

**REPORT TO: PLANNING & TRANSPORTATION COMMITTEE –  
3 DECEMBER 2000**

**REPORT ON: COMMUNITY REGENERATION STRATEGY REVIEW**

**REPORT BY: DIRECTOR OF PLANNING AND TRANSPORTATION**

**REPORT NO: 704-2001**

## **1 PURPOSE OF REPORT**

- 1.1 The purpose of the Report is to advise members of the mid term review of the Community Regeneration Strategy 1996 and to seek approval for the revised Dundee Community Regeneration Strategy 2001.

## **2 RECOMMENDATIONS**

- 2.1 It is recommended that Committee note the review of the Community Regeneration Strategy; 1996 and approve the mid term Dundee Community Regeneration Strategy 2001.

## **3 FINANCIAL IMPLICATIONS**

- 3.1 There are no financial implications for the Council in terms of this Report.

## **4 LOCAL AGENDA 21 IMPLICATIONS**

- 4.1 The Report addresses the following key themes of “Dundee 21”:
- Resources are used effectively,
  - Local needs are met locally,
  - Access to facilities, services, goods and people is not achieved at the expense of the environment,
  - Facilities, services and goods are accessible to all,
  - Health is protected by creating a clean and pleasant environment,
  - People live without fear of personal violence,
  - All sections of the community are empowered to participate in decision making,
  - Opportunities for culture, leisure and recreation are readily available to all.

## **5 EQUAL OPPORTUNITIES IMPLICATIONS**

- 5.1 The following Equal Opportunity themes are addressed:
- Opportunity to create a barrier free city,
  - Involving and consulting target groups,
  - Crime prevention and community safety will be used to eliminate violence and harassment,
  - The needs of minority groups will be considered,
  - Opportunities will be sought to form new partnerships,
  - Special measures will be taken to improve participation in community life.

## **6 BACKGROUND**

- 6.1 The City Wide Community Regeneration Strategy was approved in November 1996. The Strategy was due to be reviewed and updated in 2001.
- 6.2 Meetings were held with a range of groups to progress the review. These included the Community Co-ordinating Group, Community and Voluntary Alliance, the Community Regeneration Monitoring Group, the Neighbourhood Development Group Chairs, the Neighbourhood Development Officers and the Social Inclusion Partnership Workers.
- 6.3 The conclusions of the review and the mid term strategy document have been considered by the Dundee Partnership Community Regeneration Group.
- 6.4 The review document has been influenced by the preparation and approval of the Community Plan since the first Community Regeneration Strategy.
- 6.5 In response to early consultation the revised strategy attempts to use simpler language.

## **7 CONSULTATIONS**

- 7.1 The Chief Executive, Director of Finance, Director of Support Services, Director of Corporate Planning and Director of Neighbourhood Resources and Development have been consulted and are in agreement with the contents of this report.
- 7.2 The various parties who contributed to the content of the review and mid term strategy have been consulted and are in agreement with the document.

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Mike Galloway  
Director of Planning & Transportation

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Keith Winter  
Policy & Regeneration Manager

12 November2001

KW/DMacD/EJ/CR4

Dundee City Council  
Tayside House  
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# **DUNDEE COMMUNITY REGENERATION STRATEGY - 1996**

## **MID TERM REVIEW 2001**

## DUNDEE COMMUNITY REGENERATION STRATEGY 1996 - REVIEW

### Introduction

The city-wide Community Regeneration Strategy was approved in November 1996. In 2001 the Strategy was due to be reviewed and updated. This paper describes the Review process, the progress achieved and lists change and updates to be made.

### Process

Local Authority Departments, the University of Dundee and the Community Groups all played a part in the process.<sup>\*1</sup> This involved gathering and updating information. Achievements were measured. The Dundee Partnership has approved a vast range of policy documents and strategies since the initial strategy document was published. The implications of these were considered. Each measure of the City Wide Community Regeneration Strategy was to be monitored by its lead agency. The strategy itself was not to be monitored.

The review has drawn on the Social Inclusion Partnership (SIP) Evaluation Report and identifies certain comparisons between Dundee and Scotland.

Feedback has also been obtained from the Neighbourhood Forums providing the views of various communities of their neighbourhoods.

The Community Regeneration Strategy predated the Community Plan but filled a vacuum due to the absence of a community plan. The large range of policy initiatives since the Community Regeneration Strategy was prepared in 1996 have both guided the Strategy and reinforced it. The Strategy, in the short term, acted as an embryonic Community Plan.

### Outcomes

These bodies which were consulted considered the City Wide Strategy to be a robust document that has

- guided and directed a number of area based and topic based policy initiatives;
- established itself as relevant and did not need wholesale change;
- generated suggestions and pleas for more user friendly language; and
- provided a basis for area plans to develop projects.

Some of those consulted felt the concept of a city-wide Community Regeneration Strategy and "SIP Area Strategies" was confusing. This is perhaps due to :

- many of the groups being primarily interested in issues in SIP areas;
- many groups being unable to distinguish between the strategy and specific funding initiatives; and
- some groups see the strategy as an implementation tool rather than a process of aims and objectives.

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<sup>\*1</sup> Meetings were held with a range of community groups in early 2001. These included the Community Coordinating Group (CCG), Community and Voluntary Alliance (CAVA), the Community Regeneration Monitoring Group, the Neighbourhood Development Group (NDG) Chairs, the Neighbourhood Development Officers (NDO) and Social Inclusion Partnership (SIP) Workers.

It was also claimed that certain City Wide Strategy initiatives were not being developed sufficiently at local level.

The SIP mid term and end term evaluation exercise carried out by the University of Dundee indicates that many indicators demonstrate that Dundee still has difficulties when compared with Scotland. Many areas within Dundee still compare unfavourably with others. One bright spot is the considerable improvement in the rates of particular types of crime.

Appendix 1 and tables 1-7 list the main comparisons with Scotland.

A series of Neighbourhood Forums, supported by Neighbourhood Service Teams (NST's) have been held throughout the City. As well as the more day-to-day concerns expressed, there have been serious concerns about the decline and potential decline of (neighbourhoods which were) previously relatively stable (non SIP). Other information on property values and transactions confirms decline in some areas.

### **Update/Action**

It is clear there remains a need for regeneration at both a city-wide level and at neighbourhood level in addition to the SIP areas and the principles of the strategy remain valid.

- The Vision, Mission and Themes as expressed in the 1996 document are still valid and should be retained.
- The Vision diagram containing “key aims of strategic intent” and “the strategic objectives” relating to each theme is helpful and does not need changing.
- The table of strategic objectives now has an action column indicating how each measure is being or will be taken forward.
- The language has been simplified.

## Appendix 1

### Key Outputs in Relation to Scottish Performance

The City Wide Regeneration Strategy has been evaluated and monitored through individual measures or strategies. As a result of the SIP1 and SIP2 mid term evaluation reports and the SIP 2000-2001 Annual Report, valuable information has been obtained for a range of elements. These also set Dundee in a Scottish Context.

#### POPULATION

Dundee continues to lose population (-4.8%) which is considerably more than the Scottish population loss (-0.3%). This has to be seen against population loss of -14.7% for SIP1 and 10.4% for SIP2 areas (see Table 1). (All figures in percentages)

**Table 1 – Adult Population 1991-2000**

	SIP 1	SIP 2	DUNDEE	SCOTLAND
Population	-14.7	-10.4	-4.8	-0.3

#### HOUSING

Dundee continues to perform poorly in a Scottish context in housing, with fewer larger houses, fewer detached, semi-detached or terraced houses and more flats/high rise. There were also higher voids in the social rented sector (see Table 2). House size and type is a measure of the wealth of the community. It also indicates its ability to attract inward investment and population.

**Table 2 – Housing 1999/2000**

	DUNDEE	SCOTLAND
3 or rooms or less	37.4	25.8
4 rooms	31.5	29.6
5 rooms	17.3	25.0
6+ rooms	12.7	19.6
Detached houses	11.2	23.1
Semi-detached houses	18.8	21.7
Terraced houses	20.3	38.3
Flats/high rise	49.2	16.1
Voids	6.9	3.7

## CRIME

Reported crime has dropped considerably at almost three times the Scottish figure (-26.6% to -9.3%). Crime against people has increased by over three times as much as the Scottish figure (+20.5% to +6.3%). Crime against property has dropped by -28% while in Scotland it has increased by 4.0%. Drugs crime has only increased by 4.6% while in Scotland it has increased by 18.3% (See Table 3).

**Table 3 – Crime 1996-1999**

	DUNDEE	SCOTLAND
Total Reported	-26.6	-9.3
Crime Against People	+20.5	+6.3
Crime Against Property	-28.0	+4.0
Drugs	+4.0	+18.3

## UNEMPLOYMENT

Unemployment in Dundee has dropped by -35.3%, marginally poorer than the Scottish figure of -38.3%. Long term and youth unemployment, however, have mixed fortunes. Long term unemployment dropped -7.3% (Scotland -9.1%) but youth unemployment (see Table 4) dropped by -5.7% (Scotland -2.4%).

**Table 4 – Unemployment 1996-2000**

	DUNDEE	SCOTLAND
Total change 1996-2000	-35.3	-38.3
Long term 1996-2000	-7.3	-9.1
Youth - 1996-2000	-5.7	-2.4

## EDUCATION

Educational achievement continues to shadow the Scottish figure. Students gaining 5+ standard grades stand at 61% against 75% in Scotland. Those gaining 1 or more higher grade stand at 31% against 39% in Scotland. Those not in further education are almost identical at 48% in Dundee and 49% in Scotland. In terms of absence the figures are again almost identical at 9.6% in Dundee against 9.9% in Scotland. However, in terms of unauthorised absences the Dundee ratio of 2.6% is double the Scottish Figure of 1.3% (see Table 5).

**Table 5 - Education**

	<b>DUNDEE</b>	<b>SCOTLAND</b>
S4 students with 5+ standard grade	61	75
S4 students with 1+ higher grade	31	39
School leavers not taking further or higher education	48	49
Absences	9.6	9.9
Unauthorised absences	2.6	1.3

**POVERTY**

Support and benefit continues to be provided at higher levels in Dundee than in Scotland, consistently half as high again as the Scottish Figure (see Table 6). However, this still represents a drop of 32% over the period 1996-1998.

**Table 6 - Poverty**

	<b>DUNDEE</b>	<b>SCOTLAND</b>
Adults in receipt of income support	11.1	8.1
Adults in receipt of income support in relation to unemployment	5.8	3.2
Households in receipt of housing benefit	32.5	22.7
Change in income support dependency 1996-1998	-32.0	N/A

**HEALTH**

Significantly, whilst the proportion of low birth weight cases in Dundee is 6.5% against 7.0% in Scotland, this represents a drop of -3.2% over the period 1996-1999 whereas in Scotland the improvement was only -0.3% (see Table 3).

**Table 7 - Health**

	<b>DUNDEE</b>	<b>SCOTLAND</b>
Mortality rates by coronary heart disease Increase between 1996-1999	19.0 +4.0	N/A
Proportion of low birth weight babies Increase between 1996-1999	6.5 -3.2	7.0 -0.3



# **DUNDEE COMMUNITY REGENERATION STRATEGY 2001**

**Background**

The City Wide community Regeneration Strategy was approved in November 1996. It has now been reviewed and updated.

**Progress**

The original Strategy identified a Vision, Mission, Key Aims, Strategic Objectives and Measures to achieve the stated objectives.

The measure of success or progress is determined through monitoring and evaluation. It was not the intention to monitor or evaluate the City Wide Community Regeneration Strategy. Each Measure was to be monitored and evaluated by the lead agency, which was to incorporate Monitoring and Evaluation arrangements for each Measure or Strategy. It is not considered that this approach should change however this informal management has resulted in an inconsistent approach to monitoring and evaluation. Consideration should now be given to a means of reporting to better inform the Partnership.

**Way Forward**

The Community Regeneration Strategy 2001 updates the strategic objectives, outlines progress on measures, and identifies the responsible agencies (see Appendix 1). The reviewed Strategy now has the benefit of the Community Plan. The revised text is amended to link the City Wide Community Regeneration Strategy to the Community Plan. Appendix 2 is the table of Partnerships and Strategies current in Dundee, taken from the Draft Community Plan. This indicates the Community Regeneration Strategy being a part of this catalogue and matches the four community regeneration themes with the six components of the community plan.

# **DUNDEE COMMUNITY REGENERATION STRATEGY 2001**

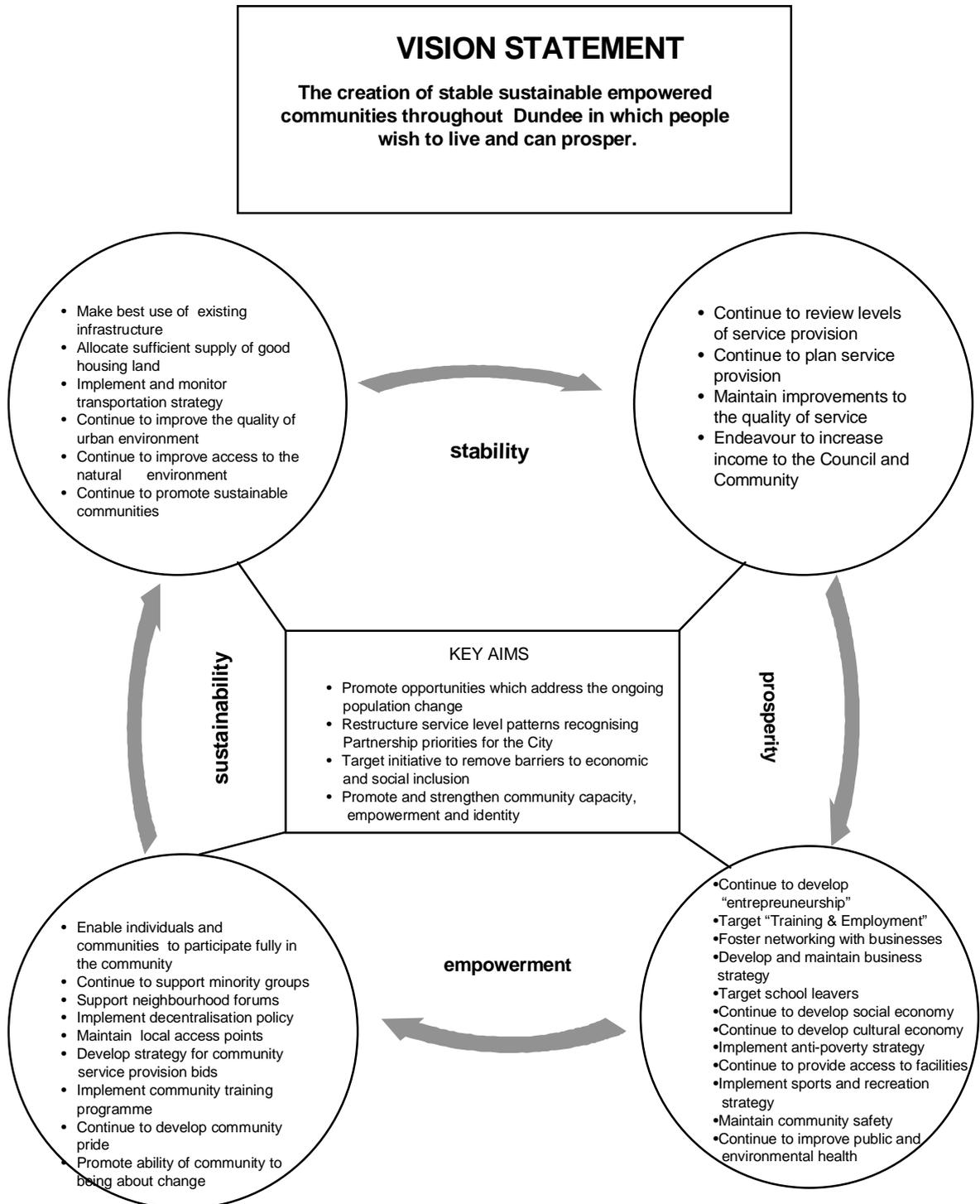
## **VISION**

The creation of stable, sustainable, empowered communities throughout Dundee, in which people wish to live and can prosper.

## **MISSION**

To optimise the effective and efficient use of infrastructure and resources.

## A VISION FOR COMMUNITY REGENERATION IN DUNDEE



## DUNDEE COMMUNITY REGENERATION STRATEGY 2001 MEASURES - APPENDIX 1

### OBJECTIVE 1

#### PROMOTE OPPORTUNITIES WHICH ADDRESS THE DYNAMICS OF DEMOGRAPHIC CHANGE

#### ACTIONS/PROGRESS

##### Objective 1-1

Identify surplus infrastructure which:

- Optimises the effective and efficient provision of infrastructure;
- Achieves diversification of tenure;
- Provides opportunities for attracting private sector investment.

Being targeted through area strategies; Task Groups; Neighbourhood Service Teams (NST); City of Discovery Campaign

##### Objective 1-2

Review City Council and Housing Association house letting arrangements taking account of the need to create stable communities.

Being achieved through Scottish Homes/Dundee City Council (DCC) Strategic Housing Agreement

##### Objective 1-3

Develop, promote and implement plans and targets for creating and making best use of quality brownfield housing development to offset greenfield release.

Being achieved through Structure Plan, Local Plan and Local Plan Review

##### Objective 1-4

Restructure transport provision, traffic management, traffic calming and road safety in line with Departmental and Partnership priorities.

Being achieved through Local Plan, Local Transport Strategy (LTS), Community Safety Strategy

##### Objective 1-5

Raise quality standards in the urban environment and promote sustainable development and living patterns.

Being achieved through Urban Design Strategy (UDS), Local Plan policies, Local Agenda 21 (LA21)

##### Objective 1-6

Raise standard of quality in the natural environment to promote sustainable development including landscaping, tree planting and woodland initiatives.

Being achieved through Urban Nature Conservation Subject Local Plan, Local Plan, LA21.

##### Objective 1-7

Promote the objectives of the strategy towards the achievement of stable communities.

Being achieved through Structure Plan, Local Plan, Strategic (Housing) Agreement, Community Plan, Social Inclusion Partnership (SIP) Strategies.

**OBJECTIVE 2****RESTRUCTURE SERVICE LEVEL  
PATTERNS PRIORITISING PARTNERSHIP  
PRIORITIES FOR THE CITY****ACTION/PROGRESS****Objective 2-1**

Undertake a three yearly audit identifying changes to infrastructure and service pattern, throughout the City.

To be considered by NSTs.

**Objective 2-2**

Plan levels of service provision in line with the changes to the socio-economic patterns in the City.

Being achieved through Decentralisation, Community Plan

**Objective 2-3**

Make best use of the opportunities identified through changing provision of service to generate income towards specific targets and objectives.

Being achieved through Decentralisation, Community Plan.

**Objective 2-4**

Improve quality in delivery of service to meet targets and objectives in line with Partnership priorities.

Being achieved through Decentralisation, Community Plan.

**OBJECTIVE 3****TARGET BARRIERS TO ECONOMIC AND SOCIAL INCLUSION****ACTION/PROGRESS****Objective 3-1**

Develop and implement the Training and Employment Strategy to reflect the economic regeneration needs of the city.

Training & Employment Strategy already developed, to be reviewed through Dundee Partnership Employment & Training Group and Community Economic Development Plan (CED)

**Objective 3-2**

Develop and effective network for information and communication exchange involving training and education providers.

Networks in place, to be maintained through Dundee Partnership Employment & Training Group and CED

**Objective 3-3**

Evaluate current and proposed business development initiatives to identify those elements which can be tailored for specific needs and which can be marketed as a holistic package of services to meet those needs.

Being undertaken through Dundee Partnership Employment and Training Group & CED

**Objective 3-4**

Develop and implement measure for those leaving school who are unable to access employment, training and further education opportunities.

Being developed through Dundee Partnership Employment & Training Group and CED

**Objective 3-5**

Develop and implement specific socio-economic measures to reduce marginalisation and build bridges to mainstream employment.

Being achieved through DPCRG, Employment & Training Group and CED

**Objective 3-6**

Develop and implement anti-poverty measures targeted to areas of greatest need.

Developed by NRDD, to be maintained through Dundee Partnership Employment & Training Group, CED and Credit Unions

**Objective 3-7**

Develop and implement programmes which support access to neighbourhood centres, leisure, schools and cultural facilities.

To be achieved through Cultural Strategy, Sports and Recreation Strategy (S&RS), Community Learning Plans.

**Objective 3-8**

Develop and implement a Sports and Recreation Strategy for Dundee City which meets the sporting needs of local communities.

S&RS prepared, to be monitored through Local Sports Council

**Objective 3-9**

Develop and implement community safety measures which embrace all aspects of safety.

Community Safety Strategy approved, to be monitored annually.

**Objective 3-10**

Develop and implement measures which redress inequalities in health.

Healthy Dundee Strategy approved, to be monitored annually. Healthy Living Centre programmes to be taken forward. New Opportunities Fund (NOF) support secured.

**Objective 3-11**

Identify opportunities for resolving environmental health problems

Community Safety Strategy approved, to be monitored annually. Provision made in appropriate Departmental Service plans.

**OBJECTIVE 4****PROMOTE AND STRENGTHEN  
COMMUNITY CAPACITY, EMPOWERMENT  
AND IDENTITY****ACTION/PROGRESS****Objective 4-1**

Maximise opportunities for communities to participate fully in decisions affecting their community including involvement in the development of strategy, the planning and implementation of services and initiatives.

Being achieved through Community Learning Strategy

**Objective 4-2**

Target measures which aim to address the needs of minority groups.

Developed through Equal Opportunity Policy, Race Issue Working Group, Departmental Service Plans.

**Objective 4-3**

Develop decision making processes which use neighbourhood forums to bring together partnership agencies and the local community, and encourage those not already active in their local community.

To be developed through NST, Decentralisation policy, Dundee Partnership Community Involvement Strategy.

**Objective 4-4**

Develop and implement a decentralisation policy which will extend opportunities for community involvement, access to services and influence over the decision making process.

Developed through NSTs, Decentralisation policy, Dundee Partnership Community Involvement Strategy.

**Objective 4-5**

Develop local service access points and strengthen the role of neighbourhood centres and social, resource and information bases.

Developed through NSTs, Decentralisation Policy

**Objective 4-6**

Develop and implement a framework and safeguards to ensure the community groups and agencies can bid for the provision of new services.

Developed through NSTs, Decentralisation Policy

**Objective 4-7**

Develop and implement a training programme to support the community regeneration strategy for community activists, local management committees, local officers and elected members targeted at areas of need.

Developed through NSTs, Community Learning Strategy

**Objective 4-8**

Develop community pride, self confidence and a sense of identity through cultural, educational and arts activities targeted at areas of need.

Developed through NSTs, Community Learning Strategy

AUDIT OF PARTNERSHIPS AND STRATEGIES

APPENDIX 2

Themes	Strategies	Dundee City Council	Scottish Enterprise	Tayside Police	Scottish Homes	Tayside Health Board	Primary Health-care Trust	Hospitals Health Care Trust	Universities and Colleges	Chamber of Commerce	Private Sector	Voluntary/ Sector	Community Sector	Tayside Careers	Employment Service	Benefits Agency	Tayside Fire Brigade	Tayside Health Council	Health Promotion Centre	Tayside Racial Equality Council	Scottish Natural Heritage	Sports Scotland	Scottish Arts Council	Childrens Panel and Reporter Admin	Procurator Fiscal	Angus Council	Perth & Kinross Council
ECONOMY AND ENTERPRISE	Dundee Partnership Economic Development Strategy	✓	✓		✓				✓	✓	✓	✓	✓	✓													
	City of Discovery Campaign	✓	✓							✓	✓																
	Private Sector Involvement Strategy	✓	✓		✓						✓				✓												
HEALTH AND CARE	Community Care Plan	✓			✓	✓	✓	✓			✓	✓	✓							✓							
	Community Care Housing Forum	✓			✓	✓	✓																				
	Childrens Services Plan	✓		✓		✓	✓	✓				✓	✓					✓						✓	✓		
	Healthy Dundee	✓				✓	✓	✓				✓	✓						✓	✓							
	Health Improvement Programme	✓				✓	✓	✓											✓								
	Mental Health Strategy	✓				✓	✓					✓	✓													✓	
	Drugs and Alcohol Action Team	✓		✓		✓	✓					✓	✓													✓	
	Community Development and Health Project/Health Living Centre	✓				✓	✓	✓											✓								
	Early Years and Childcare Partnership	✓	✓				✓	✓	✓	✓	✓	✓	✓	✓													
	Older Peoples Strategy	✓				✓	✓	✓			✓	✓	✓	✓													
SOCIAL INCLUSION	Community Regeneration Strategy and local area strategies	✓	✓		✓	✓	✓		✓	✓		✓	✓					✓									
	Single Homeless Strategy	✓		✓	✓	✓						✓	✓														
	X-Plore (SIP)	✓	✓			✓	✓		✓			✓	✓	✓	✓	✓											
	Young Carers Partnership	✓				✓	✓					✓	✓						✓								
	The Corner	✓				✓	✓																				
	Dundee Youth Work Alliance	✓										✓	✓														
	Geographic SIPs (1 & 2)	✓	✓		✓	✓			✓			✓	✓														
	Anti-Poverty Strategy	✓	✓		✓	✓			✓			✓	✓	✓	✓	✓											
	SUSTAINABILITY	Structure Plan	✓																								✓
		Local Plan	✓			✓	✓			✓				✓								✓	✓	✓			✓
Scottish Homes/DCC Strategic Agreement		✓			✓																					✓	
Local Transport Strategy		✓		✓						✓	✓	✓	✓					✓								✓	
Public Open Space Strategy		✓	✓									✓	✓								✓						
Sports and Recreation Strategy (inc Sport Co-ordinators and Development)		✓				✓			✓			✓	✓						✓	✓		✓					
Urban Nature Conservation Plan (and Countryside Rangers)		✓																			✓						
Sustainable Construction Working Group		✓							✓		✓																
COMMUNITY SAFETY	Broughly Ferry Environmental Project	✓										✓	✓								✓						
	Community Safety Strategy	✓		✓															✓								
	Youth Justice Strategy	✓		✓								✓	✓						✓								
	Dundee Safety Forum	✓									✓	✓	✓						✓								
	Racial Harassment Panel	✓		✓																	✓						
	Dundee Home Security Trust	✓		✓								✓	✓														
	Dundee Domestic Abuse Forum	✓		✓																							
LIFELONG LEARNING	Adult Guidance Network	✓							✓		✓	✓	✓	✓	✓											✓	
	Neighbourhood Partnership for Learning	✓	✓						✓																		
	Community Learning Strategy	✓	✓			✓			✓	✓	✓	✓	✓	✓													
	Education Industry Liaison Initiative	✓	✓						✓					✓													
	New Community School	✓				✓																					
	SPACE and PALS projects	✓										✓	✓														
	ASSIST project	✓																								✓	
	Pupils with Special Needs/Speech and Language Therapy	✓				✓																				✓	
	New Future, Zone Project	✓	✓			✓	✓																		✓		
	Music, Dance and Drama partnerships	✓							✓		✓	✓	✓														

In addition there is a wide range of 'joint working' arrangements, consultation mechanisms and partnerships to develop specific projects