



REPORT TO: HEALTH AND SOCIAL CARE INTEGRATION JOINT BOARD –
19 DECEMBER 2017

REPORT ON: SUBSTANCE MISUSE STRATEGIC & COMMISSIONING PLAN UPDATE

REPORT BY: CHIEF OFFICER

REPORT NO: DIJB55-2017

1.0 PURPOSE OF REPORT

This report informs the Integration Joint Board of the progress made with the development of the Strategic & Commissioning Plan for Substance Misuse and the development of governance arrangements for substance misuse.

2.0 RECOMMENDATIONS

It is recommended that the Integration Joint Board (IJB):

- 2.1 Notes the content of this report and, in particular, the progress that is being made with the development of a Strategic & Commissioning Plan for substance misuse
- 2.2 Approves the plans to launch the Strategic & Commissioning Plan in March 2018;
- 2.2 Notes and approves the progress made with restructuring the governance arrangements for substance misuse in Dundee;
- 2.3 Supports the proposal for the development of a Commission on drug misuse.

3.0 FINANCIAL IMPLICATIONS

None.

4.0 MAIN TEXT

4.1 Background

- 4.1.1 In April 2017 a report was presented to the IJB outlining proposals for future governance arrangements for the planning and commissioning of substance misuse to support the emerging relationship between the Alcohol & Drugs Partnership (ADP) and the IJB. This report also recommended that a Strategic & Commissioning (S&C) Plan be developed and signed off by both the ADP and the IJB.
- 4.1.2 The development of the S&C Plan would also include a review of current resources funded by the ADP and the IJB, and a shift of resources in line with strategic priorities, including the identification of services/supports which should be mainstreamed. This review will take account of any efficiency saving required by both the ADP and the IJB and should identify the level of resource available to continue further tests of change.
- 4.1.3 More specifically, the report further recommended:
 - the establishment of a joint reporting arrangement between the ADP and IJB;
 - replacing the ADP's Commissioning Group with a Strategic Planning group;

- the production of a joint ADP/IJB Strategic & Commissioning Plan for improving substance misuse services in Dundee;
- the development of work-streams / subgroups groups to support the implementation of the S&C Plan;
- the realignment of the ADP and IJB budgets to develop a single robust financial framework.

4.2 The Strategic & Commissioning Plan for Substance Misuse

4.2.1 An advanced draft of the S&C Plan has now been developed. This draft is based on consultations with individuals accessing services, with family members and carers, with local communities and service providers. This draft is also informed by the assessment of the wide-range of information available about the nature and extent of substance use in Dundee and the related harm. The assessment of information further includes the general demographics of Dundee, with a specific focus on the impact of poverty and deprivation on the adverse effects of substance misuse.

4.2.2 The newly formed Substance Misuse Strategic Planning Group (SPG) (see more detail at 4.4) contributed to the development of the strategic priorities outlined in the Plan and took a key role in developing the action plan. The SPG will also lead the implementation and monitoring of the action plan. It is proposed that the plan will be launched in March 2018.

4.3 Progress with the governance arrangements for substance misuse

4.3.1 The Alcohol & Drugs Partnership (ADP) continues to take overall strategic responsibility and leadership on all issues relating to substance misuse in the city. The ADP's Commissioning Group has been dismantled and the function will now be carried out by the structure outlined below.

4.4 Strategic Planning Group (SPG) for Substance Misuse

4.4.1 The Substance Misuse SPG has been established and is currently meeting on a monthly basis to ensure progress is being made. The Head of Service for Health & Community Care chairs the SPG and membership includes representation from all the substance misuse services (public and third sector organisations) as well as other key organisations/services, including Children & Families, Neighbourhood Resources and Housing, Violence Against Women, and carers' support. The SPG also includes representation from Carers' group and representation from individuals accessing services will be established. The SPG will report to the ADP and the IJB.

4.5 SPG Workstreams

4.5.1 The SPG has met three times and is currently focusing on contributing to the completion of the S&C Plan, including the development of an action plan. Once the S&C Plan is completed, the SPG will take responsibility to oversee, progress and monitor the implementation of the Plan. To support this work, four workstreams will be established. These will coincide with the four strategic priorities of the S&C Plan and will include: Children & Families/Prevention/Recovery system of care/Resilient Communities. It is planned that each workstream will be co-chaired.

4.6 Quality Assurance group

4.6.1 This group has been set up to provide oversight, scrutiny and governance of substance misuse services. The group is chaired by the Health & Social Care Partnership Locality Manager leading on substance misuse and will report to the SPG and the ADP. It is this group's remit to ensure that substance misuse services are accessible, safe, person centred, outcome focused and of excellent quality.

4.6.2 The group is currently developing a joint risk assessment system for Dundee and has started work to ensure that clinical, care and professional governance systems are in place and are effective throughout substance misuse services in Dundee. Following the principles of self-evaluation, and adopting the same approach undertaken by all the Protecting People partnerships/committees, the group is developing a Balanced Score Card for substance misuse services.

4.7 Finance Subgroup

- 4.7.1 Historically, ring-fenced substance misuse funding was allocated by the ADP's Commissioning Group (subject to approval from the ADP). The formation of the SPG provides an opportunity to develop a holistic approach to the allocation and monitoring of ring-fenced substance misuse funding.
- 4.7.2 The Finance Subgroup has been set up to review current/historical financial allocations in line with the strategic priorities outlined within the S&C Plan. The group will also identify ways to improve performance and monitoring arrangements - to ensure the reporting of Drug and Alcohol services is routinely embedded into the Dundee Health and Social Care Performance Framework.
- 4.7.3 The aim will be to support a performance framework which meets the needs of all partnership areas including the City Plan for Dundee and the Children's Services Plan. These reports will be tabled at the ADP and the IJB in accordance with current reporting arrangements.

4.8 Proposal to run a Commission on Drug Misuse

- 4.8.1 Following discussions between the Chair of the ADP and Elected Members, it is proposed to hold a Commission on drug misuse in Dundee. It is suggested that this Commission will adopt a similar approach to the recent Fairness Commission on poverty in the city. In the process of establishing the commission, discussions will take place regarding the following issues:
- There is a need to agree a clear remit, scope and purpose for the Commission;
 - Should the Commission also consider issues relating to mental health, deprivation and social exclusion – all of which have an impact on drug misuse?
 - The Commission should be conducted by an independent body. There is also a need to appoint a chair and a steering group;
 - It is important to plan at the outset how the situation in Dundee will improve as a result of holding a Commission on drug misuse;
 - It is useful to include a comparative element – identify best practice elsewhere in Scotland and compare Dundee to it.

5.0 POLICY IMPLICATIONS

This report has been screened for any policy implications in respect of Equality Impact Assessment. There are no major issues.

6.0 RISK ASSESSMENT

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| Risk 1 Description | There is a risk that the Strategic & Commissioning Plan will not be completed and agreed before 31 March 2018. |
| Risk Category | Operational, Financial |
| Inherent Risk Level | 9 - High |
| Mitigating Actions (including timescales and resources) | Work is progressing well and there is full engagement in the development of the Plan. |
| Residual Risk Level | 4 - Moderate |
| Planned Risk Level | 4 - Moderate |
| Approval recommendation | Given the moderate level of planned risk, it is deemed to be acceptable. |

7.0 CONSULTATIONS

The Chief Finance Officer and the Clerk were consulted in the preparation of this report.

8.0 BACKGROUND PAPERS

None

David W Lynch
Chief Officer

DATE: 23 November 2017