REPORT TO:PLANNING & TRANSPORT COMMITTEE - 8 SEPTEMBER 2008REPORT ON:MACALPINE PRIMARY SCHOOL - SITE PLANNING BRIEFREPORT BY:DIRECTOR OF PLANNING & TRANSPORTATIONREPORT NO:376-2008

# 1 PURPOSE OF REPORT

1.1 The purpose of this report is to inform the Committee of the findings of the public consultation on the draft Macalpine Primary School Site Planning Brief and to seek approval of the Finalised Brief (copies of the Brief are available in the Members' Lounges).

## 2 **RECOMMENDATION**

- 2.1 It is recommended that the Committee:
  - notes the findings from the public consultation;
  - approves the Macalpine Primary School Site Planning Brief as supplementary planning guidance to the Dundee Local Plan Review 2005 to direct the future development of the former Macalpine Primary School site; and
  - refers the approved Site Planning Brief to the Development Quality Committee as a relevant material planning consideration.

## **3 FINANCIAL IMPLICATIONS**

3.1 As the site is Council owned and it is intended to sell the land on the open market, this Brief has the potential to influence the value of the site.

## 4 BACKGROUND

- 4.1 Reference is made to Report 194-2008 and the decision of the Planning and Transportation Committee of 14 April 2008 when it was agreed to approve the draft Macalpine Primary School Site Planning Brief for the purpose of consultation and to report back to Committee on completion of this consultation exercise.
- 4.2 Copies of the Draft Brief were sent to all residential properties surrounding the site and further copies were sent out to interested parties. These included St Mary's Association of Residents and Tenants, St Leonard's Roman Catholic Church and Hall, the ward Councillors and Sportscotland. The Draft Brief was also hosted on the City Council website and comments invited. Recipients were given a period of eight weeks (to 18 July 2008) in which to submit comments on the content of the draft brief.
- 4.3 One response was received from Sportscotland. Their comments are appended to this report).
- 4.4 Sportscotland's comments referred to the provision of a new playing field at St Andrews RC Primary School to compensate for the loss of the playing field at Macalpine Primary School. This positive comment supported this provision and

requested that the new pitch must be in accordance with para 46c (i) SPP11 and be of comparable or greater benefit for sport and in a location which is convenient for its users.

## 5 POLICY IMPLICATIONS

- 5.1 This Report has been screened for any policy implications in respect of Sustainability, Strategic Environmental Assessment, Anti-Poverty, Equality Impact Assessment and Risk Management. The major issues are set out below:
  - a <u>Sustainability</u>

The Site Planning Brief accords with the Council's Sustainability Policy, particularly the key principles of "Transport and Travel" and the "Built Environment". The draft Brief anticipates the redevelopment of brownfield land, and highlights the opportunity to provide pedestrian links within a location already accessible by public transport and close to local services and amenities.

The current Building Standards require any development to meet certain criteria in terms of the Sustainability Principles of "Environmental Legislation", and "Energy and Water Use".

b <u>Anti-Poverty</u>

The Brief promotes the provision of housing of a range of types and sizes to provide choice.

- c <u>Equality Impact Assessment</u> The Brief falls outwith the need for an Equality Impact Assessment and its contents are believed to have no effect on equal opportunities.
- d Risk Management

The Brief has no implications on Risk Management.

## 6 CONSULTATIONS

6.1 The Chief Executive, Depute Chief Executive (Support Services), Depute Chief Executive (Finance), Assistant Chief Executive (Community Planning), Director of Education and Director of Economic Development have been consulted and are in agreement with the contents of this report.

## 7 BACKGROUND PAPERS

- 7.1 Dundee Local Plan Review 2005
- 7.2 Report 194-2008

Mike Galloway Director of Planning & Transportation lan Mudie Head of Planning

IGSM/WF/MM Dundee City Council Tayside House Dundee 12 August 2008

## **APPENDIX 1**

# MACALPINE PRIMARY SCHOOL SITE PLANNING BRIEF - SUMMARY OF RESPONSES TO PUBLIC CONSULTATION EXERCISE

# Respondent 1: Stewart Cargill - Sportscotland

#### **Summary of Comments**

St Andrews RC Primary School will have a new sports pitch to compensate for the loss of the pitch at Macalpine Primary School. This pitch will be in accordance with para 46c (i) of SPP11 and the new playing field will be of comparable or greater benefit for sport and in a location which is convenient for its users.

#### Response

The new playing field at St Andrews RC Primary School is to comply with para 46c (i) of SPP11 and is to be located to the edge of the site for ease of use.

#### **Revision to the Brief**

None

## **APPENDIX 2**

# MACALPINE PRIMARY SCHOOL, ST LEONARD PLACE - DRAFT SITE PLANNING BRIEF

#### INTRODUCTION

The decision by Dundee City Council to relocate Macalpine Primary School on a merged campus elsewhere in the city presents the opportunity to redevelop this brownfield site.

This Draft Site Planning Brief has been prepared as supplementary planning guidance to the Dundee Local Plan Review 2005. The intention of the Draft Brief is not to prescribe how the school site should be developed but to set clear guidelines which will ensure the successful and sustainable redevelopment of the site.

Housing is the prevailing use in the surrounding area and is the preferred use for this site. The opportunity exists to provide a mix of house types and sizes which will create affordability, choice and in an appropriate layout add interest to the development as a whole.

The Dundee Local Plan Review 2005, particularly Policy 4 (Appendix 1) and Policy 55, set the general standards for housing development in this part of the city. In accordance with Policy 55, developers shall refer to the Dundee Urban Design Guide. This sets out the broad principles which development in Dundee is expected to follow and discusses the importance and benefits of good urban design.

#### LOCATION

The St Mary's suburb lies in the north of the city and contains excellent transportation connections, outdoor recreation facilities and primary and secondary schools.

The development site is approximately 1.0 hectares in area and comprises part of the site of the now demolished primary school and its playing field. A new primary school is being developed on the other part of the school site.

Vehicle and pedestrian access to the school site is currently from the north via St Mary's Road. The eastern boundary of the site will be that formed as part of the new St Andrews RC Primary School development. Plans show the adjacent part of the new school site to contain the sports pitch and landscaped garden areas. Semi-detached and terraced housing is found to the north and west of the site and the St Leonards RC church is located opposite the southern boundary.

A youth recreation club is located in the old school caretaker's house to the south west of the site.

The new primary school is the most recent development in the surrounding area. Others include the award winning regeneration of the neighbouring Ardler area and new private housing on Cox Gardens, a short distance to the east of the site.

# HOUSE TYPE/MIX

The site is located within a Suburban area in the Dundee Local Plan Review 2005 and in accordance with the Local Plan Appendix 1 standards it should be developed with houses only. To create a diverse environment and to add further choice to the City's housing market the development will provide a mix of house types and sizes with a minimum of 40% semidetached and/or terraced houses. Appendix 1 of the Local Plan requires 75% of housing in new developments to contain, as a minimum, three or more bedrooms or to have a minimum gross internal floor area of 100m<sup>2</sup>.

## FORM

In this part of the city architecture and the design of the public realm should complement the existing character of the area, and provide contemporary design solutions, which reflect modern functions and styles and the diversity within the community.

It is suggested that two and three bedroom houses may offer the best mix for this site; built as two-storey houses with potentially a third storey in the roof profile. To create choice of housing it may be appropriate to develop a small number of terraced houses.

In keeping with the surrounding pattern of development, dwellings shall where possible be sited to front onto the existing perimeter roads.

Provision should be made within each plot for car parking space in accordance with the standards contained within Appendix 1 of the Local Plan. To avoid the situation where open plan front gardens are dominated by parked cars, front gardens should be enclosed. Garages and car parking spaces should be sited to the rear of properties (although access can still be taken through the front garden).

Hedging is the preferred means of enclosure for front gardens. A recurring problem is that of householders removing hedging or fencing and parking vehicles on the front lawn. To discourage this, front boundaries should consist of low walls with hedging behind together with gate piers on driveways.

## SUSTAINABLE DEVELOPMENT

The City Council actively promotes sustainable development. Developers are encouraged to embrace the principles of sustainable development through the use of sustainable construction systems and techniques and to promote good environmental practice in the redevelopment of this brownfield site.

In this case developers are encouraged to design and orientate houses to maximise passive solar gain and where possible exceed the Building Standards in relation to energy efficiency and water use. To encourage recycling all dwellings should provide adequate space for the storage and use of recycling bins.

Innovative design enables developers to explore the use of new and alternative materials that can add further visual interest to a housing development.

Given the size and location of the site the potential exists for a demonstration ecodevelopment or the use of new materials or construction methods which could aid with the marketing of the site.

## AMENITY/GARDEN SPACE

Appendix 1 of the Local Plan requires new housing development in suburban locations to provide a minimum private useable garden ground area of 120m<sup>2</sup> and for 40% of the whole development to have more than 160m<sup>2</sup> of useable garden ground. Recognising that there may be difficulties in meeting this standard for terraced housing, under the terms of this brief these standards may be applied more flexibly for terraced housing and in particular for mid terraced properties, although none should provide less than 100m<sup>2</sup> of private useable garden ground. Appendix 1 standards will apply across the remainder of the development.

#### MOVEMENT, ACCESS AND PARKING

A permeable network of streets and pathways should provide access and a choice of routes through the development, linking with surrounding areas. These should be overlooked by the fronts of new development to ensure routes are attractive, well lit (with white lighting), interesting and benefit from natural surveillance. Given the proximity of the site to the new school and the pedestrian entrances both vehicle and pedestrian access into the development site must be designed to minimise any risk to pedestrians.

This Brief requires dwellings to face onto the three perimeter roads. If vehicle access cannot be provided from the rear of properties, those dwellings fronting either St Leonard Place or Macalpine Road will have driveway access. These driveways must incorporate a turning area which will allow vehicles to enter and leave in a forward gear.

Dwellings on St Mary's Road shall have driveway access from this street with all other dwellings obtaining vehicle access from a fully or partly shared surface layout.

All dwellings must provide one car parking space within the curtilage whilst dwellings with three or more bedrooms should have at least two car parking spaces. In addition, 50% of all dwellings should have a garage or provide space for a garage. Again it is recognised that there may be some difficulties in accommodating these standards for terraced housing. There may be scope to relax these standards to allow an innovative and high quality design solution in order to accommodate an appropriate level of parking for any terraced properties. Appendix 1 standards will apply across the remainder of the development.

## LANDSCAPING

A high quality public realm is expected to complement the wider setting of the development site. It is expected that trees and established landscaping will be retained where possible. New boundary treatments should have regard to and generally allow for the natural surveillance of surrounding streets, pathways and open space. Public realm proposals should fully take into consideration potential for improvements to the biodiversity of the site and its surroundings.

This brief requires an avenue of street trees to be provided along Macalpine Road. These should be located within the front gardens or in the existing roadside landscaping strip. These trees shall be of an appropriate size and species for this roadside location.

Given the size of the site and the area of open space that will be lost to development there is a need for appropriate provision of shared open space within the site. A pocket park or similar would be appropriate and this should be designed to be a focal point within the development. The concept layout shows potential for two landscaped areas. Developers should also hold discussions with the City Council to ascertain whether these open spaces are sufficient to serve the number of dwellings proposed.

One of these spaces could be in the south eastern corner adjacent to several mature trees. As the lowest point on the site this is also a potential location for next to the SUDS feature.

A smaller landscaped area shall be provided on Macalpine Road. Similar to other areas on this street this could also provide vehicle access to several properties and pedestrian access into the development. This may require the bus stop to be moved and developers should agree this with the City Council.

Communal spaces tend to be better used when they are overlooked by and directly linked to the properties they serve, where general public access is discouraged through perceived territoriality or by physical obstacle.

## WIDER OPPORTUNITIES

Developers should note the Site Planning Brief that has been prepared for the neighbouring development site at St Leonard's House, St Leonard Terrace - December 2006. Copies are available on request and via the City Council website.