

ITEM No ...5.....

REPORT TO: CITY DEVELOPMENT COMMITTEE – 29 OCTOBER 2018

REPORT ON: DUNDEE CYCLING STRATEGY PROGRESS REPORT

REPORT BY: EXECUTIVE DIRECTOR OF CITY DEVELOPMENT

REPORT NO: 258-2018

1 PURPOSE OF REPORT

1.1 This report details progress being made towards the implementation of the Dundee Cycling Strategy approved by City Development Committee on 27 June 2016 and provides an update on other active travel initiatives.

2 RECOMMENDATION

2.1 It is recommended that the Committee notes the content of this report and reconfirms its support for measures that support and improve active travel in the city.

3 FINANCIAL IMPLICATIONS

3.1 There are no financial implications arising as a result of this report.

4 BACKGROUND

4.1 In response to the Cycling Action Plan for Scotland (CAPS), the Scottish Government required that all Scottish local authorities develop and approve formal strategies around cycling and active travel. Dundee City Council approved the Dundee Cycling Strategy on 27 June 2016 (Article V of the minute of the meeting of the City Development Committee refers). It was agreed that an update on progress would be provided to committee every 2 years.

4.2 Active travel has risen up the agenda since 2016, and in Autumn 2017, the Scottish Government announced in its programme for government that the budget available for active travel measures would double from £40m to £80m per annum from the Financial Year 2018/2019.

4.3 Transport Scotland has subsequently strengthened existing funding programmes such as Community Links which supports physical infrastructure and established new ones such as the eBike Grant Fund which supports the expansion and roll out of electric bikes. Local authorities across Scotland are able to bid into these funding streams to assist with the delivery of active travel initiatives. Most active travel funding programmes require the local authority to have match funds available to complement the grant. Programmes are generally managed on behalf of the Scottish Government by third sector agencies like Sustrans, Paths for All and the Energy Saving Trust.

4.4 Responsibility for cycling and active travel policy sits primarily with staff based in the Roads and Transportation Division but with support from other teams, including Active Schools, Outdoor Access, Environmental Protection and Planning. The Council also works closely with external partners such as Leisure and Culture Dundee, NHS Tayside Public Health and the city's two universities.

4.5 The Dundee Cycling Strategy was approved by the City Development Committee on 27 June 2016 and it was envisaged that external funding would be used to create a post of Active Travel Officer to support the implementation of the strategy's actions. While that post has not been created to date, there is still an aspiration to do so, and in the interim period,

additional staff have been engaged through the graduate work placement scheme to support a range of active travel initiatives. The Council has also worked with Sustrans to create an embedded officer role in Dundee.

- 4.6 The Dundee Cycling Strategy sought to develop policies and deliver action in 6 key themes:
- a Leadership and Governance;
 - b Route Network Development;
 - c Other Cycling Infrastructure;
 - d Information;
 - e Enabling Cycling; and
 - f Encouraging Cycling.
- 4.7 Within each theme, numbered actions were identified and progress against each of these actions is described in Appendix 1.
- 4.8 Highlights within the progress report include:
- a improved engagement with the cycling community through the establishment of the Dundee Cycling Forum;
 - b greater political leadership through the appointment of a Cycling Spokesperson and improved co-ordination of activity through the Cycling Working Group;
 - c delivery of improved cycle parking at schools across Dundee;
 - d much improved delivery of Bikeability across Dundee schools (Bikeability is successor scheme to cycling proficiency);
 - e progress to establish an Active Travel Hub in the Waterfront and the construction of high quality cycle storage at the new Railway Station.
- 4.9 The development of a safe and attractive network of routes for cyclists is the single most important action within the Dundee Cycling Strategy. Since its approval in 2016 a small number of infrastructure projects have been delivered in Dundee - including improved routes around Caird Park and along the city's riverside. Using European (ERDF) funding the route through Dundee docks will be significantly upgraded in Autumn 2018 - improving the surface for cyclists and reopening the route to pedestrians. Significantly, the Council has been successful in securing funding from the Community Links Plus scheme to develop its Northern Links project proposals. These proposals seeks to radically improve the walking and cycling connections to the north of the city centre by introducing segregated cycling facilities and improved public realm on Lochee Road, Victoria Road and Seagate.
- 4.10 Annually, Cycling Scotland publish the Annual Cycling Monitoring Report that measures a range of cycling indicators across all Scottish Local Authorities. The 2018 report showed that 7.5% of Dundee residents "usually or regularly cycle to work". This was the fourth highest level of commuter cycling in Scotland. The Annual Cycling Monitoring Report for 2018 is available on the Cycling Scotland website:
- www.cycling.scot/mediaLibrary/other/english/3028.pdf.
- 4.11 Cycling Scotland's annual conference will be held at the Caird Hall on 5 and 6 November 2018.

5 POLICY IMPLICATIONS

- 5.1 This Report has been screened for any policy implications in respect of Sustainability, Strategic Environmental Assessment, Anti-Poverty, Equality Impact Assessment and Risk Management. There are no major issues.

6 CONSULTATIONS

- 6.1 All members of the Council Management Team have been consulted and are in agreement with the contents of this report.

7 BACKGROUND PAPERS

- 7.1 None.

Neil Gellatly
Head of Roads and Transportation

Author: John Berry

Robin Presswood
Executive Director of City Development

Dundee City Council
Dundee House
Dundee

NHG/JB/KM

16 October 2018

APPENDIX 1

Leadership and Governance	
LG1	Dundee City Council will take responsibility for leading the delivery of this strategy and updating it at least every three years, or more often as required.
	The Dundee Cycling Strategy will be revised and updated in 2019.
LG2	Dundee City Council will establish and offer to chair a Cycling Working Group (CyWG), comprising invited representatives of relevant DCC service areas, public, and third sector organisations with an interest in promoting cycling, in order to co-ordinate investment and effort to meet shared objectives.
	A Cycling Working Group has been established and has been convened when required to support project delivery and shape future policy development.
LG3	Dundee City Council will establish a Cycling Forum, linked to existing Outdoor Access Forums, meeting at least annually, in order to develop and facilitate better communications on cycling issues between the Council (and, by extension, other CyWG members) and residents of the city.
	The Dundee Cycling Forum has been established and has met regularly since 2016. On average around 20 members attend up to 5 meetings per annum and support the running of local events, undertake audits and scrutinise planning applications.
LG4	Dundee City Council will establish and monitor a dedicated e-mail address cycling@dundeecity.gov.uk to further encourage cycling dialogue between residents and the Council. This will help channel feedback to the Council officers on issues such as road design.
	cycling@dundeecity.gov.uk has been established for general e-mail enquiries about cycling in the city.
LG5	Dundee City Council will appoint a Councillor Cycling Champion to advocate, inspire and lead work that encourages cycling.
	Councillor Kevin Cordell is the City Council's Cycling Spokesperson.
LG6	Dundee City Council will work to inform and educate key decision makers in the city of the costs and benefits of investing in cycling.
	Along with the Cycling Spokesperson, the City Development Convener and Depute convener are fully engaged in the Active Travel agenda and have attended briefings with Council officers in April and May 2018 and attended a meeting of the Dundee Cycling Forum in October 2017.
LG7	Dundee City Council, with help from CyWG members, will actively track and respond to opportunities to lever in funding or support for measures to encourage cycling.
	Dundee City Council has applied for funding from an increased number of sources, including a successful Community Links Plus application in June 2018.
LG8	Dundee City Council will offer to proactively coordinate initiatives by various partners to maximise the value they provide, as well as monitor the effectiveness of inter-departmental co-operation to promote cycling.
	The Cycling Working Group allows for the co-ordination of cycling initiatives across the Council and with external partners such as NHS Tayside and the University of Dundee.

LG9	Dundee City Council will seek to spend at least 5% of its own transport budget (ie excluding third party funding dedicated to cycling) on measures to encourage cycling and walking. This will apply to both capital and revenue spend.
	Dundee City Council is seeking to establish a robust mechanism for measuring expenditure on measures to encourage cycling and walking. Expenditure on footways and paths has increased significantly as proportion of total Roads and Transportation spend and currently exceeds the 5% target.
LG10	Dundee City Council will achieve integration of this strategy with other initiatives by reviewing relevant policy and practice across all its departments (including transport, planning, outdoor access, education and social care) to identify synergies with the promotion of cycling, or where they may discourage uptake of cycling. By Mar 2017. It will then seek amendments to those policies or practice where appropriate.
	The integration of actions contained within the Cycling Strategy into other developing strategies has been pursued but further work is required to ensure that all policy and practice supports an increase in active travel.
LG11	Dundee City Council will, where appropriate, use its influence through procurement to promote cycle friendly solutions or suppliers.
	The Council has not yet addressed the issue of building cycle friendly solutions into procurement practices.
LG12	Dundee City Council will make bikes, suitable for a variety of appropriate users and uses, and associated equipment available to its staff for work journeys where these offer a practical travel option from all its main sites, and review its business travel policies to favour cycling over less sustainable modes.
	Pedal and electric bikes are now available for staff at Dundee House and City Square complex with a programme of expanding provision to non-city centre offices likely to be developed as part of a revised and updated staff travel policy.
LG13	Dundee City Council will provide cyclist awareness training for all drivers of its vehicles and seek to ensure HGVs have safety features that protect cyclists.
	Any new refuse vehicles acquired since 2016 have been fitted with "Cycle Clear" technology and cycle awareness training will be incorporated into Driver CPC training programmes.
LG14	Dundee City Council will produce a biennial report on cycling in the city. This will publicise successes, highlight failures and lessons learned, and use qualitative and quantitative data to measure whether more people are cycling more often.
	Dundee City Council has committed to joining the list of Scottish cities producing Bike Life reports every 2 years.

Route Network Development	
RND1	<p>Dundee City Council will lead development of the cycle route network in the city in order to:</p> <p>Create a planned network of strategic high-quality continuous cycle paths and lanes on the routes identified on the Network map on page 14-15, segregated from general motor traffic where possible, that will appeal to a broad range of potential cyclists and create attractive routes connecting all of Dundee's communities and main creators of travel demand, and linked to regional and national cycle networks;</p>
	<ul style="list-style-type: none"> • Create safe, desirable links across or around what are currently recognised as major barriers to active and sustainable travel (notably including routes across the city centre, The Kingsway, Kingsway West and North Marketgait) Resurface, widen and upgrade the Green Circular to ensure it remains a core element of the city's route network linking outlying communities, radial routes and central areas; • Seek to ensure all new developments, including those of the Central Waterfront, are effectively linked to the strategic network. <p>The Council will co-ordinate any route development work with regional partners and neighbouring authorities as appropriate. Specific priorities for improvements to the route network are shown on the Network map on page 14-15. This shows medium term and long term aspirations for route development to be implemented by 2020 and 2025 respectively.</p>
	<p>Creating a network of high quality continuous (segregated where practical) cycle routes requires on-going focus and support. Future work is being co-ordinated by the Roads and Transportation Division and has political support from the City Development Convener and Depute convener.</p>
RND2	<p>Ensure that all principal routes of the cycle network are well maintained, well lit and kept reasonably free from litter and intrusive vegetation.</p>
	<p>On road routes and principal off-road routes are managed effectively with cyclical maintenance regimes ensuring that they are well maintained and reasonably free of vegetation and litter.</p>
RND3	<p>Ensure that all principal cycle routes are identified within the Council's winter maintenance plan, and are then subject to winter maintenance</p>
	<p>Further work is required to establish an agreed level of winter maintenance that meets the aspirations of cyclists while remaining within the resources of the Council's winter maintenance programme.</p>
RND4	<p>Work with third sector partners to build community capacity to carry out local travel audits, to monitor problems with the cycle network, to improve low level maintenance, and make better use of existing reporting mechanisms to fix bigger issues.</p>
	<p>The Dundee Cycling Forum participated in a city centre audit in Spring 2017 that identified a number of low level improvements to be considered by the Council. Sustrans volunteers help maintain the National Cycle Network routes (NCN1 and NCN77) across the city.</p>
RND5	<p>Create a library of shovel ready cycle infrastructure projects with high level costings, that can be implemented as and when funding is available.</p>
	<p>Transport Consultancy ARUP were commissioned by TACTRAN and Dundee City Council to undertake active travel audits across the TACTRAN region. Within Dundee audits have been completed of North East, Lochee and Coldside wards. This has helped to identify a list of future infrastructure projects.</p>

RND6	Reinvigorate School Travel Plans at all Council schools, and support resulting identified priority actions.
	School Travel Plans continue to be managed by individual school communities. There is an outstanding requirement to refresh the majority of plans with schools being supported by an Active Travel Officer.
RND7	Work with regional partners and neighbouring authorities to develop cross boundary travel.
	Limited work has been undertaken on cross boundary cycling routes although feasibility work to investigate improved links to Monifieth have been funded through the Community Links scheme in 2018-2019.
RND8	Identify a network of active travel routes across the city centre and take action to ensure that these are suitable for cycling.
	City Centre active travel routes require to be improved and this is a key feature of the Community Links Plus Application. Some active travel infrastructure improvements have been delivered in 2017 and 2018 such as the Bank Street cycling contraflow.

Other Cycling Infrastructure	
OC11	Dundee City Council will work with Abellio ScotRail to ensure Dundee's new rail station is easily accessible for people using bikes as part of their journey and has highly visible secure parking available there.
	Construction of a new secure cycle parking facility at Dundee Railway Station, with the capacity to accommodate 120 bikes is nearing completion and should be open by mid October 2018.
OC12	Dundee City Council will work with Abellio ScotRail to develop and promote use of a Bike and Go cycle hire scheme at Dundee station and investigate the opportunity to use this to support the creation of a broadranging Bike Hub facility.
	Abellio's Bike and Go (bike hire) was launched at Dundee Station in April 2016. Through the MILL project Dundee has given 2 Public Hire Operators the opportunity to locate in Dundee. One operator will focus exclusively on the hire of eBikes and the other operator offers dockless bike hire.
OC13	Dundee City Council will install cycle counters on key routes, to generate and map more accurate data on route usage.
	New cycle counters have been installed at Seabraes Bridge and Claypotts junction in 2017 and Lochee and Douglas Terrace in 2018 to add to the number of cycle counters across the city. The Douglas Terrace counter recorded over 10,000 bikes in the month of June 2018.
OC14	Dundee City Council will, wherever feasible, provide adequate and safe cycle parking at all its facilities, including offices, schools and libraries, and require such parking at all new developments.
	The Council has used the Sustrans administered Cycle Parking Grants to improve cycle parking at new and existing school campuses and Council offices. Coldside and North East Campus have been provided with high quality covered cycle parking.
OC15	Dundee City Council will pilot the provision of secure bike parking units for residents of tenement blocks and other residential locations where cycle storage is otherwise unavailable or limited.
	No progress has been made in providing secure cycle parking for residents of tenements.

OC16	Dundee City Council will work with partners to seek to provide adequate cycle parking at all major trip attractors (health facilities, shopping centres, workplaces, etc) in the city, and more modest facilities at other relevant locations.
	The Council continues to maintain on-street cycle parking and has made changes to the Local Development Plan that will require developers to include adequate cycle parking in new developments.
OC17	Dundee City Council will review the phasing of its traffic signals to reduce wait times for cyclists (and pedestrians) at toucan crossings.
	The Council has not yet reviewed the prioritisation of traffic signals and wait times for pedestrians and cyclists.
OC18	Dundee City Council will review its guidance on cycle parking and strengthen the requirements placed on developers to provide cycle storage in new developments.
	The Local Development Plan, likely to be approved in late 2018, includes revised guidance on the provision of parking. Developers will be expected to include cycle parking facilities within their planning submissions.
OC19	Dundee City Council will review its network of one way streets to assess the suitability for introducing contraflow lanes for cyclists.
	The Council has not systematically reviewed its network of one-way streets to assess suitability for contra-flow cycling.
OC110	Dundee City Council will assess the feasibility of “park and cycle” facilities at key entry points to the city.
	The Council has not assessed the feasibility of park and cycle facilities at key entry points to the city.
OC111	Dundee City Council will assess the feasibility of prioritising cycle paths and footways over access to sideroads.
	The Council has not assessed the feasibility of introducing continuous footways at locations where side roads join main roads.

Information	
I1	Dundee City Council will maintain an up to date map of cycle routes around the city, and ensure this map is readily available in printed and on-line forms.
	Dundee City Council updated and reissued the Dundee Cycle Map in 2017.
I2	Dundee City Council will work with community groups to check that the cycle network is accurately represented on other on-line media (cyclestreets.net, Google maps, etc) and lobby for updates where required.
	Ensuring cycle routes are accurately represented in on-line media is an area to be discussed with the Dundee Cycling Forum with an expectation that this task can be delivered through voluntary participation.
I3	Dundee City Council will ensure that the cycle network is readily identifiable to potential users and that routes on it, as well as directions to/from major trip attractors, are coherently and comprehensively signed.
	Wayfinding directional signage has been extended around the city centre and Waterfront but specific signage for cyclists continues to be identified as a weakness and further work is required to be undertaken to clearly identify cycle routes within the Marketgait ring road.

I4	Dundee City Council will maintain and disseminate appropriate printed and on-line resources which encourage use of the network (suggestions for leisure rides, historic trails, etc).
	There has been no work undertaken by the Council to develop and promote attractive leisure rides around the city.
I5	Dundee City Council will produce guidance that seeks to clarify the “rules of the road” and reduce conflict between different road and path users.
	Dundee specific “Rules of the Road” guidance that seeks to mitigate conflict between road users has not been produced.

Enabling Cycling	
ENA1	In co-operation with Cycling Scotland, Sustrans and the Active Schools Team (LACD), Dundee City Council will make bikeability training available to all P5-P7 pupils, initially by creating a Cycling Development Officer role.
	A Bikeability co-ordinator based at Ancrum Outdoor Centre, supported by Cycling Scotland, has been in post since summer 2017 and has made significant progress in enabling the delivery of Bikeability at more Dundee schools. The number of participating schools has increased from 11% in 2016/2017 to 53% in the 2017/2018 school session.
ENA2	Dundee City Council will fund a Sustrans I-Bike officer to work with Dundee school pupils.
	An I Bike officer, employed by Sustrans but funded by Dundee City Council, has worked with schools across Dundee encouraging more pupils and younger people to cycle. From summer 2018, that development role will be expanded and delivered by a new team based at the Ancrum Outdoor Centre.
ENA3	Dundee City Council will work with the University of Dundee, third sector and/or private sector partners to expand provision of and promote cycle training (including safe on-road riding and bike maintenance) for older children and adults and to provide more led rides.
	Adult cycle training for Women is being delivered by the Dundee International Women’s Centre and the University of Dundee.
ENA4	Dundee City Council will work with third sector and/or private sector partners to expand provision for and promote bike recycling schemes.
	Discussions have taken place with voluntary sector partners to develop bike recycling and refurbishment in Dundee but further work is required to establish a sustainable model for bike re-cycling activity in Dundee.
ENA5	Dundee City Council will support initiatives and campaigns that raise vehicle drivers’ awareness of cyclists. HGV drivers will be a priority group.
	Dundee City Council has supported all national road safety campaigns including the “Give Me Space” campaign that is run annually in the early summer.

Encouraging Cycling	
ENC1	Dundee City Council will continue to invest in campaigns to promote the benefits of cycling and encourage its uptake as part of a co-ordinated package of promotion of active and sustainable travel using the established Dundee Travel Active brand.
	Dundee City Council has used Smarter Choices, Smarter Places (SCSP) funding to promote a number of pro-cycling behaviour change projects. Pedal to the Pool that offers free swimming to families that arrive by bike and the fortnightly Dr Bike maintenance sessions are among these initiatives.
ENC2	Where new cycling infrastructure is put in place, Dundee City Council together with its partners will inform potential users of the new opportunities it provides.
	More work needs to be undertaken to promote the availability and use of new cycling infrastructure. This theme will be developed as part of the Green Health Partnership programme.
ENC3	Dundee City Council will, with partners, support a regular programme of events, talks and films, including roadshows and annual mass-participation rides, which raise the profile of cycling in Dundee and encourage its uptake. These will include: The annual Dundee Cyclathon, an annual celebration of cycling in the City Square and it is hoped Dundee will host its own version of Pedal for Scotland by 2018.
	Dundee City Council has found it difficult to identify a circular route that would be suitable for a mass participation ride under the Pedal for Scotland banner. The Council has supported Claverhouse Rotary who have hosted the Dundee Cyclathon around the Green Circular in September each year. It is anticipated that the waterfront Active Travel Hub will become a focus of future cycling themed events and activities.
ENC4	Dundee City Council will develop its school transport policy to offer entitled pupils the option of cycling vouchers as an alternative to the provision of free bus travel throughout the school year.
	The School Transport policy has not been revised to allow for cycle vouchers to be issued as an alternative to bus season tickets.
ENC5	Dundee City Council and partners will encourage leisure and sport cycling by supporting activities at Caird Park Velodrome and along the city's Mountain Bike Trails.
	Leisure and Culture Dundee, Ancrum Outdoor Centre and the Outdoor Access Officer have all worked to improve and generate more use of the city's Mountain Bike Trails in Templeton Woods and other locations. The Caird Park outdoor velodrome is currently closed while the Sports Performance Centre is constructed.
ENC6	Dundee City Council will support, including through seed funding if appropriate, the start-up or expansion of third sector or private organisations that wish to undertake measures which would encourage uptake of cycling and can prove they can do so efficiently and effectively.
	Dundee City Council is currently investigating the development of a cycling themed social enterprise in Dundee with the chance to operate the Waterfront Active Travel Hub an upcoming opportunity.
ENC7	Dundee City Council will achieve Cycle Friendly Employer status, and advocate that other employers in the city do the same and join cycle to work schemes.
	Dundee City Council has not yet achieved Cycle Friendly Employer status but Dundee House should attain that status by the end of 2018. Other Council workplaces will then be assessed.

ENC8	Dundee City Council will achieve Cycle Friendly Schools status for all its schools.
	Craigie High School and Braeview Academy have achieved Cycle Friendly School status.
ENC9	Dundee City Council will provide cyclist awareness training for all commercial vehicles drivers that it employs, and offer to organise such training for staff of other employers in the city, including the licensed taxi trade.
	Cycle awareness training will be incorporated into Driver CPC training programmes for vocational drivers. This training has not been offered to other employers in the city.
ENC10	Dundee City Council will work to promote Dundee as a good location or starting point for leisure cycling, capitalising on the city's position on NCN route 1 and the North Sea Cycle Route. Future promotional initiatives will take cognisance of the potential cycle related leisure and tourism markets.
	Dundee's position on the North Sea Cycle Route makes it an ideal stopover location for cycle tours. No specific work has been undertaken to promote Dundee to cyclists and cycle tours.
ENC11	Dundee City Council will work with partners to establish a Sustainable and Active Travel Hub within the Waterfront area that will become a focal point for the support of cycling activity within the city.
	An Active Travel Hub will be developed in Waterfront Place and design work is at an advanced stage with ERDF funding secured. The hub is expected to open in December 2019. This will become a focal point for cycling in the city and the operators will help deliver many of the actions contained with the strategy.



Complete



In Progress



To be Actioned