	Oct 20	2. Within th code (to i	s to recommendation 26. The strategy we will ensure that there is a robust pathway for advocacy in include parent and carers of young people advocacy)  To Services - we plan to work with these partners to achieve this	respective of post

Team Involved (more team members will be added as we develop these plans) - Lorna Wiggin, Diane Caldwell, Karen Anderson led on the SG citizen's jury work and we hope she would be interested in supporting.

#### **STATUS UPDATE:**

- CAMHS website being redesigned and developed to create uniformly of advocacy information that matches information included in standard referral letters, which include signposting for local support services / tools. 1st June 2020 locality sign posting being included in all letters to clients / families until website can be finalised.
- Children's advocacy is already in place https://www.partnersinadvocacy.org.uk/what-we-do/dundee/
  We have already done some great work around shared decision making and prescribing and advocacy was a key theme as per citizen's jury.

## 4. Learning Culture

Recommendation 11	Ensure that the policy is understood and ad where necessary. Ensthe organisation and	hered to. Provide ure that learning	training is incor	for those involved porated back into with process to incorporate learning back into organisations are porated back into Date - Sept 2020			
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan			
				1. Review mental health system-wide Quality Performance Review framework;			
				2. Evaluation of system-wide Adverse Event Review			
			3. Agreed that actions should be addressed individually into				
		Policy Compliance		<ul> <li>a. (Policy Compliance) Ensure that Quality Performance reviews in mental health provide timely scrutiny of adverse events. Strengthen the reporting framework to board level</li> </ul>			
Claire Pearce NHS	NUIC Taygida and	·		b. (Training) Use learning from adverse events to prevent future occurrence			
Tayside	NHS Tayside and HSCP Clinical Quality	Training	Sept	c. (System Wide Learning's from Adverse Events)			
Nurse Director	Leads	System Wide Learning's from Adverse Events	2020	4. Work already underway needs collated and reported to ensure consistent approach to policy compliance			
				5. Additionally, we plan to take cognisance of partnerships and GP services who are likely to be stakeholders and involved. Need to have prescribing knowledge within this group and the ability to link to wider healthcare system.			
				6. Need to ensure that this is also applied to community CAMHS.			

**Team Involved** (more team members will be added as we develop these plans) - Care Governance - Clare Pearce, Diane Campbell, Elaine Henry

#### **STATUS REPORT:**

There is a System Wide Learning from Adverse Events session implemented - first 2 meetings had approximately 100 professionals from across Tayside in attendance. Third session interrupted by Covid19 but plans for reinstatement being discussed. Plans are underway to reinstate the adverse event learning sessions using remote methods to apply physical distancing principles.

Adverse events are also standing item agenda on Mental Health System Wide Quality Performance Review.

Recommendation 31	Ensure swift (timeous following adverse eve	s) and comprehensive le ents on wards.	earning fro	m reviews	Outcome - Adverse Events training provided by Healthcare Improvement Scotland	RAG – Amber Date – Oct 2020
Named Lead	<b>Lead Organisation</b>	Milestones	Date		Implementation Plan	
Dr Stuart Doig Consultant Forensic Psychiatrist	NHS Tayside Quality Improvement Team	Training package to ensure learning from reviews informs and develops practice.  Implementation Plan	July 20 Aug 20	2. Design and De culture.	Life Working Group velop mechanisms to ensure learning across the system and to feature on Mental Health Operational Leadership Team	

**Team Involved** (more team members will be added as we develop these plans) - Dr Stuart Doig, Keith Russell, Tracey Passway

Recommendation 46	Encourage, nurture a qualified practitioner the service currently	s, who are vulne		Outcome - Positive staff experience and promote those who train here to be recruited and retained in Tayside Mental Health	RAG – Green Oct 2020
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan	
			1. Scope out current support mechanisms for nurses and doctors in training/new	ly-qualified;	
		<ol> <li>Undertake planned, facilitated feedback sessions to build our approach to crea impact actions to improve support</li> </ol>	te our high-		
Mike Winter Associate Medical	NHS Tayside	Current Issues RCA focus	0.4.20	<ol> <li>Reporting - To set up Current issues RCA focus group - regular report to ILG with themes to SLG</li> </ol>	h report of
Director		group	Oct 20	<ol> <li>Use Workforce Group to develop a culture of shared learning and support and i of NHS Tayside</li> </ol>	respect across all
				<ol> <li>Work with Directorate of Medical education to embed the Recommendation fro deliver a supportive training environment that makes Tayside a positive lifelon</li> </ol>	

**Team Involved** (more team members will be added as we develop these plans) - Donna Robertson, Mike Winter, Keith Russell, Peter Fowlie

**STATUS UPDATE:** All NQPs in MH and LD join action learning sets for their first 12 months in post - this work has been nationally recognised and won the Innovations in Education Award at the 2019 Scottish Mental Health Nurse Forum Awards. This work is highly evaluated by participants each year. A very detailed action plan is submitted quarterly as part of the JDC remit. Nursing - Practice Development Team will set-up and review focus groups to determine root cause analysis to identify the scale of all current issues for newly qualified practitioners

Finally, we recognise that improving culture, relationships and transparency goes beyond NHS employees and extends to families, carers, communities and the public heath workforce in its broadest sense. We want to improve relationships and reputation across the piece. We understand that Trust and respect are living things, they take a long time to build and believe in but can be snuffed out in an instant. We intend to deliver an excellent mental health service in future.

## 5. Communication

Recommendation 8	Deliver timely, accura performance, to rebu and wellbeing service	ild public trust in		ic reporting of ivery of mental health	Outcome - External reporting plan	RAG – Amber Date – Sept 2020
Named Lead	Lead Organisation	Milestones	Date		Implementation Plan	
Hazel Scott Director of Planning & Performance/ Assist Chief Executive	NHS Tayside	NHS Tayside Annual Operating Plan  Care Governance Committee (public forum)	July 20	we develop the Mental 1. Requires a piec 2. Determine fut 3. Implement a re 4. SLG will agree	provides updates and Tayside Annual Operating Plan will fulfil to the leasth score card/dashboard for reporting to NHS Tayside Boate of work to review what is currently being provided ure reporting (scorecard/dashboard) eporting process.  this.  isting clinical governance and risk structures are consistent in the least structures.	nrd

Recommendation 42	Ensure all staff worki opportunity to contri making about future facilitate this engage	bute to service d service direction	evelopm	ent and decision and development the service strategy. RAG - Green
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan
Kate Bell Interim Director of Mental Health	Mental Health services, NHS Tayside Organisational Development, HR	Tayside Mental Health and Wellbeing Strategy	June - Oct 20	<ol> <li>Information on all changes to be shared with staff to ensure engagement and feedback loop</li> <li>To be rolled up into the actions that are being created against Recommendation 3. This will include further developing and embedding Partnership working with trade unions as the standard employee relations model at all levels of decision making.</li> <li>Within this the next step would be to actively agree what and where staff would be best to contribute and how getting their input would work</li> <li>Communication and Engagement Strategy to embed ongoing contribution of staff to the Programme</li> </ol>
				Engagement Strategy and also the Staff Charter

**Team Involved (more team members will be added as we develop these plans)** – Christopher Smith can lead – Kate Bell, Jackie Bayne, Arlene Woods, Organisational Development, Business as usual functions, Scott Dunn, Mike Winter, Keith Russell, Arlene Wood, HSP Lead officers, Diane Caldwell

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Recommendation 43	Prioritise concerns ra meetings where staff				- Build a Staff Charter detailing that Staff will be stened to and valued and engaged in co-producing the	RAG - Green  Date - Immediate and Ongoing
Named Lead	Lead Organisation	Milestones	Date		Implementation Plan	
George Doherty Director of Workforce	NHS Tayside, all 3 HSCPs	Process developed and agreed	June 20	staff feel valued and li 2. Implement 3. Spread - communicate	uilding a staff charter, detailing rights to face-to-face me stened to. process to staff and ensure staff feel valued and engage dentify areas for development.	Ū

**Team Involved** (more team members will be added as we develop these plans) - Scott Dunn, Communication Lead, Diane Campbell, Mike Winter, Elaine Henry, John Davidson DME for trainees

STATUS UPDATE: Programme Management Team to work with Creative Director for Communication and Engagement, Director of Communications to lead the engagement and development of this.

Recommendation 47	Develop robust comm formally for staff wor of technology are crit communications.	king in mental h	ealth ser	vices. Uses	Outcome - Visible Interactive, inclusive and accessible, web based Mental Health Communications and Engagement Plan	RAG – Green Sept 2020
Named Lead	Lead Organisation	Milestones	Date		Implementation Plan	
lane Duncan,		approaches to communication with staff	dedicated web based technological pproaches to ommunication with staff	Engagement include visio	active, inclusive and accessible, web based Mental Health Commur t Plan and website will be developed as part of the Communications on, values, scope, communication principles, branding external/inte ces in Tayside.	s work which will
Director of Communications	NHS Tayside				excellent work achieved during COVID19 to communicate with the Lived Experience	public and
and Engagement, NHS Tayside	,			Services in T	develop relevant materials to ensure people are informed across a a ayside in order to continuously improve the effectiveness of the core currently use are.	
	groups				cro-site for Mental Health and create Recruitment and Retention m Mental Health	aterials for all job

Team Involved (more team members will be added as we develop these plans) – Jane Duncan, Lindsey Mowat, Programme Management Team

**STATUS UPDATE:** External communication resource commissioned to support the programme communication and engagement strategy and implementation.

## **6. Operational Service Delivery**

Recommendation 10	Ensure that there is clarity of line management for all staff and that all appraisals are conducted effectively. (Medical, Nursing, Management Leads)			/. (Medical, health structures	RAG - Amber ate - Aug 2020
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan	
Arlene Wood, Associate Director, Mental Health	NHS Tayside	Clear line management organisational charts for all clinical staff & social care staff employed by councils but working within an integrated model of care.	Aug 20	<ol> <li>Review organisational charts and all line management arrangements</li> <li>Clear line management schematic for all clinical staff &amp; social care staff employed but working within an integrated model of care.</li> <li>Link to workforce group for sustainability e.g. Job planning for all Doctors in Menta Support from AMDs in other directorates to deliver this</li> </ol>	-

**Team Involved** (more team members will be added as we develop these plans) – Arlene Wood, Associate Director of Mental Health, Dr Stephen Cole AMD for Appraisal, Mike Winter, Mike Winter, Keith Russell, HSP Lead officers/Diane Caldwell, Jackie Bayne, Human Resources, Alan Drummond Staffside Mental Health

Recommendation 16		re-instatement of m service across <i>F</i>		risis resolution home	Outcome - 7-day community mental health service providing crisis resolution and home treatment	RAG - Green Date - Aug 2020
Named Lead	Lead Organisation	Milestones	Date		Implementation Plan	
Bill Troup Head of Service Angus Health and Social Care Partnership	Integration Joint Boards	7 day crisis resolution home treatment team service across Angus.	Aug 20	project to be set currently a service model that have assess level of ne 2. Review delivery 3. Consider reinsta Team and Hospi	ntal Health Services / Crisis Resolution & Home Treatment Team and the companion of the requirement is that 24/7 translates as 7 days are priority for Angus there are already pre-existing plans to deliver a 7 been approved and funded. Note: Angus has very strong third sector is seed for this within Angus as we may look to 2 or 3 site delivery to aid so of the home treatment requirement.  Atting the Community Mental Health Services / Crisis Resolution & I tal Interface project - Explore the views of clinicians and other statervice viewed and used.	a week. This is Y-day home treatment Involvement. (We will ustainability.) Home Treatment
			4. Propose 7-day s Delivery Plans	ervice model ( develop specification) and set out in the Strategy ar	nd Programme	

**Team Involved** (more team members will be added as we develop these plans) – Bill Troup

#### **STATUS REPORT:**

- Funding and Nursing Staff received to commence this in North Angus.
- Barrier to implementation in 2019/20 was lack of local medical leadership and stable medical workforce.
- Both of these factors remain a risk but now have long term locums in place. B
- and 7 Nurse identified to progress this, once released from current post in September. Aim to have 7 day working in place in North Angus by January 2021.
- Once the model is tested in the North, it will be rolled out in South Angus, on receipt of agreed funding transfer from inpatient services..

					Date - Oct 2020
	ead Organisation	Milestones	Date	Implementation Plan	
Keith Russell NHS Tayside Associate Nurse Director (par	NHS Tayside/ Health and Social Care Partnerships (particularly social work leadership)	<ol> <li>Robust audit tool.</li> <li>Process for review</li> <li>Schedule for reviews</li> <li>Report on lessons learned</li> </ol>	July 20 Aug 20 Sept 20 Oct 20	<ol> <li>Establish mechanism to review Community Mental Health Team caseload</li> <li>Ensure that there are robust audit tools in place to review complex cases</li> <li>Process for review</li> <li>Planned review discharging of patients on medication for severe and end problems which ought, really, to be under psychiatric review.</li> <li>Schedule for regular audit of this cohort</li> <li>Report on lessons learned.</li> </ol>	ıring mental health

#### **STATUS UPDATE:**

NHS Tayside's Person Centred Care Planning Standards for Mental Health & Learning Disabilities have been updated and care planning leads identified in each area

Recommendation 22	Develop clear pathw (Dundee, Dundee Co Highlands and Island resolution home trea	llege, St Andrews, Ab ls) mental health ser	ertay, Uı	niversity Of	Outcome – Student referral pathway	RAG - Amber Date - Aug 2020
Named Lead	Lead Organisation	Milestones	Date		Implementation Plan	
Keith Russell, Associate Nurse Director, Mental Health	NHS Tayside	Pathway drafted Pathway complete	July 20 Aug 20	and Univ 2. <b>Establis</b>	rate with Universities (Update - There has been 2 meetings with versity of Aberdeen regarding this action and the existing pathwah what they currently provide and see what is required to acted action.	y is being reviewed.)
and Learning Disabilities		- ,			ove access to urgent reviews/on-the-day assessments, which and not after 3pm.	are often done by Duty

**Team Involved** (more team members will be added as we develop these plans) - Keith Russell, Sara Vaughn

#### STATUS UPDATE -

- Initial meeting with Fiona Grant from Dundee University and Sara Vaughn CRHTT has taken place, further meetings planned to develop pathway jointly.

  Spiritual Care have a presence in every GP Surgery in Tayside offering The Community Listening Service. This is also promoted through Student Services at Dundee University and can be expanded if required

Recommendation 28	Ensure appropriate p available for inpatier		other th	erapies are Outcome - Appropriate psychological and other therapies are available for inpatients	RAG – Green Date – Oct 2020	
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan		
Kevin Power Director of Psychology	Perth & Kinross on behalf of Tayside Exec Partners	95% of inpatient staff who will have traumainformed training commensurate to their role	Dec 20	<ol> <li>Strengthen and agree priorities for safe, effective, person-centred care. This woulocked doors, etc</li> <li>IOP Steering group to develop an implementation plan for the protocol.</li> <li>Position statement for inpatient psychology for the next three years.</li> <li>Development of a programme that starts with a reflective practice session arour 'Opening Doors' animation followed by LearnPro, then Survive and Thrive and Saf Stabilisation, through to expert/train-the-trainer level appropriate to role. QI and development leads have taken part in the Scottish Trauma Informed Leaders rai closely with NES around developments in Tayside to ensure a contemporary app</li> <li>Appoint an 8b 0.4 WTE Clinical Psychologist to support the development and roll and they will also play in instrumental role in ensuring revised restrictive intervences.</li> </ol>	nd the NES fety and od Practice ining and link broach. out of training	

**Team Involved** (more team members will be added as we develop these plans) - Professor Kevin Power, Psychology Services, Keith Russell, Associate Director of Nursing, Mental Health

**STATUS UPDATE:** The Department of Spiritual Care will be part of the conversation around this. We have a WTE member of spiritual staff based over at Murray Royal, Carseview and Strathmartine providing 1:1 patient support as well as supporting the training and development of staff in reflective practice, this is working well.

	Support junior doctors who are working on-call and dealing with young people's mental health issues.			and dealing Outcome - Develop strong support process for junior doctors within workforce plan	RAG – Amber Date – Oct 2020
Named Lead Le	Lead Organisation	Milestones	Date	Implementation Plan	
Mike Winter NHS Tayside Associate Medical Director	NHS Tayside	Develop programme of work for future model as part of future rotation	Aug 20	<ol> <li>This is an Operational Issue that will be considered through TTMG</li> <li>Consider the role of out of hours' social work, Mental Health Officers, Mental Hea</li></ol>	

Recommendation 38	Ensure statutory con people are clearly con also be shared with p treatment programm expect during the cou	mmunicated to a patients and fam ne, so that paren	ill staff. Ti ilies at the ts and car	parents and carers  parents and carers  parents and carers  parents and carers  Date - Oct 2020
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan
Lorna Wiggin Chief Officer, Acute Services, NHS Tayside	NHS Tayside	CAMHS updated website	ТВС	<ol> <li>Exploration of the exact protocols referred to.</li> <li>Develop if they do not exist and share as required to ensure an inclusive and best practice approach is applied when working with children, young people and their families.</li> <li>Review process and make materials available to staff and families.</li> </ol>

**Team Involved** (more team members will be added as we develop these plans) - Lorna Wiggin, Diane Caldwell

**STATUS REPORT:** Staff undertake annual education around confidentiality (LearnPro) and CAMHS Referrer acknowledgement letters are sent out to patients and families to explain service programming and information signposting that may be useful. The CAMHS website is under development to better support and help communicate the journey of the child through the service, inclusive of signposting to other helpful resources.

				ental Welfare Outcome – The guidance on ward locking is updated, approand shared with all staff.	RAG - Green Date - Aug 2020	
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan		
Kate Bell NHS Tayside Interim Director of Mental Health	NHS Tayside	Establish and implement revised guidance on ward locking	Aug 20	<ol> <li>Embed MWC Right in Mind Pathway across all In Patient Services</li> <li>Work with the MWC - We are working with Ian Cairns at the MWC regarding this action and the</li> </ol>		

**Team Involved (more team members will be added as we develop these plans)** – Leads: Arlene Wood, Associate Director of Mental Health, Keith Russell, Associate Director of Nursing, Mental Health

Recommendation 30	Ensure all inpatient facilities meet best practice guidelines for patient safety.			Outcome - Ensure all inpatient facilities meet best practice guidelines for patient safety	RAG - Green Date - Aug 2020
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan	
				1. Build on work achieved to date around health & safety, Royal College of Ps	ychiatry accreditation.
				2. Establish the best practice for all Mental Health Inpatient facilities and set	out a plan to deliver
				<ol><li>Engage and involve patients and local mental health representatives in th person centred approach is taken where possible.</li></ol>	s process and ensure a
		Approved Aug 20 Standards reached	Aug 20	4. Roll out structured patient safety programme reflecting of National SPSP s	afety principles
	Keith Russell NHS ayside  NHS Tayside  Stand reach			i. Least Restrictive Practice	
Keith Russell NHS			ii. Physical Health		
Tayside			iii. Leadership and Culture		
Associate Nurse Director				iv. Communication	
				<ol><li>Devise a programme for the roll out of Royal College Psychiatrists Quality to include:</li></ol>	Network Accreditation
				i. Standards for inpatient mental health service (1 ward star	ted)
				ii. Standards for inpatient learning disability service	
				iii. Standards for rehabilitation	
				iv. Standards for crisis response	
				v. Standards for Intensive Psychiatric Care Units (started)	

Team Involved (more team members will be added as we develop these plans) - Johnathan McLennan, Dr Chris Pell, Arlene Wood, Clinical risk and governance teams

## **STATUS REPORT:**

Work continues on the standards for Inpatient Mental Health in Mulberry ward and IPCU.
Interviews to appoint Quality Improvement Lead and Improvement Adviser to take place in August - they will lead on SPSP safety principles.

Recommendation 34	Health Services are condition as to why to	referrals to Child and Ado ommunicated to the refer the referral has been reje now has in supporting the	rrer with	a clear strategy, including communication process	RAG – Green Date – Oct 2020	
Named Lead	Lead Organisation	Milestones	Date	e Implementation Plan		
Lorna Wiggin Chief Officer, Acute Services, NHS Tayside	NHS Tayside Quality	Report of referral management and rejected referrals to be sent to programme board with recommendations	Oct 20	Rejected CAMHS referrals requires wide engagement with primary care and involvem council areas with creating alternatives to a CAMHS referral. Partnership expertise, in prescribing patterns would be valuable.  1. Review referral management to CAMHS  2. Audit rejected referrals.  3. Review communication process and content		

Team Involved (more team members will be added as we develop these plans) - Lorna Wiggin, Diane Caldwell, Peter Fowlie/ Mike Winter, Dr Pascal Scanlan

Perommendation | Ensure comprehensive data capture and analysis systems are developed to | Outcome - To develop metrics and outcomes around

**STATUS UPDATE:** Data Dash Board completed and in use. This will now be aligned fully to national reporting recommendations.

#### STATUS UPDATE

Improvements in Trakcare coding has resulted in refinement of codes; GPs have been provided with updates on the process to support correct selection for referral, including CAMHS referral thresholds commenced July 2020. The GP referral test of change support project has been interrupted by COVID, and is anticipated to recommence as part of the Remobilisation work. A standard acknowledgement letter for all referrals has been developed and commenced use in July 2020, and is inclusive of signposting to other services and supports. Audit completed and identified duplication of referrals and coding issues, which has impacted on accuracy of information and data. Successful small test of change completed with GPs to improve referral. New acknowledgements letters for all referrals being sent out which also includes information on support services / tools available in their local area. Spiritual Care Team is supporting this pathway, through their work in GP surgeries - they can be a signpost for parents who have anxieties as to why their child was rejected, and these parents might require additional support. Also, there is potential for us to develop the Listening Service to include young people in this service. This potential development might develop as an early intervention for young people experiencing distress. There is some evidence from the work we undertook in Angus secondary schools that backs this up.

40	appropriately manag should be undertaken	e waiting lists an to look at what da king on service dev	<b>d service</b> ta is avai elopmer	e users' expectations. Work ilable and what could be useful nt/monitoring of services. This ents.  Outcome - To develop metrics and outcomes around waiting times (including service users expectations) ensuring these take account of national reporting requirements  RAG - Amber Date - Oct 2020			
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan			
Lorna Wiggin Chief Officer, Acute Services, NHS Tayside	NHS Tayside and HSCP for community based all waiting time targets	CAMHS Data Dash Board	June 20	<ol> <li>The new e-Mental Health subgroup will lead this, linked to strategic data groups in our partner organisations.</li> <li>Ensure comprehensive data capture and analysis systems are developed to appropriately manage waiting lists and service users' expectations.</li> <li>Work should be undertaken to look at what data is available and what could be useful to info decision making on service development/monitoring of services.</li> <li>This should be aligned to national reporting requirements.</li> </ol>			
Team Involved (mo	re team members will	be added as we d	levelop t	these plans) - Lorna Wiggin, Diane Caldwell, Sarah Lowry, Hazel Scott			

Recommendation 49	Ensure there are syst related stress. These level with supportive member concerned.	should trigger co	ncerns a	t management	RAG – Amber Date – Oct 2020		
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan			
				1. Promoting Attendance and Managing absence systems to be applied and embed	ded.		
	NHS Tayside	Promoting, Staff MH and Wellbeing Plan agreed and	Oct 20	<ol><li>Creation of workforce plan to raise the profile to promote mental health recruitment and retention.</li></ol>			
				3. Develop 'Leadership, Accountability, Culture, Engagement and Communications' project.			
George Doherty Director of				<ol> <li>Reduce work related stress- Ensure job roles and expectations and reporting lin detailed in the service specification supported by strategy, and local objective s plans.</li> </ol>			
Workforce		approved by NHS Board and		5. To implement more robust Promotion of Attendance and Managing absence sys	items.		
		all 3 councils		<ol><li>Communication aspects within workforce plan to include recruitment and reter raising the profile of Tayside.</li></ol>	ntion chapter -		
				Note - that although current SSTS system is good from reporting standpoint, it can be hard to to stress as it doesn't differentiate the reason behind stress and therefore makes it harder to unanage work related stress.			

Team Involved (more team members will be added as we develop these plans) – Christopher Smith, Arlene Wood, Employee Director (Staff Mental Health & Wellbeing work will be co led by Director of Workforce & Employee Director) Additionally, the Staff wellbeing Service through its 1:1 support can support these recommendations, they provide workshops on self-care for staff, mediation, de-briefs etc. They can help support these recommendations

Recommendation 50	Ensure there are med within mental health to support and empow colleagues, between mand the patients, durin event. This includes NE with the local press.	services in Taysiver staff in the rebulanagers and their of or after a period	de. These uilding of staff, and of dishal	Eservices should exist relationships between between the services mony or adverse  Engagement and Communications' project.  Engagement and Communications' project.	RAG – Amber Date – Oct 2020	
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan		
George Doherty Director of Workforce	NHS Tayside	Proposed \ Mental Health OD Plan to be quantified and approved by the Director of Mental Health	July 2020	<ol> <li>Develop staff charter in Partnership with Employee Director and Area Partne</li> <li>Develop work plan associated with staff governance standards</li> <li>Develop a report template developed for MH Partnership Forum</li> <li>Human Resources and the Local Partnership Forums to understand how med resolution services are accessed locally, what improvements can we make wi how do we more effectively promote the services with management and staft them more accessible to management and staff</li> <li>Work with medical staff to build a culture of respect and trust.</li> <li>Ensure staff are confident that they can challenge harmful behaviours.</li> </ol>	iation and conflict	

**Team Involved** (more team members will be added as we develop these plans) - George Docherty/Whistle blowing champion Non-exec, Jenny Alexander, Employee Director, Diane Campbell / Mike Winter / Elaine Henry for medical staff engagement

This work has commenced. Additionally, the Staff wellbeing Service through its 1:1 support can support these recommendations, they provide workshops on self-care for staff, mediation, de-briefs etc. They can help support these recommendations

## 7. National

Recommendation 12	Conduct a national re mental health service of Healthcare Improv Commission for Scotl	es across Scotland rement Scotland	d, includi	g the powers the national plans	Date - 2021		
Named Lead	Lead Organisation	Milestones	Date	Implementation Plan			
	Scottish Government Mental Health Directorate	2021	2021	<ol> <li>The Quality and Safety Board to consider the lessons learned from National Health Strategies on the need for dedicated Strategic Change capability to s</li> </ol>	oread improvemen		
Donna Bell Director of Mental Health				<ol><li>To consider the need for a Director of Mental Health at Board level to delive in sustainable improvement in outcomes</li></ol>	change that resul		
NHS Scotland				<ol> <li>Agreement that any actions against this Recommendation should be address Government. (Health and Safety Quality Review from the Scottish Government)</li> </ol>	sed by the Scottish		

Recommendation 32	A national review of the guidelines for responding to substance misuse on inpatient wards is required				<b>Outcome -</b> Liaise with Scottish Government to support Tayside input to the national plans	Date - Not set yet	
Named Lead	Lead Organisation	Milestones	Date		Implementation Plan		
					Government to consider the relationship between Mental Health, Alc e misuse in relation to combined approaches and services	ohol and	
Donna Bell		Draft		2. We will in	ncluding NHS Tayside guidance on substance misuse on inpatient war	ds	
Director of Mental Health NHS Scotland	Scottish Government Mental Health Directorate	Framework to be established	Aug 20	<ol> <li>We will including this rayside guidance on substance misuse on inpatient wards</li> <li>National policies on adverse childhood experiences be used to guide mentally healthy young people. (ACEs are well known strong predictors for mental health difficulties and carefully guided interventions are hugely cost effective. https://www.gov.scot/publications/adverse-childhood-experiences/)</li> </ol>			
<b>Team Involved</b> (more team members will be added as we develop these plans) – Mental Health Directorate, Scottish Government to progress							

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For further information contact:

Kate Bell, Interim Director of Mental Health NHS Tayside – mentalhealth.tayside@nhs.net

NHS Tayside Prevention and Management of Violence and Aggression – Restrictive Intervention Reduction Core Function Establishment Proposal

https://www.nhstaysidecdn.scot.nhs.uk/NHSTaysideWeb/idcplg?ldcService=GET\_SECURE\_ FILE&Rendition=web&RevisionSelectionMethod=LatestReleased&noSaveAs=1&dDocName=prod 338256

Draft Mental Health and Learning Disabilities Observation Protocol

https://www.nhstaysidecdn.scot.nhs.uk/NHSTaysideWeb/idcplg?IdcService=GET\_SECURE\_ FILE&Rendition=web&RevisionSelectionMethod=LatestReleased&noSaveAs=1&dDocName=prod 338254

https://www.nhstaysidecdn.scot.nhs.uk/NHSTaysideWeb/idcplg?ldcService=GET\_SECURE\_ FILE&Rendition=web&RevisionSelectionMethod=LatestReleased&noSaveAs=1&dDocName=prod\_338255

Advocacy services

Partners in Advocacy in Dundee have a specific remit relating to Advocacy and Mental Health for children and young people 21 and under https://www.partnersinadvocacy.org.uk/what-we-do/dundee/

Angus Independent Advocacy Project support children under 16 who have been impacted by the Mental Health (Care and Treatment) (Scotland) Act 2003. http://www.angusindadvocacy.org/about-advocacy.html?id=9

Similar service to the Angus Independent Advocacy Project, offering support as above.

## https://www.iapk.org.uk/

Who Cares Scotland for LAC (Care experienced) Children. Who Cares also work with Kinship care and LAC at home kids.

## https://www.whocaresscotland.org/what-we-do/advocacy/

The Clan Law Society have an excellent reputation for Child Rights and offer legal support, in some areas offering a legal representative.

## https://www.clanchildlaw.org/

The Children and Young People's Commissioner Scotland, particularly Bruce Adamson, who has an incredible reputation. They can be approached by individuals in respect of learning their rights and can get support from the Commissioner to challenge.

https://cypcs.org.uk/

## PROGRAMME SUMMARY REPORT

Between January and July 2020 the Tayside Mental Health & Wellbeing Programme has focused on the co-creation and delivery of the **Listen Learn Change Action Plan** and the development of the Tayside Mental Health Change Programme.

Our work has involved significant stakeholder engagement with over 600 people contributing to how we can improve mental health services for those who need them and those who deliver them across the region.

Mental Health remained a key priority in Tayside during the Covid 19 lockdown with dedicated resource continuing to cocreate the response to Trust and Respect and develop the Listen Learn Change Action Plan

## Key milestones to date

Statement of Intent

Strategic Change Leadership Identified and Recruited In-depth Stakeholder Engagement Listen Learn Change Co-creation 1st Draft Define scope of Tayside Mental Health and Wellbeing Change Programme Delivery of final Listen Learn Change Action Plan

## Jan 2020

Tayside Executive Partners formed Strategic Leadership Group

## Signed Statement of Intent

Commitment to work together to improve mental health services for all



### Mar 2020

## Identified **strategic change manager**

Senior Responsible Officer for Mental Health Programme of work

## **Responsible for:**

- Trust & Respect Inquiry
- Co-creating the Tayside Mental Health
   Wellbeing Strategy
- Co-creating the Mental Health & Wellbeing Change Programme with the people of Tayside

Held **OVER 120** stakeholder meetings since appointment

Led increased focus on co-creating strategy

Programme team recruited for specialist expertise and support

## Jun 2020

Over **200** stakeholders have been engaged with in

65 meetings (video conference, teleconference and face to face)

Rollover
Pie charts for
more detail

## Feb -Jun 2020 Mar-Jul 2020

Over
200
inputs from
Tayside
Mental
Health
stakeholders

Held 8 virtual scoping sessions

stakeholders participated including Service Users, GPs, Consultants, Third Sector, Staffside and more

Identified new areas of focus

new stakeholder requests to contribute to the programme

## Jul 2020

Engagement process and numbers

10
high impact changes formulated



## **Next Steps**

Our focus is now on developing the Tayside Mental Health& Wellbeing Change Programme and Tayside Mental Health & Wellbeing Strategy. Our immediate work will be structured around the agreed scope of work set out in the Governance to identify all project leads and work stream members. We will set out a work plan to deliver the ten high-impact changes formulated during the engagement of the **Listen Learn Change Action Plan**.

We will continue to work closely with our key partners and will hold two stakeholder strategy development events in August and September 2020 to gain critical insights to inform the production of the draft strategy which we will share for agreement and approval to the Scottish Government in October 2020.

#### Governance Structure: Tayside Mental Health, Learning Disabilities and Wellbeing Whole System Change Programme Culture, Governance and Leadership Tayside Executive Partners Strategic Leads Group A 1, 2, 3, 5, 6, 7, 8, 9, 10, 13, 23, 48, 49, 50 & 51 Chair: Grant Archibald Perth and Kinross Integration Joint Board **NHS Tayside Board** National Tayside Mental Health and Wellbeing mendations: 12 & 32 Monthly Tayside Mental Health and Wellbeing Strategic Programme Board R Integrated Operational Steering Group R Chair: Kate Bell Chair: Keith Russell 2. 4. 10. 13 and 48 Culture, Governance and Leadership 1, 23, 48, 49, 50 & 51 **Sub-Groups** Output Recommendations: 1, 10, 11, 18, 19, Mental Health Workforce Sub-Group LEAD: Elaine Hendry & Arlene Wood 27, 37, 40, 43, 44, 45, 46, 49 & 50 **Specialist Adult** Children and Young Older People's **Community Learning** Primary and Community Good Mental Health for All Mental Health Services People's Mental Health **Disabilities and Mental Health Mental Health** LEAD: Jane Bray and Emma Fletcher & TBC Mental Health Services Strategy LEAD: Peter Fowlie & Ann Fitzpatrick LEAD: Arlene Mitchell & LEAD: Lee Robertson & LEAD: IJB CO Writers Group Diane Fraser & TBC Dr Mike Winter & Arlene Wood LEAD: Kate Bell **Tayside Mental Neurodevelopmental Pathway** Dementia Diagnostic Health and Forensic Learning Primary Care Mental Health Adult Mental Health **Dundee Mental Health and** LEAD: TBC Pathway LEAD: TBC Disabilities (including GMS Contract. In-Patient Services Wellbeing Recommendations Wellbeing Strategic LEAD: TRC Transitions, Referral Processes Recommendations: 35 (including Reconfiguration of 3 and 42 Strategy Commissioning Group, and Discharge Planning) General Adult Psychiatry and Autism Perth & Kinross Mental Youth Learning Services Cholinesterase Inhibitor LEAD: TBC psychological services, ward LEAD: TBC Health Strategy Group and LEAD: TBC Prescribing Protocol locking guidance, E and Recommendations: 19 and 39 E-Mental Angus Mental Health & LEAD: Lee Robertson patient safety) Recommendations: 33 and 39 Wellbeing Network Health & LEAD: TBC **Digital Technology Psychological Therapies** Intensive Psychiatric Specialist Community Recommendations: 19, 23, 24, 25, LEAD: Lesley Roberts Recommendations: 33 I FAD: TRC Care for Older People Mental Health Services 26, 28, 29, 30, 31, 39 and 46 LEAD: Mandy Warden (including Crisis and Urgent Recommendations: 28 and 36 Recommendations Emotionally Unstable **Tayside Mental** Care, Liaison Psychiatry, 8, 15, 19, 40 and 47 Personality Disorder (EUPD) Intermediate Care Transitions, Mental Health Referral Management Health and LEAD: Johnathan MacLennan & LEAD: Mandy Warden & Wellbeing Hubs, Mental Health LEAD: TBC Wellbeing Dr Raghu Bethamcharla Kirsty McManus Communications Assessment Units, Referral Recommendations Person-Centred 34, 38, 40 and 41 Processes Discharge Planning & Engagement Rehabilitation and Recovery Integrated I FAD. and Mental Health Liaisons in LEAD: TBC **Transitions** LEAD: Lee Robertson Service Emergency Services) Jane Duncan & LEAD: TBC **Transitions** Lindsey Mowat LEAD: Bill Troup and Keith LEAD: TBC **Admission Criteria** Recommendations: 39 Russell LEAD: Lindsey Baillie Recommendations: 1, 3, 8, 47, 49 and 50 Redesign of In-patient/ Recommendations: 13, 16, 17, 18, Mental Health Learning Inpatient Functional 19, 20, 21, 22, 24, 26 and 39 Standards **Disability Services** LEAD: Kirsty McManus I FAD: TRC Integrated Substance Misuse and Mental Health Services Adult Neurodevelopmental LEAD: Emma Fletcher & TBC Pathway Recommendations: 14 LEAD: TBC **Eating Disorders** Justice Healthcare LEAD: TBC (including Police Custody Forensic Mental Health / and GP OOH) LEAD: Jillian Galloway Secure Care LEAD: Stuart Doig Perinatal Mental Health I FAD: TBC Pharmacology LEAD: Andrew Radley Suicide Prevention LEAD: TBC Psychological Services LEAD: TBC **Transitions** LEAD: TBC **Programme Phases** Key (Strategy Board Governance) The Tayside Mental Health, Learning Disabilities and Wellbeing Whole System Change Programme structure encompasses the Listen. Learn. Change actions and implementation plans derived from the Independent Inquiry and 'Trust and Respect', the national Mental Health Strategy 2017 - 2027 and other associated Mental Health strategies as the drivers for change and improvement. - Trust & Respect Projects & Workstreams R - Responsible C - Consulted The boxes in purple within the structure map the recommendations within 'Trust and Respect' to the appropriate governance meeting, project and workstream within the Change Programme. - Additional Projects & Workstreams Δ = Accountable I - Informed

LISTEN LEARN CHANGE ACTION PLAN

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## **Ten High-Impact Changes**

Ten high-impact changes emerged from our work to scope and co-create the Listen Learn Action Plan.

These are all areas which our stakeholders, and in particular our partners with lived experience, say can improve personal journeys through our mental health systems.

They reinforce the need to focus on a holistic care approach that, by removing barriers across health and social care services and wider support services (including housing, education and social security), will achieve more responsive and accessible mental health supports and services.

Furthermore, these changes also highlight the need for us to work across wider determinants of mental health and wellbeing to improve life circumstances for people experiencing inequalities.

All ten of these changes will be a focus for our work in 2020/21 as we develop our Mental Health and Wellbeing Strategy and Change Programme to improve the quality of care and enhance the effectiveness of our mental health provision to meet individual service user needs across our region.

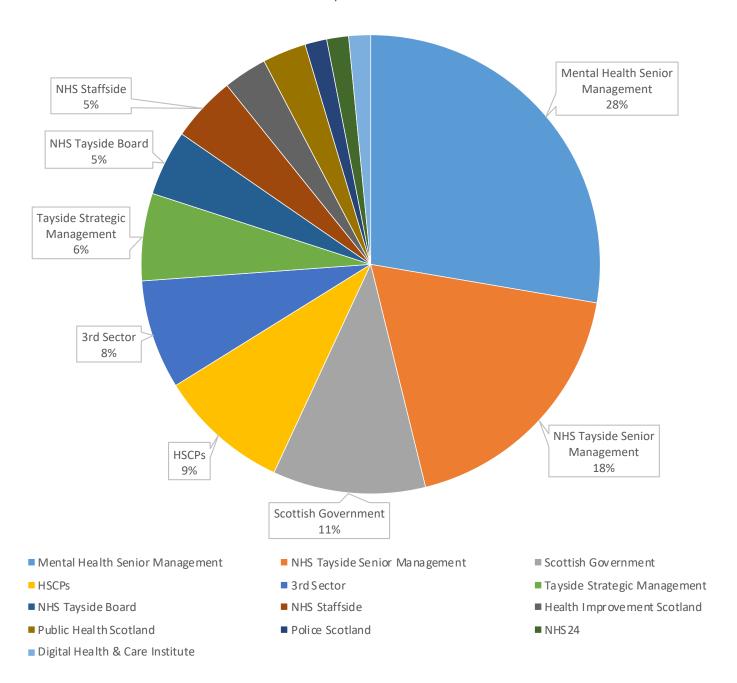
The illustration on the next page maps all ten changes. **Roll your mouse over each of the 10 sections to reveal more detail about the changes**.



Back to page 10 Go to next page

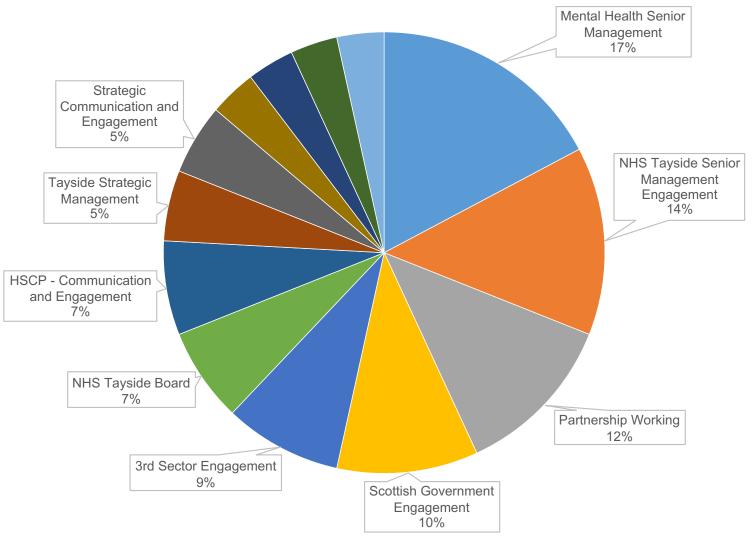


## Communications and Engagement Stakeholder Group



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# Communications and Engagement Purpose of the meeting



- Mental Health Senior Management
- Partnership Working
- 3rd Sector Engagement
- HSCP Communication and Engagement
- Strategic Communication and Engagement
- HIS Engagement
- Public Health Scotland Engagement

- NHS Tayside Senior Management Engagement
- Scottish Government Engagement
- NHS Tayside Board
- Tayside Strategic Management
- Introductory Meeting
- Leadership & Culture

# Listen Learn Change

















This report illustrates the changes to the Tayside Mental Health and Wellbeing Programme from as a result of Scoping Sessions held throughout June

### SCOPING REPORT

This Scoping report 'Making a difference to Mental Health services in Tayside' contains the outputs of the eight scoping sessions coordinated by the Tayside Mental Health and Wellbeing Programme Team throughout June 2020. This report details the highlights of the deep and detailed discussions undertaken within the scoping sessions. It also details the key themes stakeholders fed back on current Mental Health Services within Tayside. Additionally, it shows feedback on the proposed governance structure for the Tayside Mental Health and Wellbeing Change Programme before showing the outcomes of the suggestions on how the Change Programme may need to change to incorporate feedback provided through scoping. The report concludes with a suggestion of how we will move forward together to ensure the co-production of a Strategy and Tayside Mental Health and Wellbeing Programme to deliver changes to the services as required in Trust and Respect and our action plan, Listen. Learn and Change 2020.

Stakeholders throughout Tayside were invited and engaged within the scoping sessions throughout June. Eight scoping sessions were held to

which **over 600** people were invited to attend GPs, Consultants, Service Users, Third Sector representatives, NHS Tayside including clinical and administrative Staff, Health and Social Care Partnership staff, Staffside and more.

# More than **175 people**

attended the scoping sessions throughout June



# Together we discussed....

The scoping session planned to achieve three objectives, these objectives are detailed further below and were the focus of the discussion throughout all sessions.

Clear priorities for our mental health system wide work.
 This will support co-creation, co-production and joint delivery of a plan for next 3 years

When discussing the priorities of our mental health system-wide work the acceptance criteria from the 'The views of People with Lived Experience and Staff' report was highlighted along side the views of the Employee Participation Group from the Trust and Respect Report (Feb 2020).

A number of key areas were outlined as 'Must-Do's' as part of the programme:

#### Scottish Government Mental Health Strategy 2017 – 2027

Prevention and early intervention; Previous Access to treatment, and joined up accessible services; The physical wellbeing of people with mental health problems; Rights, information use, and planning



#### Full lifespan

#### Person centred, Safe and Effective care

1.Working more effectively with families and carers, 2. Peer Support Workers, 3. Self management and self support, 4. Put a stop to discrimination, 5. Focus on the rights of people with mental illness, 6. Look at the whole person, 7. Use new Technology

# 2. Shared Understanding of all recommendations in the Independent Inquiry, the actions to be achieved in the change programme, and other national priorities

Key dates of the Independent inquiry were outlined through the 5 cross-cutting themes that sat across the 51 recommendations (2 national) within the Trust and Respect report.



National and Strategic Policies were outlined by which the Mental Health and Wellbeing Programme in Tayside will embed and or be aware of.



#### 3. Collect outputs today to feed into the scoping report which will then refocus our strategy and change programme

All sessions completed a SWOT Analysis to understand our current service, working through what is within scope of the Strategy and Change Programme, consideration into areas of scope not already included and discussed roles and responsibilities for staff who plan to get involved.



# Summary of Results...

Feedback from group exercises for all scoping sessions was analysed in order to identify key themes and trends to help inform how we move forward together.

Overview of Weaknesses, Threats, Strengths and Opportunities of the current Mental Health Service in Tayside

#### Weaknesses



- Lack of Communication between services Staffing Capacity
- Waiting Times
- Transition of Patients
- Loss of Public Confidence
   Leadership

### Threats



- Resources (Clinical / Nursing / Community)
- Funding On-going Morale
- Post-COVID
- Demand National Policy

Changes

#### Strengths



- Staff
- Willingness to embrace change
- Third sector support and interaction
- Engagement of staff, carers and service users

#### Opportunities



- Improving systems for patients, records and interactions)
- Improving Pathways
- Tayside wide collaboration
- Service Re-design

# Is there anything within the current scoped structure for the Single Tayside Mental Health Strategy and Change Programme that should not be in scope?

Over 97% of all stakeholders who responded determined that all of the areas in scope within the initial scoped structure should be in scope for the Change Programme moving forward.

Mentally Healthy     Environments and     Communities	Digital Technologies	In Patient Services	Adult Mental Health In Patient Services
Mentally Healthy Infants,     Children and Young People	Prisoner Healthcare	Children and Adolescent Mental Health	Community Mental Health Teams
Mentally Health Employment and Working Life	Primary Mental Health Team	Neurodevelopmental Pathway	Crisis Care and Home Treatment
4. Mentally Healthy Later Life	Transforming Mental Health in Accident and Emergency	Universal Services	Emotionally Unstable Personality Disorder (EUPD)
<ol> <li>Reducing the Prevalence of Common Mental Health Problems, Distress, Self-Harm and Suicide</li> </ol>	Suicide Prevention		Learning Disabilities
Improving the Quality of Life of those Experiencing Mental Health Problems			Rehabilitation and Recovery
Health Problems			Perinatal Mental Health

# Should anything else be in scope from a Tayside perspective?

Substance Misuse Services	Psychological Therapies	Impact of Mental Health on Physical Health
Adult Neuro- development	Forensic Mental Health/ Secure Care	Prescribing
Forensic Learning Disabilities	Autism	Eating Disorder

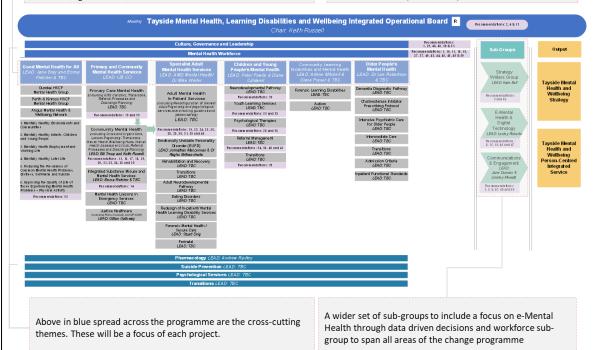
Many areas within Mental Health were suggested to be considered for being in scope, above are the areas that were raised on more than 5 occasions throughout the scoping sessions.

# How the Programme has changed....

After feedback from all sessions was analysed, the structure below details the changes in a newly co-collaborated and co-designed single Tayside whole system Mental Health and Wellbeing Change Programme, that will also result in production of our Strategy before October 2020.

From the feedback received the structure of the change programme itself has been changed to reflect key areas with focus on an individual project for Primary care and Community Mental Health and Learning Disabilities

Key Workstreams within the Change Programme that were continuously raised throughout the scoping sessions have been included within projects below, no areas have been removed from scope from the previous structure.



The structure detailed above is in the final stages of development and will be complete in tandem with the Listen. Learn. Change Action Plan at the end of July.

# How we move forward together....

### You said, we did



# Roles in the programme



# Programme FAOs



#### You said:

"It would be really positive if you allowed us to provide feedback in many different ways at different times so that everyone could be continually engaged."

#### We did:

In the scoping sessions we utilised the Menti system with the chatbox in Microsoft Teams and also provided a direct e-mail contact.

Communications and engagement will be through more platforms moving forward

Over 40 additional stakeholders from every area of the Mental Health Service in Tayside put their name forward to be part of the change programme moving forward. The programme team will contact these people to further assess their capacity to get involved before finalising project teams.

Additional names can come through this email:

mentalhealth.tayside@nhs.net

Over 300 Actions/ Questions/ points to be considered were collated throughout the scoping sessions.

These are being collated and reviewed for response on an ongoing basis through an FAQ page.

The page will be built into our Mental Health and Wellbeing website pages as part of NHS Tayside.

To keep up with communications from the Mental Health and Wellbeing Programme you can follow us on our website:



www.nhstayside.scot.nhs.uk /MentalHealthandLearning DisabilityServices Want to get in touch about the Programme? e-mail the Mental Health and Wellbeing Programme on

mentalhealth.tayside@nhs.net



Tayside Mental Health and Wellbeing Programme

#### **FREQUENTLY ASKED QUESTIONS**

### 1. Q. Will Learning Disability be included in the Scope?

**A-** Learning Disability will be a key project within the Tayside Mental Health and Wellbeing Programme moving forward. As part of the scoping sessions a number of key workstreams were repeatedly fed back as being important to be within the scope of the programme, these included; Learning Disability In-Patient Service Redesign, Forensic Learning Disabilities and Autism.

### 2. Q. Will substance Misuse be added to the Scope?

A- Redesign of Substance Use and Mental Health Services will be included as a key work stream within the Primary, Crisis and Community Mental Health Services project within the programme. This work stream will include within its scope the actions addressed to Recommendation 14 ('Consider developing a model of integrated substance use and mental health services') outlined within the Listen. Learn. Change Action Plan.

# 3. Q. There appears to be an over reliance on the prescribing of drugs. Will this be reviewed?

**A-** Pharmacology within the programme will be reviewed as a cross-cutting theme throughout all projects and workstreams. As part of the programme and strategy pharmacology will be a theme that sits throughout the programme which will be taken into account within each area.

### 4. Q. Will the review cover all age groups/services?

**A- Scope** -The programme will cover all age groups throughout Tayside from perinatal through to Older People's services as well as cover all areas of Mental Health including population mental health and determinants of health, as well as services from prevention, links to third sector through to community primary care and inpatient care as well.

**B- Participation –** All those with an interest in mental health are being encouraged to become involved, to participate, to be part of shaping mental health in Tayside.

# 5. Q. Will people with lived experience of mental health or carers be involved in the process?

- **A-** Throughout each stage of the programme people from various backgrounds including those with lived experience are asked to get involved to shape the scope of the programme, the creation of a single Tayside Mental Health and Wellbeing Strategy, and to be involved in the project groups of their choice and the Programme Board.
- **B-** We welcome all those who would like to be involved, send your details and the area you want to help with to (<u>Mentalhealth.tayside@nhs.net</u>).



# Review of Adult Community Mental Health Services, Tayside

January - March 2020





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www.healthcareimprovementscotland.org

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# **About us**

Healthcare Improvement Scotland (HIS) supports healthcare providers to improve the quality of care they deliver through promoting self-evaluation for improvement and delivering external quality assurance.

Our quality of care approach (QoCA) is how we design our inspection and review methodologies and tools and provide external assurance of the quality of healthcare provided in Scotland

We have included only the elements of the quality of care (QoC) framework/domains that are specific to addressing the focus for this review. Domains included for this review were:

Domain 2:	Impact on people experiencing care, carers and families
Domain 5:	Delivery of safe, effective, compassionate and person-centred care
Domain 6:	Policies, planning and governance
Domain 7:	Workforce management and support
Domain 9:	Quality improvement-focused leadership

This in turn, formed the basis for our key lines of enquiry (KLOE) for the review. More information about the quality framework (QF) and QoCA can be found in Appendix 1 and on our <u>website</u>.



# **Adult Mental Health Services in Tayside**

## Background and review focus

HIS carried out a focused review visit to mental health services in Tayside from Thursday 7 to Saturday 9 December 2017. A review report was published in February 2018. (Review of Adult Mental Health Services in Tayside: February, 2018)<sup>1</sup>

The report set out the key findings from the visit, which had a specific focus on:

- General Adult Psychiatry (GAP) services within the Carseview Centre, Dundee, and
- Community Mental Health Services (CMHS) and crisis support for residents in the local council areas and localities of Angus, Dundee City and Perth & Kinross.

During the review, HIS highlighted five key areas of strength and six areas for improvement.

At the time of the review, NHS Tayside and Perth & Kinross Health and Social Care Partnership (HSCP), which hosts inpatient mental health and learning disability services across Tayside, were redesigning the adult mental health and learning disability inpatient services as part of its mental health and learning disability services redesign transformation programme.

On Monday, 4 June 2018, HIS met with senior management from mental health and learning disability services in Tayside. The focus of the meeting was:

- for Tayside to provide an update on the consultation of adult mental health and learning disability inpatient services, and the decision on the preferred option that was announced on 26 January 2018, and
- to discuss progress against the six areas for improvement.

Ahead of the meeting, Tayside shared its improvement action plan that had been created to track its actions and progress against the six areas for improvement.

Following this meeting, HIS published a report on the progress and continued areas of improvement required. NHS Tayside announced that an independent inquiry would be carried out by David Strang to examine the accessibility, safety, quality and standards of care provided by mental health services. In view of the work to be undertaken by this independent inquiry, HIS stated it would give NHS Tayside and the partnerships the time to focus on this inquiry and that HIS would request an update, and plan future quality assurance activity, once the independent inquiry published its findings.

<sup>1</sup> http://www.healthcareimprovementscotland.org/our\_work/governance\_and\_assurance/ programme\_resources/tayside\_mental\_health\_review.aspx

The final report of the inquiry was published in February 2020, *Trust and Respect, Final Report of the Independent Inquiry into Mental Health Services in Tayside, February 2020.* For full details of the report, please click <u>here</u>.

The Sharing Intelligence for Health & Care Group (SIHCG) provides a mechanism enabling seven national agencies to share, consider, and respond to intelligence about care systems across Scotland. The organisations which represent this group are:

- Audit Scotland
- Care Inspectorate
- HIS
- Mental Welfare Commission for Scotland (MWC)
- NHS Education for Scotland (NES)
- Public Health & Intelligence (part of NHS National Services Scotland), and
- Scottish Public Services Ombudsman.

In June 2019, the group raised concerns regarding the continued and ongoing shortages of consultant psychiatrists with a particular shortfall in general adult psychiatry. Only 50% of psychiatry posts were filled with permanent consultants. Locum psychiatrists, if available, would be employed to reduce the gap in vacant posts to support and manage the service.

The group also identified issues regarding the strategic planning and direction of Tayside's CMHS and the efficiency of how they provide a range of mental health interventions across communities.

Concerns regarding the partnerships' governance, leadership structures and decision-making capabilities were also raised, as they are responsible for the commissioning of mental health services.

In September 2019, HIS asked the chief executive of NHS Tayside to provide a response on the progress against the recommendations made following HIS's previous review of adult mental health services. A decision was made to undertake further quality assurance activity around the quality and governance performance of NHS Tayside and the partnerships for GAP Services, particularly for those accessing Community Mental Health Teams (CMHTs) and the Crisis Resolution and Home Treatment Team(s), which sit within GAP Services.

HIS carried out a review on the quality of care in Tayside with a specific focus on adult community mental health services between January - March 2020. For a list of review team members, please see Appendix 2.

### Profile of service

In 2016, HSCPs were established in Tayside. The HSCP is responsible for the delivery of social care and community-based health services for all adults in Angus; Dundee; and Perth & Kinross localities. The Integration Joint Board (IJB) – the partnership's board of governance, strategy and scrutiny – became responsible for its delegated health and social care functions at the same time and its purpose is to ensure people receive integrated seamless support and care throughout these localities in Tayside. (Demographics, see figures 1–3)

The three HSCPs are responsible for ensuring that mental health services are planned and delivered in Tayside. Services should also be available, accessible, appropriate, and of the same high quality.<sup>2</sup>

CMHTs were set up to provide care for those people who present with severe, complex and enduring mental health problems in the community. The CMHTs also work with more specialist services such as learning disability, substance misuse, and adult psychological therapies services.

Around 94% of patients who require specialist secondary care intervention for their mental health receive this support in their own communities via community mental health services, with only a small proportion of people (6%) requiring admission to hospital.

Crisis Resolution and Home Treatment Teams (CRHTTs) provide an alternative to hospital admissions by offering emergency assessment and intensive interventions within the community. They act as a single point of access for all inpatient mental health admissions. Where hospital admission does occur, Home Treatment teams will also assist in providing intensive home treatment to support early discharge back into the community.

The HSCP has the hosting responsibilities for the following:

Figure 1: Population of NHS Tayside



<sup>2</sup> https://www.gov.scot/publications/mental-health-strategy-2017-2027/pages/3/

Figure 2: Community Mental Health Services delivered by locality

	Hosted	Angus	Dundee	Perth & Kinross	Tayside
GAP CMHT		Yes	Yes	Yes	
Forensic CMHT	Tayside				Yes
<b>CAMHS Outpatient</b>	Tayside				Yes
Learning disability CMHT		Yes	Yes	Yes	
Psychiatry of old age CMHT		Yes	Yes	Yes	
Substance misuse Outpatient		Yes	Yes	Yes	
Liaison Psychiatry				Yes	
Eating disorder Service	Dundee		Yes		
Psychotherapy	Dundee		Yes		
Psychology	Dundee		Yes		

Figure 3: In patient services delivered by locality (Please note CRHTTs are a community based service however they are managed as part of inpatient services)

	Hosted	Angus	Dundee	Perth & Kinross	Tayside
CRHTTs	Perth & Kinross			Yes	
GAP Inpatient	Perth & Kinross			Yes	
Rehabilitation				Yes	
Psychiatry of old age Inpatient		Yes	Yes	Yes	
Substance misuse Inpatient	Perth & Kinross			Yes	
Forensic Inpatient	Tayside				Yes
Learning disability Inpatient	Perth & Kinross			Yes	
Young Persons unit	Tayside				Yes
CAMHS Inpatient	Tayside				Yes

GAP General Adult Psychiatry
CMHT Community Mental Health Team

CRHTTS Crisis Resolution and Home Treatment Teams
CAMHS Children and Adolescent Mental Health Services

### About this review

For this review, we concentrated on community services with a particular focus on CMHTs the Crisis Resolution and Home Treatment Team (CRHTT), based in Dundee and the Home Treatment Team (HTT) in Perth & Kinross. This involved looking at how services are planned, how teams communicate and interface with other services and most importantly, peoples' experience of care from accessing and using the service.

Before our visit, NHS Tayside and the three partnerships provided us with self-evaluations and supporting evidence. The review team considered this information to form the key lines of enquiry (KLOE) for the review visit.

The review was carried out over a 3 week period: week 1 commencing 27 January 2020; followed by week 2 commencing 17 February 2020, and week 3 commencing 2 March 2020. On-site visits took place involving a range of staff and service providers across NHS Tayside and the three partnership areas (Perth & Kinross, Dundee and Angus).

During week 1 we undertook a review of case records to look at how people access and receive care across Tayside. We also looked at the record keeping and assessed how well the case files were consistent and reflected best practice guidelines. The lived experience of people experiencing care was elicited from the case record review and the follow up interviews with patients identified from the case files.

During weeks 2 and 3 we were on site in various locations throughout NHS Tayside. For the complete list of clinical and non-clinical areas visited, please see Appendix 3.

We spoke with the following staff groups during the review.

- CMHTs, CRHTTs and HTT staff.
- Consultant psychiatrists: locum and substantive.
- Psychological therapies staff.
- Strategic planning groups.
- Mental Health Officers (MHOs).
- Heads of services.
- Egton Medical Information System (EMIS) leads.
- People experiencing care.
- Third sector organisations.
- Chief officers and locality managers of each of the three partnerships.
- NHS Tayside's medical director and associate medical director for mental health.

#### This report is intended to:

- provide NHS Tayside and the partnerships with the findings of our review to support them in their efforts to identify and address areas of concern, and
- take forward the immediate actions and recommendations to improve the provision of its adult community mental health (ACMH) service to avoid further crises and a downward spiral of deterioration in service provision.

On Wednesday 11 March 2020, The Minister for Mental Health, Clare Haughey, announced that the management of GAP in-patient services must be led by NHS Tayside rather than an integration authority. The following statement was made:



'I am clear that operational management of general adult psychiatry services must now be led by NHS Tayside, rather than an integration authority. NHS Tayside will now implement this change, and will work closely with its integration partners in doing so'.

www.gov.scot/publications/update-independent-inquiry-mental-health-services-tayside

## **Executive summary**

Our main focus of this review from the outset was to provide assurance as to whether:



'People referred to Community Mental Health Services in Tayside have access to mental health care where and when they need it and are they able to move through the system easily so that those people who need intensive input receive it in the appropriate place and at the right time?'

We conclude from our findings that this is not always the case for everyone using services across Tayside. We identified areas of significant concern but we also saw examples of good practice and encouraging initiatives throughout the area. These were confined to individual areas and pockets of the service rather than being consistent pan Tayside initiatives. This was a recurring theme across the three partnership areas.

We saw that the Crisis Resolution and Home Treatment service continued to face many challenges, difficulties and complexities and as highlighted in previous HIS reports, there is still a lack of equity in relation to geographical location, speedy access and timely interventions for people to access care. We considered this inequity of service provision across Tayside to be a concern. NHS Tayside and the partnerships have highlighted to us in the self-evaluation documentation those areas of the service that they plan to address and take forward for improvement.

We acknowledge that since we commenced this review, the Scottish Government has announced that responsibility for the provision of General Adult Psychiatry in-patient services (which includes the medical workforce and Crisis Resolution and Home Treatment Teams) will be the operational responsibility of NHS Tayside. This is an encouraging development, however we would expect to see NHS Tayside and the partnerships work together to achieve a clear pan Tayside approach to strategic planning to ensure equity of access and treatment across all community mental health services.

Locum doctors provide valued input and complement the permanent workforce. However, too many ever-changing locum consultants, alongside a large number of vacancies tips the balance with regard to the provision of care into a significant risk for the service. Staff told us that they need to spend considerable time and energy supporting new locum psychiatrists and are obliged to accommodate the changes in working practices and patient care which a new consultant inevitably brings.

This has had a negative impact on the multi-disciplinary teams which has compromised staff working in this environment. This is not sustainable and we are concerned about the negative longer-term impact and risks this has on staff wellbeing and patient care. We were told by staff how this makes daily working life even more difficult while trying to deliver a service where demand far exceeds capacity; the need to constantly adapt to and monitor the work of a new doctor creates its own risks due to the distraction it causes.

We acknowledge that Tayside is the first area we have reviewed in respect to its adult community mental health service. In the interests of fairness, demands and challenges in the provision and delivery of adult community mental health services is a situation we recognise affects all NHS boards and partnerships providing this service. In particular, there are challenges with a national shortage of consultant psychiatrists and the difficulty to recruit permanently to these posts. However, how this is managed and the lack of leadership and management of this situation is an area of significant concern which NHS Tayside and the partnerships need to address as a priority.

NHS Tayside and the partnerships must:

- Implement formal senior mentoring and supervision to ensure locum psychiatrists are
  monitored and supported to deliver safe and high-quality clinical practice. In particular,
  more formal processes and checks need to be in place for changes in medication and/or
  diagnosis.
- Put job plans in place for locum psychiatrists to support this group of doctors in order to give clear guidance of what is expected in the role and to outline the minimum standard of practice expected.
- Take steps to reduce the current inequity of service provision across all three partnership areas.

### Recommendations

In addition to implementing the above actions, NHS Tayside and the partnerships must also:

- Review its referral and acceptance standards for primary and secondary community adult
  mental health services, to ensure that there are clear pathways for people to access care
  and to support equity of access to care across Tayside.
- Ensure that it has clear governance and oversight of all of the cases currently open to the CMHT's enabling systematic monitoring and review of all open cases to the teams.
- Ensure that there are robust audit processes in place for clinical records to ensure that all clinical documentation meets standards for Nursing and Midwifery Council (NMC)/NHS record keeping guidance.
- Review its use of Egton Medical Information System (EMIS) to make sure it is used to its
  full capability. EMIS web is an electronic clinical record in which clinical and some social
  care staff record their assessments and update their contacts with people who use the
  service.
- Review waiting times for routine initial assessment into CMHTs and monitor, adopt and share learning and good practice from teams across the partnership to inform service improvement.
- Ensure that effective governance systems and processes are embedded across all mental health services and that policies and procedures are up-to-date consistent and support staff to provide high quality care and treatment.
- Ensure that clear clinical and corporate risks are identified and effectively managed at every level in the organisation including a clear risk escalation process and recording on the risk register.
- Ensure that there is a clear systematic and standardised approach to improve communications between the CRHTT, HTT, inpatient wards and CMHTs. Technology such as video conference or other IT communication platforms should be considered.
- Review the remit and scope of the CRHTT and HTT teams to ensure they can effectively provide a timely and accessible service. This should include:
  - the operational role of the co-ordinator within the CRHTT including reviewing the bed management role
  - the accessibility to services and location of assessments for people in crisis within Tayside, reviewing where and when people can receive assessments, and
  - the actual capacity for the CRHTT team to effectively provide the home treatment aspect of care for people in Dundee.

- More collaborative working between partnerships to ensure all key performance indicators for ACMH are reviewed, updated and consistently applied across all partnership areas.
- Ensure the provision of specialist data support from the NHS board's business intelligence
  unit to support staff to use data to monitor service provision and help drive improvement
  across all areas of ACMH. In particular, there needs to be a greater focus on outcome data
  to drive improvement.
- There needs to be a systematic approach for measuring and monitoring the quality of community mental health services in Tayside. The main purposes of this are to learn about, and improve, the quality of care delivered.
- Essential components of this are:
  - collecting quantitative data about important aspects of the delivery and outcomes of care
  - collecting information about the experience of people using and also those delivering mental health services and
  - drawing together this data/information to learn about the quality of care, for example what aspects of care are reliably delivered to a high standard and, what elements of care need to be improved?

During our time on-site, we observed a very committed workforce from all specialties across the service. We very much appreciate the excellent levels of engagement and openness from all staff we met who gave us an insight into the work they do to deliver the service on a daily basis. We wish to acknowledge their professionalism and honesty throughout the review.

## **Good practice**

We identified the following areas of good practice which had a positive impact on patient care and services:

- In the commissioning of services, the Dundee partnership sought mental health nurse clinical knowledge to best suit the needs of the people using the services.
- The HTT team based in Perth & Kinross had care plans which were strength-based and
  recovery-focused and there was evidence both of the person receiving the service and
  their carer being involved in their care. Copies of the care plan and safety plans were
  given to both the patient and their carer, and we saw that consent to share information
  was documented.
- Teams used outcomes from significant adverse events to drive improvement.
- There was evidence of effective multidisciplinary team (MDT) collaboration in CMHTs which supported patient care and the ongoing management of their condition.
- Community teams we met with were committed to providing high quality care to people using their service under difficult circumstances.
- Positive working relationships and good communications were observed at a local level. There was evidence of teams having a positive and supportive culture despite the challenges they faced daily.
- Teams were committed to reducing waiting times by running additional services on Saturdays in Dundee.
- CMHTs in Angus HSCP were fully integrated with local social care services and we saw good examples of effective collaboration with third sector providers to develop an inclusive primary care mental health services for the provision of "low level" interventions.

## Community Mental Health Teams

In Tayside, adult CMHTs provide a single point of access for people who present with severe, complex and enduring mental health problems. To achieve this, the teams work closely with other services such as, acute inpatient wards, more specialist services, primary care, local community networks and other agencies.

It is important to highlight that the community teams we met with were committed to providing high quality care to people using their service under difficult circumstances.

Positive working relationships and good communications were observed at a local level. There was evidence of teams having a positive and supportive culture despite the challenges they faced daily.

CMHTs had local operating policies and procedures in place which included a service specification – a descriptor of the remit of the service. However, we consistently heard how the nature of referrals had changed in recent years. In particular, all CMHTs' remit seems to have widened from "severe, complex and enduring mental health problems" to include "moderate" level of needs, with many more referrals for people with mild/moderate distress and emotionally unstable personality disorders.

The teams also received a very broad range of referrals including requests for:

- the assessment and diagnosis for people with suspected autism spectrum disorder (ASD)
- attention deficit hyperactivity disorder (ADHD), and
- for general support and medication review.

Most referrals are received from GPs via SCI Gateway (a national system that integrates primary and secondary care systems). Like most teams nationally, the CMHTs do not accept self-referrals.

CMHTs catchment areas were commonly attached to GP practices, however, we were told this was changing to locality areas based on an individual's postcode. For adult CMHTs in Tayside, the response time for referrals accepted for assessment would be categorised as follows:

- emergency within 4 hours
- urgent within 72 hours, and
- routine within 12 weeks.

Once received, an initial screening was undertaken by a duty worker, and the level of priority would be decided at a CMHT referral and allocation meeting. Normally this group consists of senior clinicians and practitioners from a range of disciplines. The referrer did not have to complete a risk assessment when referring which meant there could be limited information on risk factors and history to base their decisions when considering the priority of referrals.

There were examples of CMHTs accepting referrals where vague suicidal thoughts or superficial self-harm in reaction to life events or social stressors. This was happening regularly, however the more appropriate option may be to consider third sector organisations or primary care services who can provide support for these specific referrals.

It was acknowledged by some teams that they were risk averse and believed it was simpler to see the person for an assessment and to signpost to more appropriate services afterwards. Lack of consistent medical leadership to support decision making about referrals were highlighted as a contributing factor and raised as a concern with the review team.

The review team was concerned that these current working practices may be detrimental to the person receiving care due to the delay in receiving the most appropriate intervention at the time of greatest need.

It is important to highlight that the nursing workforce was the most consistent element of the CMHTs. We saw that nurse team managers were the core element in supporting staff, making decisions and providing steady and resilient leadership to their teams. Staff we spoke with told us that they provided stability and resilience.

On reviewing waiting times for routine assessments, we observed considerable disparity between teams in different areas. Some CMHTs in the partnerships manage to see people for routine assessment in as little as two weeks, whilst in other partnerships, it might be as long as 12 weeks. There were many complex and varying reasons for this, for example:

- staff retention and allocation of resource
- ongoing vacancies
- the composition and availability of clinical staff, and
- the planned scheduling of referrals, with some teams allocating more weekly referral assessment slots than others.

However, we also saw examples of teams committed to reducing waiting times by running additional services on Saturdays in Dundee, which entailed locum psychiatrists supported by nursing staff arranging clinics to reduce the backlog of referrals. Staff supporting this initiative should be commended. However, providing this additional locum work resource at weekends may not be the most efficient or cost effective way to manage the service.

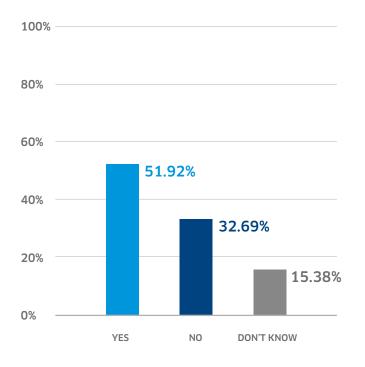
Our discussion with senior managers highlighted that there did not seem to be an opportunity to capture, monitor and discuss actual waiting times for initial assessment across the three partnerships, or to discuss the breadth and nature of referrals coming into the teams. As mentioned earlier in the report, the needs of the population have changed with the expectation of the service fundamentally changing in response to this. For example, people seeking help with diagnoses, such as ADHD, and an increase in referrals for mild/moderate distress and emotionally unstable personality disorders.

The review team was concerned that waiting times for access to assessment were dependent on the geographical area. Depending on where someone lived, they could be seen as much as 10 weeks earlier than others, which is clearly inequitable.

As part of the review, we asked 69 GPs seven questions to obtain their views on the referral process to CMHTs and how the service communicates and responds. Eighty-three per cent of GPs responded, of which 48% reported that they were not aware of the referral criteria for the CMHT (Figure 4). Comments included that guidelines on referral had been received many years ago however it would be beneficial if these could be updated and re-issued to GPs and primary care mental health nurses.

Forty percent of GPs reported that they received information on the progress of referrals with 56% saying they did not receive any such information (Figure 5). Seventy-four percent reported that they were given a reason if a referral is rejected. Some 12% reported that they do not have a clear understanding of waiting times for initial assessment. GPs are however aware of the shortage of psychiatrists.

Figure 4: Do you know the referral criteria for Community Mental Health Teams?

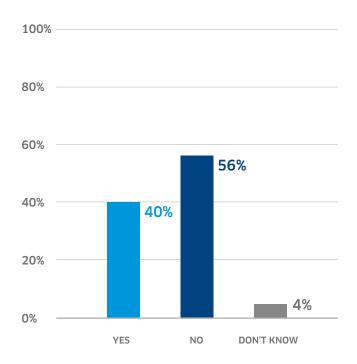


#### **Referral Criteria to CMHTs**

"Previously sent guidelines but many years ago now. Updated referral pathways would be useful to new GP's locums and primary care mental health nurses"

"From my experience of working in Tayside, I have knowledge of what our local CMHTs will accept and which mental health needs are met within other services"

Figure 5: Are you given information on the progress of referrals you have made?



### **Information on Referral Progress**

"Feedback often slow and incomplete"

"Through discharge letters once discharged from hospital if admitted. Details are given of any plans for visiting in the community by crisis team etc. However no progress information is given if the patient remains in hospital"

The CMHTs were not fully integrated, or managed as a single entity, with clinical psychology and occupational therapy (OT) services operating as centralised services. Common themes, particularly in Perth & Kinross and Dundee, were that each professional group worked in silos, with MHOs, social workers, OTs and psychologists operating from and being line-managed in different bases.

Although some teams had a psychologist co-located with the CMHT for part of the working week, they were unable to accept direct referrals. Referrals to the team for psychology would have to be discussed with more senior colleagues in the centralised psychology department prior to approval and allocation. This resulted in delays to referrals being allocated.

However, on a positive note, CMHTs in Angus HSCP were fully integrated with local social care services; this was established prior to the formation of the HSCP. This has enabled access to and use of the same electronic record systems, which has in turn enhanced and supported clear communication between professionals.

Once people had undergone the initial assessment and were identified as potentially benefiting from intervention and treatment, they were then placed on an internal waiting list, dependent on which clinical specialty was required.

The longest internal waiting times – up to a year in some instances – were for OT, clinical psychology and psychiatry. Some community teams had internal waiting lists for mental health nursing input, one for assessment and one for treatment. There was no robust process to capture, monitor, analyse or discuss waiting times for the commencement of treatment or intervention.

## Review and care planning

For people referred to CMHTs, planning their care and support should be a collaborative process at all levels of intervention, including the identification and management of risk, whether to self or others.

For most CMHTs, there was no scheduled routine process to review patients accepted onto the CMHT's caseload. Cases of concerns could be brought to the team meeting (if one existed) and while processes for monitoring and review appeared better in some teams than in others, overall, there was no clear robust, systematic and consistent process across all teams.

We were concerned that for some teams there was a lack of clear governance and oversight of all of the cases currently open to the CMHT. There was no systematic monitoring or review of open cases. We saw examples where people were waiting for an appointment to see a psychiatrist but if one was not available, they were not offered a follow-up appointment or alternative support.

LOCAL INITIATI<u>VE</u>

The Penumbra mental health charity in Arbroath supports around 1,800 adults and young people every year and works to promote mental health and wellbeing for all, prevent mental ill health for people who are 'at risk', and to support people with a range of mental health problems. It provides a wide range of services which offer hope and practical steps towards recovery throughout the Angus area.

### Clinical records and EMIS web

Following consultation with other NHS boards, NHS Tayside introduced EMIS web to its mental health service in June 2018. EMIS web is an electronic clinical record in which clinical and some social care staff record their assessments and update their contacts with people who use the service. On the introduction of EMIS across Tayside, two or three 'super users' were trained in each area to support staff in using the new system. However, due to staff changes, it was not clear whether the staff in those roles were still in post. There is a generic email address to support staff with any issues or concerns, but the lack of clarity about dedicated staff to support EMIS raised concerns around the coordination and monitoring of challenges in using the system to its full potential.

Areas for improvements included the following:

- Designations of staff completing the written record were not being included on the system – this was a concern as it meant that it was not clear which professional member of staff has actually seen the person.
- Appointments were not forward-planned using EMIS another system 'Trak Care' is
  used for scheduling appointments. This meant that staff had to navigate between two
  electronic systems to arrange appointments. We also asked why a single system was
  not used in the community and were advised that this was primarily to allow alignment
  with the 'Trak Care' system used in acute care.
- We observed inconsistencies and difficulties in being able to follow care plans; evidence
  patient involvement; or confirm whether consent had been sought or obtained from the
  person receiving care. We also noted that care plans were not always person-centred.
  The quality and consistency of documented risk assessments were also variable. There
  was a lack of clarity as to who had completed or been involved in the completion of the
  risk assessments.
- NHS Tayside acknowledged that there was considerable work required to ensure
  a consistent approach to clinical record-keeping for people receiving mental health
  services. To support this, in May 2019 it established person-centered care planning
  standards. The aim of the standards is to provide an auditable framework to support
  a quality approach to care planning for nurses working in all mental
  health and learning disability settings in NHS Tayside.
- For the CRHTT and HTT it had been identified that there was duplication and lack of consistency in the approach to records management.

We concluded that EMIS web is not currently being used to its full potential and we recommend that it is used to its full capability. This would better support staff in their work, using their time more efficiently and allowing appointments to be arranged quickly and simply. Using two systems simultaneously incurs additional costs; staff time; duplication of effort and creates more risk of error by the very nature of having to enter the same information twice.

## Service user, carer engagement and support

On meeting with community teams we heard that people using the service would be given information on the service at the point of contact. There was a clear process for ensuring that people were informed of their appointment, which consisted of letters and phone calls. However, the information provided on the service was not available in different formats or "easy-read" versions.

There is no strategic or consistent approach to capture the patient experience. However, there were examples of evaluations, a patient story and recognition of the importance of patient stories in the recent independent review. Material on advice, support and information on how to raise concerns was displayed in various areas visited, although patient and carer feedback has been highlighted by the partnerships themselves as an area for further improvement. The teams were using significant adverse event reviews to drive improvement which is good practice. However other sources of feedback such as information from patient surveys should be accessible to staff to enable greater focus on learning from feedback received to help drive improvement. At the time of the review staff in the partnerships did not feel they had the support, skills or the capacity to do this.

As discussed previously, on reviewing individual records we saw that there was no consistent approach to capturing and recording informed consent, carer involvement and information supplied.

Person-centred care planning was also variable and inconsistent. People using services did not systematically receive copies of their care plans and evidence that a discussion had taken place between the individual and the clinician was not consistently recorded.

The review team met with patients identified from file reading activity. One patient we spoke with told us about the good experience they had received from the CMHT in their area. Through effective MDT collaboration, we saw how a number of services had been utilised to monitor and promote recovery for the patient. This included liaising with their family to help identify early changes in the patient's behavior. This has provided a positive outcome for the patient to regain confidence and manage their condition successfully.

### Crisis Resolution and Home Treatment Teams

Crisis Resolution and Home Treatment Teams are now an established part of mental health services across Scotland. In general, their purpose is:

• to provide short-term, intensive home treatment for people experiencing an acute mental health crisis.

Tayside provides 24 hour crisis service where people can receive an urgent mental health assessment. For some people requiring short term intervention, this is provided by a home treatment team which supports them through their crisis.

The Crisis Resolution and Home Treatment service has faced many challenges, difficulties and complexities and as highlighted in previous HIS reports, there is still a lack of equity in relation to geographical location, speedy access and timely interventions. We also acknowledge the difficulty for substantive staff across all disciplines working to deliver a service despite the daily challenges, and we would like to highlight their dedication and motivation to deliver a service in these circumstances.

Our findings from this review confirm that there were clear variations in the help, care and support available to people in crisis in Tayside and although we did find examples of good crisis care, we saw that many people had poor experiences due to challenges accessing the service when they needed a response.

It is important to acknowledge that the partnerships and NHS Tayside recognise that they were struggling to provide the appropriate levels and quality of crisis response. Steps are being taken to address this.

LOCAL INITIATIVE

Refugee support has been developing peer support for refugees with mental health issues and is modelled on the mental health foundation work in Glasgow.

## Access and availability

The CRHTT based at the Carseview Centre in Dundee provides a 24 hour, 365 day service for people to access an urgent mental health assessment across Tayside. We found the pathway and criteria for a person to access the CRHTT was complex and variable depending on the partnership area. People who used CRHTT services, CMHTs, and third sector providers told us that the access process and pathways for crisis assessments were not easy to navigate or understand.

The assessment service is hosted in the Carseview Centre in Dundee. However, people living in Dundee could also be visited at home if they could not attend their appointment due to mitigating circumstances, for example a physical disability. We found inequality for the provision of the home visit service for people in Perth & Kinross and in the Angus partnership areas, despite living geographically further away from the Carseview Centre.

We consistently heard concerns that travel time could exceed an hour for people attending the Carseview Centre in Dundee. Due to demands upon the service, some people were being offered times for assessment late at night. This then meant that it might be difficult or impossible, depending on the person's address, to attend the centre and return home on the same day.

Across Tayside, there was a maximum response time of 4 hours for a crisis assessment. We were told that this would often be breached due to the demands of the service. The CRHTT has a very broad remit, including the assessment of child and adolescent mental health service patients; older adults; liaison psychiatry patients, NHS24 referrals and police referrals. The CRHTT also provides home treatment team intensive intervention and undertakes all emergency referrals for the people living in Dundee.

Across Tayside, there are inequities in the ability to access the home treatment team. People in Angus do not have a 7 day home treatment team service. This was first highlighted in a HIS report in December 2017 and it is concerning to see that improvement has not been progressed. There were several reasons offered for this delay: initially, the funding was unavailable and more recently lack of available and qualified staff to fill posts.

# Planning and delivering support

On reviewing peoples' record for the CRHTT across the partnership, similarly to the CMHTs we saw that there was not a consistent approach to clinical record-keeping and care planning.

The HTT based in Perth & Kinross creates care plans which are strengths-based and recovery-focused and there was evidence of the person receiving the service and their carer being involved in their care. Copies of the overall care plan and safety care plans (for people at risk of deliberate self-harm or suicide) were given to the patient and their carer, and we saw that consent to share information was also documented.

Disengagement plans were also in place for how services should act if the person does not attend or otherwise tries to disengage from the service and there was a process to review care plans and risk assessments in collaboration with the person receiving care.

The CRHTT team in Dundee was not able to evidence a collaborative approach between the person receiving care and the team providing the care. Care plans, in general, were not focused on an individual's strengths or recovery and we were concerned to see that some care plans were apparently generated before the clinical team had actually met with the person. Crisis plans were not widely available to people using the service.

Similarly, issues identified with consultant psychiatrist leadership within CMHTs were echoed in the CRHTT and the HTT in Perth & Kinross. Concerns were raised about the impact of inconsistent availability of psychiatrists on people using the service. Lack of senior medical support for locum psychiatrist and staff grade doctors in the HTT was also an area of concern.

LOCAL INITIATIVE

The Haven is a service for people hearing voices. The service provides a free café and there are plans to open on Saturdays.

# Service user involvement and supporting carers

Information on the service was given to the person receiving care at the point of contact and there was a clear process for ensuring that people were informed of their appointments, which consisted of letters and phone calls. Information on the service was not available in different formats or languages or easy read versions. Procedures were in place to record and feedback the outcome of a referral to service users, carers and referring agencies.

LOCAL INITIATIVE

The Wellbeing Works is funded by Dundee HSCP and promotes better wellbeing for those who face mental health challenges, by building confidence, teaching new skills and connecting with others and having a positive impact on the community.

### Interface with other services

Communication between the CRHTT, HTT, CMHTs and the inpatient units was not consistent and at times there was a failure to communicate effectively, which led to confusion and conflict between teams. There was no formal scheduled and systematic mechanism to facilitate contact between teams to discuss people in their care with all communication being ad-hoc and unscheduled, relying on emails and telephone calls.

Effective communication protects people using the service from potential harm arising from misunderstandings between clinical staff. To reduce clinical risk NHS Tayside must ensure that there is a clear systematic and standardised approach to communication between all community teams and inpatient wards.

The role of co-ordinating and arranging admission to an inpatient bed is the responsibility of the CRHTT team daily co-ordinator. This meant that if a person requires admission to hospital, and required an escort, this would be arranged by the co-ordinator within the CRHTT team. Both community staff and CRHTT staff told us that could be challenging and extremely time consuming, leading to delays in getting people to hospital. It was also perceived as an ineffective and inefficient way of managing escorts as it impacted and detracted on the time available for the co-ordinator to manage the CRHTT team.

Staff in the CMHTs and the CRHTT and HTT did not participate in ward meetings. This meant that they did not contribute to the care planning and support for early discharge or make arrangements for people planning to return home. This was a concern as it meant that there was a limited contribution to planning and evaluation of people's care in preparation for discharge. There was no structured mechanism in place for discussion between the CMHT and the inpatient team. When meeting with staff we were told that time constraints were a factor in attending meetings.

NHS Tayside and the partnerships must consider ways to improve communication between inpatient settings and the community teams, making sure that resources are used effectively for example, IT support, such as video conference or other IT communication platforms. This will help provide a better mechanism to facilitate discussions in supporting arrangements for peoples care and discharge.

Communication with inpatient services was via members of the team attending 'daily huddles' which discussed operational issues such as bed status and staffing pressures. We saw that this enabled pressure points in the service to be discussed and managed and there was representation from senior managers at this meeting.

## Psychological therapies

In 2017, when HIS visited Tayside, we were informed that psychology services were hosted by the Dundee IJB. We were concerned that this could lead to challenges in understanding and agreeing priorities across all parts of the service.

Psychological therapies (sometimes called 'talking therapies') are interventions for problems related to a person's mental health or wellbeing. Psychologists, psychiatrists, some GPs, social workers, mental health nurses, counsellors and others may be able to offer different psychological therapies provided they have been appropriately trained and possess the necessary skills.

On the most recent review visit, we saw that psychology services continued to be hosted within the Dundee partnership but provided services across the 3 partnerships. Psychologists were co-located in each CMHT for at least part of the working week and people could be referred to the service via their GP or by another mental health professional within the CMHTs.

There are nationally established criteria within each partnership's local delivery plan which aims to improve access to mental health services by delivering a maximum wait of 18 weeks referral-to-treatment for psychological therapies.<sup>3</sup>

Access to psychological therapies in community adult mental health services can vary depending on the partnership area in which the person resides. Certain areas do not meet the national waiting time standards of 18 weeks from referral-to-treatment. There were lengthy waits for people to access diagnosis and treatment within subspecialist teams, in particular for ADHD and ASD.

On a positive note, a number of measures had been put in place to improve access to psychological therapies and supporting services across the three partnerships. This has had a positive impact on waiting times overall. However, challenges remain concerning the strategic vision and systematic planning for the provision of psychological therapies and how this fits in as an essential part of an integrated mental health service.

We did not see evidence of robust processes in place which enable the effective measurement of the quality of care provided by psychological services. For interventions provided within CMHTs, we saw that data relating to waiting times, referrals, reasons for rejections and complaints in relation to psychological therapies were reviewed. However, analysis of data is very limited and as a result, no significant learning or improvements have been made from the data collected.

<sup>3</sup> https://www.webarchive.org.uk/wayback/archive/20170701074158/http://www.gov.scot/Publications/2011/12/15095906/0

The Patient Assessment and Liaison Mental Health Service (PALMS) is a new pilot service run by Dundee HSCP. It aims to improve access to community mental health assessment for adults within primary care settings and provide direct, timely clinical advice to GPs.

However, we note that despite the good practice displayed in this partnership, it is not replicated in the other partnerships. We recognise that there are local variables to consider regarding demographics and workforce resource disparities, however, there is significant concern that the current pilot and an uncoordinated approach to roll-out will result in a continued lack of a fair, equitable and sustainable service for people across Tayside.

LOCAL INITIATIVE

Dundee Independent Advocacy offers a service to people aged over 21 years with learning disabilities, mental health issues, dementia and physical ill health.

## Primary care services

Over recent years, the partnerships have developed a community-orientated model of primary care mental health services. Primary care mental health services support people with mild to moderate levels of mental health problems. The intention is to ensure that people can access the right support and treatment at the right time. We found that there was wide variation in how primary care services were being delivered and monitored.

In the partnerships of Dundee and Perth & Kinross, the review team did not see clear strategic planning or pathways to ensure alignment between primary care mental health services and secondary care provision by CMHTs. However, we found that the Angus CMHTs had a much better model in place with systems and processes which enable good collaboration with primary care mental health services for the provision of "low level" interventions. This is a marked contrast to the other partnerships. The review team saw evidence of local initiatives which have had a positive impact on people using the service and we considered it important to acknowledge these and recommend them to other HSCPs.

LOCAL INITIATIVE

> Building Bridges of Hope was started for homeless people and is a forum to enable a range of third sector agencies to meet and discuss available resources across Dundee.

## Recruitment and retention of staff

Recruitment was regarded as an extremely lengthy and problematic process which requires simplification and streamlining throughout all services. There were long waits to interview and recruit successful applicants for vacant posts. Some staff highlighted a 9 month gap for vacancies to be filled and for a new staff member to come into post. Managers we spoke with agreed that the processes are multi-layered, which causes delays and hinders the recruitment process.

Despite an ongoing recruitment campaign by NHS Tayside to employ psychiatrists, which included incentives to encourage staff to apply, it was recognised by the NHS board that given the very high number of vacancies in adult psychiatry posts nationally, it was unlikely that all posts would be filled in the near future.

A new model for working was being developed, with a programme of training Advanced Nurse Practitioners (ANPs) in mental health over the next year who will work across mental health services, including the community. ANPs will function at an advanced clinical level with considerable autonomy and are often non-medical prescribers. NHS Tayside has developed a competency framework to support ANPs which includes regular supervision and support from a substantive consultant psychiatrist. At the time of the review, we were unable to say what impact this initiative will have on people receiving care, however, we recognise this as a positive development which is likely to enhance the skill mix and resilience of CMHTs.

LOCAL INITIATIVE

Recovery@Dundonald works closely with local partners to support people on their recovery and empower those with lived experience of mental illness to flourish.

## Training and education

We did not see a NHS Tayside board-wide policy for staff training and development. However, we were informed that within each locality there is a local Clinical and Care Governance Forum which monitors all governance arrangements. Additionally, there is a mental health Quality and Review Group which meets on a monthly basis to review key performance indicators (KPIs) across NHS Tayside. However, we saw that some KPIs, such as, the quality of care in psychological therapies, were not monitored and reviewed on a regular basis. NHS Tayside must review all KPIs for adult CMHS.

Each partnership spoke about a range of training provisions from local to national mandatory training for various staff groups. We were told that training requirements are managed at various levels for mandatory requirements, including ongoing professional development and clinical competency which addresses the requirements of NHS Tayside as well as those of professional regulatory bodies.

On speaking with the teams, we were told that access to training was generally good, with some team members having been trained in Behavioural Family Therapy, Dialectical Behavior Therapy (DBT) and low-level psychological therapies. Most nursing staff have had training in safety and stabilisation.

LOCAL INITIATIVE

The Wellbeing Team in Perth & Kinross offers short term support and intervention to people aged 16 years or over, who have mental health needs such as depression and anxiety, or other mental health issues which interfere with the individuals cognitive, social or emotional abilities.

## Vision and leadership

Planning within each of the three partnerships in Tayside has led to a perceived imbalance in the provision of adult CMHS with individual local approaches to services delivery not being replicated across Tayside.

Staff groups told us they were supported by their immediate locality managers. However, they also described a disconnect between senior leadership and frontline staff delivering the current service model throughout the localities and within the CMHTs. This has contributed to low morale, with staff not feeling listened to. Staff told us that they felt that services were better integrated before the formation of the three partnerships. Most staff were not aware of the partnership or its strategic direction for mental health services and felt that the strategic intentions and frontline service risks did not match up.

Medical staffing and the inability to recruit substantive consultant psychiatrists has been a significant concern for a considerable period in Tayside. During this review, we consistently heard from community teams that the short-fall of substantive psychiatrists and the high turnover of short-term locums had a direct impact on the team's ability to deliver comprehensive and consistent mental health care.

The shortage of senior permanent medical staffing and leadership had not only significantly impacted on staff morale and relationships with colleagues, but has also led to gaps in key organisational learning and continuity of care for individual patients. Teams told us that people receiving services were unhappy at the regular changes in locum doctors. We were also told that decisions with regard to medications, diagnosis and care planning could change frequently and had at times been unhelpful and had a detrimental impact on the person receiving care.

As highlighted in previous HIS reviews, we continue to have concerns that the lack of medical leadership also affects the quality and consistency of training, support and supervision available to trainee psychiatrists. Medical students are the consultants of the future and are most likely to join a service if they have had a good educational or training experience there. While there is a lead clinician who provides a level of oversight and support to locum psychiatrists in Dundee, the continued absence of a lead psychiatrist remains a significant concern.

Lines of accountability and medical line management were neither clear nor effective for locum psychiatrists. There was not a clear escalation process in place for responding to concerns raised regarding a locum's performance. There was also a lack of clarity as to who is responsible and accountable for managing such concern – NHS Tayside or the individual HSCP.

During the review, we heard from staff that there was no clear guidance or process to follow to raise concerns, and worryingly when they did raise a concern, that they were not listened to.

Tayside highlighted that the use of data is an area for improvement throughout the service and described it as being 'in development'. We saw some good examples of using data and intelligence for inpatient services but these need to be extended to community mental health. For example, NHS Tayside previously applied The Health Foundation's framework for measuring and monitoring safety in an inpatient setting and also as part of its performance reviews. There may be some good learning from this experience.

Mental health performance reviews were established over 5 years ago to assure consistency of approach and measurement of outcomes for services users. A Tayside group meets every two months to examine available data and provide positive, supportive challenge across the whole system to understand how this process works, the data being considered, and what conclusions are being drawn about the quality of care.

Overall, we saw a limited focus on outcome data across all groups and any future approach should ensure quantitative data is collected about the important aspects of service delivery and outcomes of care. Tayside must use other sources of information in conjunction with quantitative data, such as feedback from people using services and staff for the purpose of learning about and improving the quality of care throughout CMHS. The data and intelligence considered by higher governance groups were very much focused on central government targets, such as waiting times, and because there is no waiting time target for the community, they reviewed relatively little or no data about community mental health services.

In relation to community mental health services, we saw that partnerships and NHS Tayside made limited use of data to manage quality. We did see some recent efforts to enrich governance meetings with new sources of data about community mental health services. This was often undertaken by medical staff who have the valuable subject knowledge, but who were not supported to analyse data in a way that helps them recognise important variation or patterns in the data.

In general there was no demonstrable understanding of how to use data to inform quality management, both locally and at a strategic level. Staff we spoke with felt there was a need for a consistent approach for enhanced data gathering, sharing and its systematic use to drive improvement, describing services as 'data-rich but analysis light'.

As noted in the Perth & Kinross joint inspection with the Care Inspectorate (the Effectiveness of Strategic Planning in Perth & Kinross HSCP, September 2019) concerns were raised that the partnership did not take a coordinated approach to involving CMHS in the early plans for mental health and learning disability inpatient redesign resulting in a mismatch of service provision.

Tayside was aware of the lack of joined up planning and we heard of a co-production approach to the development of a strategic single mental health and wellbeing strategy. The strategy sets out the responsibilities for action and governance for the Tayside Mental Health and Wellbeing Strategy Board which will replace the Tayside Mental Health Alliance (TMHA). It identifies priorities and initiatives from each partnership both locally and Tayside-wide. It also examined the format of the Lanarkshire model<sup>4</sup> and what could be tailored to apply to the Tayside landscape.

Initially the TMHA was designed to strengthen an integrated approach between the health board and HSCPs in the delivery of all aspects of mental health services. Membership consists of representatives of the 3 partnerships across Tayside as well as third sector partners. Each partnership in Tayside has its own set of priorities for financial planning, governance and strategic planning arrangements as well as leadership capacity. We therefore express concern at this group's ability to effectively make decisions and prompt change. We acknowledge that since we commenced this review, the Scottish Government has announced that responsibility for the provision of General Adult Psychiatry (GAP) in-patient services (which include the medical workforce and Crisis Response & Home Treatment Team(s), will be the operational responsibility of NHS Tayside. This together with the new Tayside Mental Health and Wellbeing Strategy Board is an encouraging development, however we would expect to see NHS Tayside and the 3 HSCPs work together to identify and implement shared strategic priorities for mental health to ensure equity of access and treatment across all adult community mental health services.

LOCAL INITIATIVE

> Drama therapy is funded by the Dundee HSCP and operates from a local theatre in the city.

<sup>4</sup> https://www.nhslanarkshire.scot.nhs.uk/strategies/mental-health-wellbeing-2019-24/



# **Further information**

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## Appendix 1: Quality of care review process

#### Listed below are the key stages in the quality of care review process.

#### Stage 1 - schedule planning and notification

We notify the organisation of the review several weeks in advance of a selfevaluation submission being required. Initial discussions and planning takes place regarding the requirements of the review.

#### Stage 2 - pre-work and self-evaluation

The organisation uses the Quality Framework, self-evaluation tool and the detailed guidance to 'tell its story'. This involves reflecting on how well it makes an impact and delivers improved outcomes for people who experience care, plus the challenges and 'bright spots' of good and innovative practice.

#### Stage 3 - analysis phase

The HIS team analyses the package of data, with input from service-based or topic specialists as required. This analysis includes publicly available information, the SIHCG information and the completed self-evaluation and any additional evidence. Based on this analysis, the team develops Key Lines of Enquiry (KLOE) to shape the discussions with the NHS board representatives during the visit.

#### Stage 4 -visit

The review team visits the NHS board and meets with a range of staff and people who experience care to discuss the KLOE. This process provides an overview of what the team has seen and heard, and discussion around good and innovative local practice and any areas for potential further work.

#### Stage 5 - output and agreement on next steps

HIS will write up a report for publication following the review identifying key findings, areas of good practice, challenges and any areas for improvement. A draft version of the report will be shared with the NHS board before publication to check for factual accuracy. Once factual accuracy has been confirmed the report will be published on the HIS website.

## Appendix 2: Review team

Name	Tile	Organisation
Caroline Arnott	Senior Reviewer	Healthcare Improvement Scotland
Sharon Baillie	Programme Manager	Healthcare Improvement Scotland
Aileen Bradford	Administrative Officer	Healthcare Improvement Scotland
Ross Cheape	Service Development Manager/Interim Clinical Director	NHS Forth Valley
Jane Cheeseman	Consultant Psychiatrist	NHS Lothian
Margaret Doherty	Public Partner	Healthcare Improvement Scotland
Jo Elliot	Project Officer	Healthcare Improvement Scotland
Cath Haley	Senior Inspector	Healthcare Improvement Scotland
Cat Hutcheson	Senior Inspector	Healthcare Improvement Scotland
Maureen Johnston	Strategic Inspector	Care Inspectorate
Taf Madziva	Inspector	Healthcare Improvement Scotland
Tim Norwood	Data and Measurement Advisor	Healthcare Improvement Scotland
Mark Richards	Director of Nursing and AHPs	The State Hospital
Jennifer Russell	Mental Health Integration Manager	NHS Lanarkshire
Helen Samborek	Senior Inspector	Healthcare Improvement Scotland
Cliff Sharp	Medical Director	NHS Borders
Ian Smith	Head of Quality of Care	Healthcare Improvement Scotland
Emma Vaughan	Senior Charge Nurse	NHS Greater Glasgow & Clyde

We would also like to acknowledge the contribution provided from our colleagues in Community Engagement.

## Appendix 3: List of clinical and non-clinical areas visited

- Action 15 Funding Panel, Perth
- Angus Care and Professional Governance, Angus House, Forfar
- Assertive Rehab Team Meeting Recovery Centre and wider team, Dundonald Centre, Dundee
- Clinical & Professional Team Managers, Murray Royal Hospital, Perth
- Clinical Team Manager & Senior Occupational Therapist, Arbroath
- CMHT (Access Team) meet and shadow, Perth
- CMHT (East), Dundee
- CMHT (North Angus), Stracathro Hospital, Brechin
- CMHT (North Perthshire), Blairgowrie Community Hospital
- CMHT (Perth City), Perth Royal Infirmary, Perth
- CMHT (South Angus), Arbroath
- CMHT (South) Staff team meeting, Arbroath
- · CMHT (South Perthshire), Crieff
- CMHT (South) Allocation Meeting, Arbroath
- CMHT (South) follow up, Arbroath
- CMHT (West), Dundee
- · CRHTT Huddle, Dundee
- CRHTT (shadow), Dundee
- Daily Triage Meeting, Perth Royal Infirmary
- DBT Staff Consultant, Perth Royal Infirmary
- Dundee Mental Health & Wellbeing SPG Employment Support Service, Dundee
- EMIS meeting, Dundee
- Head of Health & Head of Service (Social Care), Perth and Kinross Teleconference
- In-Patient Therapeutic Governance Committee (telecom), Murray Royal Hospital,
   Perth Teleconference
- Inspector, Murray Royal Hospital, Perth
- Integrated Manager and Clinical Lead (telecom), Murray Royal Hospital, Perth
- LAER meeting (observing), Whitehills Hospital, Forfar
- Learning Event, Gannocy Learning Theatre, Ninewells
- Locality Manager and Clinical lead, Dundee
- Medical Director and Associate Medical Director, Dundee
- Mental Health Nursing Interface Meeting, Carseview

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