REPORT TO: POLICY & RESOURCES COMMITTEE – 9 DECEMBER 2013

REPORT ON: REVENUE MONITORING 2013/2014

REPORT BY: DIRECTOR OF CORPORATE SERVICES

REPORT NO: 513-2013

1 PURPOSE OF REPORT

1.1 To provide Elected Members with an analysis of the 2013/2014 Projected Revenue Outturn as at 31 October 2013 monitored against the adjusted 2013/2014 Revenue Budget.

2 **RECOMMENDATIONS**

- 2.1 It is recommended that Elected Members:
 - a note that the overall General Fund 2013/2014 Projected Revenue Outturn as at 31 October 2013 is projecting an overspend of £50,000 against the adjusted 2013/2014 Revenue Budget.
 - b note that the Housing Revenue Account as at 31 October 2013 is projecting a breakeven position against the adjusted HRA 2013/2014 Revenue Budget
 - c agree that the Director of Corporate Services will take every reasonable action to ensure that the 2013/2014 Revenue expenditure is below or in line with the adjusted Revenue Budget.
 - d instruct the Director of Corporate Services in conjunction with all Chief Officers of the Council to continue to monitor the Council's 2013/2014 Projected Revenue Outturn.

3 FINANCIAL IMPLICATIONS (see Appendix A)

- 3.1 The overall projected 2013/2014 General Fund Revenue outturn position for the City Council is projecting an overspend of £50,000 based on the financial information available at 31 October 2013. A system of perpetual detailed monitoring will continue to take place up to 31 March 2014 with the objective of the Council achieving a final outturn which is below or in line with the adjusted 2013/2014 Revenue Budget.
- 3.2 The Housing Revenue Account outturn position for 2013/2014 is currently projecting a breakeven position based on the financial information available for the period to 31 October 2013. A system of perpetual detailed monitoring will continue to take place up to 31 March 2014 with the objective of the HRA achieving a final outturn which is below or in line with the adjusted 2013/2014 HRA Revenue Budget.

4 BACKGROUND

- 4.1 Following approval of the Council's 2013/2014 Revenue Budget by the Special Policy and Resources Committee on 14 February 2013 this report is now submitted in order to monitor the 2013/2014 Projected Revenue Outturn position as at 31 October 2013, against the adjusted 2013/2014 Revenue Budget.
- 4.2 This report provides a detailed breakdown of departmental revenue monitoring information along with explanations of material variances against adjusted budgets. Where departments are projecting a significant under or overspend against adjusted budget, additional details have been provided. Where departmental expenditure is on target and no material variances are anticipated, additional information has not been provided.

5 **RISK ASSESSMENT**

- 5.1 In preparing the Council's 2013/2014 Revenue Budget, the Director of Corporate Services considered the key strategic, operational and financial risks faced by the Council over this period (please refer to report 77-2013, approved by Special Policy & Resources Committee on 14 February 2013, for further details). In order to alleviate the impact these risks may have should they occur, a number of general risk mitigation factors are utilised by the Council. These include the:
 - system of perpetual detailed monthly budget monitoring carried out by departments
 - general contingency provision set aside to meet any unforeseen expenditure
 - level of general fund balances available to meet any unforeseen expenditure
 - level of other cash backed reserves available to meet any unforeseen expenditure
 - possibility of identifying further budget savings and efficiencies during the year, if required.
- 5.2 The key risks in 2013/2014 have now been assessed both in terms of the probability of whether they will occur and the severity of their impact on the Council should they indeed happen. These risks have been ranked as either zero, low, medium or high. Details of this risk assessment, together with other relevant information including any proposed actions taken by the Council to mitigate these risks, are included in Appendix D to this report.

6 GENERAL FUND SERVICES - MONITORING POSITION AS AT 31 OCTOBER 2013

6.1 The forecast position as at 31 October 2013 for General Fund services is summarised below:

	<u>Adjusted</u> <u>Budget</u> <u>2013/14</u> <u>£000</u>	Forecast 2013/14 £000	Variance £000
Total Expenditure Total Income	334,031 <u>(334,031)</u>	334,081 <u>(334,031)</u>	50
Forecast Overspend	-	50	<u>50</u>

The forecast position as at 31 October 2013 is shown in more detail in the appendices to this report, as follows:

Appendix A shows the variances between budget and projected outturn for each department/service of the Council.

Appendix B provides detailed explanations for the variances against budget that are shown in Appendix A.

Appendix C lists the budget adjustments that have been undertaken to date. These adjustments include funding transfers and the transfer of budgets between budget headings within the Revenue Budget, allocations from Contingencies and also unspent budgets that have been carried forward from the previous financial year. The main budget adjustments that have been made so far, relate to the carry forward of various unspent budgets from last year (£2.219m) and new monies allocated from the Scottish Government for the Council Tax Reduction Scheme (£9.469m). For further details please refer to Appendix C.

Appendix D lists the key strategic, operational and financial risks being faced by the Council. These risks have been assessed and ranked accordingly both in terms of the probability of whether they will occur and the severity of their impact on the Council should they indeed happen. Any changes to the assessment from the previous reporting period, together with any additional comments included, are highlighted in bold type.

6.2 The following paragraphs summarise the <u>main</u> areas of variance by department along with appropriate explanations. It should be emphasised that this report identifies projections based on the first seven months of the financial year to 31 October 2013. The figures are therefore indicative at this stage and are used by the Chief Executive, Director of Corporate Services and Chief Officers to identify variances against budget and enable corrective action to be taken as appropriate.

Departmental Commentary

6.3 Whilst a number of departments below are projecting a breakeven position as at 31 October 2013, a number of cost pressures are emerging relating to various services. These overspends are anticipated to be offset by various underspends and additional income streams although these departments will continue to monitor this position closely.

6.4 City Development (£200,000 overspend)

The department are projecting a significant shortfall in external rental income due to the number of commercial properties that are currently vacant. In addition, income from car parking charges is expected to be less than budgeted level reflecting the current usage of off street car parking facilities. These adverse variances are partly offset by projected savings in third party payments mainly due to changes to contracts for registered bus services and savings in staff costs due to the current level of slippage within the department.

6.5 Environment (£150,000 overspend)

Whilst the level of income in certain areas is forecasted to increase this year, the department continue to project a significant shortfall in the overall level of chargeable income budgeted to be received from trade refuse and refuse collection activities. This variance will be partly offset by anticipated underspend on ash landfill contract during the temporary closure of the DERL facility. The department are also projecting additional transport costs following the recent review of recycling centre operations although these will be offset by funding from the Council's General Contingency.

6.6 Education (£nil)

The department are projecting overspends in cleaning and catering contracts due to the impact of the implementation of the living wage. Other property costs including non-domestic rates are also expected to be greater than budgeted although these adverse variances will be offset by additional non-recurring income.

6.7 Social Work (£nil)

Within Children's Services, payments for family placements have risen due to the increased number of children requiring to be looked after and accommodated by the service. In addition, third party payments have increased reflecting the current demand for respite care for Older People. These variances are expected to be offset by various additional income streams projected to be received by the department.

6.8 <u>Capital Financing Costs (£300,000 underspend)</u>

The above reflects a projected saving due to lower than anticipated interest rates together with a reduction in required level of borrowing due to slippage on expenditure in the 2013/14 capital programme.

7 HOUSING REVENUE ACCOUNT - MONITORING POSITION AT 31 OCTOBER 2013

7.1 The forecast position as at 31 October 2013 for the HRA is summarised below:

	<u>Adjusted</u> <u>Budget</u> <u>2013/14</u> <u>£000</u>	Forecast 2013/14 £000	Variance £000		
Total Expenditure Total Income	54,250 (54,250)	53,800 <u>(53,800)</u>	(450) <u>450</u>		
Forecast Position	<u>-</u> _	<u>-</u>	<u>-</u>		

- 7.2 Expenditure on relets and repairs is projected to be greater than budgeted due to increased level of work being carried out. In addition, a shortfall in rental income is anticipated due to a slight increase in void properties together with an increase in bad debt provision reflecting the increase in arrears caused by the non-payment of under occupancy rule charges. These adverse variances are projected to be offset by lower than anticipated capital financing costs (please refer to Appendix B for further details).
- 7.3 The overall impact is a breakeven position against the adjusted HRA 2013/2014 Revenue Budget. A system of perpetual detailed monitoring will continue to take place up to 31 March 2014 with the objective of the HRA achieving a final outturn which is below or in line with the adjusted 2013/2014 HRA Revenue Budget.

8 **POLICY IMPLICATIONS**

This report has been screened for any policy implications in respect of Sustainability, Strategic Environmental Assessment, Anti-Poverty, Equality Impact Assessment and Risk Management. Details of the risk assessment are included in Appendix D to this report.

There are no major issues.

9 **CONSULTATIONS**

The Chief Executive, Head of Democratic and Legal Services and all other Chief Officers have been consulted in the calculation of projected outturns included in this report, insofar as they apply to their own individual department.

10 BACKGROUND PAPERS

None.

MARJORY M STEWART
DIRECTOR OF CORPORATE SERVICES

29 NOVEMBER 2013

DUNDEE CITY COUNCIL 2013/2014 REVENUE OUTTURN MONITORING

Appendix A

PERIOD 1 APRIL 2013 - 31 OCTOBER 2013

Statement analysing 2013/2014 Projected Revenue Outturn to Budget (Capital Charges, Central Support, Central Buildings & Corporate Property Recharges have been excluded from Departments as these costs are outwith their control).

Consess Friend Depositments	Approved Budget £000	Budget Adjustments 01 April to 30 Sep £000	Adjustments 01 Oct to 31 Oct	Total Budget Adjustments (see Appx C) £000	Adjusted Budget £000	Forecast £000	Worse Than Budget £000	Better Than Budget £000	Net Variance (see Appx B) £000	Notes	Previous Months Projected Variance £000	Movement since Previous Month £000
General Fund Departments	00.007	474	113	584	00.051	00.151	200		200	1	200	
City Development Environment	22,367 18,903	471	33		22,951 18,881	23,151 19,031	150		200 150	2	200	150
Education	,	(55)	151	(22)	,		150		150	3		150
Social Work	117,567 93,085	1,267 407	436	1,418 843	118,985 93,928	118,985 93,928				4		
	,		384	455	,					4		
Corporate Services	17,015	71	384	455	17,470	17,470						
Other Housing	2,933				2,933	2,933						
Supporting People	11,844				11,844	11,844						
Welfare Fund	1,512	(4.0)	(004)	(077)	1,512	1,512						
Chief Executive	20,997	(13)	(864)	(877)	20,120	20,120						
	306,223	2,148	253	2,401	308,624	308,974	350	0	350		200	150
Miscellaneous Income Capital Financing Costs /	(2,709)	100		100	(2,609)	(2,609)						
Interest on Revenue Balances Contingencies:	24,987	285		285	25,272	24,972		(300)	(300)	5	(200)	(100)
- General	628	(80)	(143)	(223)	405	405						
- General - Energy Costs	231	(130)		(130)	101	101						
- Other	1,264	, ,			0	0						
- Unallocated Corporate Savings:	1,204	(1,264)		(1,264)	U	U						
Prudential Borrowing (Electric Vehicles)	(37)				(37)	(37)						
CFTF - Admin / Clerical Review	(400)				(400)	(400)						
VER / VR Schemes	(290)	(27)	(71)	(108)	(398)	(398)						
CFTF - Procurement	(250)	(37)	(71)	(106)	(250)	(250)						
CFTF - Procurement CFTF - Review of Transportation	` ,				(100)	` '						
•	(100)				` ,	(100)						
Discretionary NDR Relief	147				147	147						
Supplementary Superannuation Costs	2,323				2,323	2,323						
Tayside Valuation Joint Board	953				953	953						
Total Expenditure	332,970	1,022	39	1,061	334,031	334,081	350	(300)	50		0	50
Sources of Income												
General Revenue Funding	(221,185)	(9,469)		(9,469)	(230,654)	(230,654)						
Contribution from NNDR Pool	(53,951)				(53,951)	(53,951)						
Council Tax	(57,834)	10,733		10,733	(47,101)	(47,101)						
Use of Balances -												
Committed Balances c/f		(2,219)		(2,219)	(2,219)	(2,219)						
Renewal & Repair Fund		(67)	(4)	(71)	(71)	(71)						
VER/VR Scheme 3					0	0						
Other Balances			(35)	(35)	(35)	(35)						
(Surplus)/Deficit for the year	0	0	0	0	0	50 =====	350 =====	(300)	50 =====		0 ======	50 =====
Housing Revenue Account	0				0	0			0	6	0	
	======	======	======	======	======	======	===	===	===	J	===	===

REASONS FOR 2013/2014 CONTROLLABLE PROJECTED REVENUE OUTTURN VARIANCES (Excludes Capital Charges, Central Support Services & Office Recharges) AT 31 OCTOBER 2013

			Previous Months			Breakdown	Breakdown of Previous Months	
<u>Department</u>	<u>Note</u>	Total Variance £000	Total Variance £000	Cost Centre	Subjective Analysis	of Projected Variance £000	Projected Variance £000	Reason / Basis of Over/(Under)spend
City Development	1	200	200	Transportation	Staff Costs	(337)	(150)	Reflects current level of unfilled vacancies.
					Third Party Payments	(152)	(278)	Reflects lower than anticipated expenditure following changes to contracts for registered bus and other services.
				Off Street Car Parks	Income	348	356	Reflects shortfall in level of budgeted income for car parking charges.
				Mainstream	Third Party Payments	(290)	(169)	Reflects lower than anticipated expenditure to various external organisations.
					Income	171	0	Reflects projected shortfall in grant income receivable.
				Property Valuation	Income	477	478	Reflects projected shortfall in external rental income due to the number of properties that are currently vacant.
<u>Environment</u>	2	150	Nil	Environmental Protection	Supplies & Services	(167)	(167)	Reflects lower than anticipated expenditure on various budget heads including equipment, materials and other supplies and services.
					Third Party Payments	(237)	(502)	Reflects anticipated underspend on ash landfill contract during temporary closure of DERL facility.
					Income	635	635	Mainly reflects shortfall in level of budgeted income from trade refuse and refuse collection services. In addition, income from sales of scrap metals, glass, paper and other recyclable materials is expected to be lower than budgeted level.
				Environmental Management	Income	(78)	0	Mainly reflects greater than budgeted income from fees and charges.
Education	3	Nil	Nil	Departmental	Property	320	270	Reflects projected overspend on non-domestic rates across all sectors.
						236	236	Reflects increased costs for cleaning contracts across all sectors following implementation of living wage.
					Supplies & Services	164	164	Reflects increased costs for catering contracts across all sectors following implementation of living wage.
					Income	(320)	(270)	Anticipated refund from non-domestic rates revaluation appeals.
						(372)	(372)	Reflects anticipated rebate projected to be received from Tayside Contracts.

REASONS FOR 2013/2014 CONTROLLABLE PROJECTED REVENUE OUTTURN VARIANCES (Excludes Capital Charges, Central Support Services & Office Recharges)

AT 31 OCTOBER 2013

		Total	Previous Months Total		Subjective	Breakdown of Projected	Breakdown of Previous Months Projected	
<u>Department</u>	<u>Note</u>		Variance £000	Cost Centre	Analysis	Variance £000	Variance £000	Reason / Basis of Over/(Under)spend
Social Work	4	Nil	Nil	Departmental	Income	(306)	(225)	Reflects repayment of underspends on externally purchased services from social care providers.
					Transport	(50)	0	Reflects reduced expenditure on car allowances, travel & subsistence and transport hire costs.
				Children & Families	Third Party Payments	(480)	(361)	Reflects the reduction in number of residential and secure care placements currently being made.
					Third Party Payments	81	147	Increase in number of children requiring to be looked after and accommodated by family placement service.
				Older People	Third Party Payments	569	258	Mainly due to increased costs and demand of Older People and Free Personal Care placements.
					Third Party Payments	215	128	Reflects increased demand for respite care for older people.
					Income	(260)	0	Mainly due to additional contributions from clients towards their residential accommodation in local authority homes.
				Adults	Third Party Payments	153	53	Reflects increased demand for respite care for adults.
					Third Party Payments	45	0	Reflects continuous significant pressures around Adult Care.
Capital Financing Costs	5	(300)	(200)	Corporate	Capital Financing Costs/IORB	(300)	(200)	Reflects projected saving on capital financing costs due to lower than anticipated interest rates together with slippage on expenditure in 2013/14 capital programme.
Housing Revenue	6	Nil	Nil	Repairs & Relets		263	458	Mainly reflects the level of responsive repairs that are currently being required.
Account				Administration		(244)	(219)	Reflects various savings projected from staff costs, telephones and training.
				Rent of Houses		(371)	(184)	Reflects additional income from house rents and new land agreements.
				Void Rent Loss / Bad Debts		821	414	Reflects greater number of void properties along with an increase in bad debt provision reflecting the increase in arrears due to non-payment of Under Occupancy Charge.
				Capital Financing Costs		(469)	(469)	Reflects projected savings on capital financing costs due to actual level of borrowing required being less than expected.

Appendix C

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General Fund Departments	Alloc From Conts	2012/13 <u>Under</u> <u>spends</u> <u>b/fwd</u> £000	Funding T/Fs £000	Alloc from R&R Fund £000	Alloc from Other Bals £000	T/Fs Between Depts £000	<u>Tax</u> Reduction	Vol Early Retiral/ Redund Schemes £000	Dept Totals £000
Education 1. DSM Balances 2. Net t/fs Staff costs from General Fund 3. Removal of Instrumental Tuition Fees 4. Autism Strategy	55	1,258			35			70	1 410
Social Work									1,418
1. Scottish Welfare Fund set up costs 2. Community Equipment Service 3. Dundee Violence Against Women Partnership 4. Integrated Children's Services 5. Older People Change Fund 6. Implementation of Self-Directed Support 7. T/f Dundee Partnership projects from Chief Exe 8. T/f Communications Officer to Chief Exec	С	59 47 54 13 225 9				468 (32)			843
City Development									040
 Flood Coastal Protection Architects Fees T/f of Property Factoring costs for Dundee Ice A 	ırena	99 325		40		28			
Dundee Ice Arena Health & Safety Costs Various repairs & improvements				40 7					
6. T/f of Capital Financing Costs to General Fund				•		(78)			
7. T/f of Property Repairs & Maintenance 8. CCTV / Security Consultant				20		(100)			
9. Electricity costs - City Square Complex	130								
 T/f Capital Projects Team T/f Admin & Clerical staff to Corporate Admin I 	Hub					135 (22)			584
Environment						(207)		!	·
 T/f of Capital Financing Costs to General Fund Review of Recycling Centre Operations T/f of Property Repairs & Maintenance 	52					(207)			
Net t/fs Staff costs from General Fund Shortfall in inflation uplift for DERL gate fees	13							20	
Chief Executive									(22)
UK City of Culture Bid		15							
2. T/f of Property Factoring costs for Dundee Ice A3. Regional Performance Centre4. Various repairs & improvements	rena 75			4		(28)			
5. T/f Capital Projects Team				•		(135)			
 T/f Admin & Clerical staff to Corporate Admin H T/f Best Value & Performance Review from Corporate 		icas				(394) 22			
8. T/f Dundee Partnership projects to Social Work	porate ocr	71003				(468)			
9. T/f Communications Officer from Social Work						32			(977)
Corporate Services									(877)
Net t/fs Staff costs from General Fund Oniont/fin Onnions	00							18	
Scientific Services - temporary posts Discretionary Housing Payments	28	70							
4. Welfare Reform		45							
5. T/f share of additional funding for Police & Fire6. T/f Admin & Clerical staff from Chief Executive	(100)					394			
7. T/f Best Value & Performance Review to Chief E						(22)			
8. T/f Admin & Clerical staff from City Developmen	nt					22			455
Energy Costs Contingency 1. T/f to City Development	(130)								
General Contingency									(130)
1. T/f to Corporate Services (Scientific Services)	(28)								
7/fs to Environment T/f to Chief Executive	(65) (75)								
4. T/f to Education	(55)							[(223)

Appendix C

Council Vol Early

General Fund Departments	Alloc From Conts £000	Under spends F b/fwd £000	Funding T/Fs £000	from R&R Fund £000	from Other Bals £000	T/Fs Between Depts £000	Tax Reduction Scheme £000	Retiral/ Redund Schemes £000	Dept Totals £000
Other Contingency 1. Council Tax Reduction Scheme	(1,264)								(1,264)
Capital Financing Costs / IORB 1. T/f of Capital Financing Costs from various departments	artments					285			285
Miscellaneous Income 1. T/f share of additional funding for Police & Fire	100								100
Corporate Savings Contingency: VER / VR Schem 1. Net t/fs to various departments	<u>16</u>							(108)	(108)
Council Tax Income 1. Council Tax Reduction Scheme	1,264		9,469				(10,733)		0
Total Adjustments (General Fund)	0	2,219	9,469	71	35	0	(10,733)	0	1,061

Alloc

Alloc

2012/13

	Asses	sment	
Risks - Revenue	Original	Revised	Risk Management / Comment
General Inflation General price inflation may be greater than anticipated.	Med	Med	Corporate Procurement strategy in place, including access to nationally tendered contracts for goods and services. In addition, fixed price contracts agreed for major commodities i.e. gas and electricity.
Equal Pay Claims A provision may be required for the cost of equal pay claims.	Low	Low	Relatively few cases being taken through the Employment Tribunal process.
Capital Financing Costs Level of interest rates paid will be greater than anticipated.	Low/ Med	Low/ Med	Treasury Mgmt Strategy. Limited exposure to variable rate funding.
Savings Failure to achieve agreed level of savings & efficiencies.	Low/ Med	Low/ Med	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure savings targets are met.
Emerging Cost Pressures The possibility of new cost pressures or responsibilities emerging during the course of the financial year.	Low/ Med	Low/ Med	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure cost pressures are identified early and corrective action can be taken as necessary.
Chargeable income The uncertainty that the level of chargeable income budgeted will be received.	Med/ High	Med/ High	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure any shortfalls are identified as early as possible and corrective action can be taken as necessary.
Council Tax Collection Provision for non-collection of Council Tax (3.2%) may not be adequate.	Low	Low	Provision set takes cognisance of amounts collected for previous financial years. Non-payers subject to established income recovery procedures.
Welfare Reform The changes introduced as part of the welfare reform exercise may increase the risk that budgeted income collection levels are not achieved and that current non-collection provision levels are inadequate.	Low/ Med	Low/ Med	General risk mitigation factors (ref para 5.1), in particular, regular monitoring by departments to ensure any shortfalls are identified as early as possible and corrective action can be taken as necessary. Budget also introduced for discretionary housing payments to assist those affected by these changes.