REPORT TO: CITY DEVELOPMENT COMMITTEE - 28 MARCH 2011

REPORT ON: PROPOSED TAYPLAN STRATEGIC DEVELOPMENT PLAN 2012-2032 AND RELATED DOCUMENTS

REPORT BY: DIRECTOR OF CITY DEVELOPMENT

REPORT NO: 132-2011

1 PURPOSE OF REPORT

- 1.1 The purpose of this report is to ratify the decisions of the TAYplan Joint Committee in respect of approving the Proposed Strategic Development Plan for the TAYplan area, the Equalities, Human Rights Impact Assessment and The Proposed Action Programme. In addition, to agree to adopt the Schedule of TAYplan's responses to representations made at the Main Issues Report stage and the background Topic Papers.
- 1.2 In addition, approval is sought for the Habitats Regulations Appraisal.

2 **RECOMMENDATION**

- 2.1 It is recommended that the Committee
 - a agree to ratify the Joint Committee's decision to approve the Proposed Tayplan Strategic Development Plan (as amended), the Equalities and Human Rights Impact Assessment and the Proposed Action Programme;
 - agree to ratify the Joint Committee's decision to adopt the Schedule of TAYplan's responses to representations made at the Main Issues Report stage and Background Topic Papers;
 - c approve the Tayplan Habitats Regulations Appraisal.

3 FINANCIAL IMPLICATIONS

3.1 The Proposed Strategic Development Plan and related documents will result in financial expenditure being incurred primarily on consultation, printing and advertising. Additional costs will be incurred in the printing of all other documents. These costs are projected at approx. £30,000 and can be accommodated within the TAYplan budget 2011/12

4 BACKGROUND

- 4.1 The Committee will recall that the Dundee, Perth, Angus and North Fife Strategic Development Planning Authority was established under the 2006 Planning etc (Scotland) Act to produce a Strategic Development Plan for the Dundee City Region (TAYplan).
- 4.2 Under the agreed constitution of the Joint Committee operational decisions relating to the preparation of the Plan are delegated to the Joint Committee. Certain key stages in the Plan's preparation, however, require to be ratified by the four constituent Local Authorities. The publication of the Proposed Plan represents one of these stages.

- 4.3 The Proposed Strategic Development Plan, Action Programme and Equalities and Human Rights Impact Assessment were approved by the Tayplan Joint Committee on 16 February 2011. Copies of all documents have been made available to Members.
- 4.4 The purpose of this report therefore is to ratify the decisions of the Tayplan Strategic Development Planning Authority's Joint Committee and approve the Habitats Regulations Appraisal for the area covering this Authority. (Appendix 1)

5 PROPOSED STRATEGIC DEVELOPMENT PLAN AND RELATED DOCUMENTS

- 5.1 The Proposed Strategic Development Plan is the stage where the Strategic Development Planning Authority sets out its view as to what the final content of the Plan should be. The Plan sets out a vision of how the area should develop together with a spatial strategy which explains where development should and should not go in the TAYplan area over the next 20 years. The Plan provides a locational strategy for new development up to year 12 from Plan approval and a broad indication of the scale and direction of growth up to year 20.
- 5.2 All of the representations made to the Main Issues Report, and related documents, have informed the content of the Proposed Plan. Officers from the 4 Constituent Councils and 13 Key Stakeholder organisations have been involved throughout the preparation of the Plan.
- 5.3 The Proposed Plan will be published, subject to ratification, for an 8 week period to allow representations to be made to either support or object to the Plan. Thereafter, the representations will be considered and the Joint Committee in October 2011 will consider whether any modifications should be made to the Plan or whether the Plan is submitted to The Scottish Ministers without modifications. This decision requires to be ratified by the four Constituent Councils.
- 5.4 The Proposed Strategic Development Plan has a number of other documents which have been prepared in parallel.
 - The Proposed Action Programme sets out the actions required to deliver the Proposed Plan.
 - The Habitats and Regulations Appraisal assesses the impacts of the Plan against the conservation objectives and qualifying features of the relevant wildlife sites with European protection.
 - The Equalities and Human Rights Impact Assessment helps ensure that we do not discriminate and that, where possible, we utilise opportunities to promote equality, as well as all other human rights.
 - A schedule of TAYplan's responses to representations received at the Main Issues Report stage.
- 5.5 A Strategic Environmental Assessment by Perth & Kinross Council (as the Responsible Authority) was undertaken at the Main Issues Report stage. This was a comprehensive and proportionate assessment. Mitigation has been built into the Proposed Plan and the Proposed Action Programme. Perth & Kinross Council Officers, as Responsible Authority, have confirmed an update of the Environmental Report at this Proposed Plan stage is not required. Perth & Kinross Council Officers consider the Proposed Plan does not contain any new proposals that could generate

further significant environmental effects which have not already been assessed and consulted upon at the Main Issues Report Stage. The Consultation Authorities have been consulted on this and have raised no issues which have not been actioned.

6 POLICY IMPLICATIONS

6.1 This Report has been screened for any policy implications in respect of Sustainability, Strategic Environmental Assessment, Anti-Poverty, Equality Impact Assessment and Risk Management. There are no major issues.

7 CONSULTATIONS

7.1 The Chief Executive, Depute Chief Executive (Support Services), Director of Finance and Assistant Chief Executive have been consulted and are in agreement with the contents of this report.

8 BACKGROUND PAPERS

- 8.1 Tayplan Proposed Strategic Development Plan 2012-2032
- 8.2 TAYplan's Equalities and Human Rights Impact Assessment
- 8.3 TAYplan's Habitats Regulations Appraisal
- 8.4 Schedule of TAYplan's Responses to Representations received at that Main Issues Report Stage.
- 8.5 TAYplan's Background Topic Papers for the Proposed Strategic Development Plan.
- 8.6 Planning etc. (Scotland) Act 2006.
- 8.7 The Town and Country Planning (Scotland) Act 1997.
- 8.8 Town and Country Planning (Development Planning) (Scotland) Regulations 2008.
- 8.9 Transport Modelling research, MVA, 2010.
- 8.10 TAYplan Housing Research Paper, February 2011.
- 8.11 TAYplan Housing Needs and Demand Assessment, January 2010.

Mike Galloway Director of City Development

IJ/GSR/ES

3 March 2011

Dundee City Council Tayside House Dundee

APPENDIX 1

REPORT TO:	DUNDEE, PERTH, ANGUS AND NORTH FIFE STRATEGIC DEVELOPMENT PLANNING AUTHORITY JOINT COMMITTEE MEETING ON 16 th FEBRUARY 2011
REPORT ON:	PROPOSED STRATEGIC DEVELOPMENT PLAN 2012-2032
REPORT BY:	PAMELA EWEN, STRATEGIC DEVELOPMENT PLANNING AUTHORITY MANAGER
REPORT NO:	SDPA01-2011

1.0 PURPOSE OF REPORT

1.1 The purpose of this report is to seek approval for the Proposed Strategic Development Plan. In addition, approval is sought for the Equalities and Human Rights Impact Assessment. The Committee are asked to note the Habitats Regulations Appraisal, the Schedule of TAYplan's responses to representations made at the Main Issues Report stage and the background Topic Papers.

2.0 SUMMARY

- 2.1 The Proposed Strategic Development Plan is the key stage where the Strategic Development Planning Authority sets out its provisional views as to what the final content of the Plan should be. This then is the basis of a 8 week period to allow any representations to be made to the Plan and the Equalities and Human Rights Impact Assessment.
- 2.2 The Plan is focused on delivering sustainable economic growth for the area through shaping better quality places and responding to climate change, as reflected in the vision. The 8 policies and proposals contained within the Plan set out the spatial strategy over the next 20 years of where development should and should not go, and how new development should be achieved. Whilst the country is currently experiencing low economic growth, it is important that the Plan focuses on the long term strategy of delivering sustainable economic growth, and in doing so having an effective supply of land identified to facilitate the delivery of new development.
- 2.3 The Plan provides a positive, ambitious and deliverable framework for Local Development Plans across the TAYplan area to provide greater policy detail and for development proposals.

2.4 The key proposals/policies within the Plan are:

- i. To grow TAYplan's economy and facilitate investment;
- ii. Locating the majority of new development in TAYplan's principal settlements;
- iii. The main areas of growth are in the Dundee and Perth Core Areas, with a presumption against housing land releases in the surrounding areas (not already in Structure/Local Plans or with planning permission) unless it would not prejudice the delivery of the Plan;
- iv. A range of Strategic Development Areas are identified, the majority of which are already in Structure/Local Plans or with planning permission and are effective;
- v. To shape better quality places and respond to climate change;
- vi. To continue to designate green belt boundaries at Perth and St. Andrews, with no further additional strategic development at St. Andrews beyond the proposed Strategic Development Area;
- vii. To assist in meeting the identified housing need and demand through providing an effective supply of land to facilitate approximately 26,000 units (2,170 annual average) being built within the first 12 years of the Plan;
- viii. To integrate new transport proposals with landuse planning, complementing the Regional Transport Strategies;
- ix. To identify suitable locations for the provision of energy and waste/resource management infrastructure;
- Set out a hierarchy of comparison retail centres, with Dundee City Centre as the regional centre, Perth City Centre as the sub-regional centre, and other larger and smaller town centres identified; and,
- The requirement for developer contributions to ensure that quality is designed into development and places.

3.0 RECOMMENDATION

- 3.1 It is recommended that The Joint Committee:
 - approve the Proposed Strategic Development Plan (Appendix One) and the Equalities and Human Rights Impact Assessment (Appendix Two);
 - adopt the Habitats Regulations Appraisal (published with this Report), the Schedule of TAYplan's Responses to Representations Received at the Main Issues Report stage (published with this Report), and Background Topic Papers (published with this Report);
 - <u>request</u> that the four constituent Councils ratify the above decisions (a-b) and, including the Cairngorms National Park Authority, approve the Habitats Regulations Appraisal;
 - d) <u>delegate</u> the SDPA Manager to undertake the Proposed Strategic Development Plan period of representations in line with the statutory requirements and the Participation Statement as set out in the Revised Development Plan Scheme (Report 03-2011: Revised Development Plan Scheme); and,
 - e) <u>delegate</u> the SDPA Manager to report back to The Joint Committee in October 2011 on the representations received to the Proposed Plan.

4.0 FINANCIAL IMPLICATIONS

4.1 The Proposed Strategic Development Plan will result in financial expenditure being incurred primarily on consultation, printing and advertising. Additional costs will be incurred in the printing of all other documents. These costs are projected at approx. £30,000 and can be accommodated within the TAYplan budget 2011/12.

5.0 BACKGROUND

- 5.1 The Proposed Strategic Development Plan is the stage where the Strategic Development Planning Authority sets out its view as to what the final content of the Plan should be. The Plan sets out a vision of how the area should develop together with a spatial strategy which explains where development should and should not go in the TAYplan area over the next 20 years. The Plan provides a locational strategy for new development up to year 12 from Plan approval and a broad indication of the scale and direction of growth up to year 20.
- 5.2 All of the representations made to the Main Issues Report, and related documents, have informed the content of the Proposed Plan. Officers from the 4 Constituent Councils and TAYplan's 13 Key Stakeholder organisations have been involved throughout the preparation of the Plan.
- 5.3 The Proposed Plan will be published, subject to ratification, for an 8 week period to allow representations to be made to either support or object to the Plan. Thereafter, the representations will be considered and the Joint Committee in October 2011 will consider whether any modifications should be made to the Plan or whether the Plan is submitted to The Scottish Ministers without modifications.
- 5.4 The Main Issues Report set out the key issues, spatial strategy and growth options, and the proposed Strategic Development Areas. The Proposed Plan retains the principles set out within the Main Issues Report as well as the preferred Spatial Strategy and level of growth, and translates this into policies and proposals. There are no substantial changes to where development is now proposed in the Proposed Plan from what was previously set out.
- 5.5 The Proposed Strategic Development Plan has a number of other documents which have been prepared in parallel.
 - The Proposed Action Programme (Report 02-2011: Proposed Action Programme) sets out the actions required to deliver the Proposed Plan.
 - The Habitats and Regulations Appraisal assesses the impacts of the Plan against the conservation objectives and qualifying features of the relevant wildlife sites with European protection (published with this Report).
 - The Equalities and Human Rights Impact Assessment (Appendix Two)helps ensure that we do not discriminate and that, where possible, we utilise opportunities to promote equality, as well as all other human rights.
 - A schedule of TAYplan's responses to representations received at the Main Issues Report stage (published with this Report).

6.0 PROPOSED STRATEGIC DEVELOPMENT PLAN - DISCUSSION

Overview

- 6.1 The Proposed Strategic Development Plan (Appendix One) sets out the Strategic Development Planning Authority's view of what the final content of the Plan should be.
- 6.2 The Plan is concise and is focused on strategic and cross boundary landuse planning issues. The Plan sets out a vision and a spatial strategy of where development should be located over the next 20 years. In addition, the Plan has 8 policies and proposals which provide a strategic policy context for the preparation of Local Development Plans and planning decisions across the TAYplan area.
- 6.3 The Plan is focused on delivering sustainable economic growth for the area through shaping better quality places and responding to climate change. The Plan is laid out around the vision and objections followed by a series of policies and proposals continuing with a central theme of quality of place. Protecting and enhancing this quality has a direct impact on the economic competitiveness of the region and will directly affect the quality of life of those who live, work and visit the region. The paragraphs below provide further detail on the vision and each of the policies/proposals.
- 6.4 The statutory Development Planning Regulations (background paper 13.4) require the Strategic Development Planning Authority in preparing a Strategic Development Plan to have regard to:
 - The resources available or likely to be available for the carrying out of the policies and proposals set out in the plan;
 - Any adjoining strategic development plan, either existing or proposed;
 - Any regional transport strategy relating to the area;
 - Any river basin management plan relating to the area;
 - Any local housing strategy relating to the area; and,
 - The national waste management plan.
- 6.5 Regard has been had to all of these requirements in preparing the Proposed Strategic Development Plan, as well as the National Planning Framework 2 and the Scottish Government's Strategic Transport Policy Review.

Vision and Objectives

6.6

The Main Issues Report set out a draft vision and through the comments received at that stage, the vision has been amended to make it more ambitious. The vision is...

'By 2032 the TAYplan region will be sustainable, more attractive, competitive and vibrant without creating an unacceptable burden on our planet. The quality of life will make it a place of first choice where more people choose to live, work and visit, and where businesses choose to invest and create jobs' 6.7 Three key principles flow from the vision:

- Supporting sustainable economic development and improving regional image and distinctiveness.
- · Enhancing the quality of places through better development outcomes.
- Ensuring effective resource management and promoting an accessible, connected and networked region.

From these key principles a number of objectives set out how the vision can be achieved through landuse planning.

Proposals Map

6.8 This map sets out all of the strategic proposals contained within the Plan. The detail of the transport proposals is largely contained within the Regional Transport Strategies and set out within the Proposed Action Programme.

Location Priorities

- 6.9 This sets out the spatial strategy of where development should and should not go. The strategy focuses the majority of TAYplan's new development within its principal settlements. These principal settlements are set out as 3 tiers with Tier 1 covering both the Perth and Dundee Core Areas, as defined within Policy 1. The role of development in smaller settlements and in rural areas is recognised and will be considered through Local Development Plans.
- 6.10 This strategy has been carried forward from the preferred strategy set out in the Main Issues Report with minor expansion of the Perth Core Area (to include Methven, Stanley, Luncarty, Balbeggie and Perth Airport), and to include Leuchars/Guardbridge as a Tier 3 settlement.
- 6.11 The policy sets out location of green belts at Perth and St. Andrews and undeveloped coastline areas; the Policy approach to which is set out in Policy 3. A sequential approach to the release of land is promoted. The policy further states that there will be no further additional strategic development at St. Andrews, beyond what is currently planned for.

Managing TAYplan's Assets

6.12 How we manage our built and natural assets through landuse planning is critically important to achieving the Plan's vision. Policy 3 promotes an effective supply of employment land and growing the tourism sector. The continuation of designating green belt boundaries at Perth and St. Andrews which is currently progressing through the Local Plan/Local Development Plans. This policy recognises the importance of these green belts. The policy seeks to protect and safeguard our finite resources. Mineral deposits of economic importance and land for a minimum supply of 10 years of aggregates should be identified through Local Development Plans. Prime agricultural land (as defined as classes 1, 2 and 3.1) and new and existing forestry continues to be protected where possible. The policy introduces the protection of carbon rich soils, which is important in responding to climate change and how we use land.

Shaping Better Quality Places

- 6.13 Shaping better places and responding to climate change are required through national policy to be embedded within Development Plans. Quality of Place is central to the vision and objectives of the Plan. Policy 2 focuses on responding to climate change, integrating new development with existing settlements, infrastructure networks, landscape, and community infrastructure The policy sets out key guiding principles which will help ensure some consistency across the Local Development Plans and development proposals.
- 6.14 The quality of TAYplan's natural and historic assets are a key factor in the attractiveness and high quality of the place. Whether this is viewed at a regional scale, individual settlements, coastline or through travelling on a main route the quality of place is of national and international importance. As such, Policy 3 sets out how assets should be safeguarded.

Strategic Development Areas

- 6.15 Policy 4 sets out the strategic areas for new development. The majority of these areas are already allocated within Structure/Local Plans and/or have planning permission. These sites remain effective and are expected to be delivered within the next 20 years.
- 6.16 Some Strategic Development Areas have more of a housing focus within a mixed use environment including employment (Dundee Western Gateway, West/North West Perth, Oudenarde, Cupar North and St. Andrews West) and others an employment focus (Orchardbank, Montrose Port, Linlathen, Dundee Centre and Port, and the Scottish Crop Research Institute). The potential for a regional agricultural service centre at Forfar is also identified. This proposal may not require further sites to be identified; rather it is focused on further promoting the role of the agricultural service sector with a geographical emphasis in the Forfar area. All of these proposals are/will be developed further through the Local Plans/Local Development Plans.
- 6.17 The process of masterplanning these Strategic Development Areas locations is critically important to ensure that the quality of development expected is achieved. The policy promotes the use of Strategic Development Frameworks where new sites are still to be identified to deliver this Policy. Such frameworks set out the early stage of how the development should be integrated with existing networks, landscape etc., where within the site(s) for example development types should be located, density as well as setting out a business plan for delivering the proposal. More detailed masterplans then follow. Much of this work has already been undertaken on the Strategic Development to the West/North West of Perth which is at an early stage.

Housing

- 6.18 An important aspect of the Strategic Development Plan is setting out the level of housing land requirement that should be provided to assist in meeting the need and demand as identified through the TAYplan Housing Needs and Demand Assessment. In doing so the Plan and through Local Development Plans, require to identify land that is or can become effective and be delivered without significant constraints.
- 6.19 The Main Issues Report set out different options for levels of growth, with a preferred option of a lower level of population and household growth (2006 base) than what is now predicted (at 2008 base). What informs the amount of housing required is the TAYplan Housing Needs and Demand Assessment (January, 2010). This identifies the likely need and demand for between 2,050 and 3,590 market and affordable housing solutions annually, on average. The difference relates to the backlog of need, with the lower figure based on sensitivity analysis. Not all of this can be delivered through the Development Plan. Some of the need will be met through, for example, refurbishment/alterations to units to better meet the needs identified. This is considered further through Local Housing Strategies. The Scottish Government (Centre for Housing Market Analysis) has recently confirmed that the process and methodology used to produce the TAYplan Housing Needs and Demand Assessment is robust and credible.
- 6.20 The housing land requirement identified in Policy 5 of the Proposed Plan is the amount of new housing units that is estimated to be needed. This is not the same as the total number of new houses for which land has to be identified. About 30% of the total requirement in the Plan has already been identified through approved Structure Plan and/or Local Plans, including a number of strategic sites. This is identified for each Housing Market Area within the TAYplan area, and is set out as average annual build rates. Achieving this level of new housing development is largely outwith the Local Authorities control and will depend on the market to deliver. As such, the level of housing delivered annually will vary.
- 6.21 The Plan sets out to facilitate the building of approximately 26,000 units within the first 12 years (by 2024), an annual average of 2,170. This is illustrated as average annual build rates for new housing units by Housing Market Areas to break down the overall number and assist the understanding of the scale of housing for communities. The build rate is expected to be lower in the early part of the 12 year period and higher in the later part, given the current economic climate.

- 6.22 The policy decision to identify land to enable a lower level of new units to be built is based on the need to identify a realistic level of growth and taking account of the sensitivity analysis undertaken as part of the TAYplan Housing Needs and Demand Assessment and Scottish Planning Policy (2010). The current projections from the General Registers Office (GRO) are projections and do not substantially take account of the current economic downturn and the huge fall in the number of new houses being built. This will work its way through future biannual projections. Scottish Planning Policy (2010) states that 'wider strategic economic, social and environmental policy objectives should be taken into account when determining the scale and distribution of the housing requirement and the housing supply target for an area' (para. 70). Considering the balance of views made at the Main Issues Report stage, the Strategic Environmental Assessment and to plan for a realistic level, the Proposed Plan is based on a realistic growth level aligned with the lower end of the TAYplan Housing Needs and Demand Assessment (and the 2006 GRO projections).
- 6.23 Policy 5 provides flexibility to plan for housing in Dundee City beyond these levels to assist its regeneration, which is vitally important for TAYplan's economy. The policy provides further flexibility for Local Development Plans to allocate additional sites to help ensure that there is a generous supply and choice of effective sites to achieve the build rates set out in Proposal 2. Additionally, in exceptional cases of environmental constraint there may be a need to share the housing requirement between neighbouring Housing Market Areas. This is only anticipated for the Kinross area; however Local Development Plans will consider this in detail. Meeting the needs through delivering a range of tenures, housing types and sizes is required and Local Development Plans will set out the level of affordable housing required within each Housing Market Area. This may not apply to Dundee City, unless such a need is identified.
- 6.24 To assist in ensuring the delivery of development within the Core Areas, Policy 5 sets out a presumption against land releases in areas surrounding the Core Areas identified, including the Carse of Gowrie, where it would prejudice the delivery of the Strategic Development Areas identified in Policy 4, or regeneration. This does not mean that no development should take place. It seeks to restrict larger land releases. A similar policy has operated through the current Dundee and Angus Structure Plan.

Energy and Waste Management Infrastructure

6.25 The Proposed Plan sets out how the Development Plan should plan for a low/zero carbon future and contribute to meeting national energy and waste targets. Policy 6 sets out a preferred location within or close to the Dundee and Perth Core Areas for waste/resource management infrastructure beyond that of a community or small scale. This would include existing sites at Dundee Energy Recycling Ltd (DERL) at Baldovie, Dundee and Binn Farm, Glenfarg.

6.26 The policy further sets out a range of criteria for Local Development Plans to take account of in identifying suitable areas for energy and waste infrastructure. This will help ensure a consistent approach across the TAYplan area.

Town Centres

6.27 Policy 7 identifies a hierarchy of comparison (non food) retail centres with the focus in town centres, which will be continue to be identified through Local Development Plans. Essentially, this Policy builds on what was in the Main Issues Report.

Delivering the Strategic Development Plan

6.28 Key actions for how the Plan can be delivered are set out in the accompanying document - the Proposed Action Programme. Policy 8 focuses on developer contributions to mitigate any adverse impact on infrastructure, services and amenities brought about by that development. The Plan recognises that in times of low economic growth, particularly currently, the funding and delivery of new projects is difficult and may require new financial models to assist in implementing the strategy.

<u>Conclusions</u> The Proposed Plan is concise and visionary. The Plan sets out the proposals 6.29 and policies which are required to deliver the vision over the next 20 years. The focus is on delivering sustainable economic growth through shaping better quality places and responding to climate change. The Proposed Plan has been prepared through partnership working with the 4 Constituent Councils and the Key Agencies.

7.0 PERIOD FOR REPRESENTATIONS

- The statutory requirement is to have a minimum period of 6 weeks to allow 7.1 representations to be made to the Proposed Strategic Development Plan. Given the period runs over summer an extended 8 week period for representations will run from 6th June until 1st August 2011. This is the stage where people/organisations have the opportunity to support or object to any aspects of the Plan. The details of this period for representations being made is set out within the Participation Statement in the Revised Development Plan Scheme (Report 03-2011: Revised Development Plan Scheme).
- 7.2 Representations should be concise and fully explain the issues that person/organisation wishes to be considered at the examination (Circular 1/2009: 'Development Planning'). There is no automatic opportunity for parties to expand their representations later in the process. A questionnaire will be used for representations to be made, and as with the Main Issues Report stage TAYplan will encourage the use of online submissions to help deliver the Plan within the timescales set out in the Revised Development Plan Scheme (Report 03-2011: Revised Development Plan Scheme).

7.3 The period for representations will close on Monday 1st August 2011. Thereafter, it is anticipated that all representations will be grouped into issues around the policies and proposals of the Proposed Plan. The TAYplan Project Plan, as agreed in August 2010 (Report SDPA10-2010: SDPA Project Plan Update) does not account for modifications being made and consultation thereof. However, the decision on whether to modify the Proposed Plan will be for the 4 Constituent Councils to ratify following the Joint Committee consideration in late October 2011 when considering TAYplan's response to the issues raised through the representations received to the Proposed Plan. It is open to the 4 Constituent Councils to make a representation to the Proposed Plan on any particular aspect it may wish to object to.

8.0 SCHEDULE OF TAYPLAN'S RESPONSES TO REPRESENTATIONS RECEIVED AT THE MAIN ISSUES REPORT STAGE

- 8.1 Over 170 responses were received to the Main Issues Report last year, in addition to comments on the Strategic Environmental Assessment and the Equalities and Human Rights Impact Assessment. The responses received were all published last year and a report was considered by The Joint Committee in August 2010 (Report SDPA 06-2010: TAYplan Main Issues Report Consultation Responses) providing an overview of the comments received.
- 8.2 Regard has been had to all the representations which were received to the Main Issues Report in preparing the Proposed Strategic Development Plan. TAYplan's response to these comments is set out within the schedule, published alongside this Report. Whilst providing a response is not a legal requirement, a short response is provided to assist those individuals, organisations/groups etc. in considering the Proposed Plan and whether they wish to make a representation to support or object to any part of the Proposed Plan. This has resulted in a considerable amount of work; nevertheless it will be helpful to interested parties particularly for the first Strategic Development Plan through this transitional stage in development planning. A copy of this schedule is within the Members lounge within each Authority, within each of the 5 planning offices, and online accompanying this report.

9.0 EQUALITIES AND HUMAN RIGHTS IMPACT ASSESSMENT

- 9.1 The purpose of an Equalities and Human Rights Impact Assessment is to help ensure that we do not discriminate and that, where possible, we utilise opportunities to promote equality, as well as all other human rights and good relations between groups.
- 9.2 A draft impact assessment was undertaken alongside the Main Issues Report. This has been updated taking account of comments received as required by a number of Acts and is set out in Appendix Two to this report. These comments have helped inform the Proposed Plan content. Comments will be sought on this assessment during the period for representations on the Proposed Plan.

10.0 HABITATS REGULATIONS APPRAISAL

10.1 A Habitat Regulations Appraisal is mandatory under the Habitats Directive which, in Scotland, is governed by The Conservation (Natural Habitats, & c.) Regulations 1994. The purpose of the Habitat Regulations Appraisal is to screen what policies or proposals may have an impact, and for those screened in, undertake an Appropriate Assessment. This assesses the impacts of the Plan against the conservation objectives and qualifying features of the relevant wildlife sites with European protection. The Assessment identifies mitigation, and this has been incorporated into the Proposed Plan. This work has been undertaken in close consultation with Scottish Natural Heritage whom will receive the appraisal for formal comments during the period for representations on the Proposed Plan. The appraisal is submitted to Ministers alongside the Proposed Plan.

11.0 BACKGROUND TOPIC PAPERS

11.1 A series of background Topic Papers have been prepared to assist interested parties in understanding the justification for the policies and proposals set out in the Proposed Plan, as well as the comments received during the Main Issues Report stage and how these have been taken into account in the Proposed Plan. The Topic Papers were prepared following the Main Issues Report consultation to help inform and shape the Proposed Plan content at the early stage of its preparation. The production of such papers is not a legal requirement and has been published to provide the background information to the Plan and how the content of the Proposed Plan has been arrived at. A copy of this schedule is within the Members lounge within each Authority, within each of the 5 planning offices, and online accompanying this report.

12.0 STRATEGIC ENVIRONMENTAL ASSESSMENT

12.1 A Strategic Environmental Assessment by Perth & Kinross Council (as the Responsible Authority) was undertaken at the Main Issues Report stage. This was a comprehensive and proportionate assessment. Mitigation has been built into the Proposed Plan and the Proposed Action Programme. Perth & Kinross Council as Responsible Authority, have confirmed an update of the Environmental Report at this Proposed Plan stage is not required. Perth & Kinross Council consider the Proposed Plan does not contain any new proposals that could generate further significant environmental effects which have not already been assessed and consulted upon at the Main Issues Report Stage. The Consultation Authorities have been consulted on this and have raised no issues which have not been actioned.

13.0 CONSULTATIONS

13.1 The Treasurer and Clerk to TAYplan, the Director of Infrastructure Services, Angus Council, The Director of City Development, Dundee City Council, The Head of Development Services, Fife Council and the Executive Director (Environment), Perth & Kinross Council have been consulted and are in agreement with the contents of this report.

14.0 BACKGROUND PAPERS

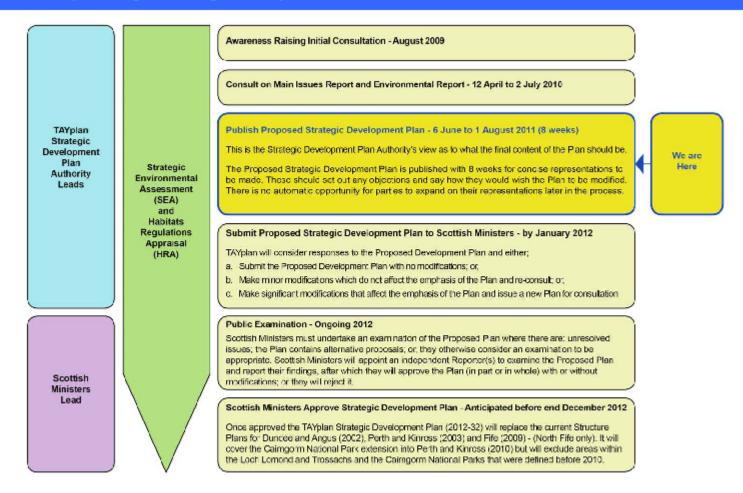
- 14.1 Circular1/2009: Development Planning, Scottish Government.
- 14.2 Planning etc. (Scotland) Act 2006.
- 14.3 The Town and Country Planning (Scotland) Act 1997.
- 14.4 Town and Country Planning (Development Planning) (Scotland) Regulations 2008.
- 14.5 Report SDPA 06-2010: TAYplan Main Issues Report Consultation Responses, 31st August 2010.
- 14.6 Report 03-2011: Revised Development Plan Scheme, 16th February 2010.
- 14.7 Report SDPA10-2010: SDPA Project Plan Update, 31st August 2010.
- 14.8 TAYplan Housing Needs and Demand Assessment, January 2011.
- 14.9 Transport Modelling research, MVA, 2010.
- 14.10 TAYplan Housing Research Paper, February 2011.
- 14.11 TAYplan Housing Needs and Demand Assessment, January 2010.
- 14.12 All background papers are available through 'www.tayplan-sdpa.gov.uk'.

Pamela Ewen Strategic Development Planning Authority Manager Date 3rd February 2011



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Process for producing the Strategic Development Plan



Foreword: A long term plan for Scotland's susTAYnable region.



Clir John Beare TAYplan Chair 2011

This Strategic Development Plan is an opportune moment for us to plan for the economic recovery and to shape a better TAYplan region for the future. TAYplan covers Dundee City, Angus, Perth & Kinross (including the newly designated part of the Cairngorm National Park) and North Fife, excluding the Loch Lomond and Trossachs and the Cairngorm National Parks under the pre-2010 boundaries. This Plan sets out policies for where development should be over the next 20 years and how to shape better quality places by the location, design and layout of development from the outset. At its heart are sustainable economic growth and a better quality of life through a stronger and more resilient economy, better quality places, reduced resource consumption and better resilience to climate change and peak oil.

Despite the global economic situation there is much to be optimistic about. This region has significant potential to support growth in the renewable energy industry, particularly through the growth of Dundee and Montrose ports to support offshore renewable energy. We also have the opportunity to build on the world renowned reputation of the life sciences and digital media sectors. These will be enhanced by the role out of high-speed broadband and increased research cooperation between business and the region's universities and hospitals, particularly with development at Scottish Crop Research Institute and St. Andrews University Science Park.

Our population is growing as people live longer, and, as fewer people leave and more people choose to live and work here. We therefore need to provide enough housing to accommodate them. But we also need to provide better quality homes and neighbourhoods; designed to reduce resource consumption, improve accessibility and meet people's needs and aspirations throughout their lives. This is also important in attracting new businesses and retaining skilled workers.

Historic and natural assets, such as our dramatic landscapes and the Tay Estuary, will continue to play a strong role in our regional identity. This attractive and diverse region offers a variety of tourist destinations within a network of settlements and a living, working countryside. The region includes St. Andrews, the home of golf, which along with Carnoustie hosts international competitions including the Open, with the Ryder Cup at Gleneagles in 2014. The regeneration of central Dundee and the arrival of the Victoria and Albert Museum from 2014 will make the city a major destination and bring further opportunities to the region. Business activity of all kinds and at all scales will contribute to a stronger regional economy, with more jobs and fewer inequalities.

Our principal settlements will be the focus for good quality development so that people choose to live in places which offer the most opportunities to meet a variety of needs and for people to live and businesses to operate within environmental limits. Quality of place will play a major role in the economic success of the region and people's quality of life. In this Plan we strive for high quality to ensure that all types of development integrate with and complement their surroundings, reduce the need to travel and support a shift from car and road-based freight transport in favour of more sustainable modes and travel behaviour. It also contributes to the quality of habitats and landscapes so that wildlife thrives alongside human activity through interconnected networks of green space and watercourses.

We want to provide future generations with opportunities to better their lives; what better legacy to leave our children. Therefore the mitigation of and adaptation to climate change, as the single greatest challenge facing humankind, is central to this Plan. We must shift to a low carbon and zero waste economy by using our land and resources more efficiently. Our buildings and landscapes will change as we embrace this. This Plan sets out requirements to ensure that the location, design and layout of development build-in resilience to adapt to climate change and the world after peak oil. It also ensures that new development genuinely reduces the need for its occupants to travel and to consume resources. This will be instrumental in driving up standards for resource consumption in development to contribute to meeting Scottish Government targets to reduce greenhouse gas emissions, energy consumption and waste.

Whether you are a resident, an investor or a visitor this Plan demonstrates the four authorities' commitment to maximising the assets we have and growing our economy in a manner which does not place unacceptable burdens on our planet.

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Sets out a spatial strategy of where development should	Identifies housing provision at housing market area level to focus most new		
and should not go.	housing in principal settlements.		
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TAYplan the Place - Now (characters of the region, settlement relationships and connections)

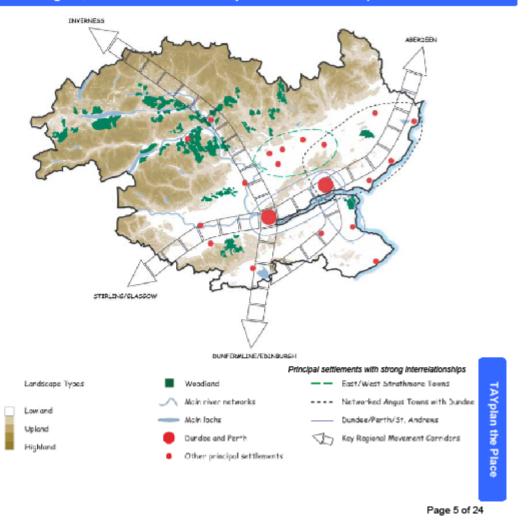
TAYplan is a combination of many diverse and distinctive environments. It is characterised by some of the UK's most attractive and dramatic landscapes and is rich in biodiversity. The map (right) shows the character of the landscape from the mountainous north and west to the coastal plain in the east, and includes major areas of forestry. The majority of the region is drained by the River Tay.

The region is largely countryside but most of its people live in the largest settlements including one third in Dundee and about one sixth in Perth. The region functions as a network of settlements and infrastructure that operate and interact to varying scales of significance. These are characterised by the diverse and differing environments, which form their settings and the places between them.

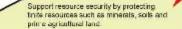
The economy is diverse from agriculture, forestry and public administration to high tech engineering, life sciences research and development, and computer games production. It is also home to or a major base for several of the leading 100 companies in the Stock Exchange (FTSE 100).

The region is intersected by the main road and rail transport corridors linking Northern Scotland with the Central Belt and the rest of the UK.

Both the settlements and the land will see changes resulting from mixture of natural processes, such as flooding and rising sea level impacts of climate change, and, decision taking on development locations, increased forestry planting and agricultural management. Together these changes will influence the landscape, character and resilience to climate change of different parts of the region.



Vision and Objectives: how the region will be in 2032 and what must occur to bring about this change.



Support the switch to a low parbon and zero waste economy by providing for appropriate infrastructure and improvements in our resilience to dimete change na promoting bac and other potential risks. and Relation region

Protect and enhance the

quality of the TAyplan

resources.

Promote herreport fir kegas, infrastructure improvements and network improvements: and, support the delivery of infrastructure that promotes a shift towards non-car travel and transporting freight by reil and sea.

Enhance the condition and connectivity of the networks of green spaces and watercourses within and between the region's settlements to reduce flood risk. support cycling and walking, increase tree planting and carbon capture, support bio-diversity and provide better habitats, leisure opportunities, and agricultural and acconomio potentia.

Ensure that new development makes best use of existing networks of infrastructure, movement corridors and eccaysterns.

Vision and Objectives

Wrancing the (Coolly of place through better development)

area's built and water Locate most of the region a environments, landscape, development in principal biodiversity and natural settlements to improve accessibility to jobs and services; reduce resource consumption and reduce the need to travel by car.

Design-in at the outset; high resource efficiency standards; a mix of uses and facilities; green space, wateroutrise and infrastructure cetworks; and, adaptation measures to future proof places.

Promote and enhance pieces

and service locations.

Supporting sustainable

By 2032 the TAYplan region will be sustainable,

more attractive, competitive and vibrant without

creating an unacceptable burden on our planet.

The quality of life will make it a place of

to live, work and visit,

and where businesses

invest and create jobs.

choose to

first choice where more people choose

and landscapes as economic drivers. and tourist destinations; and, support the

region's towns centres as accesible business

life sciences, digital media and tourism.

Strengthen the economic base to support the renewable energy sector, commercialisation of the higher education and

research sector, the region's ports and for food research, forestry,

Plan for an affective supply of land for housing and employment.

> Provide for good quality, mixed housing type, size and tenure.

> > Strendthen the critical mass of Dundee so that with Porth and other principal settlements they serve as major economic drivers supporting a more competitive, strong and stable economy for the region, to become more vibrant centres. for commerce, learning, leisure and living

Support an advanced, thriving and diverse economy occupying a competitive position within European and World Markets.

Facilitate appropriate development in rural communities where job and service. reces exist.

Ensure that regional inequalities in education, employment, health and environment are narrawed

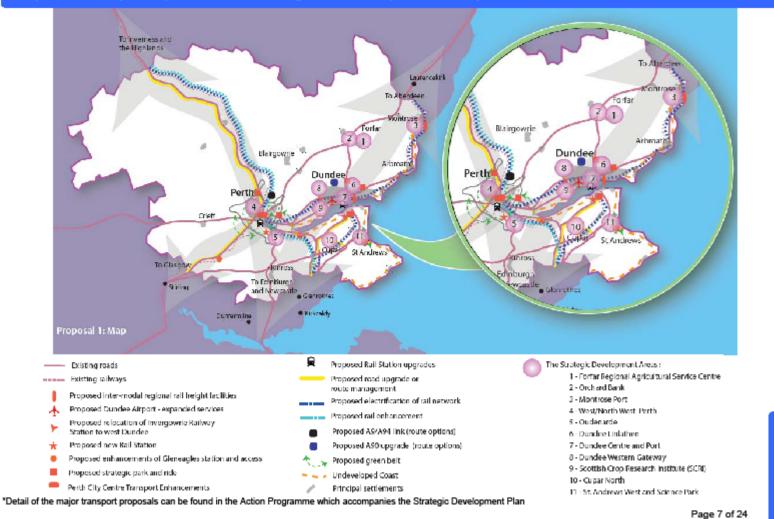
Continue to protect the important lancescape settings and historic cores of St. Andrews and Perth with green belts.

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Vision

Principles

Objectives



Proposals 1: Map - Proposals for how the region will develop over the 20 years between 2012 and 2032



Proposals Map

Location Priorities: Sets out a spatial strategy of where development should and should not go.

This Plan sets out a spatial strategy which says where development should and should not go. It is designed to deliver the many location-related components of sustainable economic development, good quality places and effective resource management described in this Plan's objectives.

It focuses the majority of the region's new development within its principal settlements. These are where most of the region's people, jobs, services and facilities are already located and they offer the best ability to access these by a range of transport modes and to reduce carbon emissions. They also have significant land capacity to accommodate future development.

This Plan is informed by a range of assessments including Strategic Environmental Assessment, Habitats Regulations Appraisal (HRA), Strategic Flood Risk Assessment and an appraisal of transport network capacity.

National infrastructure improvements within this region are vitally important to achieving the Scottish Government's objectives to reduce journey times between the knowledge and business centres of Newcastle, the central belt, Aberdeen and Inverness, whilst maintaining regional and local connectivity and supporting a strong, sustainable regional economy.

This Plan identifies the principal settlements in three tiers reflecting their present and future roles (Policy 1). The focus on principal settlements covers all types of development. However, the most appropriate locations for energy and waste/resource management infrastructure* will also be determined by a series of other considerations (Policy 6). Suitable locations for these and minerals extraction will be identified through Local Development Plans.

This approach complements the shaping of better quality places (Policy 2) to ensure that good quality development is focussed in and makes the most of development locations in principal settlements.

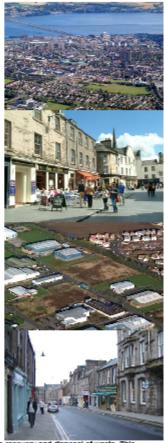
All settlements will play some role in growing the tourism sector of the economy; either as specific destinations of choice; or as bases from which to experience other attractions such as the region's mountains, lochs, coastline and forests e.g. Pitlochry; or attending major events, such as international golfing competitions e.g. St. Andrews.

Prioritising land release within principal settlements ahead of land elsewhere is integral to ensuring that the majority of growth is concentrated there. Reusing previously developed (brownfield)** land and buildings (particularly listed buildings) will play an important role in this by making the most efficient and effective use of land.

Therefore, this Plan advocates that developing land within principal settlements (brownfield or greenfield that is not protected for heritage, environmental or recreation purposes) is preferable to developing land outside of them even where this is brownfield.

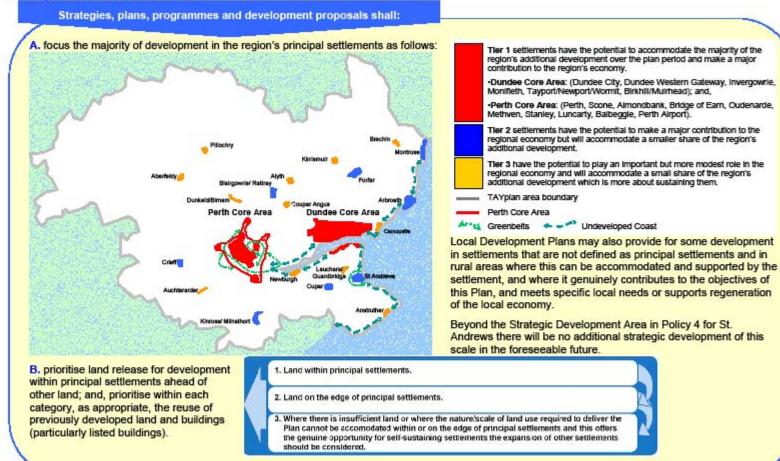
The capacity of principal settlements to accommodate growth beyond the Strategic Development Areas (Policy 4) will be considered in more detail by Local Development Plans. There will be no need for any new settlements during the lifetime of this Plan.

This Plan balances the importance of sustaining rural economies with the need to protect the countryside, by allowing some development in small settlements which are not principal settlements. Implementation of this principle will be set out in Local Development Plans.



*Energy and waste management infrastructure: infrastructure for heat and power generation and transmission; and, collection, separation, handling, transfer, processing, resource recovery and disposal of waste. This includes recycling plants, anaerobic waste digesters, energy from waste plants, wind turbines, biomass plants, combined heat and power plants, solar power, hydro electric power plants and other facilities. **Previously developed land and buildings (brownfield land): land which has previously been developed, including vacant or derelict land, land occupied by redundant or unused building and developed land within the settlement boundary where further intensification of use is considered acceptable.

Policy 1: Location Priorities



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Shaping better quality places: Requires new development to be fit for place, supporting more sustainable ways of life for people and businesses

Quality of place within TAYplan is central to the vision and objectives of this Plan. This directly contributes to a better quality of life for the TAYplan region's people and to improving its economic competitiveness as a place.

Better quality helps provide for improved resilience through greater adaptability to the risks posed to the residents, economy and environments of the region by climate change. Measures to mitigate and adapt to climate change also help to improve resilience to global peak oil* production; contributing to a more diverse and stronger economy for the TAYplan region that can better weather global changes.

This Plan requires all types of new development within the TAYplan region to be fit for place and be capable of supporting more sustainable ways of life for the people and businesses that use them. The approach set out in Policy 2 requires better quality to be designed-in to all types of development from the outset.

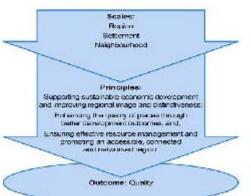
Good quality development properly considers how location, design and layout can reduce the need to consume resources, maximise the contribution towards sustainable economic development and support a better quality of life for people and a better quality of environment.

This is about ensuring new development mitigates against and adapts to climate change and becomes an integral part of its surroundings rather than exclusive from them. It is about how new development adapts to, interacts with and

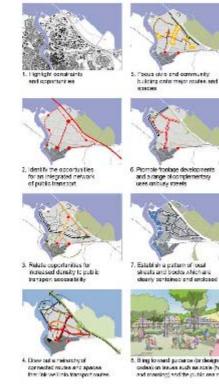
responds by enhancing the existing features. networks and design of TAYplan's many different

and distinct places, rather than standardised products which can diminish local character and/or put unacceptable infrastructure and/or environmental burdens upon them. Better location, design and layout also have the potential to increase land values making additional infrastructure more deliverable.

This Plan recognises that different measures to deliver quality, being applied at different scales, contribute individually or collectively to the delivery of this Plan's vision. Policy 2 is therefore built around achieving quality as a direct outcome of the three principles of this Plan's objectives with a recognition that these apply individually and collectively at three scales.



In delivering quality Strategic Development Frameworks** will consider a range of factors to:



6 Piomole footage developments and a range of complementary 7. Establish a pattern of local sheets and bodes which are clearly contained and encloses

Bing lowerd pucknow (prolesign codes) on issues such as sosie (height

Source: Architecture and Design Scotland using Wille Miller Urban Design 'Inverness City Vision' and Urban Initiatives (image 8).

*Peak OII: This is the point when the maximum rate of global oil extraction is reached, after which the rate of production declines but continued demand increases price. This is expected in the 2020s or 2030s. **Strategic Development Frameworks: Wide area proposals of strategic links, accessibility, and land use principles, and how these relate to the masterplan site. They establish key development parameters through a process of consultation with community, stakeholders and the local authority. Strategic Development Frameworks are used for large masterplan sites and neighbourhoods.

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Policy 2: Shaping better quality places

A. ensure that climate change resilience is built into the natural and built environments through:

- a presumption against development in areas vulnerable to coastal erosion, flood risk and rising sea levels; including the undeveloped coast. To ensure flood risk is not exacerbated, mitigation and management measures; such as those envisaged by Scottish Planning Policy, should be promoted;
- ii. reducing surface runoff including through use of sustainable drainage systems;
- protecting and utilising the water and carbon storage capacity of soils, such as peatlands, and woodland/other vegetation; and,
- Identify, retain and enhance existing green infrastructure and spaces whilst making the best use of their multiple roles.

B. integrate new development with existing community infrastructure and work with other delivery bodies to integrate, concentrate and co-locate additional new infrastructure to optimise its coverage and capability.

C. ensure the integration of transport and land use to: reduce the need to travel and improve accessibility by foot, cycle and public transport; make the best use of existing infrastructure to achieve a walkable environment combining different land uses with green space; and, support land use and transport development by transport assessments/appraisals and travel plans where appropriate, including necessary on and offsite infrastructure.

D. ensure that waste management solutions are incorporated into development to allow users/occupants to contribute to the aims of the Scottish Government's Zero Waste Plan.

E. ensure that high resource efficiency and low/zero carbon energy generation technologies are incorporated within development to reduce carbon emissions and energy consumption to meet or exceed Scottish Government's standards. F. ensure that the arrangement, layout, design, density and mix of development and its connections are the result of understanding, incorporating and enhancing present natural and historic assets", the multiple roles of infrastructure and networks and local design context, and meet the requirements of Scottish Government's Designing Places and Designing Streets.

Outside - In.

Understanding the environmental context of a site, how a site works in its wider location and how that shapes what happens within is assential to integrating new development.

Inside - Out.

Conversely, considering how the site connects from the inside-out and builds on existing features, networks and infrastructure, enhancing these through new development.

Integrate Networks

Making it easy, safe and desirable to walk and cycle within and between neighbourhoods utilising existing green space and water networks and enhance these areas to deliver a better quality of place and life.

Work with the grain of the place Respecting and working with the grain of a place. This approach will help determine the size, shape and form of development and how it can respond to adaptation to help achieve future-proofing our new communities and facilities.

"Natural and historic assets: Landscapes, habitats, wildlife sites and corridors, vegetation, biodiversity, green spaces, geological features, water courses and ancient monuments, archaeological sites and landscape, historic buildings, townscapes, parks, gardens and other designed landscapes, and other features (this includes but is not restricted to designated buildings or areas).

To deliver

better quality

development

and places

which respond

to climate change.

Local Development

Plans,

masterplans

and

development

proposals should:

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Designing-in better quality

Managing TAYplan's Assets: Safeguarding resources and land with potential to support the sustainable economic growth.

Delivering the vision and objectives of this Plan requires management of land and conservation of resources. This recognises that good quality development and the right type of development in the right places can lead to a series of social, economic and environmental benefits for those areas and the TAYplan region as a whole. This Plan balances these factors with the sometimes competing nature of different land uses.

This Plan safeguards for present and future generations important resources and land with potential to support the economy. It also requires us to ensure that development and growth in the economy occur in a way that does not place unacceptable burdens on environmental capacity and increase the exposure of users or inhabitants to risks. This can be achieved by directing development to specific locations (Policies 1, 4, 5, 6 and 7); ensuring that development is fit for place (Policies 2 and 8); and, that some areas or assets are safeguarded for a specific range of land uses (Policy 3).

This is important to support the growth of emerging sectors of the economy, such as the off-shore renewable energy sector through the protection of the region's ports for port-related uses, particularly Dundee and Montrose Ports. Similarly employment land, particularly in rural areas, can be affected through redevelopment for alternative uses or by alternative uses nearby. This could hinder or even prevent the start up of businesses in the future and/or limit business operations. The economic recovery of the region and new development will need to be supported by appropriate infrastructure, particularly transport infrastructure. This will also contribute to behavioural change and reducing reliance on the car and on road-based freight. Ensuring that this can be delivered will require land and routes to be protected from prejudicial development. It also requires the public and private sectors to work jointly to deliver infrastructure.

Supporting future food and resource security will require the protection of finite resources like minerals, forestry and prime agricultural land* by management as one consideration in the prioritisation of land release under Policy 1.

Limiting the types of land uses that can occur within green belts at Perth and St. Andrews will contribute to protecting the settings and historic cores of those settlements from inappropriate development and prevent coalescence with neighbouring areas.

It is essential to grow the economy within environmental limits and build-in resilience to climate change, natural processes and increased risk from sea level rise. Identifying environmentally sensitive areas and important natural and historic assets where no or very limited development would be permitted, such as some coastal areas, Natura 2000** sites and other locations, will contribute to this. It will also be important to ensure that plans for managed realignment of coast and other coastal management are devised in liaison with Scottish Natural Heritage and Marine Scotland.

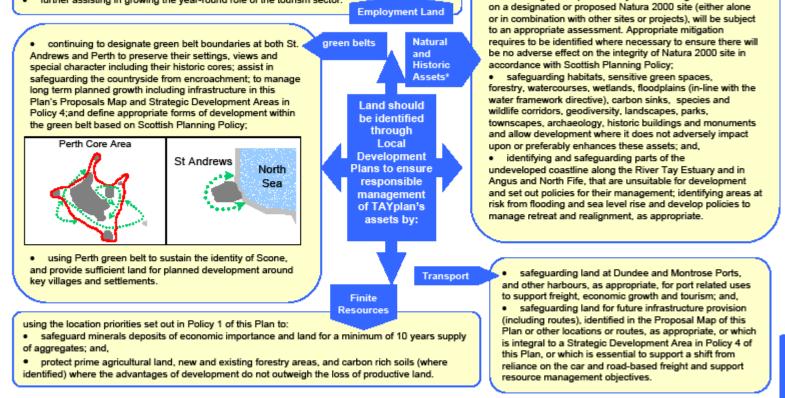




*Prime agricultural land: Land classes 1, 2 and 3.1 – these are the most suited to arable agriculture.
**Natura 2000: European-wide designations to protect habitats and species – special protection areas (SPAs), Ramsar sites and special areas of conservation (SACs)

Policy 3: Managing TAYplan's Assets

- identifying and safeguarding at least 5 years of employment land within principal settlements to support the growth of the economy and a diverse range of industrial requirements;
- safeguarding areas identified for class 4 office type uses in principal settlements; and,
- further assisting in growing the year-round role of the tourism sector.



"Natural and historic assets: Landscapes, habitats, wildlife sites and corridors, vegetation, bio-diversity, green spaces, geological features, water courses and ancient monuments, archaeological sites and landscape, historic buildings, townscapes, parks, gardens and other designed landscapes, and other features (this includes but is not restricted to designated buildings or areas). "Village Envelopes: Boundaries around settlements within which planned development can occur and which are not part of the green belt.

Land Stewardship

Understanding and respecting the regional distinctiveness

ensuring development likely to have a significant effect

and scenic value of the TAYplan area through:

Strategic Development Areas: Identifies strategic development areas that will contribute to the region's economic success.

Scottish Planning Policy requires development plans to identify major locations that will contribute to the economic success of their areas through provision of a range of employment sites for a variety of users.

This Plan supports a stronger economy by identifying national and regional transport infrastructure proposals within the TAYplan region and Strategic Development Areas on the Proposals Map of this Plan. Many are employment, housing or mixed use to reduce the need to travel and encourage public transport usage. Their scale and nature means that they contribute individually to delivering this Plan. Most, including the transport proposals, have already been allocated in previous plans and strategies or have planning permission. Following further consideration several of these have been considered as strategic and are taken forward in this Plan.

The Strategic Development Areas and the consistency and clarity offered by this Plan demonstrate that this region is 'business ready' and offers a competitive and quality place for people and businesses to be.

The role of the further and higher education sector is central to growing the commercial value of research, particularly in life sciences, food, renewable energy and the games industry. Locations near to the region's universities and their relationships with business have potential benefits through the establishment of a science park at St. Andrews and land for research facilities near Scottish Crop Research Institute at Invergowrie.

The National Renewables Infrastructure Plan* identifies the strong potential to grow the offshore renewable energy sector and its supply chain in this region, particularly around Dundee and Montrose Ports, linked with facilities at Fife Energy Park, Methil. Protecting these for port related uses and improving port access is key to securing their role as major parts of the

UK's east coast offshore energy infrastructure.

Forfar has the potential to strengthen its present role as a hub for agricultural services and businesses. As a Regional Agricultural Service Centre it could further support a range of activities and development, both existing and potentially new, across the Forfar area.

Scottish Government and the Regional Transport Strategies (*) (***) have identified transport infrastructure and service priorities. Many, such as those in the West/North West Perth area, are important to the delivery of this Plan in those areas. Although not all projects are worked up or have committed funding and not all sites and routes have been finalised, they have been identified as priorities. Over the long term these proposals are integral to facilitating important development, supporting modal shift**; and, reducing our contribution to climate change.

Some of the Strategic Development Areas will make a major contribution to the housing offer and competitiveness of the region with employment land integrated; such as Dundee Western Gateway, Cupar North, St. Andrews West, West/North West Perth (West of A9 to Broxden roundabout within the Perth Core Area) and Oudenarde.

The emphasis in St. Andrews will also be to build on the continued economic potential of its international reputation as the home of golf and a tourist destination. More widely in the region the provision and improvement of hotels and visitor attractions will contribute cumulatively to increasing the economic strength of the tourism sector and improving the region's year-round tourism offer.

National targets to increase forestry coverage in Scotland are likely to bring the potential for growth in some sectors of the economy as well as providing carbon sinks.



"Strategic Habitats Regulations Appraisals (HRA) are being undertaken separately for the NRIP, STPR and the RTSs with their associated conclusions and generic mitigation to be taken into account at lower level HRAs. "Modal Shift: This relates to changing behaviour so that people and business increasingly on waiking, cycling and public transport particularly bus, rail and water-born modes, for the movement of passengers and freight. "Regional Transport Strategies – two covering TAYplan region: Sestran (2008) covering North Fife and Tayside and Central Scotland (Tactran) (2008) covering Angus, Dundee City and Perth & Kinross.

Policy 4: Strategic Development Areas

Local Development Plans should A. Identify specific sites for the Strategic Development Areas and allocate land for the uses set out in table 1, below and identified in the Proposals Map of this Plan:

Table 1: Strategic Development Areas Strategic Development Areas Strategic Development Areas Strategic Development Areas Orchard Bank Forfar 25ha of employment land. Porfar Regional Agricultural Service Centre Employment land for agricultural services* Montrose Port Employment land. Dundee, Linlathen 40ha of employment land. Dundee Centre and Port Mixed uses including business, commercial, leisure, retail, residential and port related uses. Dundee Western Gateway 750+ homes and 50ha of employment land. Scottish Crop Research Institute (SCRI) 5 to 10ha of employment land for food/agricultural research. 4,000+ homes and 50ha of employment land. 1,200+ homes and 30ha of employment land. 1,200+ homes, and 34ha of employment land. 1,200+ homes, and 34ha of employment land. 1,200+ homes, 10ha of employment land and bulky goods retail. 1,400 homes, 10ha of employment land and bulky goods retail.

B. Include (or cover in Supplementary Planning Guidance) Strategic Development Frameworks** for Strategic Development Areas***. These should reflect the overall policy requirements of this Plan and from which master plans will be developed, reflecting in particular the Scottish Government's Planning Advice Note (PAN) 83: *Masterplanning* and Architecture and Design Scotland publication Design Review: *Lessons learnt from Master Plans* (2010). Frameworks shall set out how new sustainable places (as referred to in PAN 83) are to be implemented.

"The Local Development Plan will consider the need for any new sites, together with existing sites. This Proposal further promotes the role of the agricultural service sector in the area but may not require sites. "Strategic Development Frameworks: Wide area proposals of strategic links, accessibility, and land use principles, and how these relate to the masterplan site. They establish key development parameters through a process of consultation with community, stakeholders and the local authority. Strategic Development Frameworks are often used for large masterplan sites, urban extensions and districts. ""With the exception of West/North West Perth the other Strategic Development Areas already have a framework/masterplan in place or are of a scale/nature where one is not required (Orchardbank, Linlathen, Forfar Regional Agricultural Service Centre and Scottish Crop Research Institute).

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Housing: Identifies housing provision at housing market area level to focus most new housing in principal settlements.

The quantity and the quality of all of the region's homes and neighbourhoods contribute to its ambitions and economic competitiveness. Improving quality in new and existing neighbourhoods through Policies 2 and 8 of this Plan can help better meet the varying needs and aspirations of different households throughout life; and support a growing population and investment in our economy.

To reflect the vision, objectives and Policy 1 this Plan focuses most new homes and neighbourhoods in principal settlements. As such the largest shares of additional housing are in Housing Market Areas that include the Dundee and Perth Core Areas.

The TAYplan-wide Housing Need and Demand Assessment identifies the likely need and demand for between 2,050* and 3,590 affordable and market housing solutions per year during the Plan period. This Plan sets out a framework to identify effective housing land to enable the delivery of around 2,170 homes per year across the TAYplan region, including sites already with planning permission. These will contribute to meeting identified need and demand through new build housing, with the remainder being met through a variety of other interventions including those defined in Local Housing Strategies.

Planning for this level of build broadly reflects the changes in the General Register Office Scotland 2006-based projections** but with growth in Dundee City reflecting Policy 1. Significantly higher levels of growth are presently considered undeliverable.

Nobody can predict exactly when presently low build rates will recover, but it is hoped that increases in output will be recorded from at least 2013. The TAYplan-wide Housing Need and Demand Assessment estimates that the recovery in demand would be complete by 2018/19. This Plan will be reviewed by 2017.

Therefore the first twelve years of this Plan emphasise 'being ready' to support the progress of the recovery from the start. This requires Local Development Plans to identify a minimum 5 year and work towards a 7 year effective housing land supply by 2015*** to support reaching Policy 5 build rates by 2024. The scale of growth for 2024-32 is likely to be similar. This will be reviewed through the next Plan. From a place shaping perspective the construction sector will need to provide housing that meets the quality requirements and the needs and aspirations of a range of different households, including low cost housing.

This Plan's approach is bold and clear on shaping better quality places (with the neighbourhood as the key unit of delivery), its location emphasis and, on 'being ready' for recovery and growth from 2012. But, it offers important flexibilities:

- In addition to Strategic Development Areas and sites which already have planning permission, Local Development Plans will identify appropriate land to be allocated for housing, often as part of mixed-use development.
- Whilst average annual build rates are identified, these are only averages and the period in which these build rates should be achieved is within and over the 12 years to 2024.
- Local Development Plans may allocate additional land to ensure an effective supply of housing land to assist in the delivery of Proposal 2 and to provide choice.
- The critical issue for the quality agenda is to ensure that the housing figures themselves do not hold back good quality development that delivers the objectives of this Plan. Poor quality development which fails to deliver this Plan's objectives shall be refused.
- Local Authorities can move housing provision between neighbouring housing markets within their area if the settlement(s) expected to accommodate growth to achieve Policy 1 is heavily constrained by environmental capacity.







* TAYplan-wide Housing Need and Demand Assessment lower range is from sensitivity analysis based on lower assumptions for each element of the backlog of need for affordable housing for each local authority.

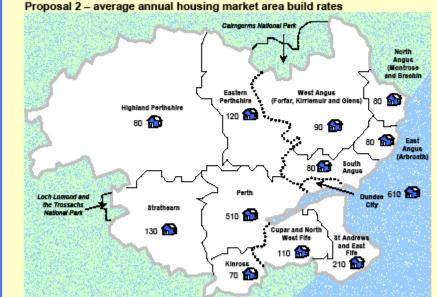
**** By LDPs working towards a 7 year effective land supply by 2015, this will identify land capable of development within 7 years of this Plan's base date as required by Scotlish Planning Policy.

^{**} General Register Office Scotland (GROS) Projections: Produced every 2 years, these show population and household changes for the next 25 years assuming a continuation of the most recent five year trends.

Policy 5: Housing

Local Development Plans shall

A. Allocate a minimum of 5 years supply and work towards the provision of a 7 years supply of effective housing land by 2015 to support economic growth. Land should be allocated within each Housing Market Area (Proposal 2) through Local Development Plans to provide an effective and generous supply of land to assist in the delivery of in the order of 26,000 units up to year 2024 across TAYplan. Average annual build rates are illustrated*. In the period 2024 to 2032 in the order of 17,400 units may be required. To assist the delivery of these build rates, Local Development Plans may allocate a larger land supply.



- in exceptional cases of environmental capacity, provide for up to 10% of the housing provision for one market area to be shared between one or more neighbouring housing market areas within the same authority taking account of meeting needs in that housing market area.
- ensure that the mix of housing type, size and tenure meets the needs and aspirations of a range of different households throughout their lives, including the provision of an appropriate level of affordable housing based on defined local needs. Local Development Plans (where applicable) will need to set affordable housing requirements for or within each housing market area.

B. have the flexibility to plan for house building rates in Dundee City to exceed the level of annual provision in Proposal 2.

C. ensure there is a presumption against land releases in areas surrounding the Dundee and Perth Core Areas, including the Carse of Gowrie, where it would prejudice the delivery of Strategic Development Areas or regeneration within the core areas or conflict with other parts of this Plan.

"Average build rates are illustrated annually to assist the understanding of what the scale of housing is for communities. These are only averages and the period in which these build rates should be achieved is over the first 12 years of the Plan, not annually, it is anticipated that within the first 12 year period build rates will be lower than the average in the early period and greater in the later period. These figures include Strategic Development Areas and affordable housing.

Energy and Waste/Resource Management Infrastructure: Ensures that energy and waste/resource management infrastructure are in the most appropriate locations.

This Plan seeks to reduce resource consumption through provision of energy and waste/resource management infrastructure* in order to contribute to Scottish Government ambitions for the mitigation of and adaptation to climate change and to achieve zero waste. It also aims to contribute towards greater regional energy self-sufficiency.

This requires us to use less energy and to generate more power and heat from renewable sources and resource recovery; and, to consider waste from start to finish; becoming better at resource management. This is strongly tied into resource security and living within environmental limits. It also presents opportunities to grow the renewable energy and waste/resource management sector as a whole within the TAYplan region. The issue is no longer about whether such facilities are needed but instead about helping to ensure they are delivered in the most appropriate locations.

Land use planning is only one of the regulatory requirements that energy and waste/resource management operators must consider. This Plan does not provide the locations for energy infrastructure; this role is for Local Development Plans. It sets out a series of locational considerations for all energy and waste/resource management infrastructure as the impacts and operations of these share similar characteristics.

This Plan ensures consistency between Local Development Plans in fulfilling Scottish Planning Policy requirements to define areas of search for renewable energy infrastructure and it applies this to a wide range of energy and waste/resource management infrastructure.

It recognises the different scales (property, community and regional/national grid) at which this infrastructure can be provided and both the individual and cumulative contribution that can be made, particularly by community and property scale infrastructure, to Scottish Government objectives for greater decentralisation of heat and energy.

Changes in the law allowing surplus power to be sold back to the national grid and other incentives could stimulate interest from local authorities, businesses, householders, community land trusts and other groups to obtain loans for energy infrastructure to enable development to meet local or individual needs in future. Similarly the price of materials in the global market place may continue to stimulate business interests in resource recovery.

Many of the region's existing waste management facilities have additional capacity or could be expanded in situ, including the strategic scale facilities at Binn Farm near Glenfarg and DERL at Baldovie in Dundee. No requirement for new landfill sites has been identified before 2024 and successful implementation of the Scottish Government's Zero Waste Plan and expansion of other treatment facilities could extend this to and beyond 2032.

This Plan directs new strategic scale waste/resource management infrastructure to be within or close to the Dundee and Perth Core Areas reflecting the proximity of materials and customers for heat and other products.

Modern waste/resource management infrastructure is designed and regulated to high standards and is similar to other industrial processes. Subject to detailed site specific considerations, waste management facilities can be considered appropriate land uses within industrial and employment sites.



*Energy and waste management infrastructure: infrastructure for heat and power generation and transmission; and, collection, separation, handling, transfer, processing, resource recovery and disposal of waste. This includes recycling plants, anaerobic waste digesters, energy from waste plants, wind turbines, biomass plants, combined heat and power plants, solar power, hydro electric power plants and similar facilities.

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Policy 6: Energy and Waste/Resource Management Infrastructure

To deliver a low/zero carbon future and contribute to meeting Scottish Government energy and waste targets: A. Local Development Plans should identify areas that are suitable for different forms of renewable heat and electricity infrastructure and for waste/resource management infrastructure or criteria to support this; including, where appropriate, land for process industries (e.g. the co-location/proximity of surplus heat producers with heat users).

B. Beyond community or small scale facilities waste/resource management infrastructure is most likely to be focussed within or close to the Dundee and/or Perth Core Areas (identified in Policy 1).

C. Local Development Plans and development proposals should ensure that all areas of search, allocated sites, routes and decisions on development proposals for energy and waste/resource management infrastructure have been justified, at a minimum, on the basis of these considerations:

- The specific land take requirements associated with the infrastructure technology and associated statutory safety exclusion zones;
- Waste/resource management proposals are justified against the Scottish Government's Zero Waste Plan and support the delivery of the waste/resource management hierarchy;
- Proximity of resources (e.g. woodland, wind or waste material); and to users/customers, grid connections and distribution networks for the heat, power or physical materials and waste products, where appropriate;
- Anticipated effects of construction and operation on air quality, emissions, noise, odour, surface and ground water
 pollution, drainage, waste disposal, radar installations and flight paths, and, of nuisance impacts on off-site properties;
- Sensitivity of landscapes (informed by landscape character assessments and other work), the water environment, biodiversity, geo-diversity, habitats, tourism and listed/scheduled buildings and structures;
- Impacts of associated new grid connections and distribution or access infrastructure;
- Cumulative impacts of the scale and massing of multiple developments, including existing infrastructure; and,
- Impacts upon neighbouring planning authorities (both within and outwith TAYplan).

Town centres: Sets out a town centres hierarchy to protect and enhance their vitality and viability.

The TAYplan region is home to numerous town centres of different scales and economic significance with a diverse range of activities. It also contains a series of other centres. All centres function as part of a network within which people access services, work or visit and where businesses operate.

The region's town centres are where many businesses, services and facilities are located and are some of the most accessible locations by a range of transport modes. Protecting and enhancing the vitality and viability of all centres, and particularly town centres, directly contribute to providing good quality places and to the region's economic competitiveness. Therefore the mix and quality of town centres and their land uses have a critical role in delivering the vision and objectives of this Plan.

The region is also home to several commercial centres including St. Catherine's Retail Park in Perth, Kingsway East, Gallagher Retail Park and Kingsway West in Dundee and others elsewhere; as well as factory outlets. Generally these specialise in bulky goods such as DIY and furniture, commercial leisure and are often co-located with supermarkets.

Some of the region's larger settlements also contain smaller local centres. Local centres, as defined in Scottish Planning Policy, often provide a mixture of smaller scale convenience and comparison* retail, and, other local services. It is important to protect and enhance their vitality and viability as they provide jobs and services to their immediate localities. This directly contributes to the provision of local services and facilities within communities and reduces the need to travel, particularly in larger settlements. This is a direct contributor to place quality.

To achieve the Scottish Government's aim to protect and enhance town centre vitality and viability this Plan identifies a hierarchy of town centres. The emphasis is also on protecting other service centres (commercial and local centres) for the uses defined in Scottish Planning Policy. This will contribute to protecting and enhancing the vitality and viability of town centres defined in the hierarchy as the focus for comparison retail specifically, but also for some convenience retail, and for the mix of other town centre uses defined in Scottish Planning Policy.

Retail Sequential Approach set out in Scottish Planning Policy (2010)

- town centre,
- edge of town centre,
- other commercial centres identified in the development plan,
- out of centre locations that are or can be made easily accessible by a choice of transport modes.



*Comparison retail: non-food items where the shopper will generally compare the price. This includes products such as ciothes, shoes, books, music/DVDs, household items, electrical goods and furniture.

Policy 7: Town Centres

Strategies, plans, programmes and development proposals should: focus comparison retail development within the town centres specified in this retail hierarchy (table 2 below), with the largest scale of activity in the largest town centres, to protect and enhance their vitality and viability.

- Local Development Plans should identify the specific boundaries for each town centre identified in table 2 (below) and can identify roles for 'other service centres' beneath the regional hierarchy; including 'commercial centres' for leisure, bulky goods and other retail; and, local centres for convenience and comparison retail, particularly in multi-centre settlements such as Dundee, Perth and Arbroath.
- Planning decisions should be based on the justification of planning proposals combining this hierarchy (in table 2 below), the sequential approach in the Scottish Planning Policy (SPP) and other local considerations as appropriate.

Table 2: Hierarchy of Comparison Retail Centres

Hierarchy of Comparison Retail Centres					
Regional Centre	Dundee City Centre				
Sub-regional Centre	Perth City Centre				
Larger Town Centres	Arbroath	Cupar	Forfar	Montrose	St Andrews
Smaller Town Centres	Aberfeldy Alyth Anstruther	Auchterarder Blairgowrie Brechin	Carnoustie Coupar Angus Crieff	Kirriemuir Kinross Monifieth	Newburgh Pitlochry

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Delivering the Strategic Development Plan: Sets out requirements for developer contributions.

The key role of the planning system is to provide a clear and certain framework for taking planning decisions to foster sustainable economic growth. This Plan is accompanied by an Action Programme, which identifies the key tasks and activities that are needed to ensure successful delivery of the policies and proposals of this Plan.

The planning system will be responsible for the decision making framework; through Local Development Plans, and the decisions themselves. However, other parts of local authorities; public sector agencies and the private sector will be responsible for the delivery of development.

In times of economic recession, the funding of new projects is difficult. This is however a long-term Plan and it is important that developer contributions ensure that the additional burdens placed on infrastructure and services as a result of a development are mitigated by the developer. This is in addition to delivering high quality development and other requirements e.g. green spaces as set out by other policies in this Plan, and any mitigation to ensure that development proposals will not adversely affect the integrity of a Natura 2000 site.

Achieving the policy aims of this Plan requires Local Development Plans to establish a mechanism(s), which may require new financial models, to ensure that these contributions are achieved and a thorough understanding of infrastructure, service and amenity capacity issues when allocating land for development to implement the strategy. To assist this, particularly in times of an economic downturn, the public sector will have a greater role to play.

This offers certainty to land owners, developers and local authorities about likely developer contributions and the nature of requirements for sites and localities from the outset. The system should then offer operational transparency, consistency and certainty as advocated through Scottish Government Circular 01/2010.



Policy 8: Delivering the Strategic Development Plan

To ensure that quality is designed-in to development and places developer contributions shall be sought for new development:

to mitigate any adverse impact on infrastructure, services and amenities brought about by development including contributions towards schools, affordable housing, transport infrastructure and facilities (including for road, rail, walking, cycling and public transport), and other community facilities in accordance with the Scottish Government Circular 1/2010.

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Monitoring Arrangements: How we will monitor the progress of this plan

Policy	Policy element	Indicator			
1A	Settlement concentration	Demographic and migration changes, house prices. Location of all types on new development.			
1B	Land release priorities	Qualitative understanding of decision making.			
2	Overall	House prices, business rents, land prices and anecdotal evidence			
2A	Build in resilience	Development in flood risk locations and protection policies and requirements for SUDS and other measures.			
2B	Integrate and co-locate infrastructure	Deployment of planning obligations and anecdotal and qualitative			
2C	Integration of transport	Regional Transport Strategy Indicators			
2D	Waste management designed-in	Qualitative appraisal of local authority decisions.			
2E	Energy efficiency/embedded generation				
2F	Arrangement and layout	Qualitative LDP work			
	Finite resources	Safeguarded land and 10 year aggregates in LDPs. Hectares of prime agricultural land lost.			
3	Greenbelts and Transport infrastructure	LDP policies and Regional Transport Strategy Indicators			
3	Natural and Historic Assets	LDP policies, SNH/SEPA objections to approved proposals and Areas at risk			
	Employment land	LDP policies and decisions for alternative uses			
4	Allocate Strategic Development Areas and produce Strategic Development Framework.	LDP policies			
5A	Build rates, HMA shift 10% and affordable housing	* Accordingly and shad only a sub-bandley consisting and allow from only a sub-standing to BR as fairs.			
5B	Build rates in Dundee	 Annual build and start rates, outstanding permissions and allocations, urban capacity, LDP policies at housing market area and local authority levels. 			
5C	Dundee and Perth Core Areas	at housing market area and local automity revels.			
6A	Identification of areas for energy and waste				
6B	Consider criteria as minimum	- - LDP policies and anecdotal and qualitative from planning decisions.			
7	Retail in hierarchy centres and identification of other commercial and local centres				
8	Seeking developer contributions				

Acknowledgements

Photographs

-Angus Council, Dundee City Council, Fife Council, Perth and Kinross Council, Scottish Natural Heritage and Tayside and Central Scotland Transport Partnership (Tactran).

-Special thanks to P&A Macdonald/Scottish Natural Heritage for top photograph on page 12.

Diagrams

-Architecture and Design Scotland (Page 10 Strategic Development Framework including Willie Miller 'Inverness City Vision' and Urban Initiatives (image 8) and Policy 2)

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Representations on the Proposed Strategic Development Plan to be received no later than 1st August 2011

🛞 🕒 Responding electronically helps us to process your response quickly and reduce the environmental impact of this exercise.

Contact	Phone [®] – 01382 307180 E-mail [®] □ – <u>contactus@tavplan-sdpa.gov.uk</u> Post ⊠: TAYplan SDPA, Proposed Plan Representations, Enterprise House, 3 Greenmarket, Dundee, DD1 4QB
Responses	Responses: please be brief; say what you wish to be changed and what you wish the change to be. Internet 🖑 🖃: - www.tayplan-sdpa.gov.uk – then click on the Proposed Plan link. Register your details if you haven't already done and comment on the consultation document using the questionnaire. You can save your responses and return to them before submitting. Paper response 🗇: If you are unable to access the Internet paper questionnaires are available within all local libraries in the TAYplan area, council offices listed below or by contacting TAYplan.

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Other formals	For more information please phone 01382 434503.		

Hard copies of the Proposed Strategic Development Plan and accompanying documents can be viewed in all public libraries within Dundee City, Perth & Kinross, Angus and North Fife; and, in the Council offices below:

In Dundee	Tayside House, Crichton Street, Dundee, DD1 3RB	Enterprise House, 3 Green Market, Dundee, DD1 4QB	Dundee House, North Lindsay Street, Dundee, DD1 1QA	
In Fife	Fife House, North Street, Glenrothes, KY7 5LT	County Buildings, St. Catherine Street, Cupar, KY15 4TA	St Andrews Local Office, Market Street, St Andrews, KY16 9UY	
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	Carnoustie Access Office, 26 High Street, Carnoustie, DD7 6AP	Forfar Access Office, Castle Street, Forfar, DD8 3AF	Kirriemuir Access Office, 5 Bank Street, Kirriemuir, DD8 4BE	Monifieth Access Office, 81 High Street, Monifieth, DD5 4AA

Also available

Documents that accompany the Strategic Development Plan:

- Proposed Action Programme
- Habitats Regulations Appraisal (HRA)
- Equalities and Human Rights Impact Assessment (EqHRIA)
- Schedule of TAYplan's Responses to Representations Received at Main Issues Report Stage
- Background Topic Papers

TAYplan

The Strategic Development Planning Authority for Dundee, Angus, Perth and North Fife